

Council

You are hereby summoned to attend an Extraordinary Meeting of the **Council of the City and County of Swansea** to be held in the Council Chamber - Guildhall, Swansea on Tuesday, 6 March 2018 at 5.00 pm.

Note: Councillors are requested to bring their Council Summons agenda packs produced for the meeting on 1 March 2018.

The following business is proposed to be transacted:

- 1. Apologies for Absence.
- 2. Disclosures of Personal and Prejudicial Interests. www.swansea.gov.uk/disclosuresofinterests
- 3. Minutes.

To approve & sign the Minutes of the previous meeting(s) as a correct record.

- 4. Written Responses to Questions asked at the Last Ordinary Meeting of Council.
- 5. Announcements of the Presiding Member.
- 6. Announcements of the Leader of the Council.
- 7. Public Questions.

Questions must relate to matters on the open part of the Agenda of the meeting and will be dealt with in a 10 minute period.

- 8. Public Presentation None.
- 9. Medium Term Financial Planning 2019/20 to 2021/22.
- 10. Revenue Budget 2018/19.
- 11. Capital Budget & Programme 2017/18 2023/24.
- 12. Treasury Management Strategy Statement, Prudential Indicators, Investment Strategy and Minimum Revenue Provision Policy Statement 2018/19.
- 13. Housing Revenue Account (HRA) Revenue Budget 2018/19.

- 14. Housing Revenue Account Capital Budget and Programme 2017/18 2020/21.
- 15. Statutory Resolution Resolutions to be made in Accordance with the Regulations in the Setting of Council Tax 2018/2019.
- 16. Treasury Management Interim Year Review Report 2017/18.
- 17. Appointment of Lay Member of the Audit Committee.
- 18. Nomination of Lord Mayor Elect and Deputy Lord Mayor Elect 2018-2019.
- 19. Amendments to the Constitution.
- 20. Council Bodies Diary 2018-2019.
- 21. Councillors' Questions.

Huw Evans

Huw Ears

Head of Democratic Services

Guildhall,

Swansea.

Wednesday, 28 February 2018

To: All Members of the Council



Agenda Atemes.



City and County of Swansea

Minutes of the Council

Council Chamber, Guildhall, Swansea

Thursday, 25 January 2018 at 5.00 pm

Present: Councillor D W W Thomas (Chair) Presided

| Councillor(s) P M Black J P Curtice P Downing V M Evans E W Fitzgerald K M Griffiths C A Holley D H Hopkins Y V Jardine S M Jones E J King R D Lewis C E Lloyd P M Matthews D Phillips A Pugh B J Rowlands A H Stevens M Sykes M Thomas | Councillor(s) J E Burtonshaw N J Davies C R Doyle C R Evans R Francis-Davies J A Hale P R Hood-Williams O G James M H Jones L R Jones E T Kirchner W G Lewis P Lloyd P N May C L Philpott J A Raynor M Sherwood R C Stewart L G Thomas |
|---|--|
| M Sykes M Thomas L V Walton | L G Thomas L J Tyler-Lloyd T M White |
| | P M Black J P Curtice P Downing V M Evans E W Fitzgerald K M Griffiths C A Holley D H Hopkins Y V Jardine S M Jones E J King R D Lewis C E Lloyd P M Matthews D Phillips A Pugh B J Rowlands A H Stevens M Sykes M Thomas |

Apologies for Absence

Councillor(s): S E Crouch, S J Gallagher, F M Gordon, T J Hennegan,

M A Langstone, C Richards, R V Smith and G J Tanner

133. Disclosures of Personal and Prejudicial Interests.

The Head of Legal, Democratic Services and Business Intelligence gave advice regarding the potential personal and prejudicial interests that Councillors and Officers may have on the agenda.

The Head of Democratic Services reminded Councillors and Officers that the "Disclosures of Personal and Prejudicial Interests" sheet should only be completed if the Councillor / Officer actually had an interest to declare. Nil returns were not required. Councillors and Officers were also informed that any declarable interest must be made orally and in writing on the sheet.

In accordance with the provisions of the Code of Conduct adopted by the City and County of Swansea the following interests were declared:

- 1) Councillors P Downing, R D Lewis, W G Lewis, M Sykes and T M White declared a Personal & Prejudicial Interest in Minute 140 "Adoption of the Council Tax Reduction Scheme" and withdrew from the meeting prior to its consideration:
- 2) Councillor D Phillips declared a Personal Interest in Minute 141 "Working Towards Prosperity for All in Swansea' A Tackling Poverty Strategy for Swansea 2017 2020":
- 3) Councillors M C Child and R Francis-Davies declared a Personal Interest in Minute 147 "Councillors' Questions".

134. Minutes.

Resolved that the following Minutes be approved and signed as a correct record:

 Ordinary Meeting of Council held on 14 December 2017 subject to Councillor P M Matthews being added to the list of apologies for absence.

135. Written Responses to Questions asked at the Last Ordinary Meeting of Council - None.

The Head of Legal, Democratic Services and Business Intelligence stated that the written responses to questions asked at the last Ordinary Meeting of Council would be included in the next Council Summons.

136. Announcements of the Presiding Member.

1) Condolences

a) Former Councillor Nancy Thomas

The Presiding Member referred with sadness to the recent death of Former Councillor Nancy Thomas. Former Councillor Thomas served the Glynneath community on the former West Glamorgan County Council.

b) David Morgan, Former Chair of Swansea in Bloom

The Presiding Member referred with sadness to the recent death of David Morgan. Mr Morgan was the former Chair of Swansea in Bloom and former Head Teacher at Dunvant Primary School.

All present stood as a mark of sympathy and respect.

2) Armed Forces in Wales - Silver Award in the Employer's Recognition Scheme

The Presiding Member announced that the Authority had received a Silver Award in the Employer Recognition Scheme at the Armed Forces in Wales Awards recently.

Councillor June Burtonshaw, the Armed Forces Champion was present to receive the award.

3) Chartered Institute of Personnel and Development (CIPD) Wales Award Helping Hands

The Presiding Member announced that the Authority had recently been awarded the First Chartered Institute of Personnel and Development (CIPD) Wales, Best Health & Wellbeing Initiative for the work of the Helping Hands Volunteers.

Helping Hands is a unique volunteer service, aimed at providing employees with face to face and telephone support, signposting to other services and access to a range of workshops and groups to improve social inclusion, mental and physical health.

The service has continued to go from strength to strength, with the volunteers themselves coming up with new ideas and innovative ways to improve wellbeing and the culture of the organisation. Helping Hands has become a valued and integral part of not just the Stress Management Team but the Corporate Health & Safety and Wellbeing structure itself and an example of unique best practice, which has brought interest and praise from private and public sector alike.

He stated that he had great pleasure in presenting this coveted award which reflects the tireless work of Helping Hands, to Craig Gimblett, Stefan Eckardt, Caroline Ford, Lorraine Hodson, Ray Mitchell, Tina Williamson, Rob Richards and Jo Coates-Williams as representatives of the volunteers on behalf of the Council.

4) New Year's Honours 2017

Citizens of Swansea who received awards in the New Year Honours.

a) Officer of the Order of the British Empire (OBE)

- Professor Hilary Margaret Lappin-Scott. For services to Microbiology and the Advancement of Women in Science and Engineering. (Swansea);
- ii) Jonathan Howell Morgan. For services to Disability Sport in Wales. (Bishopston, Swansea);

iii) Dr Cerys Rees. Fellow, Chemical and Biological Analysis, Defence Science and Technology Laboratory. For services to Defence. (Salisbury, Wiltshire)

b) Member of the Order of the British Empire (MBE)

- i) Susan Yvonne Hollister. Headteacher, Cefn Hengoed Community School, Swansea. For services to Education in Swansea. (Neath, Neath Port Talbot);
- ii) Police Constable Richard Hugh Morgan. South Wales Police. For charitable services to Armed Forces Veterans.

c) British Empire Medal (BEM)

- j) Jeanette Lavon Smith. County Youth Officer, West Glamorgan St John Ambulance. For voluntary service to First Aid and to Young People. (Swansea, West Glamorgan);
- ii) Dr Margaret Ruth Vincent. For charitable services in the UK and Abroad and the community in Swansea. (Swansea);
- iii) Alyson Elizabeth Williams. For services to Young People and the community in Swansea. (Cwmbwrla, Swansea).

d) Queen's Police Medal (QPM)

i) Matthew Jonathan Jukes. Deputy Chief Constable, South Wales Police.

5) Santes Dwynwen's Day

The Presiding Member stated that it was Santes Dwynwen's day, the Welsh and Celtic Patron saint of friendship and love.

The popularity and celebration of St Dwynwen's day has increased considerably in recent years, with special events, such as concerts and parties, often held, and Welsh cards printed. Although still not as popular as Valentine's Day in February, St Dwynwen is certainly becoming better-known amongst today's population of Wales.

6) Swansea v Liverpool

The Presiding Member stated that towards the end of Swansea's match against Liverpool on 22 January 2018, where Swansea won, a woman suffered a suspected cardiac arrest but fortunately Welsh Guards Regimental Sergeant Major, Warrant Officer Class 1, Dean Morgan from Ravenhill came to her assistance and helped to resuscitate her. Congratulations to Dean Morgan for his quick thinking and action.

7) Happy Birthday Councillor Richard D Lewis

The Presiding Member wished Councillor Richard D Lewis a happy birthday.

137. Announcements of the Leader of the Council.

1) Date Changes to Cabinet & Council

The Leader of the Council stated that the Cabinet Meeting earmarked to consider the budget was planned for 8 February 2018; however this would now be held on 15 February 2018. The Cabinet Meeting on 8 February 2018 will remain and it will consider the "Revenue and Capital Budget Monitoring 3rd Quarter 2017-2018" report amongst other general Cabinet reports.

The main budget Cabinet meeting will be held at 14.00 on Thursday, 15 February 2018.

As a result of this change, the Presiding Member in consultation with the Political Group Leaders has agreed to cancel Council on 22 February 2018 and to reschedule it to 17.00 on Thursday, 1 March 2018.

2) Swansea Bay Tidal Lagoon Update

The Leader of the Council stated that the Welsh Government and UK Government would be meeting on 26 January 2018 in order to discuss the Swansea Bay Tidal Lagoon.

3) Visit to Wuhan, China by Councillor Robert Francis-Davies

The Leader of the Council stated that Councillor R Francis-Davies would be travelling to Wuhan, China next week in order to sign an economic agreement between both cities.

4) Greg Jones – Communications Officer

The Presiding Member wished Greg Jones (Communications Officer) all of the best when he takes up his new role with the City Region.

138. Public Questions.

Questions were asked in Minute 147 "Councillors' Questions - Question 7". The Cabinet Member for Environment Services responded.

139. Public Presentation - RNIB Swansea & Vision Impaired West Glamorgan.

Anita Davies and Susan Thomas gave a presentation on the work of the Royal National Institute of Blind People (RNIB) and Vision Impaired West Glamorgan.

Councillor M C Child gave thanks for the presentation.

140. Adoption of the Council Tax Reduction Scheme.

The Section 151 Officer submitted a report, which explained the requirement to annually consider whether to revise or replace the Council's existing Council Tax Reduction Scheme and the requirement to either adopt a new scheme or re-adopt the existing scheme by 31 January 2018.

Resolved that:

- 1) The Council Tax Reduction Schemes and Prescribed Requirements (Wales) Regulations 2013 ("the Prescribed Requirements Regulations") by the National Assembly for Wales (NAfW) on 26 November 2013, as amended be noted:
- The amendments to "the Prescribed Requirements Regulations" contained in the Council Tax Reduction Schemes (Prescribed Requirements and Default Scheme) (Wales) (Amendment) Regulations 2018, considered and approved by NAfW on 9 January 2018 be noted;
- 3) The outcome of the consultation exercise undertaken by the Council in December 2014 on the discretionary areas of the current scheme be noted;
- 4) The current scheme (2017/2018) in relation to the discretionary areas (as set out in section 3 of the report) remain unchanged from 2018/2019;
- 5) The scheme as set out in section 3 of the report be adopted and any amendments to the regulations made by NAfW be reflected in the scheme.

141. 'Working Towards Prosperity for All in Swansea' A Tackling Poverty Strategy for Swansea 2017 - 2020.

The Stronger Communities Cabinet Member submitted a report, which set out the revised Tackling Poverty Strategy and associated Delivery Plan for approval following extended public consultation.

Resolved that:

1) The revised Tackling Poverty Strategy 'Working Towards Prosperity for All in Swansea' and associated Delivery Plan be approved.

142. Swansea Violence Against Women, Domestic Abuse and Sexual Violence Strategy.

The Stronger Communities Cabinet Member submitted a report, which presented a strategic partnership response for delivering priorities for ending Violence against Women, Domestic Abuse and Sexual Violence (VAWDASV) in Swansea.

Resolved that:

1) The Violence against Women, Domestic Abuse and Sexual Violence Strategy be approved.

143. Estyn Inspection of Local Authority Education Services for Children and Young People - Self-Evaluation Report 2017.

The Children, Education & Lifelong Learning Cabinet Member submitted a report, which presented the final version of the Education Department's Self Evaluation report.

Resolved that:

1) The findings of the 2017 Self Evaluation report be noted.

144. Honorary Freedom of the City & County of Swansea to HMS Cambria.

The Leader of the Council submitted a report, which sought consideration of conferring Honorary Freedom of the City and County of Swansea on HMS Cambria.

Resolved that:

- 1) Honorary Freedom of the City and County of Swansea be granted on HMS Cambria;
- 2) A Ceremonial Meeting of Council be held on 17 March 2018 to confer the title of Honorary Freedom.

145. Membership of Committees.

The Service Transformation & Business Operations Cabinet Member submitted a report outlining nominations / amendments to the Council Bodies.

He stated that the Leader of the Council had not made changes to the Authority's Outside Bodies.

Resolved that:

- 1) The membership of the Council Bodies listed below be amended as follows:
- i) Scrutiny Programme Committee
 Remove Councillor J P Curtice.
 Add Councillor W G Lewis.
- ii) Transformation & Future Council Policy Development and Delivery Committee

Remove Councillor B J Rowlands.

iii) Trustees Panel

Add Councillor M B Lewis.

146. Scrutiny Dispatches – Quarterly Impact Report.

The Chair of the Scrutiny Programme Committee submitted an information report setting out the Scrutiny Dispatches - Quarterly Impact Report.

147. Councillors' Questions.

1) Part A 'Supplementary Questions'

The Chair of the Scrutiny Programme Committee submitted an information report setting out the Scrutiny Dispatches - Quarterly Impact Report.

Six (6) Part A 'Supplementary Questions' were submitted. The relevant Cabinet Member(s) responded by way of written answers contained in the Council Summons.

No supplementary question(s) required a written response.

2) Part B 'Questions not requiring Supplementary Questions'

One (1) Part B 'Questions not requiring Supplementary Questions' were submitted.

The meeting ended at 7.35 pm

Chair



Report of the Head of Legal, Democratic Services & Business Intelligence

Council - 1 March 2018

Written Responses to Questions Asked at the Last Ordinary Meeting of Council

The report provides an update on the responses to Questions asked during the Ordinary Meeting of Council on 14 December 2017.

For Information

1. Introduction

- 1.1 It was agreed at Council on 8 April 2010 that a standing item be added to the Council Summons entitled "Written Responses to Questions Asked at the Last Ordinary Meeting of Council".
- 1.2 A "For Information" report will be compiled by the Democratic Services Team collating all written responses from the last Ordinary Meeting of Council and placed in the Agenda Pack;
- 1.3 Any consequential amendments be made to the Council Constitution.

2. Responses

2.1 Responses to questions asked during the last ordinary meeting of Council are included as Appendix A.

Background Papers: None

Appendices: Appendix A (Questions & Responses)

Providing Council with Written Responses to Questions at Council 14 December 2017

1. Councillor E W Fitzgerald

In relation to Minute 132 – Councillors Questions – Question 1 The Cabinet Member states in his response that between 2015 and 2025 a total of 8,700 new jobs are going to be achieved. Meanwhile, the Schedule of Non Substantive Amendments to the Deposit Plan re-emphasises, in paragraph 1.3.9, that the overall number of new jobs, is going to be 14,700 during the Plan period.

Figures produced by the Centre for Cities for 2004-2013 confirm that only a dismal 900 jobs were produced during this nine-year period.

Therefore, in order to realise the 14,700 figure, it would seem that between 2013 and 2015, 5,100 new jobs must have been delivered. However, I can find no evidence for this, Can the Cabinet Member clarify please.

Response of the Leader

The statistics on employment growth over the Local Development Plan period are taken from the 2017 Review of Swansea Local Development Plan Growth Strategy and Evidence Base produced by Turley, Amion Consulting and Edge Analytics. The employment data in the Review is based on the latest Experian Economics data, and is not comparable with the 2015 Centre for Cities data quoted. The Experian data shows that employment in Swansea increased by 4,900 between 2010 and 2015.

The City Deal Economic Growth scenario modelled by Turley, Edge Analytics and Amion in the 2017 Review forecasts employment growth of 8,700 between 2015 and 2025, as outlined by the Cabinet Member in his earlier response. Over the period 2010 – 2025 this equates to employment growth of 13,600, with the 2017 Review concluding that:

"Reflecting on the range of planned investments within Swansea, it can be seen that there is the potential for employment growth beyond the 13,600 jobs forecast over the LDP period under the City Deal Growth Scenario. Indeed, should the majority of major investments come forward over the next 10 years, it is considered a reasonable aspiration that the level of job growth assumed under the Employment Growth Scenario in the 2012 Economic Assessment & Employment Land Assessment (14,700 jobs created) could be achieved".

2. Councillor A M Day

In relation to Minute 132 – Councillors Questions – Question 3

Can you please provide Councillors with a list of grit bins by Electoral Ward across Swansea.

Response of the Cabinet Member for Environment Services

Grit bins in Swansea are provided to cover areas not on gritting routes. A list is provided but this should be looked at in conjunction with the map of gritting routes which is available to see on the council's on-line mapping system. http://www.swansea.gov.uk/grittingroutes

| Area | Street | Bin no Location |
|--------------------------|-----------------------------------|--|
| BISHOPSTON | BISHOPSTON ROAD | 731 BISHOPSTON ROAD JCT PYLE ROAD |
| BISHOPSTON | CHURCH LANE | 729 CHURCH LANE OPP CHURCH |
| BISHOPSTON | COPLEY LODGE | 727 COPLEY LODGE JCT NORTHWAY |
| BISHOPSTON | LONG ACRE | 733 HILLAND DRIVE JCT LONG ACRE |
| BISHOPSTON | MANSELFIELD ROAD | 735 MANSELFIELD ROAD OPP PLOUGH AND HARROW |
| BISHOPSTON BISHOPSTON | MANSELFIELD ROAD MANSELFIELD ROAD | 736 MANSELFIELD ROAD OPP 23 737 MURTON LANE OPP 79 |
| BISHOPSTON | MURTON GREEN ROAD | 677 MURTON GREEN IN CAR PARK |
| BISHOPSTON | OLDWAY | 734 OLDWAY OPP 30 |
| BISHOPSTON | PORTWAY | 734 OLDWAT OFF 30 728 PORTWAY JCT NORTHWAY |
| BISHOPSTON | TUDOR COURT | 732 TUDOR COURT OPP 44 |
| BONYMAEN | AERON PLACE | 496 AERON PLACE S/O 3 |
| BONYMAEN | BONYMAEN ROAD | 499 BONY-Y-MAEN ROAD O/S POST OFFICE |
| BONYMAEN | BROKESBY ROAD | 492 BROKESBY ROAD OPP 30 |
| BONYMAEN | BRYN HELYG | 508 BRYN HELYG JCT MAES-DERI |
| BONYMAEN | CAERPHILLY AVENUE | 502 CAERPHILLY AVENUE O/S 11 |
| BONYMAEN | CALDICOT CLOSE | 501 CALDICOT CLOSE O/S 12 |
| BONYMAEN | CANDLESTON PLACE | 503 CANDLESTON PLACE JCT CAERPHILLY AVENUE |
| BONYMAEN | CEFN ROAD | 504 CEFN ROAD S/O 71 |
| BONYMAEN | CILGERRAN PLACE | 510 CILGERRAN PLACE JCT CARDIGAN CRES |
| BONYMAEN | COCH Y CWM ROAD | 497 COCH Y CWM ROAD JCT DINAM ROAD |
| BONYMAEN | CWM CHAPEL ROAD | 511 CWM LEVEL ROAD O/P 2 |
| BONYMAEN | CWM CHAPEL ROAD | 512 CWM CHAPEL ROAD O/S CAPEL SALEM |
| BONYMAEN | GRENFELL TOWN | 435 GRENFELL TOWN JCT PENTRECHWYTH ROAD |
| BONYMAEN | GWYNDY ROAD | 493 GWYNDY ROAD O/S 17 |
| BONYMAEN | JERSEY ROAD | 500 JERSEY ROAD S/O 132 |
| BONYMAEN | KENFIG PLACE | 495 KENFIG PLACE JCT BROKESBY ROAD |
| BONYMAEN BONYMAEN | LAN COED MORAWEL | 509 LAN COED O/S SCHOOL 507 MORAWEL OPP 15 |
| BONYMAEN | OGMORE PLACE | 494 OGMORE PLACE JUNCTION WITH BROKESBY ROAD |
| BONYMAEN | PEN Y GARN | 491 PEN Y GARN O/S 27 |
| BONYMAEN | TALFAN ROAD | 809 TALFAN ROAD JCT MYRDDIN ROAD |
| BONYMAEN | TY DRAW ROAD | 498 TY-DRAW ROAD O/S NORWOOD HOUSE |
| BONYMAEN | U/S-Y158 | 505 CEFN HENGOED ROAD S/O 145 |
| BONYMAEN | U/S-Y226 | 506 CEFN HENGOED O/S CARE HOME |
| CASTLE | BAPTIST WELL STREET | 483 BAPTIST WELL STREET S/O 38 |
| CASTLE | CAMONA DRIVE | 680 CAMONA DRIVE JCT TRAWLER ROAD |
| CASTLE | COLBOURNE TERRACE | 480 COLBOURNE TERRACE O/P 45 |
| CASTLE | COLBOURNE TERRACE | 481 COLBOURNE TERRACE OPP 24 |
| CASTLE | CONVENT STREET | 463 CONVENT STREET O/S 6 |
| CASTLE | FAIRFIELD TERRACE | 695 FAIRFIELD TERRACE S/O 35 |
| CASTLE | FISHERMANS WAY | 681 ST CHRISTOPHER COURT |
| CASTLE | GLOUCESTER PLACE | 682 GLOUCESTER PLACE O/S DYLAN THOMAS CENTRE |
| CASTLE | JOHN STREET | 683 JOHN STREET O/S FRIENDSHIP HOUSE |
| CASTLE | LION STREET | 461 LION STREET O/S WAUN WEN SCHOOL |
| CASTLE | MARSDEN STREET | 460 MARSDEN STREET S/O 6 |
| CASTLE | MOUNT PLEASANT | 699 MOUNT PLEASANT OPP 65 |
| CASTLE CASTLE | NEW STREET OAKLANDS TERRACE | 700 NEW STREET FLATS 9-16 692 OAKLANDS TERRACE JCT CONSTITUTION HILL |
| CASTLE | PAGE STREET | 679 PAGE STREET OPP 6 |
| CASTLE | PICTON LANE | 788 PICTON LANE - CAR PARK |
| CASTLE | PRIMROSE STREET | 691 PRIMROSE STREET NORFOLK STREET |
| CASTLE | SHORT STREET | 706 SHORT STREET JCT PLEASANT VIEW TERRACE |
| CASTLE | TERRACE ROAD | 694 TERRACE ROAD O/S SCHOOL |
| CASTLE | WATKIN STREET | 707 Milton Terrace Opp 38 |
| CASTLE | WATKIN STREET | 705 WATKINS STREET JCT NORTH HILL ROAD |
| CASTLE | WAUN WEN TERRACE | 462 WAUN WEN TERRACE O/S 8 |
| CASTLE | WHEATFIELD TERRACE | 482 WHEATFIELD TERRACE JCT SKINNER STREET |
| CLYDACH | BRYN TIRION | 165 BRYN TIRION JCT BRYN HAWDDGAR |
| CLYDACH | EDISON CRESCENT | 53 EDISON CRESCENT OPP 32 |
| CLYDACH | GELLIONEN ROAD | 54 GELLIONEN ROAD OPP 132 |
| CLYDACH | GELLIONEN ROAD | 55 GELLIONEN ROAD TOP OF HILL |
| CLYDACH | HAFAN GLYD | 166 HAFAN GLYD |
| CLYDACH | HEOL DYWYLL | 178 HEOL DYWYLL OPP Y GORLAN |
| CLYDACH | HEOL EITHRIM | 168 HEOL EITHRIM JCT LON EITHRYM |
| CLYDACH | HILLRISE PARK | 170 FFYNNON WEN JCT HILLRISE PARK |
| CLYDACH | HILLRISE PARK | 169 HILLRISE PARK O/S 224 |
| CLYDACH | OAKWOOD CLOSE | 56 OAKWOOD CLOSE JCT OAKWOOD DRIVE |
| | DADI/ DOAD | |
| CLYDACH CLYDACH | PARK ROAD RAMSDEN ROAD | 167 PARK ROAD OPP 19 177 RAMSDEN ROAD O/S 8 |

| • | To: . | In a | |
|---------------------------------------|-----------------------------------|---------------|---|
| Area | | n no Location | U ODD 5 |
| CLYDACH CLYDACH | TAN Y LON THE LONE | 51 TAN Y LON | JCT CLYDACH ROAD |
| CLYDACH | TWYN BEDW ROAD | | DW ROAD O/S SCHOOL |
| CLYDACH | TYLE TEG | 827 | DW ROAD 0/5 SCHOOL |
| CLYDACH | U/S-Y69 | 179 U/S-Y69 O | /S CAPTREE |
| CLYDACH | WAUNGRON ROAD | | ON ROAD JCT LONE ROAD |
| CLYDACH | WESTERN ROAD | | ROAD OPP 29 |
| CLYDACH | WESTERN ROAD | | ROAD OF 129 |
| CLYDACH | WESTERN ROAD | 175 WESTERN | |
| CLYDACH | WOODSIDE CRESCENT | | AVENUE OPP 34 |
| CLYDACH | WOODSIDE CRESCENT | | DE CRESCENT O/S 33 |
| COCKETT | ALDWYN ROAD | 350 ALWYN RO | |
| COCKETT | ALDWYN ROAD | 351 ALDWYN F | |
| COCKETT | ALDWYN ROAD | 352 ALDWYN F | |
| COCKETT | ALDWYN ROAD | 353 ALDWYN F | ROAD O/S 61 |
| COCKETT | BEVAN WAY | 293 WESTWIN | IDS CL JCT BEVAN WAY |
| COCKETT | BEVERLEY GARDENS | 347 BEVERLE | Y GARDENS JCT BEVERLEY CLOSE |
| COCKETT | BRITHWEN ROAD | | N ROAD O/P 85 |
| COCKETT | BRYN AMLWG ROAD | 367 BRYN AML | LWG ROAD JCT BRYN GLAS ROAD |
| COCKETT | BRYN GOLEU ROAD | | LEU ROAD JCT AEL Y BRYN ROAD |
| COCKETT | BRYN ROAD | | AD JCT WESTWINDS CL |
| COCKETT | BRYN SIRIOL | | IOL JCT BRYN ROAD |
| COCKETT | BRYNFFORDD | 373 BRYNFFO | |
| COCKETT | BRYNFFORDD | 372 BRYNFFO | |
| COCKETT | CAER GYNYDD ROAD | | NYDD ROAD JCT WAUNARLWYDD ROAD |
| COCKETT | CAMROSE DRIVE | | DR JCT HEOL CLEDDAU |
| COCKETT | CARMARTHEN ROAD | | HEN ROAD O/S 1155 |
| COCKETT | CARMARTHEN ROAD | | THEN ROAD JCT RAVENHILL ROAD |
| COCKETT | CHURCH GARDENS | | GARDENS OPP 38 |
| COCKETT | CHURCH GARDENS | | GARDENS S/O 19 |
| COCKETT | CIL Y COED | | ED JCT YSTRAD ROAD |
| COCKETT | CLAS Y BEDW | 286 CLAS Y BE | |
| COCKETT | COTSWOLD CLOSE CWM CLYD | 285 CWM CLY | D CLOSE JCT WEIG FACH LANE |
| COCKETT | GELLI DEG | | G JCT LLWYN TEG |
| COCKETT | GELLI DEG | 332 GELLI DEC | |
| COCKETT | GENDROS CRESCENT | | HEN ROAD JCT GENDROS CRESCENT |
| COCKETT | GENDROS CRESCENT | | S CRESCENT JCT GENDROS CLOSE |
| COCKETT | GLASFRYN CLOSE | | N CLOSE O/S 6 |
| COCKETT | GRAMPIAN WAY | | CLOSE JCT GRAMPIAN WAY |
| COCKETT | HAULWEN ROAD | | ROAD JCT WAUNARLWYDD ROAD |
| COCKETT | HAULWEN ROAD | | N ROAD JCT DOWN LEAZE |
| COCKETT | HEOL CERI | 298 HEOL CEF | |
| COCKETT | HEOL CLEDDAU | | DDAU JCT BRITHWEN RD |
| COCKETT | HEOL WILL GEORGE | 292 HEOL WIL | L GEORGE S/O 4 |
| COCKETT | JOHN STREET | 357 JOHN STR | REET O/S POLICE STATION |
| COCKETT | JOHN STREET | 356 JOHN STR | REET JCT COCKETT ROAD |
| COCKETT | LANE FROM VICTORIA ROAD TO ST BA | | ROAD TOP OF LANE O/S CHURCH |
| COCKETT | LLWYN TEG | 330 LLWYN TE | |
| COCKETT | LLWYN TEG | | EG JCT FFORDD CYNORE |
| COCKETT | LON TOWY | | Y JCT COCKETT ROAD |
| COCKETT | MEADOW RISE | | RISE JCT EASTFIELD CLOSE |
| COCKETT | NEW ROAD | | D JCT STEPNEY ROAD |
| COCKETT | ROSELAND ROAD | | D ROAD OVS 35 |
| COCKETT | ROSELAND ROAD | | D ROAD O/S 35 |
| COCKETT | SARDIS CLOSE ST NICHOLAS CLOSE | | L JCT HEOL WILL GEORGE LAS CLOSE O/P 1 |
| COCKETT | ST PETERS AVENUE | 354 Empty | LAO OLOOL O/F |
| COCKETT | ST PETERS AVENUE | | RS AVENUE O/S 33 |
| COCKETT | STEPNEY ROAD | 359 STEPNEY | |
| CWMBWRLA | ALICE STREET | | REET JCT MEGAN STREET |
| CWMBWRLA | BOHUN STREET | 472 BOHUN ST | |
| CWMBWRLA | CAE BRICKS ROAD | | KS ROAD JCT DAVID STREET |
| CWMBWRLA | CLARE STREET | | REET JCT ZOUCH STREET |
| CWMBWRLA | COURTNEY STREET | | Y STREET O/P 6 |
| CWMBWRLA | ELGIN STREET | 469 ELGIN STF | |
| CWMBWRLA | GERDDI ALEXANDER | | LEXANDER JCT MAESGLAS ROAD |
| ~ * * * * * * * * * * * * * * * * * * | | | |
| CWMBWRLA | GWYLYM STREET | 458 GWYLYM | STREET S/O 1 |
| | GWYLYM STREET HOPKIN STREET | | STREET S/O 1 STREET JCT MILES ROAD |

| Area | | A = 0.0 |
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| CWMBWRLA LYNN STREET 467 LYNN STREET S(O 21 CWMBWRLA LYNN STREET 466 LYNN STREET JCT FERN STREET CWMBWRLA MONTEREY STREET 448 MOWTRERY STREET JCT MANOR ROAD CWMBWRLA PENLAN FACH 459 HOPKINS STREET JCT MANOR ROAD CWMBWRLA ROBERT STREET 473 ROBERT STREET STO 3 CWMBWRLA STEPNEY STREET 468 ISTEPNEY STREET OF 36 CWMBWRLA SYLVIA TERRACE 448 ISTLY STREET OF 36 CWMBWRLA SYLVIA TERRACE 458 SYLVIA TERRACE JCT SYDNEY STREET CWMBWRLA SYLVIA TERRACE 458 SYLVIA TERRACE JCT SYDNEY STREET CWMBWRLA WALTERS STREET 470 WALTERS STREET JCT MONOR ROAD DUNVANT BRO DAWEL 558 BRO DAWEL JCT GEOTRE BELLAF ROAD DUNVANT BRO DEWYDD D 591 BRO DAWEL JCT GEOTRE BELLAF ROAD DUNVANT BRO DEWYDD D 596 BRO DIRION SYO 1 DUNVANT BRO DEWYDD D 596 BRO DRION SYO 1 DUNVANT BRO DEWYDD D 590 BRO DWYDD DOP P20 DUNVANT BRO DERCHYN 321 CEFN GELYN SYO 43 DUNVANT BRO DERCHYN 321 CEFN GELYN SYO 44 DUNVANT | BOAD. | Area |
| CWMBWRLA MUES ROAD 466 LYNN STREET CWMBWRLA MUES ROAD 452 MILES ROAD OS 1 CWMBWRLA MONTEREY STREET 494 MOWTEREY STREET JCT MANOR ROAD CWMBWRLA PENLAN FACH 496 MOYTEREY STREET JCT MANOR ROAD CWMBWRLA SPENLAN FACH 496 MOYTEREY STREET JCT MANOR ROAD CWMBWRLA SOBERT STREET 473 ROBERT STREET STREET CWMBWRLA STEPPEY STREET 478 STEPPEY STREET JCT PORTERILA ROAD CWMBWRLA SYDNEY STREET 458 STENEY STREET JCT PENFILLA ROAD CWMBWRLA SYDNEY STREET 453 SYDNEY STREET JCT MONOR ROAD DUNVANT SYD DEDWYDD 591 BRO DEDWYDD OPP 20 DUNVANT BRO DECLEYN 321 CEFN CELYN DEPS 3 DUNVANT BRO DECLEYN 321 CEFN CELYN DEPS 3 DUNVANT DERLEYN 320 CEFN CELYN DEPS 3 DUNVANT DERLEYN 320 CEFN CELYN DEPS 3 DUNVANT DERL | RUAD | |
| CWMBWRLA MONTEREY STREET 494 MOWTEREY STREET (CT MANOR ROAD CWMBWRLA MONTEREY STREET 494 MOWTEREY STREET (CT MANOR ROAD CWMBWRLA ROBERT STREET 473 ROBERT STREET SO 3 CWMBWRLA STEPNEY STREET 488 STEPNEY STREET OP 36 CWMBWRLA SYDNEY STREET 488 STEPNEY STREET OP 36 CWMBWRLA SYDNEY STREET 488 STEPNEY STREET OF 36 CWMBWRLA SYLVIA TERRACE 458 SYLVIA TERRACE GT SYDNEY STREET CWMBWRLA WALTERS STREET 470 WALTERS STREET TOT MONOR ROAD DUNVANT BRO DAWEL 558 BRO DAWEL JCT GEOTRE BELLAF ROAD DUNVANT BRO DEWYDD 598 BRO DINION SO DUNVANT BRO DINION 586 BRO DINION SO DUNVANT BRYNAERON 594 BRYNAERON JCT MEADOW VIEW DUNVANT DER CELYN 320 CEFN CELYN OPP 3 DUNVANT DER CELYN 320 CEFN CELYN OPP 3 DUNVANT DOAD 595 DRAG Y BWLDAN JCT DERLWYN DUNVANT DOAD 596 DOL Y COED OPP 50 DUNVANT DOAD 597 DWYNAT ROAD O'S SCHOOL DUNVANT DOAD 598 DUNYANT ROAD O'S SCHOOL | | |
| CWMBWRLA PENLAN FACH 489 MOWTEREY STREET JCT MANOR ROAD CWMBWRLA PENLAN FACH 480 HOPKINS STREET JCT MANOR ROAD CWMBWRLA ROBERT STREET 473 ROBERT STREET 50 3 CWMBWRLA STEPPEY STREET 488 STEPPEY STREET 192 STREET 193 STORY STREET 193 STORY STREET 194 STREET 195 STORY STREET 195 STREET 195 STORY STREET 195 STREET 195 STORY STREET 195 STORY STREET 195 STREET 195 STORY STREET 195 STREET | | |
| CWMBWRLA PENLAN FACH 450 HOPKINS STREET LICT MANOR ROAD CWMBWRLA ROBERT STREET 473 ROBERT STREET 6/3 3 CWMBWRLA SYDNEY STREET 468 STEPNEY STREET 6/9 3 CWMBWRLA SYDNEY STREET 458 SYDNEY STREET 1/2T PORPILIA ROAD CWMBWRLA SYDNEY STREET 454 SYLVIA TERRACE LICT SYDNEY STREET CWMBWRLA WALTERS STREET 470 WALTERS STREET JCT MOND ROAD DUNVANT BRO DAWEL 558 BRO DAWL LICT GEOTRE BELLAF ROAD DUNVANT BRO DEOWYDD 591 BRO DEDWYDD OPP 20 DUNVANT BRO DEINON 598 BRO DRION SIO 1 DUNVANT BRO DRION 598 BRO DRION SIO 1 DUNVANT BRO DRION 598 BRO DRION SIO 1 DUNVANT BRYNAERON LOT MEADOW VIEW DUNVANT DERLAYON 321 CEFN CELYN SIO 43 DUNVANT DERLAYON 322 CEFN CELYN SIO 43 DUNVANT DERLAYON 325 GRAIG Y BWLDAN JCT DERLWYN DUNVANT DERLAYON 325 CEFN CELYN SIO 43 DUNVANT DUNVANT ROAD 583 DUNVANT ROAD OIS SCHOOL DUNVANT DUNVANT ROAD 583 D | REET | |
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| CWMBWRLA SYDNEY STREET 453 SYDNEY STREET JCT PENFILIA ROAD CWMBWRLA SYLVA TERRACE 454 SYLVA TERRACE JCT SYDNEY STREET CWMBWRLA WALTERS STREET 470 WALTERS STREET JCT PENFILIA ROAD DUNVANT BRO DAWEL 558 BRO DAWEL CIT GEOTRE BELLAR ROAD DUNVANT BRO DEDWYDD 591 BRO DEDWYDD OPP 20 DUNVANT BRO DRIGN 598 BRO DIRION SION DUNVANT BRO DRIGN 598 BRO DIRION SION DUNVANT BRO DRIGN 321 CEFN CELYN SIO 43 DUNVANT CEFN CELYN 321 CEFN CELYN SIO 43 DUNVANT DERLWYN 320 CEFN CELYN SIO 43 DUNVANT DERLWYN 595 GRAIG Y SWILDAN JCT DERLWYN DUNVANT DERLWYN 595 GRAIG Y SWILDAN JCT DERLWYN DUNVANT DUNVANT ROAD 583 DUNVANT ROAD O/S SCHOOL DUNVANT DUNVANT ROAD 583 DUNVANT ROAD O/S SCHOOL DUNVANT FAIRWOOD ROAD 570 (VOYLART ROAD JCT FAIRWOOD ROAD DUNVANT GWELFOR O/S ST 590 HOWELLS ROAD JCT GLAN DULAIS DUNVANT HENDRE 592 HENDRE O/S S DUNVANT HOWELS ROAD 593 HOWELLS ROAD JCT GLAN DULAIS <td>T</td> <td>CWMBWRLA</td> | T | CWMBWRLA |
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| GORSEINON DYFFRYN ROAD 95 DYFFRYN ROAD JCT PANTGLAS | | |
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| JOURSEINUN JEFUKUU BKINGWIN JOSENSON SIN JOSENSON JUSTI BRYNGWIN | | |
| GORSEINON FFORDD TALFAN 282 FFORDD TALFAN JCT LLYS ANEIRIN | | |
| GORSEINON FFORDD YR AFON 93 FFORDD YR AFON O/S FLATS | | |
| GORSEINON FRAMPTON ROAD 83 FRAMPTON ROAD JCT PENYRHEOL ROAD | | |
| GORSEINON GLYNRHOSYN 96 GLYNRHOSYN 0/S 6 | 112 | |
| GORSEINON GOWER VIEW ROAD 82 GOWER VIEW ROAD JCT PENYRHEOL ROAD | ROAD | |
| GORSEINON HEOL EIFION 112 HEOL EIFION 12 HEOL FFION | <u>-</u> | |
| GORSEINON HEOL ELFED 79 HEOL CRWYS JCT HEOL ELFED | | |
| GORSEINON HEOL ELFED 78 HEOL ELFED JCT FRAMPTON ROAD | | |
| GORSEINON LLANERCH CRESCENT 85 LLANERCH CRESCENT JCT GROVE STREET | SCENT | GORSEINON |
| GORSEINON MILL STREET 87 MILL STREET JCT HIGH STREET | | |

| Area | Street | Rin no | Location |
|------------------------------|---|--------|--|
| GORSEINON | PENCEFNARDA ROAD | | PENYBANC LANE JCT PENCEFNARDA ROAD |
| GORSEINON | PENCEFNARDA ROAD | | PENCEFNARDA ROAD JCT HEOL ELFED |
| GORSEINON | PHOENIX WAY | | PHOENIX WAY OPP JCT KESTREL WAY |
| GORSEINON | PLEASANT CLOSE | | PLEASANT CLOSE JCT LLYS GWYNFAEN |
| GORSEINON | PLEASANT ROAD | 88 | PLEASANT ROAD |
| GORSEINON | TRINITY STREET | | TRINITY STREET S/O 31 |
| GOWER | A4118 FROM JUNCTION WITH PORT EY | | PORT EYNON ENT TO NEW PARK |
| GOWER | APPLEGROVE | | APPLEGROVE OPP 1 |
| GOWER | C/S- C167 FR C167 J W ACC RD TO TY'F | | REYNOLDSTON O/S GROVE COTTAGE |
| GOWER | C/S- C172 FR C172 J W ACC RD TO THE | | HORTON O'S HALL |
| GOWER GOWER | C/S- C172 FR C172 J W ENT HORTON F, C/S- C173 FR C173 J W THE DOWNS RE | | HORTON O/S HALL REYNOLDSTON S/O BUS STOP |
| GOWER | C/S- C173 FR C173 J W THE DOWNS RE | | REYNOLDSTON OPP POST OFFICE |
| GOWER | C/S-C1731 K C173 KETNOEDSTON 3 W | | LLANMADOC JUST UP FROM FORGE COTTAGE |
| GOWER | MILL LANE | | MILL LANE O/S SEA BREEZE |
| GOWER | MILL LANE | | MILL LANE O/S HOLLY COTTAGE |
| GOWER | MOOR LANE | | MOOR LANE O/S DOLLARS COTTAGE |
| GOWER | SALISBURY CLOSE | | SALISBURY CLOSE JCT MONKSLAND ROAD |
| GOWER | SANDY LANE | | SANDY LANE O/S THE OLD POST HOUSE |
| GOWER | U/S-Y1739 | | ILSTON (NORTH) |
| GOWER | U/S-Y1779 | | ILSTON O/P ILSTON HOUSE |
| GOWER | U/S-Y2063 | | MILL LANE O/S CROSS HOUSE |
| GOWER | U/S-Y2072 | | MILL LA JCT MAIN ROAD |
| GOWER | U/S-Y2086 | | OXWICH JUST BEFORE CASTLE |
| GOWER | U/S-Y2094 | | OXWICH OPP GREENWAYS |
| GOWER GOWER | U/S-Y2110 U/S-Y2131 | | OXWICH JCT ROAD TO PENRICE SLADE OPP CHANNEL VIEW |
| GOWER | | | REYNOLDSTON O/S FIRE STATION |
| GOWER | U/S-Y2261 U/S-Y2272 | | REYNOLDSTON O/S FIRE STATION REYNOLDSTON ON BEND BY HENNY SWELL |
| GOWER | U/S-Y2283 | | LANDIMORE OPP 1 |
| GOWER | U/S-Y2284 | | LANDIMORE S/O BUS STOP |
| GOWER | U/S-Y2292 | | ON BEND JUST BEFORE LLANMADOC |
| GOWER | U/S-Y2293 | | LLANMADOC ROAD TO KYFTS LA |
| GOWER | U/S-Y2305 | | LLANMADOC O/P TIPLAN COTTAGE |
| GOWER | U/S-Y2314 | | LLANMADOC O/P THE OLD RECTORY |
| GOWER | U/S-Y2343 | | LLANGENNITH O/S TY-FLO |
| GOWER | U/S-Y2387 | 239 | LLANGENNITH AT BEND INTO VILLAGE |
| GOWER | U/S-Y2387 | | LLANGENNITH S/O BUS STOP |
| GOWER | U/S-Y2396 | | PITTON JCT MEWSLADE BAY |
| GOWER | U/S-Y2400 | | MIDDLETON OPP HIGH PRIEST |
| GOWERTON | VICARAGE LANE | | VICARAGE LANE O/P THE WELCOME |
| GOWERTON | BRYN EITHIN | | BRYN EITHIN JCT HEOL Y GOG |
| GOWERTON GOWERTON | CAE MANSEL ROAD CECIL ROAD | | CAE MANSEL ROAD O/S 42 CECIL ROAD O/S GOWERTON COMPREHENSIVE |
| GOWERTON | CHURCH STREET | | CHURCH STREET O/S CHURCH |
| GOWERTON | FAIRWOOD TERRACE | | FAIRWOOD TERRACE JCT CLOS TRAFLE |
| GOWERTON | FFORDD ALLTWEN | | FFORDD ALLTWEN JCT MAES Y DERI |
| GOWERTON | GOWER RISE | | GOWER RISE O/P 15 |
| GOWERTON | GOWERTON INNER RELIEF ROAD STAC | | BACK OF BONOPHOOL BANGLADESH CUISINE |
| GOWERTON | HEOL Y GWARTHEG | 302 | HEOL Y GWARTHEG JCT GORWYDD ROAD |
| GOWERTON | HILL STREET | 310 | HILL STREET O/S 6 |
| GOWERTON | HILL STREET | | HILL STREET JCT STERRY ROAD |
| GOWERTON | MOUNT STREET | | MOUNT STREET OPP 35 |
| GOWERTON | NCR004 FROM MILL STREET TO WOOD | | WOODLANDS O/S WOODLANDS COURT |
| GOWERTON | OAKWOOD DRIVE | | OAKWOOD DRIVE O/S 42 |
| GOWERTON | PARK ROAD | | PARK ROAD OPP 40 |
| GOWERTON | PONT Y COB ROAD | | PONT Y COB ROAD OPP 2 |
| GOWERTON GOWERTON | RAVENSFIELD STATION ROAD | | RAVENSFIELD JCT BISHWELL ROAD |
| GOWERTON | TALBOT GREEN | | STATION ROAD O/S TELEPHONE EXCHANGE TALBOT GREEN JCT TALBOT STREET |
| GOWERTON | TALBOT GREEN TALBOT STREET | | TALBOT STREET JCT CECIL ROAD |
| GOWERTON | UPLANDS | | UPLANDS O/P 3 |
| KILLAY NORTH | DUNVANT ROAD | | DYLAN ROAD O/S 6 |
| KILLAY NORTH | FAIRY GROVE | | O/S 18 |
| KILLAY NORTH | GOETRE FACH ROAD | | GOETRE FACH ROAD JCT DUNVANT ROAD |
| KILLAY NORTH | HENDREFOILAN ROAD | 596 | HENDREFOILAN ROAD JCT DUNVANT ROAD |
| KILLAY NORTH | HENDREFOILAN ROAD | | HENDREFOILAN ROAD JCT FFORDD DRYDEN |
| KILLAY NORTH | LAMB LANE | 580 | LAMB LANE JCT FFORDD DRYDEN |
| | | | |
| KILLAY NORTH KILLAY NORTH | LANDOR AVENUE LON ALFA | 572 | LANDOR AVENUE JCT DYLAN ROAD LON ALFA JCT FFORDD TALIESIN |

| Area | Street | Bin no Location |
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| KILLAY NORTH | PENTRE BANADL | 576 PENTRE BANADL O/S 2 |
| KILLAY NORTH | WIMMERFIELD AVENUE | 574 HEOL GLASNANT JCT WIMMERFIELD AVENUE |
| KILLAY NORTH | WIMMERFIELD CLOSE | 575 WIMMERFIELD CLOSE O/S 1 |
| KILLAY NORTH | WIMMERFIELD DRIVE | 577 WIMMERFIELD DRIVE JCT DUNVANT ROAD |
| KILLAY SOUTH | ASH GROVE | 560 ASH GROVE JCT BROADMEAD |
| KILLAY SOUTH | BROADACRE | 557 BROADACRE O/S 58 |
| KILLAY SOUTH | BROADMEAD | 824 Full |
| KILLAY SOUTH | CYGNET CLOSE | 597 CYGNET CLOSE O/S SURGERY |
| KILLAY SOUTH | LIME GROVE | 561 HEASELAND PLACE JCT LIME GROVE |
| KILLAY SOUTH | MILLWOOD GARDENS | 571 MILLWOOD GARDENS JCT STEPHENSON ROAD |
| KILLAY SOUTH | OAKDENE | 556 OAKDENE JCT BROADACRE |
| KILLAY SOUTH | RIDGEWAY | 554 WOODCOTE JCT RIDGEWAY |
| KILLAY SOUTH | ST CHRISTOPHER DRIVE | 553 ST CHRISTOPHER DRIVE JCT RIDGEWAY 551 THE DELL O/S 6 |
| KILLAY SOUTH KILLAY SOUTH | THE DELL WOODCOTE | 555 ST AIDEN DRIVE JCT WOODCOTE |
| KILLAY SOUTH | WOODSIDE AVENUE | 552 WOODSIDE AVENUE S/O 19 |
| LANDORE | CNAP LLWYD ROAD | 409 TREWYDFFA ROAD JCT CNAP LLWYD ROAD |
| LANDORE | CNAP LLWYD ROAD | 402 CNAP LLWYD ROAD OPP 28 |
| LANDORE | CNAP LLWYD ROAD | 404 CNAP LLWYD ROAD O/S 19 |
| LANDORE | DINAS STREET | 415 DINAS STREET OPP 59 |
| LANDORE | DYRUS ROAD | 416 DYRUS ROAD JCT ESSEX TERRACE |
| LANDORE | FORBES STREET | 414 FORBES STREET JCT SALEM ROAD |
| LANDORE | MORGAN STREET | 437 MORGAN STREET JCT ABERDYBERTHI STREET |
| LANDORE | ODO STREET | 436 ODO STREET JCT GRAHAM STREET |
| LANDORE | PWLL STREET | 819 Empty |
| LANDORE | ROAD FROM BRUNEL WAY TO NORMAL | 434 NORMANDY ROAD AT JCT |
| LANDORE | SALEM ROAD | 411 TREWYDDFA ROAD JCT SALEM ROAD |
| LANDORE | SHARPSBURG PLACE | 821 Empty |
| LANDORE | SILOH ROAD | 820 |
| LANDORE | SMYRNA STREET | 418 SMYRNA STREET OPP 6 |
| LANDORE LANDORE | TREWYDDFA ROAD U/S-Y300 | 412 TREWYDDFA ROAD JCT CWM LEVEL ROAD 419 DINAS STREET OPP 130 |
| LANDORE | VERNON STREET | 438 VERNON STREET O/S 6 |
| LLANGYFELACH | BRYN BACH ROAD | 20 BRYN BACH ROAD O/S BRYN BACH FARM |
| LLANGYFELACH | BRYN BACH ROAD | 21 BRYN BACH ROAD, 5 ROADS |
| LLANGYFELACH | BRYN HEDYDD | 141 BRYN HEDYDD O/S 8 |
| LLANGYFELACH | BRYNTIRION ROAD | 17 BRYNTIRION ROAD JCT TO 186 - 202 |
| LLANGYFELACH | BRYNTYWOD | 120 BRYNTYWOD S/O 6 |
| LLANGYFELACH | CAE EITHIN | 144 CAE EITHIN O/S 14 |
| LLANGYFELACH | CAE MELYN | 142 CAE MELYN OPP 8 |
| LLANGYFELACH | CARMEL ROAD | 19 CARMEL ROAD OPP 7 |
| LLANGYFELACH | CHRISTOPHER RISE | 98 CHRISTOPHER RISE JCT VERNON CLOSE |
| LLANGYFELACH | CLOS GLANLLIW | 97 CLOS GLANLLIW O/S 58 |
| LLANGYFELACH | CLOS SANT TEILO | 138 CLOS SANT TEILO OPP 14 |
| LLANGYFELACH | FAIRVIEW ROAD | 136 FAIRVIEW ROAD JCT PENGORS ROAD |
| LLANGYFELACH | HEOL WAUN WEN | 140 HEOL WAUN WEN OPP 79 |
| LLANGYFELACH LLANGYFELACH | LLYS PENPANT | 139 HEOL WAUN WEN OP JCT FFORDD DEWI 143 LLYS PENPANT S/O 46 |
| LLANGYFELACH | SWANSEA ROAD | 137 PENGORS ROAD JCT SWANSEA ROAD |
| LLANGYFELACH | Y LLANERCH | 18 Y LLANERCH S/O 10 |
| LLANSAMLET | BALACLAVA ROAD | 216 BALACLAVA ROAD O/S 2 TOP OF HILL |
| LLANSAMLET | BIRCHGROVE ROAD | 215 BIRCHGROVE ROAD JCT SCHOOL ROAD |
| LLANSAMLET | BRAN CLOSE | 488 BRAN CLOSE |
| LLANSAMLET | BRIDGE STREET | 221 YNYS Y MOND ROAD JCT BRIDGE STREET |
| LLANSAMLET | BRIDGE STREET | 220 BRIDGE STREET TOP OF HILL OPP 1 |
| LLANSAMLET | BRONWYDD | 541 BRONWYDD O/P 27 |
| LLANSAMLET | CEFN ROAD | 214 CEFN ROAD JCT NICHOLAS ROAD |
| LLANSAMLET | CLOS EILEEN CHILCOTT | 517 CLOSE EILEEN CHILCOTT O/P 15 |
| LLANSAMLET | CLOS NANT BRAN | 224 CLOS BRAN OPP 10 |
| LLANSAMLET | CLOS Y FENDROD | 487 CLOS Y FENDROD JCT PANT Y BLAWD |
| LLANSAMLET | CLOS YSGALLEN | 525 CLOS YSGALLEN O/S 34 |
| LLANSAMLET | DAN Y COED ROAD | 535 DAN Y COED ROAD O/P JCT RHYD Y COED |
| LLANSAMLET | DAN Y COED ROAD | 536 GLANBRAN ROAD JCT DAN Y COED ROAD |
| LLANSAMLET LLANSAMLET | DYFFRYN AUR ROAD FAIR VIEW CLOSE | 514 TYN Y CAE ROAD JCT DYFFRYN AUR ROAD 527 FAIRVIEW CLOSE JCT LON BRYNAWEL |
| LLANSAMLET | FFORDD LLUNDAIN | 513 FFORDD LLUNDAIN JCT MIDLAND PL |
| LLANSAMLET | FFORDD MELYN MAIR | 515 FFORDD MELYN MAIR JCT LON ENFYS |
| LLANSAMLET | FFORDD SCOTT | 207 FFORDD SCOTT JCT GWERNLLWYNCHWYTH ROAD |
| LLANSAMLET | FFORDD Y BRYN | 228 FFORDD Y BRYN O/P JCT LLYS-Y-COED |
| LLANSAMLET | FREDERICK PLACE | 531 FREDERICK PLACE O/S 88 |
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| Area | Street | Rin no | Location |
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| | FREDERICK PLACE | | CLOS YR YSGOL JCT FREDERICK PLACE |
| LLANSAMLET | GARTH ROAD | | CEFN ROAD JCT GARTH ROAD |
| LLANSAMLET | GOLWG Y COED | | GOLWG Y COED JCT HERBERT THOMAS WAY |
| LLANSAMLET | GRAIG ROAD | | GRAIG ROAD BY LAYBY |
| | GRAIG Y DDERI | 218 | GRAIG Y DDERI O/P 9 |
| LLANSAMLET | GRAIGOLA ROAD | | GRAIGOLA ROAD JCT GRAIG Y DDERI |
| LLANSAMLET | GREENFIELD CLOSE | | GREENFIELD CLOSE O/S 2 |
| LLANSAMLET | GREENFIELD CRESCENT | | GREENFIELD CRESCENT JCT HEOL HAFDY |
| LLANSAMLET | GREENFIELD CRESCENT | | GREENFIELD CRESCENT JCT MAES YR HAF |
| LLANSAMLET | HEOL BARCUD | 539 | HEOL BARCUD O/S 43 |
| LLANSAMLET | HEOL BRITHDIR | 537 | HEOL BRITHDIR O/P 23 |
| LLANSAMLET | HEOL BROCH | 538 | LLYS DWRGI JCT HEOL BROCH |
| LLANSAMLET | HEOL CAE RHOSYN | 226 | HEOL CAE RHOSYN O/S 10 |
| LLANSAMLET | HEOL CAMLAN | 225 | HEOL CAMLAN O/S 66 |
| LLANSAMLET | HEOL RHUDDOS | 532 | HEOL RHUDDOS JCT FREDERICK PLACE |
| LLANSAMLET | HEOL YSGYFARNOG | 540 | HEOL YSGYFARNOG O/S 22 |
| LLANSAMLET | HERBERT THOMAS WAY | 199 | HERBERT THOMAS WAY OPP 9 |
| LLANSAMLET | HERBERT THOMAS WAY | 499 | |
| LLANSAMLET | LLYS AEL Y BRYN | 200 | LLYS AEL Y BRYN O/S 2 |
| | LLYS AEL Y BRYN | | LLYS AEL Y BRYN S/O 44 |
| | LLYS LLWYFEN | | LLYS LLWYFEN S/O 34 |
| | LON BRYNAWEL | | LON BRYNAWEL JCT BRYN TEG |
| LLANSAMLET | LON BRYNAWEL | 526 | LON BRYNAWEL JCT FREDERICK PLACE |
| LLANSAMLET | LON ENFYS | | LON ENFYS O/S 76 |
| LLANSAMLET | LON OGWEN | 227 | LON OGWEN O/S 2 |
| | MAES BRIALLU | 519 | MAES BRIALLU O/S 6 |
| LLANSAMLET | MAES MEILLION | 521 | MAES MEILLION O/S 6 |
| LLANSAMLET | MAES Y DDERWEN | 530 | MAES Y DDERWEN JCT BRYN TEG |
| LLANSAMLET | MAES Y DERI | 206 | MAES Y DERI BY SUB STATION |
| LLANSAMLET | MAES YR AWEL | 520 | MAES YR AWEL JCT GREENFIELD CRESCENT |
| LLANSAMLET | MEADOW VIEW | 529 | MEADOW VIEW JCT LON BRYNAWEL |
| LLANSAMLET | MINSTER CLOSE | 489 | MINSTER CLOSE JCT CORONET WAY |
| LLANSAMLET | OAKLAND CLOSE | 222 | OAKLAND CLOSE O/S 11 |
| LLANSAMLET | PEN Y FAN | 524 | PEN Y FAN JCT HEOL DAL Y COPA |
| LLANSAMLET | PENIEL GREEN ROAD | 534 | PENIEL GREEN ROAD O/P 389 |
| LLANSAMLET | PENRICE COURT | | FENDROD BUSINESS PARK |
| LLANSAMLET | ROAD FROM HERON DRIVE TO RIVERS | 209 | HERNON DRIVE O/S PHARMACEUTICALS |
| LLANSAMLET | ROAD FROM MALLARD WAY TO AXIS C | 208 | MALLARD WAY OPP WHITE CAPITAL CONSULTATIONS |
| LLANSAMLET | SMITHS ROAD | 223 | SMITHS ROAD O/S 50 |
| LLANSAMLET | STATION ROAD | | STATION ROAD JCT NICHOLS ROAD |
| LLANSAMLET | SYCAMORE AVENUE | 205 | SYCAMORE AVENUE O/S 34 |
| LLANSAMLET | UPPER FFOREST WAY | 210 | UPPER FFOREST WAY JCT ASHMOUNT BUSINESS PARK |
| LLANSAMLET | Y GWERNYDD | 212 | Y GWERNYDD OPP 17 |
| LLANSAMLET | YNYSALLAN ROAD | 203 | YNYSALLAN ROAD BY LAYBY |
| LOWER LOUGHOR | BEILI GLAS | 68 | BEILI GLAS O/S 11 |
| LOWER LOUGHOR | CASTLE STREET | 64 | DOCK STREET JCT CASTLE STREET |
| | CULFOR ROAD | | CULFOR ROAD JCT GLEBE ROAD |
| | CULFOR ROAD | | CULFOR ROAD OPP 105 |
| | GLANYMOR PARK DRIVE | | GLANYMOR PARK DRIVE JCT LOWDOR DRIVE |
| | GLEBE ROAD | 62 | GLEBE ROAD ROUNDABOUT - WAR MEMORIAL |
| | HEOL PEN Y BEILI | | HEOL PEN Y BEILI JCT BRYN LLWCHWR ROAD |
| | HEOL Y WERN | | HEOL Y WERN JCT HEOL Y LLAN |
| | U/S-Y1669 | 825 | |
| MAWR | BWLCH Y GWYN | 31 | BWLCH Y GWYN OPP 14 |
| | CLYDACH ROAD | | CLYDACH ROAD OPP VALLEY VIEW |
| MAWR | CLYDACH ROAD | 49 | CLYDACH ROAD O/S PUMPING STATION |
| MAWR | FAGWR ISAF | | FAGWR ISAF JCT LON HEDDWCH |
| | FAGWR ISAF | 37 | FAGWR ISAF O/S 7 |
| | FAGWR ROAD | | FAGWR ROAD JCT CLYDACH ROAD |
| MAWR | FAGWR ROAD | | CADWGAN ROAD OPP 27 |
| MAWR | HEOL GLYN DYFAL | | HEOL GLYN DYFAL JCT C/S - 159 FR |
| MAWR | HEOL GLYN DYFAL | | HEOL GLYN DYFAL BY CATTLE GRID |
| MAWR | HEOL GLYN DYFAL | 28 | HEOL GLYN DYFAL OPP CROWN BUNGALOW |
| MAWR | HEOL MYDDFAI | | HEOL MYDDFAI O/S 13 |
| | | | HEOL Y MYNYDD OPP GARNSWLLT A/C |
| MAWR | HEOL Y MYNYDD | 27 | ILOC I WITH TOD OFF GARNSWELL A/C |
| MAWR | HEOL Y MYNYDD LON HEDDWCH | | LON HEDDWCH JCT FFORDD ELLEN |
| MAWR MAWR | | 35 | |
| MAWR MAWR | LON HEDDWCH | 35 43 | LON HEDDWCH JCT FFORDD ELLEN |
| MAWR MAWR MAWR MAWR | LON HEDDWCH RHYD Y GWIN | 35 43 44 | LON HEDDWCH JCT FFORDD ELLEN RHYD Y GWYN BY PHONE BOX |

| Area | Street | Bin no | Location |
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| MAWR | RHYDYPANDY ROAD | | RHYDYPANDY ROAD BEND BY MASONS ARMS |
| MAWR | U/S-Y684 | | U/S-Y684 GWERN-LLWYN |
| MAWR | U/S-Y688 | | U/S-Y688 TY LLWYDYN FARM JCT |
| MAWR | U/S-Y690 | | LLECHORT FOWR (ENTRANCE) U/S-Y687 |
| MAWR | U/S-Y703 | | U/S-Y703 JCT U/S-Y706 |
| MAWR | U/S-Y726 | | U/S-Y726 O/S PANTYFALLEN |
| MAWR | U/S-Y745 | | U/S-Y745 PEN Y BANC COTTAGE |
| MAWR MAWR | U/S-Y815 | | U/S-Y815 ROAD TO PENTREBEDW COTTAGE |
| MAWR | U/S-Y824 U/S-Y840 | | U/S-Y824 O/S GLAN-YR-AFON, CWMCERDINEN U/S-Y840 O/S HENGLAWDD |
| MAWR | U/S-Y843 | | U/S - Y843 OPP HAFOD LAS |
| MAWR | U/S-Y851 | | U/S - Y851 ROAD TO HOUSTY KENNELS |
| MAYALS | BIRKDALE CLOSE | | BIRKDALE CLOSE JCT SOUTHERNDOWN AVENUE |
| MAYALS | CASTLE VIEW | | MILL LANE O/S CLYNE CASTLE |
| MAYALS | CLYNE CRESCENT | | CLYNE CRESCENT JCT SUNNINGDALE AVENUE |
| MAYALS | FERNHILL CLOSE | | FERNHILL CLOSE O/S 44 |
| MAYALS | MILL LANE | 621 | ROMAN BRIDGE CLOSE JCT MILL LANE |
| MAYALS | MUIRFIELD DRIVE | 607 | |
| MAYALS | MUIRFIELD DRIVE | | MUIRFIELD DRIVE JCT WENTWORTH CRESCENT |
| MAYALS | OWLS LODGE LANE | | OWLS LODGE LANE OPP 34 |
| MAYALS | RADYR AVENUE | | RADYR AVENUE ASHBURNHAM DRIVE |
| MAYALS | ROMAN COURT | | ROMAN COURT JCT MILL LANE |
| MAYALS | SHERBORNE WALK | | SHERBOURNE WALK O/S 1 |
| MAYALS | ST ANDREWS CLOSE | | ST ANDREWS CLOSE JCT OWLS LODGE LANE |
| MAYALS MAYALS | ST CATWG WALK WESTPORT AVENUE | | ST CATWG WALK JCT WESTPORT AVENUE |
| MAYALS | WHITEGATES | | WESTPORT AVENUE JCT MAYALS ROAD WHITEGATES O/P 10 |
| MORRISTON | ANDREW CRESCENT | | GARTH VIEW JCT ANDREW CRESCENT |
| MORRISTON | ARWELFA | | ARWELFA JCT MOUNT CRESCENT |
| MORRISTON | BATH AVENUE | | BATH AVENUE OPP 17 |
| MORRISTON | BISHOPS WALK | | BISHOPS WALK OPP 6 |
| MORRISTON | BRODORION DRIVE | 126 | |
| MORRISTON | BRODORION DRIVE | | MAES Y GWERNEN DRIVE JCT BRODORAIN DRIVE |
| MORRISTON | BRYN EGLUR ROAD | | BRYN EGLUR ROAD JCT CWMGELLI ROAD |
| MORRISTON | BRYNTAWE ROAD | 185 | BRYNTAWE ROAD OPP 21 |
| MORRISTON | BUTTERSLADE GROVE | | BUTTERSLADE GROVE OPP JCT HAREBELL CLOSE |
| MORRISTON | BWLLFA ROAD | | BWLLFA ROAD OPP 19 |
| MORRISTON | C/S- C164 FR C164 JWACRD ELECTRIC | | U/S-Y829 ENT TO PEN Y WAUN-FACH |
| MORRISTON | CAMELLIA DRIVE | | CAMELLIA DRIVE JCT HEOL RHOSYN |
| MORRISTON | CAN YR EOS | | CAN YR EOS JCT LLWYN YR EOS |
| MORRISTON | CASTLE GRAIG ROAD | | CASTLE GRAIG ROAD JCT CNAP LWYDD ROAD |
| MORRISTON | CHRISTOPHER ROAD | | CHRISTOPHER ROAD OPP 72 |
| MORRISTON MORRISTON | CLYDACH ROAD | | CLYDACH ROAD O/S SMITHS PET FOODS CLYDACH ROAD OPP 427 |
| MORRISTON | CLYDACH ROAD CLYNDU STREET | | CLYNDU STREET JCT ARAN ARAN STREET |
| MORRISTON | CLYNDU STREET | | CLYNDU STREET JCT ARAN ARAN STREET CLYNDU STREET JCT MORFYDD STREET |
| MORRISTON | CROWN STREET | | CROWN STREET JCT GLANTAWE STREET |
| MORRISTON | CROWN STREET | | CROWN STREET OPP 23 |
| MORRISTON | CWMBATH ROAD | | HEREB ROAD JCT CWMBATH ROAD |
| MORRISTON | CWMGELLI ROAD | | CWMGELLI ROAD O/P 33 |
| MORRISTON | DEE PLACE | | DEE PLACE OPP JCT HEOL CAERLLION |
| MORRISTON | DENBIGH CRESCENT | | DENBIGH CRESCENT JCT RADNOR DRIVE |
| MORRISTON | DENBIGH CRESCENT | | DENBIGH CRESCENT O/S 35 |
| MORRISTON | DENBIGH CRESCENT | | OUTSIDE NO 35 |
| MORRISTON | EMLYN TERRACE | 417 | EMLYN TERRACE JCT ALFRED ROAD |
| | FOOTPATH FROM DENBIGH | | |
| MORRISTON | CRESCENT TO 4M NORTH OF NOS | | FOOTPATH FROM DENBIGH CRESCENT TO 4M NORTH OF N |
| MORRISTON | GELLIFAWR ROAD | | GELLIFAWR ROAD O/S 66 |
| MORRISTON | GELLIFAWR ROAD | | GELLIFAWR ROAD OC 33 |
| MORRISTON | GELLIGLAS ROAD | | GELLIGWN ROAD O/S 33 |
| MORRISTON MORRISTON | GLASBURY ROAD GLASBURY ROAD | | GLASBURY ROAD JCT BRYN EGLUR ROAD GLASBURY ROAD O/P 12 |
| MORRISTON | GLYNCOLLEN DRIVE | | GLASBURY ROAD 0/P 12 GLYNCOLEN DRIVE OS 1 |
| MORRISTON | GODRER COED | | GODRER COED JCT MOUNT CRESCENT |
| MORRISTON | GORDON ROWLEY WAY | | GORDON ROWLEY WAY OPP 2 |
| MORRISTON | GRAIG ROAD | | GRAIG ROAD OPP 112 |
| MORRISTON | GRAIG ROAD | | GRAIG ROAD JCT TREWYDDFA ROAD |
| MORRISTON | GWLAD Y GAN | | GWLAD Y GAN OPP 8 |
| | | | |
| MORRISTON | HEOL BRIALLU | 132 | HEOL BRIALLU OS SUB STATION |

| Area | Street | Bin no Location |
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| MORRISTON | HEOL EIRLYS | 131 HEOL EIRLYS JCT HEOL RHOSYN |
| MORRISTON | HEOL MAES Y GELYNEN | 134 HEOL MAES Y GELYNEN OPP 2 |
| MORRISTON | HEOL MIAREN | 130 HEOL MIAREN JCT HEOL RHOSYN |
| MORRISTON | HEOL SAFFRWM | 128 HEOL SAFFRWM OS 22 |
| MORRISTON | HEOL TREFFYNNON | 196 HEOL TREFFYNNON OS 20 |
| MORRISTON | LAN MANOR | 432 LAN MANOR O/S 21 |
| MORRISTON | LAN STREET | 163 LAN STREET JCT CWMBATH ROAD |
| MORRISTON | LLEWELYN PARK DRIVE | 405 LLEWELLYN PARK DRIVE OPP 97 |
| MORRISTON | LLWYNCARW | 123 LLWYN AFANC JCT LLWYNCARW |
| MORRISTON | LON CAMLAD | 431 LON CAMLAD JCT HEOL CEFNI |
| MORRISTON MORRISTON | LON SAWDDE MAES Y BRYN | 433 LON SAWDDE JCT LON CAMLAD 158 MAES Y BRYN JCT TAWE VIEW CRESCENT |
| MORRISTON | MAES Y COED | 155 MAES Y COED OPP 3 |
| MORRISTON | MAES Y GOED MAES Y GWERNEN ROAD | 229 MAES Y GWERNEN DRIVE JCT MAES Y GWERNEN RO |
| MORRISTON | MARKET STREET | 485 MARKET STREET JCT MORFYDD STREET |
| MORRISTON | MARTIN STREET | 427 MARTIN STREET S/O 99 |
| MORRISTON | PARC ROAD | 421 PARC ROAD JCT BRYN PARC |
| MORRISTON | PARC TERRACE | 420 PARC TERRACE OPP 12 |
| MORRISTON | PARK CLOSE | 822 Empty |
| MORRISTON | PEN YR YRFA | 150 PEN YR ARFA O/S 33 |
| MORRISTON | PENRICE STREET | 157 PENRICE STREET JCT SPRINGFIELD STREET |
| MORRISTON | PENTREMALWED ROAD | 423 PENTREMALWED ROAD JCT PLAS Y COED ROAD |
| MORRISTON | PINE CRESCENT | 153 PINE CRESCENT JCT MOUNT CRESCENT |
| MORRISTON | PLAS CADWGAN ROAD | 180 PLAS CADWGAN ROAD OPP JCT BRYNTAWE, HALL, C |
| MORRISTON | PLEASANT STREET | 159 PLEASANT STREET JCT PENTREPOETH ROAD |
| MORRISTON | RADNOR DRIVE | 186 RADNOR DRIVE OPP 10 |
| MORRISTON | RHODFAR DRYW | 125 HEOL Y DRUDWEN JCT RHOFAR DRYW |
| MORRISTON | RHODFAR DRYW | 124 RHODFAR DRYW OS 2 |
| MORRISTON | RHODFAR WENNOL | 197 RHODFAR WENNOL JCT LLWYN Y GOLOMEN |
| MORRISTON | ROSEMARY COURT | 156 ROSEMARY COURT JCT PLEASANT STREET |
| MORRISTON | SALEM ROAD | 413 SALEM ROAD OPP 98 |
| MORRISTON | SHEPHERDS ROAD | 830 |
| MORRISTON | SLATE STREET | 428 SLATE STREET JCT HOREB ROAD |
| MORRISTON | SOAR TERRACE | 245 SOAR TERRACE JCT PENTREPOETH SCHOOL ROAD |
| MORRISTON | SPIONKOP ROAD | 182 SPIONKOP ROAD TOP OF HILL |
| MORRISTON | SPIONKOP ROAD | 183 SPIONKOP ROAD OPP 1 |
| MORRISTON | TREHARNE ROAD | 160 TREHARNE ROAD OPP 12 |
| MORRISTON | TREHARNE ROAD | 161 TREHARNE ROAD O/S 9 |
| MORRISTON | TREWYDDFA ROAD | 410 TREWYDFFA ROAD OPP 143 |
| MORRISTON | TREWYDDFA ROAD | 408 TREWYDFFA ROAD OPP 286 |
| MORRISTON | TREWYDDFA ROAD | 407 TREWYDFFA ROAD S/O 332 |
| MORRISTON | ULLSWATER CRESCENT | 430 ULLSWATER CRESCENT JCT WINDERMERE ROAD |
| MORRISTON | UPLANDS TERRACE | 426 UPLANDS TERRACE JCT CLYNDU STREET |
| MORRISTON | WALTHAM CLOSE | 380 WALTHAM CLOSE O/P 9 |
| MORRISTON | WAUN ROAD WOODLAND PARK | 811 WAUN ROAD JCT CWRT IFOR SIMS 184 WOODLAND PARK OPP 3 |
| MORRISTON MYNYDDBACH | BRYNAWEL CRESCENT | 391 BRYNAWEL CRESCENT JCT HEOL GWELL |
| MYNYDDBACH | BRYNGELLI ROAD | 390 BRYNGELLI DRIVE JCT BRYNGELLI ROAD |
| MYNYDDBACH | CWMGELLI CLOSE | 400 CWMGELLI CLOSE JCT CWMGELLI DRIVE |
| MYNYDDBACH | GELLI AUR | 395 GELLI AUR S/O 66 |
| MYNYDDBACH | GELLI AUR | 393 GELLI AUR O/S 130 |
| MYNYDDBACH | GELLI AUR | 394 GELLI AUR OPP 106 |
| MYNYDDBACH | HEOL FACH | 396 HEOL FACH JCT HEOL Y CNAP |
| MYNYDDBACH | HEOL FACH | 397 HEOL FACH JCT NEW QUARR ROAD |
| MYNYDDBACH | HEOL NANT GELLI | 401 HEOL NANT GELLI JCT HEOL Y CNAP |
| MYNYDDBACH | HEOL Y CNAP | 392 BRYNAWEL CRESCENT JCT HEOL Y CNAP |
| MYNYDDBACH | HILL VIEW CRESCENT | 814 HILL VIEW CRESCENT O/S 78 |
| MYNYDDBACH | HOLLETT ROAD | 446 HOLLET ROAD O/S 158 |
| MYNYDDBACH | HOLLETT ROAD | 449 HOLLETT ROAD O/S 2 |
| MYNYDDBACH | HOLLETT ROAD | 448 HOLLETT ROAD JCT LLOYD ROAD |
| MYNYDDBACH | LLOYD ROAD | 447 LLOYD ROAD S/O 123 |
| MYNYDDBACH | LONG VIEW ROAD | 145 LONG VIEW ROAD O/S DVLA |
| MYNYDDBACH | OAKWOOD AVENUE | 146 ELAN AVENUE OPP 109 |
| MYNYDDBACH | PARKHILL ROAD | 445 PARKHILL ROAD JCT LLANGYFELACH ROAD |
| MYNYDDBACH | PARKHILL TERRACE | 443 PARKHILL TERRACE O/S 34 |
| MYNYDDBACH | PARKHILL TERRACE | 444 PARKHILL TERRACE O/S 2 |
| MYNYDDBACH | PENLAN ROAD | 442 PENLAN ROAD JCT PARKHILL TERRACE |
| MYNYDDBACH | PINEWAY | 398 PINEWAY OPP 23 |
| MYNYDDBACH | PINEWAY | 399 PINEWAY JCT CWMGELLI DRIVE |
| MYNYDDBACH | ROGER STREET | 389 CRWYS TERRACE JCT ROGER STREET |

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| Area MYNYDDBACH | Street SECOND AVENUE | Bin no Location |
| MYNYDDBACH | THIRD AVENUE | 147 THIRD AVENUE JCT ELAN AVENUE |
| MYNYDDBACH | WAUN GRON ROAD | 441 WAUN GRON CLOSE JCT WAUN GRON ROAD |
| MYNYDDBACH | YSTWYTH PLACE | 148 YSTWYTH PLACE JCT LONG VIEW ROAD |
| NEWTON | BRIARWOOD GARDENS | 739 BRIARWOOD GARDENS OPP 11 |
| NEWTON | CASWELL DRIVE | 741 CASWELL DRIVE JCT CASWELL ROAD |
| NEWTON | COLTSHILL DRIVE | 752 COLTSHILL DRIVE O/S 1A |
| NEWTON | COLTSHILL DRIVE | 753 COLTSHILL DRIVE O/S 5 |
| NEWTON | CREST ACRE CLOSE | 748 CREST ACRE JCT HIGHMEAD AVENUE |
| NEWTON | LAMBS WELL CLOSE | 787 LAMBSWELL CLOSE JCT WORCESTER DRIVE |
| NEWTON | LANGLAND BAY ROAD | 744 LANGLAND BAY ROAD OPP 28 |
| NEWTON | LANGLAND COURT ROAD | 742 LANGLAND COURT ROAD S/O 25 |
| NEWTON | LANGLAND COURT ROAD | 743 LANGLAND COURT ROAD JCT BRYNFIELD ROAD |
| NEWTON | MELCORN DRIVE | 740 MELCORN DRIVE JCT SUMMERLAND LANE |
| NEWTON | MILLANDS CLOSE | 738 MIDLANDS CLOSE O/S 8 |
| NEWTON NEWTON | MOORLAND AVENUE NEW WELL LANE | 749 MOORLAND AVENUE S/O 21 751 NEW WELL LANE O/S GARAGE |
| NEWTON | NEWTON ROAD | 751 NEW WELL LANE 0/3 GARAGE 750 NEWTON ROAD JCT NEW WELL LANE |
| NEWTON | OVERLAND ROAD | 746 OVERLAND ROAD JCT LANGLAND ROAD |
| NEWTON | ROTHERSLADE ROAD | 745 ROTHERSLADE ROAD JCT SOUTHWARD LANE |
| NEWTON | WYCHWOOD CLOSE | 776 WYCHWOOD CLOSE OPP 19 |
| OYSTERMOUTH | CASTLE ROAD | 778 NEWTON ROAD O/S POLICE STATION |
| OYSTERMOUTH | CASTLE ROAD | 774 CASTLE ROAD OPP 35 |
| OYSTERMOUTH | CASTLE ROAD | 779 CASTLE ROAD OPP 114 |
| OYSTERMOUTH | CHAPEL STREET | 780 CHAPEL STREET JCT VICTORIA AVENUE |
| OYSTERMOUTH | GLOUCESTER PLACE | 790 GLOUCESTER PLACE JCT DUNNS LANE |
| OYSTERMOUTH | MUMBLES ROAD | 785 MUMBLES ROAD S/O BIG APPLE |
| OYSTERMOUTH | MYRTLE TERRACE | 783 MYRTLE TERRACE O/S 4 |
| OYSTERMOUTH | NEWTON ROAD | 777 NEWTON ROAD OPP POLICE STATION |
| OYSTERMOUTH | OVERLAND ROAD | 791 KINGS ROAD JCT OVERLAND ROAD |
| OYSTERMOUTH | OVERLAND ROAD | 781 OVERLAND ROAD O/S 92 |
| OYSTERMOUTH | OVERLAND ROAD | 784 OVERLAND ROAD JCT BROADVIEW LANE |
| OYSTERMOUTH OYSTERMOUTH | SOUTHWARD LANE THISTLEBOON DRIVE | 747 SOUTHWARD LANE O/S 26 786 THISTLEBOON JCT NEW VILLAS |
| OYSTERMOUTH | TICHBOURNE STREET | 792 TICHBOURNE STREET |
| OYSTERMOUTH | VILLAGE LANE | 793 VILLAGE LANE OPP 12 |
| OYSTERMOUTH | WAVERLEY DRIVE | 775 WAVERLEY DRIVE S/O 1 |
| OYSTERMOUTH | WESTBOURNE PLACE | 782 WESTBOURNE PLACE O/S 2A |
| OYSTERMOUTH | WESTERN LANE | 794 WESTERN LANE S/O 14 |
| PENCLAWDD | AEL Y BRYN | 266 AEL-Y-BRYN JCT VICTORIA ROAD |
| PENCLAWDD | BENSON ROAD | 269 BENSON ROAD JCT OLD COLLIERS ROAD |
| PENCLAWDD | BETHEL ROAD | 264 BETHEL ROAD O/S LEASON |
| PENCLAWDD | BLAENCEDI | 273 BLAENCEDI JCT BLUE ANCHOR ROAD |
| PENCLAWDD | C/S- C156(39103488) | 274 BLUE ANCHOR ROAD JCT ANCHOR COURT |
| PENCLAWDD | DUNRAVEN CLOSE | 263 DUNRAVEN CLOSE JCT VICTORIA ROAD |
| PENCLAWDD | DUNRAVEN CLOSE | 262 DUNRAVEN CLOSE ON ROUNDABOUT |
| PENCLAWDD | GRAIG Y COED | 257 GRAIG-Y-COED O/S 63 |
| PENCLAWDD | MAES Y GLENYN | 272 MAES-Y-GLENYN JCT PARC HENDY CRESCENT |
| PENCLAWDD | MAES YR HAF NURSES CORNER | 268 MAES-YR-HAF O/S 36 |
| PENCLAWDD PENCLAWDD | PARC HENDY CRESCENT | 270 NURSES CORNER JCT HENDY ROAD 271 PARC HENDY CRESCENT O/S 18 |
| PENCLAWDD | PARK ROAD | 271 PARC HENDY CRESCENT O/S 18 258 PARK ROAD AT SCHOOL ENTERANCE |
| PENCLAWDD | RHYD Y FENNI | 255 RHYD-Y-FENNI S/O 20 |
| PENCLAWDD | STATION ROAD | 254 STATION ROAD O/S 7A |
| PENCLAWDD | THE LANE | 244 THE LANE S/O 4 |
| PENCLAWDD | U/S-Y1843 | 259 HAFOD-Y-GAN O/S 1 |
| PENCLAWDD | U/S-Y1847 | 260 PEN-Y-GAER AT JCT |
| PENCLAWDD | U/S-Y1847 | 261 CABAN ISAAC ROAD JUST BEFORE 4 |
| PENCLAWDD | U/S-Y1848 | 256 CROFTY CAR PARK BY GRAVE YARD |
| PENCLAWDD | U/S-Y1870 | 267 OLD COLLIERS ROAD TOP OF HILL |
| PENCLAWDD | U/S-Y1905 | 544 O/P BRYN FARM |
| PENCLAWDD | U/S-Y1926 | 252 LLANMORLAIS OPP CLOSED PRIMARY SCHOOL |
| PENCLAWDD | U/S-Y1978 | 542 RHALLT HOUSE O/P BROOKLYN |
| PENCLAWDD | U/S-Y1978 | 253 ALLT-YR-AWEL IN GARDEN |
| PENCLAWDD | U/S-Y1990 | 543 JUST BEFORE BANK FARM (SOUTH) |
| PENCLAWDD | VICTORIA ROAD | 265 VICTORIA ROAD JCT BETHEL ROAD |
| PENDERRY | AFON LLAN GARDENS | 345 AFON LLAN GARDENS JCT CADLE CRESCENT |
| PENDERRY | BETTWS ROAD | 439 BETTWS ROAD OPP 4 440 CADNANT ROAD JCT HEOL FRANK |
| PENDERRY PENDERRY | CADNANT ROAD CWM CADLE | 337 CWM CADLE JCT CATHAN CRESCENT |
| I LINDEULI | TOWN OUTE | JULIONAIN CADEL JOT CATHAIN CUESCENT |

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| Area | Street | Bin no Location |
| PENDERRY PENDERRY | DOVE ROAD FERMOY COURT | 335 DOVE ROAD JCT PORTMEAD AVENUE 338 FERMOY COURT JCT WHITEFORD ROAD |
| PENDERRY | GRASSHOLM GARDENS | 333 GRASSHOLM GARDENS O/S 26 |
| PENDERRY | HEOL AWSTIN | 333 GRASSHOLIN GARDENS 0/5 26 386 HEOL AWSTIN JCT HEOL CALFIN |
| PENDERRY | HEOL EMRYS | 387 HEOL EMRYS O/S 133 |
| PENDERRY | HEOL HERMAS | 388 HEOL HERMAS JCT HEOL CADIFOR |
| PENDERRY | LLANGORSE ROAD | 829 |
| PENDERRY | LLANGWM | 341 LLANGWM O/S 2 |
| PENDERRY | MEWSLADE AVENUE | 344 MEWSLADE AVENUE JCT PORTMEAD AVENUE |
| PENDERRY | MILFORD WAY | 342 MILFORD WAY JCT TEMPLETON WAY |
| PENDERRY | MYNYDD NEWYDD ROAD | 340 MYNYDD NEWYDD ROAD JCT HEOL PEN TIR GARW |
| PENDERRY | PENPLAS ROAD | 334 PENPLAS ROAD O/S 68 |
| PENDERRY | PORT TALBOT PLACE | 346 PORT TALBOT PLACE JCT FFORDD Y BRAIN |
| PENDERRY | ST CENYDD ROAD | 339 ST CENYDD ROAD OPP 46 |
| PENDERRY | ST RHIDIAN ROAD | 336 ST RHIDIAN ROAD OPP 27 |
| PENDERRY | TEMPLETON WAY | 343 TEMPLETON WAY JCT NEWGALE CLOSE |
| PENLLERGAER | BRYNHYFRYD | 101 BRYNHYFRYD O/P 27 |
| PENLLERGAER | BRYNHYFRYD | 102 BRYNHYFRYD S/O 14 |
| PENLLERGAER | DRUIDSTONE WAY | 110 CLOS BRYN DAFYDD JCT DRUIDSTONE WAY |
| PENLLERGAER | ELM CRESCENT | 117 ELM CRESCENT S/O 40 |
| PENLLERGAER | FFORDD DILLWYN LLEWELLYN | 114 FFORDD DILLWYN LLEWELLYN JCT KEEPERS CLOSE |
| PENLLERGAER | FFORDD Y GOEDWIG | 104 FFORDD Y GOEDWIG OPP 10 |
| PENLLERGAER | GELLI GYNORE | 89 GELLI GYNORE OPP CLUB |
| PENLLERGAER | GORSEINON ROAD | 111 GORSEINON ROAD OPP 45 BY PARK |
| PENLLERGAER | HEOL TIRCOED | 106 HEOL TIRCOED AT ROUNDABOUT |
| PENLLERGAER | HEOL TIRCOED | 99 HEOL TIRCOED S/O 19 |
| PENLLERGAER | HEOL TIRCOED | 107 HEOL TIRCOED ON BRIDGE |
| PENLLERGAER | HOME FARM WAY | 115 HOME FARM OPP 45 |
| PENLLERGAER | HOME FARM WAY | 116 |
| PENLLERGAER | LLEWELLYN ROAD | 91 LLEWELLYN ROAD JCT MOUNT PLEASANT |
| PENLLERGAER | LLYN TIRCOED | 105 LLYN TIRCOED OPP 12 |
| PENLLERGAER | LLYN TIRCOED | 103 LLYN TIRCOED S/O 45 |
| PENLLERGAER | MOUNT CRESCENT | 90 MOUNT CRESCENT OS 31 |
| PENLLERGAER | NANT GLAS | 100 NANT GLAS O/P 7 |
| PENLLERGAER | OAK WAY | 118 OAK WAY S/O 7 |
| PENLLERGAER | PONTARDULAIS ROAD | 113 PINTARDULAIS ROAD CAR PARK OF BUSY BEES |
| PENLLERGAER | SWANSEA ROAD | 109 SWANSEA ROAD O/S ST DAVIDS CHURCH |
| PENLLERGAER | U/S-Y1232 | 108 PONTARDULAIS ROAD O/S RSPCA |
| PENNARD | HEATHERSLADE ROAD | 720 HEATHERSLADE ROAD O/S 39 |
| PENNARD | LINKSIDE DRIVE | 724 LINKSIDE DRIVE JCT THREE CLIFFS DRIVE |
| PENNARD | LINKSIDE DRIVE | 725 LINKSIDE DRIVE JCT NORTON DRIVE |
| PENNARD | PENNARD DRIVE | 721 PENNARD ROAD OPP 108 |
| PENNARD | PENNARD DRIVE | 722 PENNARD DRIVE O/S 79 |
| PENNARD | PENNARD DRIVE | 723 PENNARD DRIVE O/S 78 |
| PENNARD | PENNARD ROAD | 726 PENNARD ROAD JCT LINKSIDE DRIVE (BUS STOP) |
| PENNARD | PENNARD ROAD | 730 KITTLE LANE O/S POST OFFICE |
| PENNARD | U/S-Y1629 | 719 EAST CLIFF O/S HUNTS FARM |
| PENYRHEOL | BOX ROAD | 73 GROVE FARM ROAD OPP 22 |
| PENYRHEOL | CLOS GORS FAWR | 76 CLOS GORS FAWR OPP 22 |
| PENYRHEOL | PENTRE ROAD | 71 PENTRE ROAD BY JCT CLOSE PENGELLI |
| PENYRHEOL | PLAS NEWYDD | 77 PLAS NEWYDD OPP 38 |
| PENYRHEOL | PLAS ROAD | 75 PLAS ROAD JCT TYRISHA ROAD |
| PENYRHEOL | STATION ROAD | 72 STATION ROAD OPP 26 |
| PENYRHEOL | TYRISHA COURT | 74 TYRISHA COURT JCT TYRISHA ROAD |
| PONTARDDULAIS | ALLT Y GRABAN ROAD | 70 ALLT Y GRABAN ROAD JCT PENTRE ROAD |
| PONTARDDULAIS | ALLT Y GRABAN ROAD | 13 ALLT Y GRABAN ROAD O/P GARDEN CENTRE |
| PONTARDDULAIS | ALLTIAGO ROAD | 9 ALLTIAGO ROAD O/S 40 |
| PONTARDDULAIS | CAECERRIG ROAD | 1 Caecerrig Road O/S Pontardulais Comp |
| PONTARDDULAIS | CLOS ALLT Y GOG | 11 CLOS ALLT Y GOG O/S 28 |
| PONTARDDULAIS | GARNSWLLT ROAD | 2 Garnswilt Road O/S White Springs |
| PONTARDDULAIS | HEOL DDWR | 3 Dantwyn Road Jct Heol Ddwr |
| PONTARDDULAIS | HEOL Y BARNA | 15 HEOL Y BARNA O/S THE CROFT |
| PONTARDDULAIS | HEOL Y BARNA | 14 BRYNTIRION ROAD JCT HEOL Y BARNA |
| PONTARDDULAIS | HEOL Y BARNA | 16 HEOL Y BARNA O/S A1K9 LTD |
| PONTARDDULAIS | HIGHLAND TERRACE | 7 HIGHLAND TERRACE, OPP CEFN CRUG |
| PONTARDDULAIS | PANTIAGO ROAD | 8 PANTIAGO ROAD JCT ALTTIAGO ROAD |
| PONTARDDULAIS | PLASGWYN | 4 Plasgwyn o/s 20 |
| PONTARDDULAIS | ST BRIDES CLOSE | 10 ST BRIDES CLOSE JCT OAKFIELD STREET |
| PONTARDDULAIS | TWYNIAGO | 816 OPP Y GRAIG |
| PONTARDDULAIS | UPPER MILL | 6 UPPER MILL, O/S 125 |
| I OITININDDULAIG | IOI I EIVIMIEE | O O I LIX WILL, O/O 120 |

| Area | Street | Bin no Location |
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| PONTARDDULAIS | UPPER MILL | 5 UPPER MILL, OS WILLOW COTTAGE |
| SKETTY | ACCESS ROAD FROM SKETTY LANE TO | 676 SKETTY LANE S/O MAGGIES CENTRE |
| SKETTY | ANEURIN CLOSE | 813 ANEURIN CLOSE OPP 5 |
| SKETTY | ASHLEIGH ROAD | 625 GLYNDERWEN CRESCENT JCT ASHLEIGH ROAD |
| SKETTY | BEACONSFIELD WAY | 634 BEACONSFIELD WAY O/P 28 |
| SKETTY | BIRCH TREE CLOSE | 812 BIRCH TREE CLOSE O/S 25 |
| SKETTY | BRYN DERWEN | 364 BRYN DERWEN JCT CEFN HELYG |
| SKETTY | BRYNMEAD CLOSE | 652 BRYNMEAD CLOSE OPP 43 |
| SKETTY SKETTY | CARNGLAS AVENUE COEDFAN | 639 CARNGLAS AVENUE O/S 9 631 WOODLAND COURT OPP 29 |
| SKETTY | CUNNINGHAM CLOSE | 628 CUNNINGHAM CLOSE JCT ADMIRALS WALK |
| SKETTY | DUNRAVEN ROAD | 638 ST DONATS JCT DUNRAVEN ROAD |
| SKETTY | DYSGWYLFA | 632 DYSGWYLFA ON BEND |
| SKETTY | FFORDD ANEURIN BEVAN | 654 FFORDD ANEURIN BEVAN O/S 7 |
| SKETTY | GLAN YR AFON GARDENS | 633 GLAN YR AFON GARDENS O/S 2 |
| SKETTY | GLYNDERWEN CLOSE | 624 GLYNDERWYN CLOSE OPP 30 |
| SKETTY | GWERN EINON ROAD | 623 GWERN CASTLE JCT OCEAN VIEW CLOSE |
| SKETTY | HEATHER CRESCENT | 630 WHITETHORN PLACE JCT HEATHER CRESCENT |
| SKETTY | HENDREFOILAN AVENUE | 635 HENDREFOILAN AVENUE O/S 50 |
| SKETTY | HENDREFOILAN CLOSE | 636 HENDREFOILAN CLOSE JCT THE PARK |
| SKETTY | HENDREFOILAN DRIVE | 637 SYCAMORE CLOSE JCT HENDREFOILAN DRIVE |
| SKETTY SKETTY | HENDREFOILAN ROAD HENDREMAWR CLOSE | 649 HENDREFOILAN ROAD O/S 72 650 HENDREMAWR CLOSE O/S 22 |
| SKETTY | HENDY CLOSE | 650 HENDY CLOSE O/S 26 |
| SKETTY | HOLLYBUSH DRIVE | 362 HOLLYBUSH DRIVE JCT JUNIPER CLOSE |
| SKETTY | HOLLYBUSH DRIVE | 653 JUNIPER CLOSE S/O 23 |
| SKETTY | HUNTINGDON WAY | 656 HUNTINGDON WAY S/O 41 |
| SKETTY | KIMBERLEY ROAD | 642 KIMBERLEY ROAD JCT EASTBOURNE GROVE |
| SKETTY | LLWYN AROSFA | 648 LLWYN AROSFA O/P 19 |
| SKETTY | LLWYN MAWR CLOSE | 660 RURAL WAY JCT LLWYN MAWR CLOSE |
| SKETTY | LLWYN MAWR ROAD | 655 FFORDD ANEURIN BEVAN AT ROUNDABOUT |
| SKETTY | LLWYN MAWR ROAD | 651 BAYSWATER ROAD JCT LLWYN MAWR ROAD |
| SKETTY | LON CAE BANC | 640 LON CAE BANC O/S 16 |
| SKETTY | LON MAFON | 643 LON MAFON O/0 JCT LON IORGW |
| SKETTY | LON MAFON | 644 LON MAFON O/S 60 |
| SKETTY | LON MASARN | 647 LON IORWG JCT LON MASARN |
| SKETTY SKETTY | LON MASARN MAES Y GOLLEN | 646 LON MARSON OPP 57 629 MAES Y GOLLEN JCT HEATHER CRESCENT |
| SKETTY | MAES Y GOLLEN MAES Y GRUFFYDD ROAD | 645 LON MARSON OPP 105 |
| SKETTY | PANT YR ODYN | 363 PANT YR ODYN O/P 29 |
| SKETTY | PASTORAL WAY | 659 LLWYN MAWR CLOSE JCT PASTORAL WAY |
| SKETTY | PASTORAL WAY | 658 PASTORAL WAY O/P 70 |
| SKETTY | PROSPECT PLACE | 641 PROSPECT PLACE O/S 5 |
| SKETTY | RHYD YR HELYG | 627 THE BRYN OPP JCT RHYD YR HELYG |
| SKETTY | ROGER BECK WAY | 675 ROGER BECK WAY O/S 6 |
| SKETTY | ROWAN AVENUE | 657 ROWAN AVENUE JCT HUNTINGDON WAY |
| SKETTY | VIVIAN ROAD | 664 VIVIAN ROAD OPP 129 |
| ST. THOMAS | DAVID WILLIAMS TERRACE | 716 DAVID WILLIAMS TERRACE O/S 75 |
| ST. THOMAS | DEEPGLADE CLOSE | 709 DEEPGLADE CLOSE O/S 6 |
| ST. THOMAS ST. THOMAS | DRING STREET | 712 DRING STREET JCT KILVEY TERRACE 711 ELMHURST CRESCENT JCT GRANVILLE ROAD |
| ST. THOMAS | ELMHURST CRESCENT HARBOUR VIEW | 711 ELMHURST CRESCENT JCT GRANVILLE ROAD 713 GWYNNE TERRACE JCT HARBOUR VIEW |
| ST. THOMAS | HEADLAND ROAD | 710 HEADLAND ROAD OPP JCT ELMHURST CRESCENT |
| ST. THOMAS | JERICHO ROAD | 828 |
| ST. THOMAS | MAESTEG STREET | 708 Maesteg Street |
| ST. THOMAS | ROBERT OWEN GARDENS | 715 DAVID WILLIAMS TERRACE OPP 26 |
| ST. THOMAS | ST ILLTYDS CRESCENT | 714 ST ILLTYDS CRESCENT JCT LONGFORD CRESCENT |
| TOWNHILL | CADWALADR CIRCLE | 697 CADWALADR CIRCLE O/S 11 |
| TOWNHILL | DYFED AVENUE | 602 CEIRIOG ROAD JCT DYFED AVENUE |
| TOWNHILL | DYFED AVENUE | 603 TAN Y MARIAN ROAD JCT LLEWELYN CIRCLE |
| TOWNHILL | DYFED CLOSE | 698 DYFED CLOSE S/O 7 |
| TOWNHILL | ELPHIN CRESCENT | 600 GWYNFOR ROAD JCT ELPHIN CRESCENT |
| TOWNHILL | ELPHIN ROAD | 599 ELPHIN ROAD OPP JCT GEIRIOL ROAD |
| TOWNHILL TOWNHILL | EMLYN ROAD EMLYN ROAD | 477 EMLYN ROAD OPP 71 478 EMLYN ROAD JCT TOWNHILL ROAD |
| TOWNHILL | GRANOGWEN ROAD | 789 GRANOGWEN ROAD JCT TEGID ROAD |
| TOWNHILL | GRANOGWEN ROAD GRANOGWEN ROAD | 605 GRANOGWEN ROAD JCT TEGID ROAD |
| TOWNHILL | GWENT ROAD | 598 GWENT ROAD JCT GEIRIOL ROAD |
| TOWNHILL | GWILI TERRACE | 476 DEWI TERRACE JCT GWILI TERRACE |
| TOWNHILL | MAYHILL ROAD | 616 MAYHILL ROAD O/S FAMILY CENTRE |
| | | The production of the producti |

| Aras | Ctroot | Din no | Location |
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| Area | Street MEDIAN CRESCENT | Bin no | |
| TOWNHILL TOWNHILL | MERLIN CRESCENT | | MELIN CRESCENT JCT POWYS AVENUE NICANDER PLACE JCT NICANDER PARADE |
| | NICANDER PARADE | | |
| TOWNHILL | TOWNHILL ROAD | | TOWNHILL ROAD JCT GORS AVENUE |
| TOWNHILL | TOWNHILL ROAD | | EIGEN CRESCENT JCT TOWNHILL ROAD |
| TOWNHILL | WAUN WEN ROAD | | WAUN WEN ROAD S/O 47 |
| TOWNHILL | WAUN WEN ROAD | | WAUN WEN ROAD |
| UPLANDS | ARFRYN ROAD | | AFRYN ROAD BY LANE |
| UPLANDS | BRUNSWICK STREET | | BRUNSWICK STREET JCT WESTBURY STREET |
| UPLANDS | BURMAN STREET | | BURMAN STREET JCT HANOVER STREET |
| UPLANDS | CWMDONKIN DRIVE | | CWMDONKIN DRIVE JCT CLEVEDON COURT |
| UPLANDS | EDEN AVENUE | | EDEN AVENUE JCT WESTFA ROAD |
| UPLANDS | FFYNONE DRIVE | | FFYNONE DRIVE JCT FFYNONE ROAD |
| UPLANDS | GLANMOR CRESCENT | | GLANMOR CRESCENT S/O 22 |
| UPLANDS | HAWTHORNE AVENUE | | HAWTHORNE O/S FLATS |
| UPLANDS | HAZEL ROAD | | HAZEL ROAD JCT GLANMORE PARK ROAD |
| UPLANDS | LON CADOG | | LON CADOG JCT LON CYNFOR |
| UPLANDS | LON CWMGWYN | | LON CWMGWYN JCT LON GWYNFRYN |
| UPLANDS | LON GER Y COED | | LON COED BRAN JCT LON GER Y COED |
| UPLANDS | LON GWYNFRYN | | LON GWYNFRYN O/S 29 |
| UPLANDS | LON PEN Y COED | | LON PEN Y COED O/S 19 |
| UPLANDS | LONG OAKS COURT | | LONG OAKS COURT O/S FLATS 50 TO 54 |
| UPLANDS | MIRADOR CRESCENT | | MIRADOR CRESCENT JCT RICHMOND MEWS |
| UPLANDS | NOTTS GARDENS | | NOTTS GARDENS O/P 37 |
| UPLANDS | OAKWOOD ROAD | | OAKWOOD ROAD JCT PARK PLACE |
| UPLANDS | PENLAN CRESCENT | | PENLAN CRESCENT O/S 55 |
| UPLANDS | RICHMOND ROAD | | RICHMOND ROAD O/S RICHMOND COURT |
| UPLANDS | RICHMOND ROAD | | RICHMOND ROAD O/S 24 |
| UPLANDS | ROSE HILL | | ROSEHILL OPP JCT MONTPELLIER TERRACE |
| UPLANDS | ROSE HILL | 690 | ROSEHILL JCT PENMAEN TERRACE |
| UPLANDS | ST ALBANS ROAD | | FINSBURY TERRACE JCT ST ALBANS ROAD |
| UPLANDS | ST ALBANS ROAD | | ST ALBANS JCT BRYNMILL AVENUE |
| UPLANDS | UPLANDS TERRACE | 671 | UPLANDS TERRACE OPP 8 |
| UPLANDS | VICTORIA STREET | | VICTORIA STREET JCT HAWTHORNE AVENUE |
| UPPER LOUGHOR | BRYNYMOR ROAD | 61 | BRYNYMOR ROAD OPP 2 |
| UPPER LOUGHOR | CORPORATION ROAD | | BWLCH ROAD JCT BOROUGH ROAD |
| UPPER LOUGHOR | FFORDD KILBY | 280 | FFORDD KILBY JCT WILLIAM DENNIS AVENUE |
| UPPER LOUGHOR | HEOL CAE GLOBE | | HEOL CAE GLOBE JCT GREENFIELD PLACE |
| UPPER LOUGHOR | HEOL MAES Y BRYN | | HEOL MAES Y BRYN O/S 31 |
| WEST CROSS | CORMORANT WAY | 766 | CORMORANT WAY O/P 7 |
| WEST CROSS | DRUSLYN ROAD | | DRUSLYN ROAD JCT WESTCROSS LANE |
| WEST CROSS | EASTLAND CLOSE | | EASTLAND CLOSE JCT WESTCROSS LANE |
| WEST CROSS | EASTMOOR PARK CRESCENT | | EASTMOOR PARK CRESCENT O/S 30 |
| WEST CROSS | FULMAR CLOSE | | FULMAR CLOSE JCT RUSHWIND CLOSE |
| WEST CROSS | GLEN ROAD | | GLEN ROAD JCT WESTCROSS AVENUE |
| WEST CROSS | GLEN ROAD | | GLEN ROAD JCT WESTCROSS LANE |
| WEST CROSS | GOLDEN CLOSE | 758 | GOLDEN CLOSE JCT ALDER WAY |
| WEST CROSS | GRANGE ROAD | 771 | GRANGE ROAD JCT WESTCROSS LANE |
| WEST CROSS | HUNTSMANS COVE | 762 | HUNTSMANS COVE O/S 2 |
| WEST CROSS | LAMBOURNE DRIVE | 767 | |
| WEST CROSS | LINDEN AVENUE | 770 | LINDEN AVENUE JCT ELMGROVE ROAD |
| WEST CROSS | LLWYNDERW DRIVE | | LLWYNDERW DRIVE O/S 31 |
| WEST CROSS | LUNDY DRIVE | 760 | LUNDY DRIVE JCT GLEN ROAD |
| WEST CROSS | OAK TREE CLOSE | 823 | |
| WEST CROSS | PALMYRA COURT | 768 | PALMYRA COURT OPP 22 |
| WEST CROSS | RAVENS WALK | | RAVENS WALK JCT SOUTHLANDS DRIVE |
| WEST CROSS | REDWOOD ROAD | | REDWOOD ROAD JCT MAYTREE AVENUE |
| WEST CROSS | RIVERSDALE ROAD | | RIVERSDALE ROAD JCT GLEN ROAD |
| WEST CROSS | RIVERSDALE ROAD | | RIVERSDALE ROAD JCT WESTCROSS AVENUE |
| WEST CROSS | RUSHWIND CLOSE | | RUSHWIND CLOSE O/S 14 |
| | • | | • |



Report of the Section 151 Officer

Council - 1 March 2018

Medium Term Financial Planning 2019/20 to 2021/22

Purpose: This Report sets out the rationale and purpose of the

Medium Term Financial Plan and details the major funding assumptions for the period and proposes a

strategy to maintain a balanced budget.

Policy Framework: Sustainable Swansea – Fit for the Future

Consultation: Legal Services, Access to Services, Cabinet Members

and Corporate Management Team

Recommendations: It is recommended that:-

1) The Medium term Financial Plan 2019/20 to 2021/22 be approved as the

basis for future service financial planning.

Report Author: Ben Smith

Finance Officer: Ben Smith

Legal Officer: Tracey Meredith

Access to Services Officer: Rhian Millar

1. Introduction and Background

1.1 Service and financial planning continues to be undertaken against a backcloth of reducing overall financial resources and increasing service pressures and demand.

The Medium Term Financial Plan (MTFP) is an overarching strategy that:

- Covers 3 future years.
- Forecasts future known additional spending requirements, likely resources and potential funding shortfalls.
- Links to the Council's adopted strategy 'Sustainable Swansea Fit for the Future' as a means of addressing future budget shortfalls.

- Links to the Council's revised Corporate Plan, "Delivering for Swansea" and the delivery of our top 5 priorities.
- Has due regard to our duties under the Well-being of Future Generations Act 2015.
 - Future detailed Service planning will need to be undertaken within the financial assessments and forecasts contained within the Medium term Financial Plan.
- 1.2 It is important to understand that the MTFP does not constitute a formal budget in respect of the period 2019/20 to 2021/22 and as such the indicative annual assumptions included both within the projected spending pressures detailed in Sections 2 and 3 of this report, and the potential funding detailed in Sections 4 and 5, will be subject to a full review and decision making process as part of each of the annual Revenue Budget and Council Tax setting decisions.
- 1.3 Instead, the MTFP is intended to outline, in broad terms, the specific service and funding issues over the three year period and how the Council will, within its financial constraints, fund its priorities and achieve major service change and savings.
- 1.4 It is essential as a planning and review tool in order to assess, on an ongoing basis, base assumptions around service pressures and progress against delivery of savings.
- 1.5 The plan serves to highlight the trend for increasingly difficult times ahead in terms of funding for this Council and Local Government in general, as well as the service pressures that the Council faces from rising demands and increases in demography, together with potential funding pressures arising from ambitious plans for capital development.
- 1.6 Importantly, it is essential that the MTFP becomes a 'living' document that is subject to regular review and revisions as more information becomes available and risks are updated. As such it is anticipated that, along with close monitoring of the specific budget proposals and savings targets for 2018/19, further reports to Cabinet or Council regarding the MTFP will be made as necessary. In particular, the Mid Term Budget Statement in the Autumn of 2018 will provide a key update on the financial outlook and delivery of savings.
- 1.7 The MTFP is one of many documents that are produced in terms of financial planning and control. These include:-
 - The annual Revenue and Capital Budgets of the Authority
 - The annual HRA Capital and Revenue Budgets
 - The formal quarterly budget monitoring reports that are presented to Cabinet
 - The Mid-term Budget Statement intended to be produced each year as an aid to strategic review on progress

- The Revenue and Capital Outturn Statements taken to Cabinet following year end
- The Statement of Accounts produced and approved by Council on an annual basis.
- 1.8 The MTFP is intended to form a logical flow from an assessment of forecast resources over the medium term through each step of a structured planning process for future years and as such it specifically details:-

| Section 2 | Overview of financial planning environment 2019/20 to |
|-----------|---|
| | 2021/22 |

- Section 4 Strategy to address future savings requirements
- Section 5 A summary of the Medium Term Financial Plan and Sustainable

Swansea strategy.

- Section 6 Medium Term Financial planning for Schools
- Section 7 Risks and issues surrounding the MTFP
- Section 8 An assessment of reserves
- Section 9 Legal and Equalities implications

2 Overview of Financial Planning Environment 2019/20 to 2021/22

2.1 The Medium Term Financial Plan (MTFP) report considered by Council on 23rd February 2017 included a service and financial overview. This was updated in terms of the Mid-Term Budget Statement verbal report given to Council in October 2017 and is updated further below.

Economic outlook and prospects for Public Finances

- 2.2 The announcement of both the provisional and final Revenue and Capital Settlements for 2018/19 has resulted in an overall postulated like for like cash increase of £2.3m. However, there is an increase of just £1.75m in block grant after allowing for the changes to social services capital limits for residential care. This needs to be set in the context of the forecast cost of the national living wage impact of £1.7m plus alone.
- 2.3 However, the current economic climate continues to be uncertain, and the Welsh Government stated in their draft budget document that this is one of the longest periods of sustained austerity in living memory. There is and will continue to be uncertainty over the UK's relationship with Europe and the impact on Wales following Brexit. It is still the case that the Welsh budget will be expected to continue to reduce in real terms over the period to 2021/22.

- 2.4 Of course, the level of Welsh Government devolved Block Grant is not the only determinant of Welsh Government support for Local Authorities. It is likely that further delegation and transfer of powers and rights from Westminster to Cardiff, including full devolution of matters relating to business rates, together with further tax changing/raising powers, may impose greater or lesser financial risks to Welsh Government than is currently the case. There is also the fact that Welsh Government has to decide on its own cross-sectoral allocation of devolved funding to public services in Wales.
- 2.5 Whilst it is a positive settlement for 2018/19, it is unlikely that such a good settlement will be forthcoming in future years and, in addition to possible reductions in core funding, the Council also has a wide range of service and demographic pressures which will inevitably impact on demand for services. Equally clearly, there is a potential for further UK Government announcements to impact on costs borne by the Council, particularly in respect of any changes to taxation. The clear example in 2018/19 is of the changes to the National Living Wage, which will add around £1.7m to the Council's annual costs.
- 2.6 As mentioned above, a further complicating factor over the period of the MTFP involves proposals to devolve tax varying powers from Westminster to the Welsh Government. Whilst this notionally impacts primarily on individual taxation, potential devolution of National Business Rates (NDR) has the potential to impact directly on Local Authority budgets and risk. Latest proposals, for example, are to devolve the cost of welfare provision in Wales to the Welsh Government with all the risk that might entail regarding cost movement.
- 2.7 In terms of core revenue funding, the final Revenue settlement issued by the Welsh Government in December 2017 gave an indicative settlement level for 2019/20, which is an improvement on previous years. However there has been no indication beyond 2019/20. This leaves Authorities having to make their own assumptions regarding levels of Aggregate External Funding during the period of the Medium Term Financial Plan, based on an assessment of UK and Wales financial planning and announcements.
- 2.8 All this of course has to be set against a backdrop of significant global instability where events can impact significantly and at short notice on the UK economy and the overall UK economic outlook.
- 2.9 For the purposes of the planning assumptions, it is simply not possible to forecast with any certainty the level of funding that is likely to be received from Welsh Government on an annual basis over the period of the MTFP. Instead it is intended to forecast a range of potential funding scenarios, each of which will result in differing financial forecast for the Council over the period covered. The forecasts will be updated using the mid-term budget statement to Council each year to reflect the best information available on a rolling basis.
 - For the purposes of the MTFP, forecasts will be based around an assumption of a reduction of 1.0% in 2019/20 (as indicated by the Welsh Government),

and then cumulative reductions of 1%, 2% and 4% for 2020/21 and 2021/22, although of course reductions will fluctuate on an annual basis.

It is not considered likely that there will be a cash flat position over the period of the MTFP and even less likely that there will be any form of increase.

| | AEF Reduction @ 1% | AEF Reduction @ 2% | AEF Reduction @ 4% |
|------------|--------------------------|--------------------------|--------------------------|
| Year | £'000 | £'000 | £'000 |
| 2019/20* | 3,191 | 3,191 | 3,191 |
| 2020/21 | 3,159 | 6,318 | 12,636 |
| 2021/22 | 3,127 | 6,192 | 12,130 |
| Cumulative | 9,477 | 15,701 | 27,957 |

^{* 2019/20} is a reduction of 1.0% across all scenarios as that has been indicated by the Welsh Government.

Note that the above reductions are based on the final AEF for 2018/19 of £319.087m as announced in December 2017.

The above represents a significant spread in terms of potential overall reductions over the life of the MTFP, which as stated previously will have to be updated on a regular basis.

- 2.10 During the timescale of the MTFP there are a significant number of events which could impact on some of the major assumptions we have made. These include:-
 - Any voluntary or joint arrangements, including increased regionalisation, in lieu of compulsory Local Government reorganisation in Wales
 - Wider events that could impact on the Global economic position including Eurozone elections.
 - The final exit package agreed by the UK Government in respect of "Brexit"

Support for Capital Programmes

The final settlement indicated support for future General Fund Capital programme at a level of £10.292m for 2018/19, a very slight increase from 2017/18. This support is through a mix of General Capital Grant and support for borrowing.

Planning assumptions for 2019/20, 2020/21 and 2021/22 are based on unchanged levels of support, which is in line with the indicative headline figure issued by the Welsh Government.

As reported elsewhere on this agenda in the Capital Budget & Programme 2017/18- 2023/24 Report, there is an ambitious capital investment programme which provides support for the newly approved Band B of the 21st Century Schools Programme and major capital schemes flowing from the Swansea Bay City Deal including the Digital Village £30m, Swansea Arena and Swansea Central City Centre Development £121m

The Swansea Bay City Region Deal shall attract substantial grant and loan funding support, which has yet to be formally approved and the capital programme 2017/18 – 2023/24 shall also require significant unsupported borrowing to be undertaken to enable completion.

- 2.11 The total estimated cost of the Band B schools programme envelope is £141.6m (excluding the potential aided sector project which is assumed to require no Council contribution). Of this total, £91m is from traditional capital funding, requiring (after allowance for realisable capital and other receipts) a net local funding requirement of £38.2m. The remaining £51m is proposed to be delivered through revenue funding (Mutual Investment Model), which would require no local capital funding contribution but incur an annual charge once the accommodation and facilities are completed. An equivalent local share of the capital cost would be £12.6m although the 25% local contribution would apply to the annual revenue charge.
- 2.12 The capital financing strategy underpinning the capital budget seeks to maximise grants, supported borrowing, contributions and capital receipts in order to minimise the need to borrow funds. The borrowing requirement identified to support the capital programme is significant and shall require substantial revenue support to service. The revenue implications of the borrowing are reported in the Revenue Budget elsewhere on this agenda. The revenue implications are considered affordable and sustainable over the cycle of the programme.
- 2.13 As indicated above, the position remains that should such capital receipts not materialise the Council will have no option but to consider reductions in spend, seek alternative sources of funding or, as a last resort, consider additional borrowing which shall place a further burden on revenue finances.
- 2.14 In the recent past, the Council has sought to minimise its external borrowing by the use of internal funds, which is entirely consistent with good Treasury Management policy given historic low interest rates on investments and avoiding the 'cost of carry'. Sustained internalisation of borrowing requirement and the significant funding required for the capital programme 2018/19 onwards and the depletion of Reserves and Provisions (including significant sums relating to equal pay settlements) means that externalisation of this debt has become inevitable. It is clear that the Council has an opportunity to progress this at a time when external borrowing rates are at an all-time low and this strategy of externalising debt will continue to be undertaken in 2018/19 and beyond as opportunities arise.

- 2.15 It should be noted however, that even with borrowing rates as low as they are, externalising of borrowing is still likely to have a potentially negative impact on revenue finances going forward.
- 2.16 It remains the case that each year the Council sets aside a significant amount of money (c £14.1m 2016/17) called the Minimum Revenue Provision (MRP) towards the repayment of debt. This provision is in line with the Council's existing MRP Policy. The MRP Policy shall be reviewed in 2018/19. This effective repayment will have to be taken into account when evaluating overall borrowing levels and the ability to service any additional borrowing requirement.
- 2.17 The additional capital investment identified above will attract significant grant funding (especially 21st Century Schools and Swansea City Region Deal), however the programme will still require a material unsupported borrowing to enable completion alongside the use of capital receipts as they are realised. Furthermore some schemes have the potential to provide additional revenue streams of property income, or, subject to agreement, in due course, with Welsh Government, retained elements of non-domestic rates or possibly tax increment financing as further powers devolve to Welsh Government and then on to local government.
- 2.18 Notwithstanding this scale of ambition, each major scheme will, as is always the case, be considered on the overall merits of each business case, both in capital cost, and revenue income streams where appropriate, and unsupported borrowing will be undertaken on a phased basis within the overall envelope for affordability which is considered over the medium to long term to be up to £200m.

3 Detailed Spending and Resources Forecast 2019/20 to 2021/22

- 3.1 The Capital Budget report forecasts capital spending and resources in the period covered by the MTFP.
- 3.2 In terms of the Revenue Budget, and in the context of financial planning over the period of the MTFP, the overriding issue is likely to be the need to make significant ongoing savings in Service Expenditure in order to meet both projected reductions in core and specific funding from the Welsh Government together with known and anticipated spending pressures.
- 3.3 The following table represents the expected funding requirements (based on current policies and decisions) for the period of the MTFP:

Projected spending pressures/funding deficiency 2019/20 – 2021/22

| | Note | 2019/20 | 2020/21 | 2021/22 |
|-------------------------------------|------|---------|---------|---------|
| | | £'000 | £'000 | £'000 |
| Future cost of pay awards | 1 | | | |
| - Non Teachers | | 3,600 | 7,200 | 10,800 |
| - Teachers | | 2,400 | 4,800 | 7,200 |
| National Living Wage – own pay bill | 2 | 1,700 | 1,700 | 1,700 |
| National Living Wage – contracts | | 1,000 | 2,000 | 3,000 |
| Increase in Pension Costs | 3 | 1,700 | 3,400 | 3,400 |
| Increased Teachers Pension costs | 4 | 1,100 | 1,100 | 1,100 |
| Cumulative contract inflation | 5 | 1,000 | 2,000 | 3,000 |
| Capital charges – existing | 6 | 1,750 | 3,500 | 3,500 |
| Capital charges - new scheme | 7 | 1,500 | 3,000 | 5,000 |
| aspirations | | | | |
| Use of General Reserves | 8 | 1,000 | 1,000 | 1,000 |
| Use of Insurance Reserve | 9 | 0 | 700 | 700 |
| Demographic and Service pressures | 10 | 3,000 | 6,000 | 9,000 |
| Mid and West Wales Fire authority | 11 | 500 | 1,100 | 1,600 |
| Levy | | | | |
| Council Tax Support Scheme | 12 | 600 | 1,300 | 2,000 |
| Total known pressures | | 20,850 | 38,800 | 53,000 |
| Aggregate External Finance | 13 | 3,200 | 9,500 | 15,700 |
| reduction | | | | |
| Total Savings Requirement | | 24,050 | 48,300 | 68,700 |

Note:

- 1. The pay award figures represent an average forecast increase of 2.0% for the period of the MTFP for non-teachers and teachers.
- **2.** Assumed increases due to implementation of National Living Wage will affect contract prices and lower end of own pay scale national spinal point currently being reviewed.
- 3. The Year 2 and 3 costs arising from the triennial revaluation of the local government pension scheme effective from 1st April 2017. The provisional assumption is an effective stepped 1% increase each year to overall costs.
- **4.** The Teachers' Pension Scheme (TPS) increases in 2019/20 due to a reduction in the discount rate from 3% to 2.8% per HMT TPS rises from 16.48% to just over 18%.
- **5.** Reflects the assumed minimum cumulative effect of contract inflation.
- 6. The additional estimated borrowing costs as a result of the current Capital programme together with potential increases arising from externalisation of borrowing due to cashflow requirements.
- **7.** The initial additional estimated borrowing costs for the delivery of the major aspirational capital programme.
- **8.** The need to remove the budgeted take from general reserves underpinning the 2018/19 budget.

- 9. The 2017/18 budget report agreed an annual take from the insurance reserve for three years, this has now been further extended for two more years, after which this money can no longer be assumed available and alternative funding will need to be identified.
- **10.** Assumed Demographic and Service pressures mainly around Schools and Adult and Children's Services.
- 11. Estimated Fire Authority Levy increase.
- 12. Reflects the assumed cost of Council Tax Support Scheme costs based on Council Tax increases as a planning assumption only at this stage as set out previously in the medium term financial plan.
- **13.** Reflects results of the provisional local government finance settlement for 2019/20 (-1.0%) and assumes a reduction of 2% for future years.
- 3.4 As stated, this forecast contains no provision for increases in net service costs, in particular:-
 - a) Any increase in costs arising from decisions on Government taxation most significantly increases arising from upward increases in landfill tax costs.
 - b) Corporate costs in excess of budget provision in respect of issues relating to higher than assumed employee costs (higher than 2% pay awards), or bigger movements in minimum statutory wage.
 - c) Any one off costs arising from changes to service delivery across the Council, including transformational change.
 - d) Any general inflation provision relating to non-contractual issues.
 - e) Any increased costs or reductions in income arising from ongoing changes to welfare reform, in particular the introduction of Universal Credit during the lifetime of the MTFP.
 - f) Any budget changes arising from further regionalisation of any services particularly where projected budget transfers may be in excess of current CCS service budgets.
 - g) Any increases in Capital financing charges beyond those allowed for which is dependent on the Council achieving a level of capital receipts as detailed within the Capital budget submitted for approval elsewhere on this agenda and is wholly dependent on decisions around potential externalising of internal borrowing.
 - h) Future funding decisions in respect of protection for Social Services or Delegated Schools' budgets which may be specified by the Welsh Government in future budget settlements.
 - i) Any potential downward movement in service specific grants, some of which we have experienced at short notice in the past.
- 3.5 In addition the forecast does not allow for any potential increase in non-schools' employer superannuation rates for 2020/21 which will be based on a triennial valuation as at 31st March 2020. There is also likely to be a further impact on non-funded schemes including the Teachers' Pension Scheme at a future date.
- 3.6 Local Government Reform, much discussed over the past two years, remains very much in the offing although precise, alternative future

proposals remain awaited. There will be further regional working required, which will become more systematic and mandatory. No account of any additional costs or savings resulting from any further regional working has been included in the forecast.

4 Strategy to Address Future Savings Requirements: Sustainable Swansea – Fit for the Future

- 4.1 The scale of the financial, demographic and sustainability challenge requires the Council to adopt a radically different approach to previous years. An approach that focuses on:
 - The core future purpose of the Council
 - The transformation of services and the model of delivery
 - Greater collaboration with other councils and local organisations, community groups and residents
 - And, above all, sustainable solutions with prevention at its heart.

This ambition is set out in *Sustainable Swansea – fit for the future*, our long term plan for change, underpinned by our Innovation Programme.

- 4.2 It is equally clear that if the Council wishes to prioritise investment in priority services then the actions being taken under the Sustainable Swansea programme represent good practice irrespective of future savings requirements.
- 4.3 The Strategy was agreed by Cabinet and reported to Council in October 2013. The Delivery Programme was approved by Cabinet on 16th July 2015. It remains the Council's overarching approach to budget and medium term financial planning, to help deliver the well-being of future generations, and it is important that we continue to use the narrative in all our communication and that we apply the budget principles across all our thinking. The budget principles are reflected in the proposals set out in this report.
- 4.4 Since the July 2015 meeting of Cabinet we have:
 - Continued to work on the delivery of the Savings Programme
 - Commenced and delivered the first two phases of Service commissioning Reviews
 - Identified our next phase of cross cutting reviews.

Our Service Priorities for 2018/19 and the MTFP period

- 4.5 Although the Council is currently focused on a plan to save an additional £60m plus over the period of the MTFP, it is vital that we continue to retain Member and management focus on the significant proportion of our budget that will remain. Our gross budget is just under £700m (excluding Housing Services (HRA)) and we spend around £1.6m a day on services to residents.
- 4.6 The Council has clear and strong long term ambitions for Swansea and the proposals for savings must be seen in the context of the following:

- The Council's top 5 priorities and future plans for services (a revised Corporate Plan was agreed on 24th August 2017) to help deliver the wellbeing of future generations
- The core objectives of Sustainable Swansea which embrace all that we do
- The application of the budget principles which guide our decision making
- The ongoing and sustained reduction in external funding and the need to meet known budget pressures.
- 4.7 The Council's overall aim is to protect frontline delivery of services as far as possible. However, whilst many things are important, not everything can be a priority. It is important, therefore particularly in the current climate of significantly reduced resources to set out clearly our expectations on all services and relative priorities for funding in the context of the significant reductions that we face.
- 4.8 This requirement is illustrated sharply by the "gearing" effect of savings on services. In other words, if our current savings requirement (excluding schools) over three years was applied, for example, just to the Director of Resources (excluding Council Tax Reduction Scheme) and Place Services, the budgets for these areas would have to be almost cut in their entirety. Consequently, other areas such as Education and Social Care also need to face some relative real terms level of reduction over the next 3 years, given the relative size of their budgets.
- 4.9 A statement of budget priorities and policy statements that flow from this is set out in **Appendix A.** This statement follows an assessment of services in relation to the following criteria:
 - Invest: those Services where the Council will increase current levels of investment
 - **Maintain**: those services where the Council will broadly maintain current level of spend in the medium term
 - **Reduce**: those services where the Council will reduce the current level of spend over the medium term.

Regardless of relative funding levels, there is also an absolute requirement that **all services** must transform and strive for maximum efficiency.

4.10 Based on the statement of priorities and having regard to the "gearing effect" when considering savings, the indicative 3 year saving/investment targets for each major block of services (including 2018/19), as reported to Cabinet on 14th December 2017, is set out in the table below. This table is important at this stage only as it gives an indication of prioritisation of services, as currently adopted by Council, although it is clear that there are many combinations around Service expenditure reduction that would potentially achieve the same saving.

| Service | Current Budget £m | Percentage Reduction/Increase over 3 Years | Amount Realised £m |
|--------------------------------|-------------------------|--|--------------------------|
| Schools \$ | 143.6 | +1.5% | +2.2 |
| Rest of Education | 21.1 | -15% | -3.2 |
| Social Care - Child & Families | 35.4 | -15% | -5.3 |
| Social Care- Adults | 68.4 | -20% | -13.7 |
| Poverty & Prevention* | 6.1* | +5% | +0.3 |
| Place | 50.8 | -50% | -25.4 |
| Resources + | 22.1 | -50% | -11.0 |
| Total | 347.5m | | -56.1m |

^{\$} Assumes **local** schools protection continues limiting any material scope for reduction in cash terms.

- + Resources is £43m less £21m Council Tax Reduction Scheme.
- 4.11 This statement will form the basis of our future Medium Term Financial Plan, as well as individual service plans although no formal assumptions should be made around annual budget changes based on this MTFP.
- 4.12 It should be noted that the savings targets detailed above are for the period 2019/20 to 2021/22 and will need to be extended to 2022/23 as planning assumptions for that year become more predictable.
- 4.13 A statement of General Principles to be adopted for all Services together with a summary of specific service priorities is given at Appendix A to this report.

Potential Funding 2019/20 to 2021/22

- 4.14 The Revenue Budget report detailed elsewhere on this agenda identifies possible savings for the 2018/19 financial year. Some of these proposals will generate further savings in future years and so will contribute to the future years' savings requirement.
- 4.15 In addition there are a number of service specific savings proposals that are being considered it should be noted that these have not yet gone out to consultation, but will do so at the appropriate time.

^{*} Note that whilst this is the controllable budget for Poverty & Prevention, the Council spends **significantly more** on this area through the contribution of a wide range of other services.

4.16 These are detailed in Appendix C, but are shown in summary below:

| | 19/20 £'000 | 20/21 £'000 | 21/22 £'000 |
|------------------------------------|----------------|----------------|----------------|
| Future Year Impact of current | | | |
| proposals: | | | |
| Resources | 839 | 3,050 | 3,412 |
| Poverty & Prevention | 70 | 202 | 316 |
| Education | 253 | 396 | 488 |
| Social Services | 1,291 | 1,791 | 1,791 |
| Place | 1,195 | 2,000 | 2,805 |
| Cross Cutting | 59 | 59 | 59 |
| Invest to Save - Social Services | 2,405 | 4,860 | 5,350 |
| | 6,112 | 12,358 | 14,221 |
| Future Proposals to be Considered: | | | |
| Resources | 241 | 1,161 | 1,161 |
| Poverty & Prevention | 151 | 245 | 245 |
| Education | 193 | 805 | 2,055 |
| Social Services | 0 | 0 | 0 |
| Place | 1,601 | 2,193 | 2,743 |
| Cross Cutting | 750 | 750 | 750 |
| | 2,936 | 5,154 | 6,954 |
| Total Service Specific Savings | 9,048 | 17,512 | 21,175 |

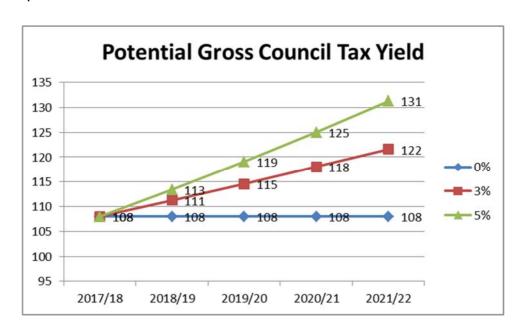
- 4.17 In addition to savings proposals, Council Tax levels must be considered as part of the MTFP. Budgeted gross council tax yield for Swansea for 2017/18 is £108,096,086, which we have rounded to £108 million. This remains the gross yield on Council Tax and it must be borne in mind that any Council Tax increases results in a corresponding increase in the local cost of the Council Tax Support Scheme, (which has been taken account of in the spending pressures above). No assumption about growth in the Council Tax base has been made, to remain prudent and err on the side of caution.
- 4.18 Policy decisions on the level of Council Tax will of course remain a matter for full Council to determine on an annual basis and it is always relatively challenging to set out a published range of Council Tax options years in advance, so what follows can only be an indicative assumption to give a plausible range of planning scenarios, to aid the overall understanding of the financial plan.

The following stylised planning assumptions are made:

 As in the past, there is no formal published upper limit to annual Council Tax increases but Welsh Government reserve powers and hints of action taken against what could be deemed to be excessive rises, place an effective top end cap at 5% per annum. This is assumed

- to be the absolute high end of any potential increases for scenario planning;
- Given the sheer scale of spending reductions needed to set a future balanced budget it is considered equally implausible (albeit theoretically not impossible) that Council Tax levels will be cut. This provides a lower limit of 0% per annum;
- To provide a middle ground option, the stylised assumption is 3%.

The chart below demonstrates the different levels of Council Tax that could be expected under the different scenarios:



5 Summary of the Medium Term Financial Plan and Sustainable Swansea Strategy

5.1 The summary anticipated savings requirement over the period of the Medium Term Financial Plan is shown below and is extracted from the table shown at paragraph 3.3 of this report.

| | 2019/20 | 2020/21 | 2021/22 |
|-----------------------------|---------|---------|---------|
| | £'000 | £'000 | £'000 |
| Cumulative budget shortfall | 24,050 | 48,300 | 68,700 |

5.2 The assumptions surrounding the compilation of these figures are given in detail within the table at paragraph 3.3 above and, in particular, are heavily dependent on the assumption of an ongoing reduction in AEF for each of the three years covered by the MTFP.

Clearly there is the risk of significant volatility in future years arising from:

- The cumulative effect of any variation in these assumptions in early years

- The uncertainty around assumptions surrounding the latter years of the forecast.
- 5.3 Notwithstanding that position, in addressing the ongoing budget deficit, the Council has a number of actions that it can take in terms of achieving a balanced budget. These include:
 - Realisation of future years' budget savings arising out of previously agreed savings and 2018/19 consultation proposals
 - Additional Directorate/Service Area targeted savings as detailed in paragraph 4.16 of this report
 - Potential rises in Council Tax levels, as estimated in paragraph 4.18 above.
- 5.4 Bringing these items together, and assuming a balanced position for 2018/19, the following indicative position is envisaged:

| | 2019/20 £'000 | 2020/21 £'000 | 2021/22 £'000 |
|---|------------------|------------------|------------------|
| Cumulative budget shortfall | 24,050 | 48,300 | 68,700 |
| Future year impact of current service savings proposals | -6,112 | -12,358 | -14,221 |
| Future year proposals to be considered | -2,936 | -5,154 | -6,954 |
| Potential Council Tax increase at 3% | -4,000 | -7,000 | -11,000 |
| Remaining Cumulative budget shortfall | 11,002 | 23,788 | 36,525 |

5.5 In terms of addressing the remaining cumulative budget shortfall, there are further options available to the Council that at the moment are not firm enough to be able to include in the table above, but nevertheless are being worked through and considered for future inclusion.

5.6 These options include reviewing services and funding provided to schools, potentially higher than 3% increases to Council Tax, some further invest to save schemes and further review of services. These have the potential to realise further funding of circa £25-30million meaning there is a remaining shortfall to be delivered of circa £5-10million over 3 years.

This remaining gap would be potentially bridged if:

- Future MRP savings were realised (estimate £3-4m) following MRP review
- Contingency fund ceased (£3.5m)
- 5.7 The Council will, as previously agreed, deliver the bulk of this through the Sustainable Swansea programme. Details of the Programme, including progress to date, are shown at Appendix B to this report.

6 Medium Term Financial Planning for Schools

- 6.1 The purpose of this section is to highlight the estimated effect of specific spending pressures and potential specific grant reductions on Schools' budgets in the light of funding assumptions detailed elsewhere in this report.
- 6.2 More specifically the Detailed Budget report to Council in respect of the 2018/19 Revenue Budget outlines the specific budget proposals for that year.
- 6.3 It is important to note that, given the size of the potential budget deficit facing the Council over the period of the MTFP, it is envisaged that Schools will continue to be required to make some contribution to savings targets during this period. However, the Council will continue to prioritise education funding and spending pressures and take into account the extent to which these can be met on annual resources available and competing spending needs.
- 6.4 The table shown in paragraph 4.10 of this report details the proposed indicative Directorate Savings targets for the period 2019/20 to 2021/22 in respect of the Revenue Budget. Those projected savings targets offer relative priority to Education and Schools budgets in particular.
- 6.5 It would be prudent to assume, however, that despite the notional 'flat' position for schools highlighted in paragraph 4.10 of this report, reductions in real term budgets of around 2% p.a. will be required to meet the Council's budget needs going forward.
- 6.6 It is essential therefore that we continue to engage with Schools on a strategic review of provision as simply cutting in real terms by 2% p.a. will not work.

7 Risks and Issues Implicit within the MTFP

7.1 As stated throughout this report the financial risks facing the Council include:

- The volatility of settlements received from the Welsh Government from indicative planning stage to provisional settlement and the absence of any future year guidance on levels of likely settlement.
- Assumptions around the reductions in core funding from the Welsh Government being incorrect, particularly if understated.
- Ongoing reductions in specific grants which require equivalent reductions in expenditure, often at short notice, which are both uncertain and unpredictable in terms of timing.
- Delay or non-delivery of key savings strands which are essential to meet the projected service reductions identified in this report.
- Significant further changes to Central Government fiscal policy with regard to the Public Sector.
- The introduction of new legislation and statutory requirements which impose additional burdens on the Council.
- The ongoing practical impact of legislation such as the Wellbeing of Future Generations (Wales) Act 2015.
- 7.2 The table at paragraph 3.3 of this report outlining the potential budget shortfalls over the period of the MTFP contains a significant number of assumptions around future cost pressures, particularly with respect to pay awards, which may have a significant cumulative effect if not settled at the levels indicated. This has the potential to change significantly the projected deficit towards the end of the planning period.
- 7.3 The assumptions contained within the plan specifically assume:
 - The Council will deliver a balanced revenue outturn in respect of the current and future financial years and, to that extent, no deficits are identified that would require additional funding in future years.
 - The Capital programme is constrained to the extent that the maximum additional debt charges that are incurred (which should be considered temporary until capital receipts are achieved) do not exceed the sums included in the MTFP. In particular that any additional borrowing requirements in respect of aspirational capital development will be met from additional income generation from such schemes or a combination of funding from the public and private sector that evidences financial neutrality and sustainability.
 - The Council continues to achieve its ambitious savings targets.
- 7.4 It is assumed that there will be substantive change to the structure of service delivery, including additional regionalisation of services. It is however far too early to financially quantify and describe those changes so they are explicitly excluded at present.

8 Use of Reserves

8.1 The purpose of this section is to highlight the current planned use of General Reserves to support the 2018/19 Revenue Budget and to outline the relationships between known risks and earmarked reserves and its effect on planning assumptions. An analysis of the current position is given in paragraphs 8.3 to 8.8 below.

- 8.2 Conclusions and recommendations in respect of reserves usage is given in paragraph 8.9 below.
- 8.3 The current 2017/18 Revenue Budget was set with no planned use of General Reserves.
- 8.4 In terms of planning assumptions there is no assumption of ongoing use of or availability of General Reserves beyond the one off emergency use for 2018/19 in relation to education specific grants reducing or ceasing.
- 8.5 Whilst the Council maintains a number of specific reserves they are not factored into planning assumptions because they are either ring-fenced under statute or scheme of delegation (e.g. Schools' delegated reserves), or they are earmarked to meet known liabilities.
- 8.6 In October 2017 Council received and approved a report which re-allocated earmarked reserves based on known changes to the risk profile of the Council and it is anticipated that a similar report, probably for inclusion in the mid-year budget statement, will be taken on an annual basis.
- 8.7 Allowing this consideration outside of the annual budget process and after previous year outturn is known will give elected Members better opportunity to reflect on the level of General and earmarked reserves in line with the guidance detailed in paragraph 8.10 below.
- 8.8 In addition various sections highlighted throughout this report refer to significant ongoing risk around current activities particularly single status and outstanding equal pay claims.
- 8.9 It remains the position that until these significant risks are fully mitigated then any additional planned use of earmarked reserves to support general revenue budget deficits would be inappropriate.
- 8.10 On 12th January 2016 the Welsh Government issued guidance to Local Authority Members on matters to be taken into consideration when scrutinising the level of Local Authority Reserves held at any point in time. This has been circulated to all Members and any recommendation relating to the holding or release of reserves will be undertaken with reference to the principles underpinning best practice as issued by the Chartered Institute of Public Finance and Accountancy and this guidance.

9 Legal and Equalities Implications

Legal Implications

9.1 There are no legal implications arising from this report.

Equalities Implications

- 9.2 The budget reductions implicit in the 2017/18 approved budget were subject to the corporate and appropriate Equality Impact Assessment process, which was considered as part of the overall budget process.
- 9.3 Where additional budget savings requirements are identified as part of the 2018/19 and MTFP budget processes they will again be subject to the equality impact assessment process (including relevant consultation and engagement) as part of the budget considerations for those financial years.

Background Papers: None

Appendices:

Appendix A Statement of Budget Principles and Service Budget Priorities

Appendix B Sustainable Swansea – Fit for the Future – Transformation Programme

Appendix C Savings Proposals

Statement of Budget Principles and Service Budget priorities

GENERAL PRINCIPLES FOR ALL SERVICES

1. There are a number of principles that apply to all the Council's services, regardless of the assessment of relative priorities. These are set out below.

Budget Principles

2. The Council has adopted a number of Budget Principles which underpin Sustainable Swansea:

| Everything is included | Increased income |
|--------------------------|---------------------------------|
| Engagement | Different models of delivery |
| We will have less money | Supporting those at risk |
| Demonstrating efficiency | Evidence base |
| Cutting Red Tape | Sustainable outcomes/prevention |
| Full cost recovery | Personal Responsibility |

All Services must apply and be consistent with these Budget Principles.

All Services are also required to address these Principles as part of business planning and developing savings proposals.

Service Transformation and Efficiency

3. There are expectations upon all Services in relation to transformation and efficiency which must be met regardless of relative priority for funding:

| Transformation | All service must transform through a fundamental review of purpose, however services are commissioned, to: • deliver better outcomes • develop a sustainable delivery model, fit for the future |
|----------------|--|
| Efficiency | reduce costs and secure value for money All services must continue to strive for efficiency, in particular: reduce management and other overheads maximise opportunities for increasing income from charges, trading and external sources |

- reduce the cost of purchasing supplies and services
- work with others to achieve better outcomes
- look for opportunities for residents or community groups to take or share responsibility for services

STATEMENT OF BUDGET PRIORITIES: PEOPLE'S SERVICES

4. Schools and Education

Education is working towards a "one education budget" strategy across delegated and non-delegated budgets. Whilst recognising the relative priority given to Education (and Social Services), significant savings cannot be made without reductions in the Schools Delegated Budget over the coming years.

Moreover, further significant cuts in the remaining non delegated education budgets will have a direct impact on areas of pupil specific support and further reduce the support that can be provided to schools from the department.

At the same time, greater focus is being given to the regional delivery of services, with increasing numbers of services being delivered via regional arrangements in the coming years. At present it is not clear what the full financial impact of such changes will be, though Swansea will continue to be robust in its presentations to the regional consortia and Welsh Government about our needs.

A further move towards a fundamentally different relationship between schools and the local authority is required. The future model for Education provision includes:

- Radically changing the way support for pupils is provided more flexible earlier intervention and support, as local as possible
- A consistent approach to support the needs of all pupils through a continuum of support
- Integrating and aligning services with Social Services and other agencies such as Health
- Working more closely with communities, recognising the role of schools at the heart of their communities, seeking to minimise transport costs and, wherever feasible, co-locate other services on school sites to aid sustainability (where revenue and capital funding streams are at least sufficient to cover the costs involved).

We will deliver this through:

- Coherent revenue and capital strategies
- Optimising the level of delegation of funding and responsibilities to schools to allow the greatest flexibility in the use of the available resources
- Supporting earlier intervention and support for pupils:
 - Reducing the need for formal statements

- Providing increasingly targeted specialist support, reflecting the findings of the recent independent behaviour review
- o Building capacity in mainstream educational provision
- Empowering & facilitating more collaborative school to school support
- Ensuring delivery of Out of County places for specialist provision are commissioned jointly with other services to seek to maximise economies of scale.
- Delivery of significant financial savings through a continuing coherent 'one education budget' strategy:
 - Retaining an absolute core level of statutory and regulatory provision at the centre
 - Ensuring a full cost recovery of costs of any support provided to schools above this level and providing the minimum level of Council funding required to fully access the remaining available specific grants
 - Ceasing financial contributions to support the few remaining areas of discretionary educational provision.

5. Social Services- Child & Families

No significant policy changes are proposed in Child and Family Services.

We will maintain the current Safe LAC Reduction Strategy to reduce the number of looked after children and achieve the planned savings and service improvements.

There will be an increasing expectation of evidencing impact of early intervention and prevention services being more closely aligned to support families and children earlier, to lessen the need for greater intervention later.

6. Social Services – Adult Social Care

Cabinet have agreed a new Adult Services Model, which supports the service changes that will be needed to deliver improvements in experience and performance, and also to deliver the significant savings required in the medium term.

This model outlines how we will focus on the following objectives:

- Better prevention
- Better early help
- A new approach to assessment
- Improved cost effectiveness
- Working together better
- Keeping people safe.

Underpinning these principles is the need to build trusting relationships with those that we work with, improve communication and work co-productively to design and deliver services and interventions.

Further, we will be finalising and then implementing the outcomes of the Commissioning Reviews for: Day Care Services, Residential Care Services

and Domiciliary Care Services and devising the Learning Disability, Physical Disability and Mental Health Commissioning Strategies. These are the Council's regular process for consistently reviewing service provision and comparing with other services to ensure value for money and improvements in service delivery.

7. Poverty & Prevention

We have agreed a comprehensive Tackling Poverty Strategy, which was extensively reviewed in 2017 to ensure it is meeting its aims. The overarching themes are:

- Empowering local people through involvement and participation
- Changing cultures to reflect that tackling poverty is everyone's business
- Targeting resources to maximise access to opportunity and prosperity.

We will be adopting the following principles to this work:

- A whole Public Services Board and whole Council approach.
- Building resilience, social capital and social networks.
- Involvement and participation of service users.
- Implementing 'what works' in future delivery.

We have also revised out Prevention Strategy, which has been consulted upon in 2017 and outlines our approach in this important area. Our vision is to '....secure better outcomes and better manage demand through preventative approaches'.

The principles we will adopt as Swansea's optimum model for preventative activity are:

- A whole Public Services Board and whole Council approach;
- Making every conversation count;
- Holistic universal and early intervention services;
- A culture where all services are acting at every point to de-escalate need and build on strengths;
- Adopting strength based approaches using the strengths of individuals, families and communities;
- Supporting independence at all stages, with different levels of interventions offered;
- Building resilience, social capital and social networks;
- Delivery partners have confidence in the approach;
- Making evidence based investment decisions of what reduces demand;
- Learning about 'what works' is fundamental to future delivery.

8. STATEMENT OF BUDGET PRIORITIES: PLACE SERVICES

The Place-based services will continue to face significant challenges to meet its overall 50% reduction in budgets although recognition has been given to the fact that these services have faced significant recent cuts and directly impact on the environment and communities the Council serves, so it is more about working smarter and leaner. The main areas affected are as follows:

- Introductions of the actions arising out of the commissioning reviews across all areas
- Conclude the procurement process for the cultural and leisure services allowing Cabinet to make a decision about the long term delivery of these services
- Delivery of the key cross cutting reviews for services in the community and integrated transport
- Maximise commercial opportunities and income generation for services and assets
- Seek opportunities for community involvement in the delivery of services including parks
- Invest where necessary to maintain vital services including replacement waste fleet and key service areas
- Continue to prioritise key corporate priorities including the regeneration of the City Centre and delivery of the city deal.
- Work within the affordability of the housing revenue account to deliver more council homes and the welsh housing quality standard for our council tenants.

9. STATEMENT OF BUDGET PRIORITIES: RESOURCES

The Director of Resources will see a 50% reduction over the next 3 years, around £11m.

To deliver such a challenge our policy must be to:

- Change the current model of delivery to increase self-service for residents and businesses as well as within the Council for staff and Councillors
- Manage demand for central support services by ensuring the workforce has the right skills for the future, particularly managers
- Focus only on the critical functions of the corporate centre such as governance, financial control, core HR advice and commercial capability and stop doing other things
- Look for opportunities for shared service and collaboration models with other organisations and partners, in order to maintain support services as efficiently as possible
- Radically change our approach to customer contact and engagement, to shift to digital channels and reduce costs
- Consolidate and reduce the cost of all common support functions across the Council, such as financial processes, ICT, business support
- Maintain overall investment in ICT, on a business case basis, to support the transformation agenda, including on-line self-service, agile and mobile working and direct service innovation such as telecare.

SUSTAINABLE SWANSEA – FIT FOR THE FUTURE

Transformation Programme 2018-19

The Sustainable Swansea – Fit for the Future Programme

The Sustainable Swansea Programme is the Council's transformation plan across the whole organisation. Planning started back in 2014 with implementation running from 2015 through to 2022. The programme is the Council's proactive response to pressures, mostly in the external environment, to ensure Swansea communities have the right support and remain sustainable in the long term in the context of reducing budgets and rising demand for public services.

A large part of the Sustainable Swansea programme involves a change process called 'Commissioning Reviews'. This is a 22 week process involving in-depth analysis, stakeholder involvement / feedback, benchmarking, and an options appraisal. It is the intention for every service to go through a Commissioning Review in the life of the programme. The Council developed a toolkit to support services through the process.

Importantly, since 2015:

- 17 service area commissioning reviews have been undertaken (15 completed) and most of these areas are now implementing decisions from their options appraisals.
- The Council has achieved £60m of savings through a range of measures and projects including Commissioning Reviews.

The table below highlights some of the main areas of delivery through Sustainable Swansea to date. The expected benefits, outcomes and impact of these projects were defined up front however, it takes time for these to be fully realised. Where benefits are already emerging these are also listed:

Commissioning Review Process and Modernisation of Services

- 17 Commissioning Reviews delivered (11 are now implementing their three year plans)
- Staff are expanding digital ways of working and developing online services, making it easier for residents and customers to get what they need and encouraging a shift from high to lower cost transactions.
- 31 request forms including automated payments
- Online payments of over £108,741 reducing back office finance functions
- BACs and Card payments increased
- 26% of bulk waste requests are now online reducing processing time within the contact centre
- Hanging Basket ordering system online has increased sales to wider customer base with £13.6k taken in online sales (parks and cleansing)
- The Agile working Strategy has enabled new ways of working and the subsequent release of satellite offices, delivering in excess of £1m per annum revenue savings and £3m in capital receipts. The Council is now reviewing new ways to utilise space in public buildings, to reduce silo working, improve collaboration and agile working, as well as saving money and generating income. Plans to release 2-3,000 square metres of office space within the Civic Centre could improve the way the Council works and generate potential income
- Flexible working is reducing staff travel. Through the introduction of new technologies, staff can now work remotely including from home. As a result business travel mileage has dramatically reduced.

Service Commissioning Review Implementations

- Residential and Outdoor Centres The sale of Dan y Coed has completed. Historically only an Education Service, the new business manager has: enhanced the list of services for income generation, retained the historical service for schools, is developing a new online presence including online booking, has introduced deposit systems and re-profiled roles and structures to fit the future service model. A feasibility and bid has been submitted to develop the next phase of the model to maximise income.
- Waste Management Three recycling centres have been developed including challenge stations for residual waste to complement the 'no black bag' policy. The impact has been to raise awareness of recycling whilst also delivering a dramatic reduction in tonnage collected (approx 10,000 tons to 2,000 tons). The Service was recognised nationally for this innovation, winning the iESE Award, LPG Awards and was shortlisted for a number of APSE awards. The new pink bag initiative is rolling out and recycle rates are on target for 64% in 2020, the Council is currently performing at 63.7%

- Business Support This project delivered many changes across three phases including:
 - Implementation of the Service Centre and Transactions Team which incorporates the employee services helpdesk.
 - Rollout of end to end process changes with regard to purchasing and paying suppliers for goods and services, moving this all online.
 - o Significant improvements in self-service support for officers and managers online.
 - o The services which are available to the public through the Contact Centre have been increased to include Street Lighting, Parks & Leisure, Parking Services, and Cashiers.
 - o Online forms have improved both the speed and efficiency for the public and increased business intelligence capability within the Council.
 - o Strategic support for the Member-led approach and cross-party Policy development has implemented
 - A consistent approach to Business Support across the Council is progressing with the development of Business Support 'mini hubs' within the People and Place Directorates. This will enable corporate consistency whilst being tailored to Service needs.
- Cleaning Phase 1 and Phase 2 of site assessments have been completed resulting in: a reduction in hours for some cleaning staff, new output specifications being introduced at sites, performance and monitoring quarterly, and new team working helping with the management of workforce. Income generation opportunities are now being explored alongside electronic timesheets.
- Corporate Building & Property Services Re-profiling and structures have been implemented, the Service now delivers the kitchen and bathroom programme in-house. This has resulted in the recruitment of 40+ trades personnel some having a multi-skilled discipline and not a specified trade ensuring the workforce has sustainable skills. 14 new apprentices have joined the service. The new homes build project has also been completed. The service is currently adopting mobile working.
- Family Support Launch of the Domestic Abuse Hub was implemented in July 17.
- Adult Services The Social Services delivery model was agreed in Nov 17 and will feed into the new Services in the Community cross-cutting work. Transformation of domiciliary care and residential care are part of the wider Adult Services Improvement Plan.
- Public Protection Programme of process mapping and analysis across public protection started in Nov 17 and will be completed by January 18.
- City Regeneration and Planning Recommendations from the commissioning review are being implemented including implementation plans for a new model and mobility hire services.

| | Catering – A Business Development Officer analysing internal catering for income generation opportunities. Reconfiguration of the canteen facilities to be planned for early 2018 Cultural Services – In-house transformation completed as planned, this included full staff restructuring across operations and establishments Paid Access to services – Tendering for Leisure/Outdoor/Theatres and Brangwyn Leisure progressing as per the implementation plan. Culture Strategy and Outreach – Transformation underway as planned in areas such as parks letting schemes, creation of development teams, and commission of water safety charges review with the RNLI Highways and Transportation – Initial Integrated Unit works have been completed in 17/18, bringing together transport teams from across the Council. Further planning to be undertaken. The review is scheduled to be presented to Cabinet in January 18 |
|----------------|--|
| Future Council | The Organisational Development Strategy has been developed and proposes a phased implementation over four years to ensure the Council's workforce has the skills for the future. The work is underpinned by the principles of the 21st century public servant and 21st century Councillor developing people's skills and behaviours alongside the Council's culture. Workforce modernisation has focused on absence management this year in order to address sickness levels and increase productivity. The Council's performance is improving and recently entered the top quartile across all Local Authorities in Wales however, further time is needed to see the true impact of this project. Further workforce modernisation projects are underway such as reviewing zero hour contracts. A Corporate co-production, communication, consultation and engagement strategy is in development. The new approach to co-production will be piloted with the Services in the Community cross-cutting project to ensure residents, businesses and other important stakeholders can be involved in shaping future community services A Commercial Strategy and plan is underway. A significant number of commercial projects have already been delivered within Services alongside a more commercial approach to procurement and contract management. This work is being fast tracked and increased to deliver budget proposals over the next four years. |
| How | Feedback indicated the Commissioning Reviews had a positive impact on the workforce encouraging staff to 'think differently' about how and why the Council delivers its services |

Sustainable Swansea has impacted the Council's culture

- The Commissioning Review process has in itself led to a significant culture change, with staff owning the process and being integral to the development of the solutions. The reviews have involved stakeholders at all levels including trade unions, Councillors, Scrutiny, and internal and external stakeholders. This has broken down silo working and led to significant financial and other benefits such as improved outcomes for residents and customers
- Demand Management Delivered a Demand Management Strategy and Toolkit for staff, developing the skills of staff to help them identify and understand Service demand and resolutions. Techniques such as Systems Thinking have been used to gather important demand data for the Domestic Abuse Hub pilot, other areas that will be explored in the new cross cutting themes will be in Housing and the Food Safety team.
- In addition the co-production approach within social services has seen a change in how service users engage with the Council. This approach of service user involvement will develop with the corporate coproduction approach.

The programme is reviewed and adapted annually as result of:

- Projects completing as planned
- Changes in the environment including new legislation
- New pressures or challenges, requiring an innovative approach
- Annual budget setting to ensure that transformation priorities and resources are aligned to savings targets.

The Sustainable Swansea model below has been updated and adapted to align with this MTFP. The three segments: Transformation, Digital and Future Council are the **priorities for the year** so that resources can be targeted to deliver both change and financial targets. Around these priorities are the **principles of the programme**: These act as the 'lens' through which staff can continuously review working practices and plan for change.

The three priority areas have been changed in the following ways:

■ **Transformation:** Last year's report highlighted the shift from individual Service Commissioning Reviews to a cross-Council approach, bringing Services together around common themes. The four themes have been developed alongside key stakeholders. In addition the programme will complete the remaining commissioning reviews and support their implementations as well

Directorate specific changes. The Council also has a Transformation Register which tracks and monitors all changes across the organisation and ensures a Team Swansea approach.

- **Digital:** This is the continued implementation of the Digital strategy with particular focus on implementing mobile and field working for operational services and installing public accessible Wi-Fi to Council buildings which is part of the commitment to help residents and service users get online and increasing digital inclusion. Also supporting the infrastructure developments around City Deal and regeneration of the City Centre, further roll out of agile working for staff with new technology, and implementation of the all-Wales Community Care Information System for Social Services and Health.
- Future Council: Organisational development is a key priority over the next year to ensure the workforce has the right skills for the future and that staff, managers, and Councillors have a supportive development environment. The commercial strategy implementation is also a key priority in ensuring the Council has a sustainable model into the longer term. All this work is being undertaken in the context of growing regionalisation.

Sustainable Swansea - Fit for the Future

Efficiency

New Commissioning/Implementations

- Housing
- City Centre Development
- Place Directorate Transformation
- Cultural Services Partner Implementation
- Business Support hub roll out across Directorates
- 11 Service Review implementations

TRANSFORMATION REGISTER OF ALL CHANGE

Redesigning Services Prevention & Demandration Transformation

Cross Cutting Themes

- Transportation Strategy and Integrated Transport Unit with Education and Social Services
- Services in the Community Community
 Engagement & Implementation of five pilot
 areas to develop the model and roll out
 Outcomes for Citizens Schools
 Transformation, Future Generations PSB
 Well Being Plan Implementation and
 Monitoring, Leading Learners, Adult
 Services Improvement, EOTAS, Early
 Intervention programme

Capital Programme - Capital Strategy, Band

B, City Deal, Housing, 21st Century Schools

Future Council

- 21st Century Public Servant OD Strategy Implementation
- Regionalisation & Shared Services Partnerships
- Terms and Conditions
- Commercial Strategy 8 implementation
- Review of all Service Level Agreements
- Future Generation

Future Council Council August August Augus Aug

Digital

- Platforms and Interfaces i.e. Business Intelligence, Better use of council data for decision making
- · Organisation & Delivery i.e. Agile, Web Casting
- Infrastructure and Technology i.e. Office 365, Cloud, Citywide
- People, Communities and Business i.e. City Deal, community hub pilots & Welsh Community Care Information System, single customer account
- Mobile Programme Field Services roll out for operational services

APPENDIX C

| | | 19/20 | 20/21 | 21/22 | APPENDIX C |
|---------------|--------------------------------|-------|-------|-------|--|
| DIRECTOR | HEAD OF SERVICE | £'000 | £'000 | £'000 | Saving Proposal |
| | act of 2018/19 Savings | | | | |
| Resources | Various | 829 | 1,027 | 1,379 | Management Review including all tiers, regional working and shared services, more digital working and 'mini business hubs' within other directorates |
| Resources | Various | 0 | 2,003 | 2,003 | Service Reviews and demand management across all areas of the Directorate |
| Resources | Various | 10 | 20 | 30 | Review and full cost recharge of Welsh Translation Service to users |
| People | Adult Services | 500 | 1,000 | 1,000 | Management savings across all levels within Adult Services |
| People | Adult Services | 11 | 11 | 11 | Review of Community Alarm Service (separate consultation) |
| People | Adult Services | 170 | 170 | 170 | Implement preferred options as outcome of Commissioning Review leading to reduction of in-house beds |
| People | Adult Services | 110 | 110 | 110 | Review of Day Services eligibility (separate consultation) |
| People | Adult Services | 500 | 500 | 500 | Implement preferred options as outcome of Commissioning Review |
| People | Education | 40 | 40 | 40 | Catering and cleaning services - further review of actual costs to achieve full cost recovery |
| People | Education | 103 | 149 | 229 | School Meal prices: further increases (5p / £2.30: Sept 18; 10p / £2.40: Sept 19; and 10p / £2.50: Sept 21) |
| People | Education | 50 | 100 | 100 | Robust management of demands on remaining severe and complex needs budgets |
| People | Education | 6 | 12 | 18 | Further reductions in regional improvements service ring- fence consistent with funding settlements |
| People | Education | 6 | 12 | 18 | Further assumed reductions in Education Improvement Grant matching funding requirements |
| People | Education | 18 | 18 | 18 | Ethnic minority achievement service - full recovery of eligible costs from external grant |
| People | Education | 30 | 65 | 65 | Further review of management posts in light of changing demands and capacity issues |
| People | Poverty & Prevention | 0 | 10 | 10 | Reduce satellite youth clubs provision (Gendros, Montana, Morriston, St Thomas, Friendship House) |
| People | Poverty & Prevention | 0 | 42 | 81 | Reduction in investment in Early Years |
| People | Poverty & Prevention | 50 | 110 | 145 | Maximise grant funding and income opportunities |
| People | Poverty & Prevention | 20 | 40 | 80 | Alignment of Early Intervention and Family Learning provision |
| Place | Corporate Building | 125 | 125 | 125 | Staffing and transport savings due to more efficient mobile working |
| Place | Corporate Building | 50 | 100 | 150 | Reduced maintenance on a number of building assets assuming a number will have been rationalised (sold, transferred to community running) |
| Place | Highways and Transportation | 250 | 250 | 250 | More efficient and effective transportation across all Council activities |
| Place | Highways and Transportation | 15 | 15 | 15 | Swansea Marina increased income opportunities outside of actual mooring fees |
| Place | Highways and Transportation | 5 | 10 | 15 | Increases in licensing charges |
| Place | Various | 750 | 1,500 | 2,250 | Increased fee earning activity, assuming full cost recovery |
| Cross cutting | Cross Cutting | 59 | 59 | 59 | Reimburse only half of all staff professional fees |
| People | Adult Services | 500 | 1,000 | 1,000 | Review all Mental Health and Learning Disability packages of care, to ensure that they are fit for purpose and those eligible for health funding receive it. (separate consultation) |

| | | 19/20 | 20/21 | 21/22 | |
|---------------|--------------------------------|-------|--------|--------|--|
| DIRECTOR | HEAD OF SERVICE | £'000 | £'000 | £'000 | Saving Proposal |
| People | Adult Services | 505 | 1,010 | 1,300 | Review all packages of care to ensure fit for purpose and effectively manage new admissions to residential and domiciliary care. (separate consultation) |
| People | Adult Services | 500 | 1,000 | 1,000 | Targeted increase in recourse to direct payments as alternative to non-complex domiciliary care packages and complex care packages for Mental Health & Learning Disabilities (separate consultation) |
| People | Adult Services | 500 | 1,000 | 1,000 | Charging Policy and Annual Fee Increases |
| People | Child & Family Services | 0 | 0 | 200 | Savings arising from the Safe LAC Reduction Strategy |
| People | Child & Family Services | 400 | 850 | 850 | Demand management ensuring Child & Family work only with those children with eligible needs requiring a Social Work intervention. |
| | | 6,112 | 12,358 | 14,221 | Total of Future Impact of 2018/19 Savings Proposals |
| | sals from 2019/20 | | | | |
| Resources | Various | 25 | 25 | 25 | Give notice and withdraw from corporate subscription (EU & LGA) |
| Resources | Various | 40 | 60 | 60 | Increased income opportunities including Mansion House and new advertising |
| Resources | Various | 176 | 176 | 176 | Management Review including all tiers, regional working and shared services, more digital working and 'mini business hubs' within other directorates |
| Resources | Various | 0 | 900 | 900 | Review insurance reserve, attitude towards risk and excesses |
| Cross cutting | Cross Cutting | 750 | 750 | 750 | Review of staff terms and conditions |
| People | Education | 36 | 36 | 36 | Give notice and withdraw from WJEC contribution |
| People | Education | 97 | 129 | 129 | Review of Music Service to enable break-even position |
| People | Education | 0 | 500 | 1,500 | Whole of Transport Review |
| People | Education | 40 | 80 | 80 | Further streamlining of SEN panel / review processes |
| People | Education | 0 | 0 | 250 | Review of Out of County placements / delivery model |
| People | Education | 20 | 60 | 60 | SIMS / MIS Joint Working and broadband / licence costs through enhanced scale discounts with NPT |
| People | Poverty & Prevention | 119 | 204 | 204 | Adult and community learning - planned recovery of full costs with review of WG ACL grant allocation and |
| People | Poverty & Prevention | 32 | 41 | 41 | additional income initiatives EIS Reduction in investment in Disability |
| Place | Corporate Property | 650 | 850 | 1,350 | More efficient use of Corporate properties to make full use of rental opportunities and community involvement |
| Place | Culture and Tourism | 471 | 563 | 563 | Savings arising from the completion of Cultural Commissioning Reviews |
| Place | Highways and Transportation | 20 | 20 | 20 | Expansion of Camera Car Operation |
| Place | Highways and Transportation | 30 | 280 | 280 | Management Review of CTU including becoming a commercial operation |
| Place | Highways and Transportation | 280 | 280 | 280 | Savings on School Transport arising from availability of new safe Walking Routes to School |
| Place | Various | 0 | 50 | 100 | Regionalisation savings (assuming future regional model for mandated services) |
| Place | Waste Management and Parks | 150 | 150 | 150 | Transfer of Botanical Gardens |
| | | 2,936 | 5,154 | 6,954 | Total of New Proposals from 2019/20 |
| | | 9,048 | 17,512 | 21,175 | Total of all Proposed Savings |

Agenda Item 10.



Report of the Section 151 Officer

Council - 1 March 2018

Revenue Budget 2018/19

Purpose: This report proposes a Revenue Budget and Council

Tax Levy for 2018/19.

Policy framework: Sustainable Swansea – Fit for the Future

Consultation: Cabinet Members, Legal, Access to Services &

Corporate Management Team

Recommendations: Council is asked to approve:

1) A Revenue Budget for 2018/19 as detailed in Appendix A.

2) A Budget Requirement and Council Tax levy for 2018/19 as detailed in Section 9 of this report.

Report Author: Ben Smith

Finance Officer: Ben Smith

Legal Officer: Tracey Meredith

Access to Services Officer: Rhian Millar

1. Introduction and background

1.1 This report details:

- Financial monitoring 2017/18
- The Local Government Finance Settlement 2018/19
- Budget Forecast 2018/19
- Specific Savings Proposals
- Outcome of Budget Consultation
- Staffing Implications
- Reserves and Contingency Fund requirements
- The Budget Requirement and Council Tax 2018/19

- Summary of funding proposals
- Risks and uncertainties
- 1.2 The financial assessment in relation to 2019/20 2021/22 is contained in the *Medium Term Financial Plan 2019/20 2021/22* elsewhere on this agenda.
- 1.3 This report builds upon and needs to be read in conjunction with -
 - The budget strategy agreed by Council on 22nd October 2013 –
 'Sustainable Swansea: Fit for the Future' focusing on the principles and strategies to be adopted as part of the current and future budget process.
 - The report to Cabinet on 29th July 2014 'Sustainable Swansea: Fit for the Future: Delivery Programme' which agreed the specific objectives of the programme and set out an outline programme for delivery.
 - The update report on Sustainable Swansea Fit for the Future as approved by Cabinet on 16th July 2015.
 - The report to Cabinet on 14th December 2017 Sustainable Swansea Fit for the Future: Budget Proposals 2018/19 2021/22 setting out the Council's proposals for budget consultation.
- 1.4 The report sets out the outcome of the budget consultation. Cabinet has considered the comments received from residents, community groups, partners, employees, School Budget Forum, Joint Phase Head Teachers, Trade Unions and others. The report also includes an Equality Impact Assessment statement so that the Council can be aware of the key issues before finalising budget proposals.

2. Financial Monitoring 2017/18

- 2.1 Cabinet considered a report on the estimated Revenue Outturn for 2017/18 at its meeting of 8th February 2018. It was projected that the Council will outturn at a position that reflects a slightly improved position from the £7.3m forecast overspend at quarter 2.
- 2.2 That report for the 3rd quarter financial monitoring highlights a slightly improving picture for the Council overall but, as is the case in quarter 2, there is substantial variation in performance across Directorates.
- 2.3 There are significant variances on savings built into the base budget for 2017/18; if these savings are not achieved there will continue to be an impact in 2018/19 and beyond.
- 2.4 The initial scale of potential overspends for 2017/18 remains significantly in excess of any potential sums available to offset that shortfall. The current indication is that there still needs to be urgent and decisive action to pursue additional savings across the Council, as even if not now achievable during 2017/18, they need to be ready for 1st April 2018.
- 2.5 Current estimates are that the overspend is likely to be around £6m (approximately 1.6% of original budget) as an upper figure, predominantly

because of overspending in adult social services, resources and one off pay related costs from the enhanced early retirement/voluntary redundancy scheme.

2.6 Due to use of earmarked reserves, designed to assist with the one off costs of the early retirement/voluntary redundancy scheme it is expected that there will need to be a final take from the General Reserve of approximately £3.4m in order to finance this residual overspend.

3. The Local Government Finance Settlement 2018/19

- 3.1 The Cabinet Secretary for Finance announced the final Revenue and Capital Settlement for 2018/19 on 20th December 2017.
- 3.2 The final Revenue Settlement for 2018/19 provided an additional £2.588m compared to the provisional settlement issued in October 2017, and included in the budget proposals report to Cabinet in December 2017. This is mainly due to the fact that the Welsh Government provided an extra £20m for Councils in 2018/19, an extra £7m for the increase to the capital limit for charging for Residential Care and an extra £1.3m for targeted relief for supporting local businesses. For Swansea there is £0.558m specifically identified for the residential care capital limits, general support for local businesses is estimated at £0.120m, leaving approximately £1.9m as a general increase. Changes are as follows:

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| | <u>z. 000</u> |
|---|---------------|
| Forecast decrease in Welsh Government support 2018/19 per Cabinet report 14 th December 2017 | -277 |
| Increase to the residential care capital limits | +558 |
| Increase for support for local businesses (estimated) | +120 |
| Increase due to updated data and assumed relative | +349 |
| changes in tax base | |
| Increase resulting from extra All Wales £20m | +1,561 |
| allocation from Welsh Government (estimated) | |

- 3.3 The result is an overall improvement on forecast Aggregate External Finance of some £2.588m. However, there are likely further reductions in several specific grant totals, some of which are already clearly emerging (e.g. Education Improvement Grant, waste element of the Single Environment Grant) which will significantly affect actual grant received by the Council in due course. The overall outcome on all specific grants will not be known for some time and as such the overall funding picture may not reflect the improvement evident on the settlement alone.
- 3.4 Implicit in the settlement is assumed partial protection in respect of Social Services. The local value of that protection is not particularly specified in terms of value but it is anticipated that funding in terms of known service pressures identified in Section 4 of this report will satisfy any ministerial funding expectation.

- 3.5 In respect of Schools, there is no longer an ongoing formal ministerial protection or funding guarantee so any decision over schools funding is a local one to be made by Cabinet and ultimately by Council, having any due regard to any budget consultation responses received.
- 3.6 In revising the Medium Term Financial Plan and setting the Budget for 2018/19, it is essential that the Council adheres to and continues to implement the objectives in *Sustainable Swansea fit for the future*. The Council has made clear through *Sustainable Swansea* that the need to transform services, reduce or divert demand through prevention and to look for alternative models of delivery, including community action, is required for our future sustainability and to improve outcomes for residents.
- 3.7 The financial pressures and level of risk that we face and will continue to face make the need to implement these changes ever more urgent. The increase in AEF should be seen as an opportunity to increase investment in the Council's priorities and preventative action in particular, not to slow down the pace of change or the level of required savings.

4. Budget Forecast 2018/19

Overview

- 4.1 The budget proposals for 2018/19 as submitted for consultation on 14th December 2017 resulted in a projected funding deficit of £22.177m. The funding deficit was made up of projected funding pressures of £27.976m partly offset by a provisional increase on Welsh Government Aggregate External Finance (AEF) of £6.076m in respect of transfers into the settlement, plus a slight reduction in the overall level of AEF of £0.277m.
- 4.2 The announcement of the final settlement, together with a slightly improved view on the financial position with regards to 2017/18 outturn, means that the overall funding deficit forecast for 2018/19 will inevitably have changed.
- 4.3 In addition, the opportunity has arisen to review all aspects of the budget pressures and risks so far identified with a view to updating the forecast using the latest up to date assumptions, in particular around the pay offer made by the National Employers Council, which was announced in December 2017.
- 4.4 The options for funding the deficit that is identified remain as:
 - Savings on current service net expenditure (through a combination of expenditure reduction and additional income generation)
 - Increases in Council Tax levels (including opportunity to reconsider the 3% planning assumption)
 - Potential further reductions in the Contingency Fund
 - Use of Reserves and Balances (not advised).

Forecast funding shortfall 2018/19

4.5 The revised shortfall in funding previously identified in paragraph 4.1 above can now be updated and summarised in Table 1(a) below:-

Table 1(a) - Projected pressures 2018/19

| Table I(a) – I Tojecteu pressures 2010/13 | 2018/19 £'000 |
|---|------------------|
| Future cost of pay awards | 2.000 |
| - Non Teachers – average of 2.5% | 4 500 |
| - Teachers | 4,500 2,400 |
| Pay and grading scheme | 2,700 |
| Costs imposed without funding by UK Government: | 2,700 |
| - National Living Wage – own pay bill | 700 |
| - National Living Wage – contracts | 1,000 |
| Increase in Pension Costs | 1,700 |
| Cumulative contract inflation | 1,000 |
| Capital charges – existing | 1,500 |
| Use of General Reserves (not advised) | 0 |
| Demographic and Service pressures | 3,000 |
| Proposed targeted investment in services (EOTAS) | 300 |
| Mid and West Wales Fire authority Levy | 356 |
| Council Tax Support Scheme | 1,000 |
| Passported through AEF to services – grants | 6,073 |
| Passported through AEF to services – new responsibilities | 1,299 |
| Foster allowances - full year effect | 700 |
| Adult Services pre-existing baseline pressures from 2017-18 | 3,500 |
| Service Pressures Accepted | 4,114 |
| Loss of specific grant – Ethnic Minority Achievement Unit | 870 |
| New Service Pressures in respect of specific grant reductions | 130 |
| Total known pressures | 36,842 |
| Aggregate External Finance increase CASH | -2,313 |
| Rebase of External Finance (grants as above) | -6,073 |
| Total Savings Requirement | 28,456 |

4.6 The reasons for the increase in the overall savings target since Cabinet in December are detailed in Table 1(b) below:

Table 1b - Movement in projected pressures

| | 2018/19 £'000 |
|---|------------------|
| Target per Cabinet Report 14th December 2017 | 22,177 |
| Change in Aggregate External Finance from the Welsh Government between provisional and final settlement | -2,588 |
| Increase to forecast local government pay award | 2,700 |
| Increase in respect of residential care capital limits (new responsibility) | 558 |
| Increase in respect of Homelessness (new responsibility) | 741 |
| Projected increase in Levies (Fire and Port Health) | 56 |
| Reduction in increase required for Council Tax Support Scheme (updated assessment) | -300 |
| Inclusion of Service Pressures in table 1(a) | 4,244 |
| Loss of specific grant – Ethnic Minority (Education) | 870 |
| Other minor consequential estimate refinements | -2 |
| Cumulative revised target | 28,456 |

Inflation

4.7 The 2017/18 revenue Budget provided a corporate provision of £1m for inflation, which was specifically to cover the cost of the Apprenticeship Levy.

Given current UK inflationary levels and forecasts to come through the year there is a strong case for increasing the corporate (General) provision for inflation in 2018/19. Mainly to cover the increase of costs associated with contracts, £1m will be provided in the corporate provision.

It is the case, however, that the Council is likely to experience significant cost pressures in specific areas as detailed in Table 2 below and these have already been provided for as follows.

Table 2 – Potential Service inflationary and cost pressures:

| | £'000 |
|--|-------|
| Increased contract costs due to rises in inflation | 1,000 |
| Increased contract costs due to rise in National | 1,000 |
| Minimum Wage levels (already in services) | |
| Increased costs due to rise in National Minimum | 700 |
| Wage levels (own pay bill) (already in services) | |

In the November 2015 Autumn Statement, the Chancellor first announced significant increases in the National Minimum wage to be introduced over the next three financial years. Whilst the actual increases will vary year to year there will be continued pressures. This will affect direct employee costs

incurred by this Council during 2018/19, and it is highly probable that this will impact directly on wage costs of external contractors particularly in respect of contracted services within Social Services.

Irrespective of increases in minimum wage, there is likely to be pressure from contracted areas in both Social Services and Transport Services for elements of cost increases. These will need to be funded from the corporate inflation provision on a case by case basis as the need arises.

The cap on public sector pay awards has loosened somewhat this year, with increases approved for firefighters and teachers that are higher than the previous 1% cap. Indeed, the initial offer made by the National Employers on behalf of the main local government pay sector is worth (on average) around 2.5%. This increase for 2018/19 has now been fully built into, and adds to, revenue budget pressures.

The Apprenticeship Levy is still held centrally on the general provision for inflation line as it is currently a cost that is in effect a corporate tax. This makes the total provision for inflation £2m, although half of this has to be considered already fully committed for that levy.

As in previous years, and as detailed below, it is assumed that any provision for increases in School pay budgets will be met directly from Schools' delegated budgets.

Schools Prioritisation

- 4.8 It remains the case that the forward financial plans for the Council will continue to show year on year savings requirements which are likely to be significant and sustained. Given the scale of savings required, it is inevitable that it will be impossible to exempt schools' budgets fully from longer term real terms cuts.
- 4.9 Reductions can be viewed in two ways:
 - Cash reductions in levels of funding provided to Schools
 - Real terms reduction in Schools funding, taking into account known spending needs.
- 4.10 For 2018/19 there is no longer any Ministerial funding commitment to schools. Although the Cabinet Secretary for Finance has notionally prioritised funding for the school element of the settlement, the fact is that there is no additional cash for this. However it is intended to provide funding for various service pressures as a local priority for Council.

The net result of these proposals is an increase in the underlying base budget cash settlement to Schools of some £2.2m (1.5%) for 2018/19, which is a much better position than the 0.6% increase in this Council's funding from Welsh Government.

This year the headline figure across Wales in respect of Pupil Deprivation Grant remains the same as for 2017/18, if allocated across authorities on the same basis then this will mean no change to Swansea Schools.

Education Improvement Grant is forecast to decrease by 11.4% across Wales, which could have a more significant impact on Swansea Schools and wider education provision (a possible reduction of £1.1m)

4.11 Table 3 below sets out the effective impact of the core funding increase against expected funding pressures for Schools.

Table 3 – Impact on Schools delegated budgets

| Item | £'000 |
|--|---------|
| Cash position | |
| Net core delegated base budget 2017/18 | 143,608 |
| | |
| Increase for Pay Award - all staff (2%) | 2,600 |
| Increased Pension costs re non-teaching school based staff | 300 |
| Increased demographics pressures | 1,000 |
| Non-funding of cost increases | -2,698 |
| Recognition of pressures faced by schools | 1,000 |
| Core delegated base budget 2018/19 | 145,810 |
| | +1.5% |

i.e. The above cash increase assumes that Schools will help meet the additional costs of teachers pay awards and pension increases for 2018/19.

The base increase in core delegated budget would therefore be 1.5%.

In recognition of not being able to fund all pressures, and the challenging positon thus still facing schools, in line with the proposals set out in the 14th December Cabinet report, schools are additionally able to specifically access up to £1.3m, in 2018-19, from the contingency fund and restructure reserve. Total schools additional new support for 2018-19 will therefore be £3.5m, albeit £1.3m of that is on a one off basis.

Further delegated funding increases for Specialist Teaching Facilities and Additional Learning Needs one-to-one for 2018/19, and other specific grant changes, means that the total amount available to school governing bodies and head teachers to decide to spend locally and flexibly has significantly

increased further from the 2017/18 original budget. The total gross school cost centre budgets set out in Appendix H have increased by more than £3.9m for 2018/19 or 2.7% in respect of changes within the control of this authority.

It remains the case, however, that substantial elements of Schools Funding (c£17m) are now being delivered via specific Grant (Pupil Deprivation Grant and Education Improvement Grant (now including Foundation Phase grant)) which results in a substantial annual risk to overall School's funding which is not in the control of this Council.

As a result of the advised Welsh Government allocation of the Post 16 Education Grant for 2018/19, a reduction of nearly 10% for this authority, schools funding will now have to absorb a reduction of £501k, meaning overall the schools gross increase is proposed at £3.405m, an increase of 2.4%.

Social Care protection

4.12 Similarly to Schools, the Welsh Government overall Revenue Settlement for 2018/19 included a notional prioritisation of funding for social care. In reality there is no significant additional funding specifically for social care as the overall settlement whilst increased, does not even begin to address inflationary pressures, let alone service specific pressures.

Overall the cash budget proposed for social services increases by around 2.5% or £2.7m, including money allocated for the increase in capital limits for social care.

Capital Financing Charges

4.13 There is a base line increase of a net £1,500,000 compared to the 2017/18 approved budget reflecting both additional unsupported borrowing and the potential requirement to externalise elements of that borrowing during 2018/19 dependent on expected movements in borrowing rates.

As at 1st April 2015, and to date, a significant element of the Capital Financing requirement has been met by the allocation of internal funds (internal borrowing). This is highly dependent on cash-flows of the Council and it is anticipated that, during 2018/19, as has happened in 2017/18, there may be a further need to externally borrow to replace elements of current internal borrowing.

Whether or not that need arises, I am mindful that we continue to enjoy historically low rates of interest on borrowing, and that a decision may be required to externalise further elements of current internal borrowing should there be a predicted and marked increase in forecast rates in order to best serve the Council's interests in the medium to long term.

Furthermore the authority has a potential range of ambitious and challenging investment plans and opportunities in the shape of 21st Century Schools Band B programme, the City Region Deal, City Centre redevelopment, and new

housing plans, which are set out in the report on Capital elsewhere on this agenda.

Whilst this has no immediate impact on 2018-19, there is a longer term requirement to anticipate additional capital financing costs peaking at around £14m per annum extra (in 2025/26).

Fire Authority Levy

4.14 Since the 15th February 2018 report to Cabinet it has been confirmed that the increase in the Fire Authority Levy will be £0.356m (2.9%). The final figure reflects an overall average 2.7% increase in the levy and some redistribution of shares of the levy between contributing authorities (£0.024m).

Pay & Grading Settlement

4.15 A single pay and grading structure was introduced across the Authority with effect from 1st April 2014.

The introduction of this scheme is a positive achievement and in future years will add certainty to pay estimates. The Council has made considerable progress in terms of completing the Appeals process arising out of implementation and in making payments of back pay to those who gained under the new scheme and/or were successful in the appeals process.

The current budget proposals do not set aside any additional sum in respect of pay and grading based on the substantially complete progress that the Council has made to settle all outstanding liabilities.

In line with previous reports, the budget proposals for 2018/19 allow for £2.7m of increased employee costs for 2018/19 in relation to incremental increases for those staff who were originally assimilated to the bottom of their pay scale on implementation of the pay and grading scheme. This will be the final year of increases for incremental progression to be funded corporately.

Council Tax Reduction Scheme

4.16 The Authority received a baseline adjustment to its Revenue Support Grant of £18.883m for 2014/15 which has been notionally included as part of all future settlements. The effect of this is that any future increases in Council tax levels would have to be discounted by any potential increases in Council Tax Support costs. Where appropriate the yield will also have to take account of any increase in Council Tax Support Costs arising from increases in the Council Tax applied by the South Wales Police Commissioner.

The effects of funding additional Council tax support have been taken into account when calculating the funding in respect of the overall budget shortfall highlighted in table 1(a) in paragraph 4.5 of this report in the sum of £1.0m.

5. Specific Savings Proposals: Update

5.1 In determining its budget proposals, the Authority has embarked on a specific long-term strategy – 'Sustainable Swansea: Fit for the Future' - as a means of setting Council priorities, transforming services and addressing current and future deficits.

Details of that strategy, including the budget principles that the Authority has adopted together with a description of the key elements that underpin the service savings proposals, was presented and approved by Council on 22 October 2013 and subsequently reviewed by Cabinet on 16th July 2015.

- The strategy as adopted underpinned the decision taken at the Council's Cabinet on 14th December 2017 to recommend specific savings proposals totalling £17.002m in 2018/19 for consultation. Cabinet on 15th February has now considered what changes to make to these proposals in light of the outcome of the consultation, and these are set out in section 6.15.
- 5.3 The overall savings proposals, totalling some £17.002m as summarised below include specific service savings, cross cutting items, invest to save items and a reduction in the contingency budget. These are detailed in Appendix D.

Table 4 – Summary of Savings proposals (as at 14th December 2017)

| Savings | 2018/19 |
|---|---------|
| | £'000 |
| Specific service savings as submitted for budget consultation | 10,252 |
| Cross cutting savings as submitted for budget consultation | 1,055 |
| Invest to save savings as submitted for budget consultation | 4,295 |
| Reduction to the contingency fund | 1,400 |
| Total (as detailed in Appendix D) | 17,002 |

- 5.4 As with previous years, the Corporate Management Team will ensure that the Sustainable Swansea crosscutting savings targets are allocated to specific Heads of Service and cost centres for delivery during the course of 2018/19.
- 5.5 Details around the currently assumed proposals for Council Tax levels are shown in section 9 of this report.
- 5.6 Details around use of the Council's Reserves, contingency and inflation provisions are shown in section 8 of this report.

6. Outcome of Budget Consultation Process

Budget consultation Results

- 6.1 The annual budget consultation ran from 14th December 2017 to 2nd February 2018. The consultation included a public survey available online and in hard-copy in council venues. We also undertook targeted consultation activity around the Social Services charging proposals, letters were sent to those affected and support offered within services from staff. Overall we received 1158 responses to the survey. We also held a children and young people's Big Conversation event attended by 80 pupils. A full summary of consultation results can be found in Appendix E. The consultation on social services charging was included within the separate report to Cabinet.
- The EIA process has been running continually through the budget process. The EIA report is attached as Appendix F. Cabinet and Council will be kept updated on any potential issues that may arise as part of the budget implementation process. We will continue to publish each EIA report with the relevant corporate report at: http://www.swansea.gov.uk/eia
- 6.3 Council will need to consider the response to consultation and the EIA report and demonstrate how we are taking account of the feedback. This is particularly the case, of course, if we are minded to proceed with any proposals where there is a significant majority of those responding opposed to this, bearing in mind that consultation feedback is just one of the factors that we need to consider when making difficult budget choices

Main Results from the survey:

- 6.4 The survey provided the opportunity for people to have their say on:
 - Future funding of services
 - Funding approach to Education
 - Specific budget proposals

Future funding of services

- 57% Would you be prepared to pay more for some services rather than lose them?
- 78% Would you prefer for the Council to deliver services in a different way rather than lose them?

Education

• 71% agree with our approach to the funding of education

Specific proposals

6.5 The majority of proposals were supported by respondents. Areas which received the highest levels of objection and agreement are outlined below:

Agree

- 93% agree Commercialise the use of the arts wing in the Grand Theatre
- 89% agree Introduce targeted free parking offers on certain days during the year in non-city centre car parks
- 88% agree Maximise the use of the Park of Rides sites e.g. offering private companies staff parking, introducing seasonal parking tickets, introducing annual parking permits
- 87% agree Retention of the recently trialled rapid response fly tipping team.
- 87% agree Review all existing and new care packages in line with the new requirements of the Social Services and Well-being Act

Disagree

- **53% disagree** Reducing the learning and outreach programme for galleries and museums
- **49% disagree** Provide a more suitable outreach programs for youth clubs by removing our Satellite youth club provision
- **49% disagree** An increase to Council car park charges. Increase between 5p and 30p depending on car park and length of stay

Other Correspondence

We received a letter on behalf of the members at Bishop Gore School in objection to the proposal to charge staff to park on school grounds during working hours. A copy of the letter can be found within the Budget Consultation Results report attached as Appendix E

Children and young people event: The Big Conversation

- 6.6 The Big Budget Conversation was the 5th annual consultation with children and young people on the Swansea Council budget proposals. The event gave 80 pupils from 12 secondary schools across Swansea an opportunity to consider a number of budget proposals that Swansea Council have to make in order to meet the required savings target. The full outcome of the Big Conversation can be found within summary of consultation results
- 6.7 The Council recognises every child's right to be heard in decisions that affect them, and to ensure a quality experience for children and young people.

The event gave young people a chance to have their say on:

- Future Generations Act
- Views on the Council and its budget
- Specific Budget Proposals

The consultation was aligned to the corporate public budget consultation, attendees were given the opportunity to comment on a maximum of 6 proposals, therefore the number of responses received per proposal differs.

Specific Proposals

6.10 **Agree**

- Keep the Rapid Response Fly Tipping Team (25 responses 23 agree, 2 disagree)
- Reduce the number of flower beds (24 responses 21 agree, 3 disagree)
- Swansea Council should make changes to its car parking system to save and raise money – (35 responses – 33 agree, 2 disagree)
- Review all care packages to make sure they are in line with the Social Services and Well-being Act – (22 responses – 22 agree, 0 disagree)
- Introduce a pre-paid card system so people can use direct payments to pay for their care – (20 responses, 14 agree, 3 no opinion, 3 disagree)

Disagree

- School meal price increase (25 responses 1 agree, 24 disagree)
- Reduce box office hours and brochure only available digitally (15 responses 1 agree, 14 disagree)
- Close the Grand Theatre in August (27 responses 9 agree, 18 disagree)
- Reduce the learning and outreach programs for galleries and museums
 (21 responses 2 agree, 19 disagree)
- Removal of satellite youth club provision (15 responses 6 agree, 9 disagree)
- Remove funding for Enterprise Officers (24 responses 1 agree, 23 disagree)

Schools Budget Forum

6.11 The views of the Schools Budget Forum have been received and need to be taken into account by Council before the budget is finalised. See letter at Appendix G.

Summary

- 6.12 Finally, Council is asked to note that, as part of the budget consultation process:
 - An account of the consultation responses will be placed on the Council's website
 - The detailed consultation responses have been sent to the relevant Head of Service to:
 - Reply to any particular responders as appropriate, for example, community groups, Assembly Members
 - Where appropriate, build the comments into the implementation of the proposals, subject to these being agreed by Council.
- 6.13 Council is requested to consider the outcome of consultation and to agree whether or not to make any further change to the savings proposals in Appendix D.

6.14 As previously agreed, engagement on the delivery of the objectives in Sustainable Swansea, fit for the future will continue during 2018.

Changes proposed to the budget in this report

6.15 At the meeting of Cabinet on 15th February 2018, as a result of the feedback from the public consultation and considering wider priorities, a number of amendments to the budget were approved for recommendation to Council as follows:

| | 2018/19 |
|---|---------|
| | £'000 |
| Cumulative revised savings target – as per table 1(b) | 28,456 |
| Provide funding to ensure schools parking charges saving doesn't directly impact budgets* | 150 |
| Remove the proposal to review funding of union representation | 72 |
| Delay part of the implementation of the Charging Policy (Social Services) | 250 |
| Cumulative TOTAL revised target | 28,928 |

^{*}If individual school governing bodies determine to charge for workplace parking then they will retain any income received for local use.

- 6.16 The report to Cabinet recommended that the contribution to the Contingency Fund in respect of 2018/19 be reduced to between £3.5m and £4m, depending on any budget decisions Cabinet was minded to recommend. Setting the contingency at a final proposed level of £3.45m ensures sufficient funding is released to cover the proposals above.
- 6.17 It is the view of the Section 151 officer that this is the absolute minimum that the Contingency Fund can be set at for 2018/19, in light of the likely costs of the ER/VR scheme until 30 June 2018.
- 6.18 Scrutiny Panels have reviewed and fed back on the proposals and the Service Improvement and Finance Panel have discussed the budget proposals with the Leader of the Council. Following a meeting of the Service Improvement and Finance Panel on 14th February 2018, the Convenor of the Panel attended Cabinet on 15th February 2018 to outline the views of the Scrutiny Panel.
- 6.19 Council will need to consider whether it is minded to make any further recommendations beyond this in its final proposals for the 2018/19 budget.

7. Staffing Implications

Background

7.1 The Cabinet Report of 15th February 2018 set out the latest estimate (**work on this is continuing and the number is likely to change**) of the impact of the current proposals on total staffing numbers for 2018/19 as set out in **Table 6** (shown as Full Time Equivalents (FTEs))

Table 6 – Impact of Savings Proposals on FTEs 2018/19

| Service Saving Proposals | FTEs |
|--------------------------|------|
| Resources | 17 |
| Place | 20 |
| People | 11 |
| | |
| Total | 48 |

- 7.2 The Council is committed to continue to work closely with Trade Unions to minimise the number of compulsory redundancies.
- 7.3 The S188 Letter was sent out on 14th December 2017 and consultation with Trade Unions ran until 1st February 2018.
- 7.4 Eight meetings have taken place with the Trade Unions since the S188 was issued; with further meetings scheduled as and when required.
- 7.5 It should be noted that consultation will be undertaken on a rolling basis outside the normal budget cycle, as the outcomes from commissioning and other reviews are presented to Cabinet. Consequently, in some Service Areas, it was not possible at the time of the formal meetings with the Trade Unions to give details of the precise impact on staff and the figures quoted were, therefore, overall estimates. Future meetings with Trade Unions will be used to provide more detail when this becomes available as future options are agreed.
- 7.6 It should also be noted that in view of the fact that the Resources Directorate has to make a further £3m of in year savings, fresh consultation commenced with the Trade Unions and Staff on 22nd January 2018, with further meetings scheduled during the 45 day period, i.e. until 8th March 2018. This has resulted in a total of 61 posts being at risk. However, due to work undertaken by management in utilising vacant posts, bumped redundancies and approving further ER/VRs, this number as at 22nd January had reduced to 26.
- 7.7 A reduction in posts in 2018/2019 will be unavoidable, given that the Council spends over 40% of its overall budget on employees (significantly more in some Service Areas).

- 7.8 As achieved and evidenced in previous years, and continuing the Council's current policy, every effort will be made to minimise compulsory redundancies. Management action includes:
 - Tight management of vacancies so that we manage the deletion of posts via natural wastage over time
 - The use of fixed term appointments where a post needs to be covered
 - Stopping the use of agency staff unless a clear business case can be made
 - Redeployment and retraining wherever possible
 - Further encouragement of staff to consider ER/VR options, including bumped redundancies and a time limited enhanced ER/VR offer
 - Encouraging staff to work flexibly e.g. reduce hours or job share
 - Flexible retirement
 - Redeployment Open Days for staff
 - Enhanced redundancy payment (maximum of 45 weeks). This currently applies to applications approved before 31st March 2018 and with end dates up to 30th June 2018.
- 7.9 The groups of staff likely to be most at risk (no options can be ruled out at this stage) are those affected by service savings, those in management/ supervisory posts and those employed in business support functions.

Issues

7.10 The Trade Unions have raised some concerns in relation to the level of information provided to them, and the timing of the proposals, which includes the service savings proposals for each service area, which includes details of where the posts at risk are.

Unison have now submitted a formal response to the budget proposals.

Based on current information it is anticipated that there will some changes to the staffing figures as a result of:

- ERVR applications
- Not filling vacant posts
- Flexible Working requests, i.e. reduced hours
- Flexible Retirement
- Redeployment
- Bumped redundancies

These figures will be updated on an ongoing basis.

HR are constantly working with redeployees to secure them alternative positions. Employees at risk, i.e. those who have not been served notice, can also be considered for redeployment.

In addition, all posts are placed on the list of posts for employees at risk in the first instance. Director approval is required in order for the posts to be advertised either on the Vacancy Bulletin or externally.

Consultation Period and Notice Periods

7.11 The formal staff consultation period ended on 1st February 2018; although consultation meetings with the Trade Unions will continue as and when necessary.

Assuming that Council approves the budget, it will be after this date that the workforce implications of the budget can be implemented.

After any redundancy selection process has been completed, displaced staff will then be served with their contractual notice which could range from a 4 week period up to 12 weeks, which depends on the employee's length of service.

The formal staff consultation period of the Resources Directorate will end on 8th March 2018 and therefore no redundancy notices will be served before this date.

8. Reserves and Contingency Fund Requirement

Background

- 8.1 It is a requirement of the Local Government Finance Act 1992 that authorities have regard to the level of reserves when calculating their Budget Requirement. Whilst there is no prescribed statutory minimum level of reserves, account should be taken of the strategic, operational and financial risks facing the Council.
- 8.2 In assessing the adequacy of reserves account needs to be taken of the following general factors:
 - treatment of inflation and interest rates
 - level and timing of capital receipts
 - treatment of demand led pressures
 - expected performance against challenging budget requirements
 - treatment of planned efficiency savings / productivity gains
 - financial risks inherent in major capital developments and funding
 - the availability of reserves, government grants and other funds
 - general financial climate to which the authority is subject

In addition, whilst the Council is making some progress towards rebalancing the budget for 2017/18 and beyond, there remains potential volatility until March 2018, but a draw from General Reserves at year end is considered inevitable. Any consideration on use of reserves to fund the 2018/19 Revenue Budget is dependent on the level of confidence in predicting

2017/18 Revenue Outturn and the overall draw from those reserves. At present it remains the case therefore that there should ordinarily be no planned use of general reserves for future budgets (but see below re late notice of loss of specific grants).

Setting the level of reserves is just one of several related decisions in the formulation of the Medium Term Financial Strategy i.e. it is more than a short term decision.

- 8.3 In considering reserve levels Members should have specific regard to:-
 - The report of the Section 151 Officer to Council on 26th October 2017 'Review of Revenue Reserves'
 - The guidance issued by Welsh Government and circulated to all Members advising on methods that might be employed when reviewing the overall reserves of the Council.

General Reserves

- 8.4 The General Reserve amounted to £12.360m at 1st April 2017.
- 8.5 The Revenue Budget for 2017/18 approved by Council on 23rd February 2017 assumed no transfer from General Reserves to support the budget. Any final determination on the use of reserves will depend on the outturn position for 2017/18, however as referred to in paragraph 2.6 it is now assumed to be likely that approximately £3.4m will be required to be taken from the General Reserve to fund the forecast overspend in 2017/18.
- 8.6 At this point in time, given the substantial uncertainty around specific grant losses, it is proposed to transfer £1m of the General Fund Balance to support the 2018/19 Revenue Budget. If those grant losses are rectified by Welsh Government then the draw from the General Fund balance should not proceed.

Therefore the level of General Fund balances estimated at 31st March 2019 would be £8.000m. This is considered the absolute minimum level acceptable given the relative size and scale of the Council's operations and revenue budget and is only proposed because of the impact otherwise of large scale, especially education, specific grant losses.

Contingency Fund

8.7 The 3rd quarter financial monitoring report detailed several forecast uses of the Contingency Fund in 2017/18. At this time, it is anticipated that the £5.4m budgeted contribution in 2017/18 will be fully expended and/or used to fund the Council's final outturn position. Given the overall position as forecast in the 3rd quarter budget monitoring report for 2017/18 considered elsewhere on this agenda, the forecast Fund balance as at 31st March 2018 is nil.

- 8.8 In assessing the value of the Contingency Fund requirement in 2018/19, the following potential requirements are relevant:
 - (a) The risks and issues detailed in Section 11 below.
 - (b) The need to provide a potential source of finance for the ER/VR scheme (given it is extended until 30 June 2018), together with the need to fund any redundancy costs arising from service reorganisation bearing in mind the Council has now retained only limited Earmarked Reserves for this purpose.
 - (c) The poor outlook for Public Finances as set out in the Cabinet report on 14th December and summarised in the MTFP report elsewhere on the agenda.
 - (d) The expectation that any emerging additional inflationary pressures beyond the large already budgeted items (National Living Wage, pay awards) will be a call on the fund in year.
- 8.9 Bearing the above in mind, together with the proposals in respect of funding current year service pressures within the 2018/19 base budget, which continues to maintain reduced levels of risk, it is recommended that the contribution to the Contingency Fund in respect of 2018/19 is reduced to between £3.5m and 4m, depending upon any budget decisions Cabinet is minded to recommend. Again this is considered the absolute minimum range necessary to be maintained in light of the likely costs of the ERVR scheme until 30 June 2018.

Earmarked Reserves

8.10 The Council retains earmarked reserves for specific purposes. The reasons for holding these reserves are documented and are subject to ongoing review and scrutiny. The forecast transfers to and from reserves are summarised in Appendix C.

On 26th October 2017 Council received and approved a report detailing a formal review and re-allocation of Earmarked Revenue Reserves of the Council.

- 8.11 The Revenue Budget for 2017/18 approved by Council on 23rd February 2017 included budget provision for two separate transfers to reserves as follows:-
 - £1.0m to fund a contribution to the restructuring reserve specifically in respect of the national WCCIS IT solution (Welsh Community Care Information System).
 - £0.95m to mitigate any loss of specific grants that could have detrimental effects on service targets.

Allocations have already been made from this latter budget provision, especially in relation to waste grant reductions in 2017-18.

8.12 It is clear from analysis of specific grant approvals so far received in respect of 2018/19 that the Council is likely to face a significant reduction across a number of services in terms of specific grants.

Past experience has shown that whilst it is extant Council policy that any reduction in specific grant should be met from an equal reduction in service expenditure, there is often a lag between loss of grant and reduction in costs/change in service levels.

It is also clear that in respect of some specific grants (e.g. waste grant) that any reduction in associated expenditure may have a detrimental effect in meeting service targets with a consequential increase in future financial penalties.

It is therefore proposed that the remaining reserve contribution of £0.3m is transferred to Place budgets to mitigate the effect of the continuing further loss of waste grant.

In addition, whilst not explicitly budgeted for on the face of the revenue account, there is an underlying planning assumption that £3m of the Restructuring Costs Reserve provisionally be committed towards meeting part of the cost of actual staffing reductions as they fall due in 2018/19 as part of the evolving reviews of senior staffing, business support, stopping lower priority services and the wider commissioning reviews.

Review of Insurance Fund

- 8.13 A further review was completed of the sums set aside to provide for future claims which are not known or only partly known at this time. Such claims can be very significant and can relate to past periods going back many years.
- 8.14 In the light of that assessment £700k was released for the three years starting with 2017/18 and was already reflected in the budget proposals previously considered by Cabinet in December 2016.
- 8.15 Furthermore, the Section 151 Officer is confident that this can be supported for an additional two years, so will now end in 2021/22.

Adequacy of Reserves

8.16 Whilst the proposed use of Earmarked Reserves in 2018/19 funds some recurring expenditure, taking into account the level of General and Earmarked Reserves which would be available should there be an overriding financial requirement, and the arrangements in place to monitor and manage financial risk in 2018/19 and future years, I am satisfied that the proposed management of reserves in 2018/19 will result in a forecast level of General Reserves, Earmarked Reserves and Provisions which is just adequate, subject to the potential financial implications of the risks described in Section 11 below and the final budget proposals recommended by Cabinet to Council.

8.17 Given the considerable risks and uncertainties facing the Council in 2018/19 and future years, it remains my advice as the officer designated with responsibility for the overall finances of the Council that the above represents reasonable prudent financial management having due regard to service pressures and funding constraints.

9. Budget Requirement and Council Tax 2018/19

- 9.1 The Council's recommended requirement is set out in Appendix A. The City and County of Swansea Requirement of £433.216m will be financed partly by Revenue Support Grant of £239.946m and National Non-Domestic Rates of £79.141m.
 - Based on the recommendations made at Cabinet on 15th February 2018, a Council Tax rise of 5.0% would generate an additional sum of £6.033m, a band 'D' charge of £1,268.64.
- 9.2 Including Community Councils, the total requirement, after taking account of proposals in respect of reserve transfers and currently assumed savings, is £434.619m.
- 9.3 The above proposals are based on an indicative Council Tax rise of 5.0%, which is within the range of planning assumptions of the Medium Term Financial Plan.

10. Summary of Funding 2018/19

10.1 The implications of sections 4, 5, 6, 7 and 8 above, together with the assumed 5% rise in Council Tax identified in Section 9 above, results in a forecast additional funding of £28.928m in 2018/19 as detailed in Table 7 below.

Table 7 – Budget Proposals 2018/19

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| | £ 000 |
|--|--------|
| Savings identified per Section 5.3 above | 17,002 |
| Exclusion of Schools pressures to be funded by schools | 2,698 |
| Reserve changes (further reduction to contingency fund, restructure reserve and specific grants reserve) | 2,195 |
| Draw from General Fund | 1,000 |
| Net effect of Council tax base increase and proposed charges | 6,033 |
| Overall resourcing | 28,928 |
| | |

10.2 I am satisfied that the budget proposals detailed in this report represent a realistic and achievable financial plan for 2018/19 subject to the potential financial implications of the risks described in paragraph 11 below.

11. Assessment of Risks and Uncertainties

11.1 As in previous years, there are a number of potential costs which have been considered in the context of the budget proposals. In particular, the following items:

(a) Implications of specific 2017/18 overspends

The 3rd quarter financial monitoring report discussed at the Cabinet meeting on 8th February highlighted a number of service overspends. It is anticipated that remedial action already in place will serve to mitigate some of the overspends identified. Where this is not the case, then adjustment via the Contingency Fund will have to be made for any items that are seen to reoccur.

(b) Unavoidable Spending Requirements

All services will need to meet a range of additional / new pressures in 2018/19. These include the implications of new legislation; demographic changes; final completion of the single status appeals process; and other requirements. Whilst reasonable provision has been made for these costs, there is a risk that some items will result in overspends. In particular it is assumed that whilst the cost of pay protection arising out of single status implementation can be funded centrally, any additional costs that will have arisen as a result of the appeals process will have to be met from within specific existing Directorate budgets.

(c) Savings

It is essential in terms of the financial challenges facing the Council beyond 2018/19 that further savings proposals are continuously developed as part of the *Sustainable Swansea* programme and implemented over and above those proposed within this budget. This will be a continuation of plans already underway and specifically include existing and the next waves of commissioning reviews and a further particular focus on more cross cutting themes.

The 2018/19 budget includes significant and extensive savings targets which must be fully achieved. It is a requirement of the Council's financial procedure rules that Responsible Officers are required to manage expenditure within approved budgets of the Council and to that extent it is essential, should specific proposed budget savings be delayed or postponed, alternative savings are achieved in year to meet approved Directorate Budgets.

Given the nature and scale of the savings challenge during 2018/19, there will be continued and enhanced monitoring and tracking of progress in achieving budget savings which will be reported to Corporate Management Team, Financial Strategy and Transformation Group and Cabinet.

As noted above, further proposals will be brought to Cabinet during the year as necessary.

(d) Inflation

Where there have been specific announcements around minimum wage increases an estimate has been included around the potential additional costs that may fall to the Council from external contractors. In addition £1.0m has been provided for potential inflationary increases in areas where there is a significant element of contracted out services.

(e) Care Home Fees

Budget provision has been made for the 2017 contract settlement with care home providers. However, it is likely that fees will need to be further monitored given that the Council has to undertake an annual review of payments to care home providers which must be robust and evidenced – see specific provision for inflation above.

(f) Specific Grants

A number of specific grants are yet to be announced. In the event that the level of specific grants awarded for 2018/19 is less than that for 2017/18, which is highly likely based on limited announcements made so far, it is essential that Directorates take action to manage such reductions within the proposed spending limits – i.e. there is no ongoing corporate provision for meeting such shortfalls. There is a clear expectation that expenditure will be cut to match the level of grant. Recent experience suggests that there may be substantial in-year reductions to grant funding streams that will require urgent and concerted action in terms of mitigation.

It is, however, acknowledged based on past experience that where specific grants are reduced there may be a time lag between reduction in funding and the Council's ability to reduce costs. It is equally clear that in some areas currently funded by specific grant the Council will, for operational or service reasons, wish to maintain expenditure.

The proposals on earmarked reserves detailed in Section 8.12 of this report propose transferring the remaining balance for loss of grants to Place to replace the loss of the waste grant; this means that any future bids for funding to cover loss of specific grants will have to be made against the already significantly reduced contingency fund.

The assumption in the budget for the Ethnic Minority Achievement Unit (EMAU) is that, following recent Welsh Government indications, there will be some form of a specific grant in 2018/19, however there have been no further substantive offer details released as yet. The budget is set on the assumption that the grant will continue in some form for 2018/19 only and predominantly fund the total cost of the service. Any shortfall in funding will be a further drain on the, as aforementioned, significantly reduced contingency fund, and

inevitably be a further base budget strain beyond 2018/19, if the specific funding were to then end.

In addition minor changes have now been funded by this Council from its limited budgets to ensure that where specific grants and funding relating to educating Gypsy Traveller Children and provision of school uniform grants would have otherwise ceased, these services remain in place, at least for 2018/19.

To facilitate maintaining these three areas previously funded by education grants, given the lateness of notice, it is proposed to draw £1m from the General Fund Reserve and seek to continue dialogue with the Welsh Government to urgently reverse these proposals.

In respect of the significant Post 16 Education grant reduction of £541k by the Welsh government, the budget is set on the assumption that schools will have to fully absorb their share of this grant loss (£501k). Given the size of the reduction and the late timing of the announcement this has high risk attached to it.

(g) Equal Pay Back Payments

The bulk of equal pay claims both in number and value have now been settled. However, legislation is such that further claims cannot be precluded although the introduction of the compliant pay and grading structure from 1st April 2014 will significantly lessen risk in this area over time.

(h) Implementation of Single Status

Whilst the Council implemented a compliant pay and grading structure from 1st April 2014, there has been a significant number of appeals against grades awarded. Where these appeals have been successful, it will lead to additional costs over and above the grade initially allocated including incremental costs over a period of up to five years, of which 2018/19 represents last year.

(i) Council Tax Reduction Scheme

Provision has been made for the estimated costs which are now linked directly to any proposed increases in Council Tax Levels.

(i) Capital Financing Charges

There is a risk that the funding ask (in respect especially of additional unsupported borrowing) highlighted in the Capital Budget report elsewhere on the agenda will result in additional charges over and above the agreed budget provision.

The Report on the Capital Programme for 2017/18 – 2023/24 elsewhere on this agenda highlights specific actions that need to be taken to mitigate

against future increases in revenue costs linked to increases in unsupported borrowing and further externalisation of current debt.

In additional mitigation it is intended in 2018/19 to formally review at Council the policy with respect to the Minimum Revenue Provision. This has the potential to reduce capital financing charges in the short to medium term, albeit at the expense of increases in the longer term. Careful consideration will need to be given to the optimum balance to be struck having due regard to affordability, timing, future capital grant flows, future income streams and our obligations to have full and due regard to the Wellbeing of Future Generations.

- 11.2 Whilst reasonable assumptions have been made in relation to each of the above risks it is impossible to be certain that adequate funding will be available for every item. This re-enforces the need to have adequate reserves and balances available to meet any unexpected costs or shortfalls.
- 11.3 The above risks are both substantial and potentially significant in value. Therefore during 2018/19 specific actions are being put in place which will involve:-
 - Monthly monitoring of specific savings targets against an agreed implementation timetable in order to identify any slippage and appropriate and equivalent compensating budget savings.
 - Ensuring compliance with the Council's Financial Procedure Rules which require Responsible Officers to manage budgets within the limits set by Council.
 - The impact of any changes to specific grant funding streams.

12 Equality Impact Assessment (EIA)

- 12.1 Budget proposals continue to be subject to the Council's Equality Impact Assessment (EIA) process. Appendix F contains the Equality Impact Assessment (EIA) Statement for the Budget. The focus continues to be on mitigation of impact on the community.
- 12.2 Due to both the nature of the proposals being considered and the regulatory framework around EIAs, many now take a number of months to reach a conclusion. The budget planning process operates over a 3-year period, with many proposals being considered, designed and altered prior to implementation over this time period.
- 12.3 Officers are always advised to undertake the initial screening as early as they can, with (if required) a full EIA report then opened as soon as possible. This is then completed as proposals are worked through and means that we are now working on budget EIAs throughout the year. As a result, the assessment of impact is not a one-off exercise it is a continuing process.

- 12.4 To ensure ongoing rigorous process, the following elements are of note:
 - Where officers have concerns and/or queries, meetings are held with the Access to Services Team to look at both the proposal and the EIA
 - EIA reports are often added to over a period of time, e.g. following consultation and engagement activities, following changes to the detail of proposals
 - Quality assurance is carried out by officers with expertise in the areas of equality, Welsh language, poverty and the UNCRC
 - Where a proposal has potential adverse impacts that cannot be mitigated, the EIA is referred to senior managers for attention and consideration.
- 12.5 In addition, with a number of both commissioning and other reviews underway across the organisation, the total or overall impact of the proposed budget is difficult to fully assess at any point of implementation, particularly with the EIA process being a continuing feature as proposals are further developed. Therefore we will continue to publish each EIA report with the relevant corporate report at:

http://www.swansea.gov.uk/eia

13. The Medium Term Financial Plan (MTFP) 2019/20 – 2021/22

13.1 Many of the issues identified in this report have implications for future years. The MTFP report elsewhere on the agenda includes an assessment of likely shortfalls in future years and outline proposals for achieving savings.

14. Legal Implications

14.1 The Authority is under a duty to make arrangements for the proper administration of its financial affairs. Failure to do so will be a breach of that duty.

Background Papers: None

Appendices:

Appendix 'A' Revenue Budget summary 2018/19

Appendix 'B' Net Directorate budget proposals

Appendix 'C' Earmarked Reserves

Appendix 'D' Specific savings proposals

Appendix 'E" Budget Consultation Results 2018

Appendix 'F' Equality Impact Assessment

Appendix 'G' Response of the Schools' Budget Forum

Appendix 'H' Directorate Budgets

| REVENUE BUDGET SUMMARY 2018/19 | APP | ENDIX A |
|--|-----------------|-------------|
| REVENUE BUDGET SUMMARY 2016/19 | | |
| DIRECTORATE | REBASED | ORIGINAL |
| | BUDGET | BUDGET |
| | 2017/18 | 2018/19 |
| | £'000 | £'000 |
| RESOURCES | 43,733 | 41,906 |
| PEOPLE - POVERTY AND PREVENTION | 6,282 | 6,378 |
| PEOPLE - SOCIAL SERVICES | 108,376 | 111,075 |
| PEOPLE - EDUCATION | 20,508 | 20,799 |
| PEOPLE - EDUCATION - DELEGATED TO SCHOOLS | 143,608 | 147,013 |
| PLACE | 55,134 | 56,605 |
| NET DIRECTORATE EXPENDITURE | 377,641 | 383,776 |
| | | |
| SPECIFIC PROVISION FOR INFLATION / APPRENTICESHIP LEVY | 1,000 | 2,000 |
| OTHER ITEMS | | |
| LEVIES | | |
| SWANSEA BAY PORT HEALTH AUTHORITY | 84 | 86 |
| CONTRIBUTIONS | | |
| MID & WEST WALES COMBINED FIRE AUTHORITY | 12,275 | 12,631 |
| CAPITAL FINANCING CHARGES | | |
| PRINCIPAL REPAYMENTS | 15,316 | 16,066 |
| NET INTEREST CHARGES | 15,893 | 16,643 |
| NET REVENUE EXPENDITURE | 422,209 | 431,202 |
| MOVEMENT IN RESERVES | | |
| GENERAL RESERVES | 0 | -1,000 |
| EARMARKED RESERVES | 2,260 | 2,614 |
| TOTAL BUDGET REQUIREMENT | 424,469 | 432,816 |
| DISCRETIONARY RATE RELIEF | 400 | 400 |
| TOTAL CITY AND COUNTY OF SWANSEA REQUIREMENT | 424,869 | 433,216 |
| COMMUNITY COUNCIL PRECEPTS | 965 | 1,403 |
| TOTAL REQUIREMENT | 425,834 | 434,619 |
| | , | , |
| REVENUE SUPPORT GRANT | 007.040 | 7 220 040 |
| | 237,242 | 239,946 |
| NATIONAL NON-DOMESTIC RATES | 79,531 | 79,141 |
| COUNCIL TAX - CITY AND COUNTY OF SWANSEA | 108,096 | 114,129 |
| COUNCIL TAX - COMMUNITY COUNCILS TOTAL FINANCING | 965 | 1,403 |
| TOTAL FINANCING | 425,834 | 434,619 |
| COUNCIL TAX BASE for the City and County of Swansea | 89,465 | 89,962 |
| COUNCIL TAX AT BAND 'D' (£) for the City and County of Swansea | 1,208.25 | 1,268.64 |
| GENERAL RESERVES | | |
| AT 1 APRIL | 12,360 | 9,000 |
| AT 31 MARCH | 12,360 | 8,000 |
| Note - 2017/18 budget has been rebased to reflect the 2018/19 grant transfers from | n the Welsh Gov | ernment and |
| other in year changes | | |
| | | |

| REVENUE BUDGET 2018/19 | | | | | | | | | |
|--|-----------|------------------------------------|-----------------------------|--------------------|---|--------|-----------------|---------|------------|
| NET DIRECTORATE BUDGET PROPOSALS | | | | | | | | | |
| | Resources | People - Poverty and Prevention | People - Social Serivces | People - Education | People - Education Delegated to Schools | Place | To be allocated | Total | |
| | £000 | £000 | £000 | £000 | £000 | £000 | £000 | £000 | |
| Original estimate 2017/18 | 42,708 | 6,068 | 103,814 | 21,108 | 143,608 | 50,763 | 0 | 368,069 | |
| Directorate Transfers | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| Original estimates following transfers | 42,708 | 6,068 | 103,814 | 21,108 | 143,608 | 50,763 | 0 | 368,069 | |
| Transfer to (+) / from (-) reserves 2017/18 | -839 | 0 | -285 | -60 | 0 | 298 | 0 | -886 | |
| Original estimate 2017/18 excluding reserves | 41,869 | 6,068 | 103,529 | 21,048 | 143,608 | 51,061 | 0 | 367,183 | |
| Transfers for specific items 2017/18 | 0 | 0 | 3,557 | 0 | 0 | 2,516 | 0 | 6,073 | |
| Baseline adjustments 2017/18 | 1,041 | 335 | 844 | -600 | 0 | 1,880 | 0 | 3,500 | |
| Adjusted service budgets 2017/18 | 42,910 | 6,403 | 107,930 | 20,448 | 143,608 | 55,457 | 0 | 376,756 | |
| Baseline adjustments 2018/19 | 0 | 10 | 543 | -1,068 | 1,203 | 1,041 | 0 | 1,729 | |
| Spending Needs | 1,899 | 280 | 7,650 | 1,891 | 2,152 | 2,386 | 0 | 16,258 | |
| Pay inflation provision | 650 | 251 | 1,206 | 497 | 200 | 1,696 | 0 | 4,500 | |
| Savings: | | | | | | | | | |
| Specific consultation proposals | -3,641 | -566 | -6,544 | -969 | -150 | -3,733 | 0 | -15,603 | |
| Senior Staff Savings | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |
| Original estimate 2018/19 excluding reserves | 41,818 | 6,378 | 110,785 | 20,799 | 147,013 | 56,847 | 0 | 383,640 | ≥ |
| Transfer to (-) / from (+) reserves 2018/19 | 88 | 0 | 290 | 0 | 0 | -242 | 0 | 136 | P |
| Net Directorate budgets 2018/19 | 41,906 | 6,378 | 111,075 | 20,799 | 147,013 | 56,605 | 0 | 383,776 | E |
| | | | | | | | | | APPENDIX B |

| REVENUE BUDGET 2018/19 | | | | | | |
|---|----------|---------|----------|---------|----------|--------|
| EARMARKED RESERVES | | | | | | |
| | Balance | 2017/18 | Balance | 2018/19 | Balance | |
| | 31/03/17 | 2017710 | 31/03/18 | 2010/10 | 31/03/19 | _ |
| | £000 | £000 | £000 | £000 | £000 | _ |
| DIRECTORATE RESERVES | | | | | | |
| Equalisation reserves | 0 | 0 | 0 | 0 | 0 | |
| Commuted sums | -5,030 | -21 | -5,051 | -20 | -5,071 | |
| Repair & renewal funds | -3,362 | -326 | -3,688 | -218 | -3,906 | |
| Profit share | -1,218 | -65 | -1,283 | -66 | -1,349 | |
| Service reserves | -4,590 | 362 | -4,228 | 318 | -3,910 | |
| TOTAL DIRECTORATE RESERVES | -14,200 | -50 | -14,250 | 14 | -14,236 | |
| | | | | | | |
| CORPORATE RESERVES | | | | | | |
| Contingency Fund | 0 | 0 | 0 | -3,450 | -3,450 | _ |
| Insurance | -15,695 | 700 | -14,995 | 700 | -14,295 | _ |
| Transformation/Efficiency | -11,814 | 530 | -11,284 | 78 | -11,206 | |
| TOTAL CORPORATE RESERVES | -27,509 | 1,230 | -26,279 | -2,672 | -28,951 | |
| UNUSABLE/TECHNICAL RESERVES | -877 | 45 | -832 | 44 | -788 | |
| SCHOOLS DELEGATED RESERVES* | -7,575 | 0 | -7,575 | 0 | -7,575 | |
| 90119919 | 7,010 | | 7,010 | | 1,010 | 2 |
| TOTAL RESERVES | -50,161 | 1,225 | -48,936 | -2,614 | -51,550 | ַת |
| * No undeted information appliable - belonges held by individual askessis | | | | | | TENDIX |
| * No updated information available - balances held by individual schools | | | | | | C |
| | | | | | | |

| HoS Budget | AP Proposal | PENDIX D Savings 2018/19 £'000 |
|----------------------------|--|---|
| Resources | Management review including all tiers, regional working and shared services, more digital working and 'mini business hubs' within other directorates | 995 |
| Resources | Service Reviews and demand management across all areas of the Directorate | 597 |
| Resources | Review and full cost recharge of Welsh Translation Service to users | 160 |
| Resources | Review funding of union representatives | 72 |
| Resources | Reduce budgeted council tax reduction scheme costs to same level as actual spend (demand led, varies annually) | 500 |
| Resources | Working commercially across the Council on income / contract spend, prioritising resources as per strategy and plan | 1,150 |
| Adult Services | Management savings across all levels within Adult Services | 762 |
| Adult Services | Review of Community Alarm Service (separate consultation) | 10 |
| Adult Services | Implement preferred options as outcome of Commissioning Review leading to reduction of in-house beds | 169 |
| Adult Services | Review of day services eligibility (separate consultation) | 110 |
| Adult Services | Maximise Income for Local Area Coordination from partners | 80 |
| Adult Services | Implement preferred options as outcome of Commissioning Review | 500 |
| Adult Services | Introduction of prepaid cards to service users to minimise potential for direct payments to be used incorrectly | 150 |
| Child & Family Services | Leaving care accommodation costs to be aligned to maximise eligibility for grant funding | 150 |
| Education | School Meal Charges - full year impact of September 2017 5p increase | 23 |
| Education | Free breakfast costs - further review of support given | 69 |
| Education | Catering and cleaning services - further review of actual costs to achieve full cost recovery | 95 |
| Education | Corporate review of terms and conditions - school staff parking charges | 150 |
| Education | School Meal prices: further increases (5p / £2.30: Sept 18; 10p / £2.40: Sept 19; and 10p / £2.50: Sept 21) | 40 |
| Education | Robust management of demands on remaining severe and complex needs budgets | 261 |
| Education | Continuing managed savings through wider impact of implementation of new models of learner support | 130 |
| Education | Further reductions in regional improvements service ring-fence consistent with funding settlements | 32 |
| Education | Further assumed reductions in Education Improvement Grant matching funding requirements | 11 |
| Education | Ethnic minority achievement service - full recovery of eligible costs from external grant | 40 |
| Education | Further review of management posts in light of changing demands and capacity issues | 55 |
| Education | Adult and community learning managed savings | 80 |
| Poverty & Prevention | Develop and spin out the Food not-for-profit Enterprise | 70 |
| Poverty & Prevention | Completion of Rights Respecting Schools Award | 10 |
| Poverty & Prevention | Reduce third sector funding via the Change Fund by 10% | 25 |
| Poverty & Prevention | Management savings | 4 |
| Poverty & Prevention | End the Enterprise Officers Contract and look for funding alignment opportunities | 70 |
| Poverty & Prevention | Joint commissioning opportunities for LGBT Youth Club provision (YMCA) | 20 |

| HoS Budget | Proposal | Savings 2018/19 £'000 |
|------------------------------|---|-----------------------------|
| Poverty & Prevention | Reduce satellite youth clubs provision (Gendros, Montana, Morriston, St Thomas, Friendship House) | 40 |
| Poverty & Prevention | Reduction in investment in Early Years | 47 |
| Poverty & Prevention | Maximise grant funding and income opportunities | 145 |
| Poverty & Prevention | Management and staffing efficiencies | 60 |
| Poverty & Prevention | Alignment of Early Intervention and Family Learning provision | 20 |
| Corporate Building | Staffing and transport savings due to more efficient mobile working | 200 |
| Corporate Building | Reduced maintenance on a number of building assets assuming a number will have been rationalised (sold, transferred to community running) | 100 |
| Corporate Property | Implement preferred options of Commissioning Reviews for Corporate Property, Cleaning Services and Cultural Services | 308 |
| Corporate Property | Additional rental income, including Liberty Stadium | 400 |
| Corporate Property | Efficiencies achieved in mail contracts | 60 |
| Culture & Tourism | Implement cost recovery by charging schools/other public sector for education services at museums and galleries | 21 |
| Culture & Tourism | Reduced staffing and opening hours at the Grand Theatre | 176 |
| Culture & Tourism | Cease Grand Theatre printed programme and concentrate on digital only | 20 |
| Culture & Tourism | Grand Theatre and Brangwyn increased income | 220 |
| Highways & Transportation | More efficient and effective transportation across all Council activities | 250 |
| Highways & Transportation | Reduced staff mileage claims as a result of a more agile and digital workforce | 200 |
| Highways & Transportation | Efficiencies in management and maintenance of vehicle fleet provision and wider highways and transportation processes | 120 |
| Highways & Transportation | Swansea Marina increased income opportunities outside of actual mooring fees | 25 |
| Highways & Transportation | Sell park and ride spaces to other employers | 20 |
| Highways & Transportation | Increased infrastructure works on behalf of Housing Department. Investment in Housing assets presents significant opportunities. | 20 |
| Highways & Transportation | Disability Crossover budget - installing dropped kerbs at junctions. Future funding from member environmental improvement budgets | 20 |
| Highways & Transportation | Increased car parking charges, set to match demand patterns, including Sunday parking | 100 |
| Highways & | Enforcement of moving traffic offences (via new technology)Investment in new | 30 |
| Transportation | technology | 5 |
| Highways & Transportation | Increases in licensing charges | |
| Place - Cross Cutting | Increased fee earning activity, assuming full cost recovery | 750 |
| Place - Cross Cutting | Senior staff savings | 250 |
| Waste Management & Parks | Seek community ownership/sponsorship of flower beds | 25 |
| Waste Management & Parks | Rationalisation of Playgrounds | 30 |
| All Services | Reduce sick pay expenditure | 1,000 |
| All Services | Reimburse only half of all staff professional fees | 55 |
| Non Services | Reduction in earmarked reserves (contingency fund) | 1,400 |

| HoS Budget | Proposal | Savings 2018/19 £'000 |
|----------------------------|---|-----------------------------|
| Savings Requiring I | nitial Investment | |
| Adult Services | Review all Mental Health and Learning Disability packages of care, to ensure that they are fit for purpose and those eligible for health funding receive it (separate consultation). | 500 |
| Adult Services | Review all packages of care to ensure fit for purpose and effectively manage new admissions to residential and domiciliary care (separate consultation) | 221 |
| Adult Services | Targeted increase in recourse to direct payments as alternative to non- complex domiciliary care packages and complex care packages for Mental Health & Learning Disabilities (separate consultation) | 500 |
| Adult Services | Charging Policy and Annual Fee Increases | 1,000 |
| Adult Services | Investment in new posts to underpin the savings set out above | -564 |
| Child & Family Services | Savings arising from the Safe LAC Reduction Strategy | 3,000 |
| Child & Family Services | Demand management ensuring Child & Family work only with those children with eligible needs requiring a Social Work intervention. | 450 |
| Child & Family Services | Implement the recommendation of the Family Support Commissioning Review and reconfigure in house Family support service. | 200 |
| Child & Family Services | Investment in new posts to underpin the savings set out above | -980 |
| Economic Regeneration | Investment into Economic Regeneration following commissioning review with a specific focus on maximising external funding opportunities | -32 |
| | Total Savings before council tax increase | 17,002 |

Budget Consultation Results 2018

1. Budget Consultation

Consultation on the specific budget proposals ran from 14th December 2017 to 2nd February 2018. A survey was produced detailing the council's budget proposals, giving people the opportunity to provide their feedback. In total 1,158 people took part in the budget consultation survey.

The consultation was available online at www.swansea.gov.uk/budgetsurvey and hard copies were made available in Libraries and Council venues across the City.

We also undertook targeted consultation activity around the Social Services charging proposals, letters were sent to those affected and support was offered within services by staff.

We had 3,715 visits to our Budget Consultation webpages (up 106% from last year) with 1,942 clicks through to the survey itself during this consultation. The link on Staffnet went straight to the main budget page.

Communication and Social Media

The consultation was widely promoted across Swansea within the press and social media. Example of social media can be found in Appendix 1. This resulted in:

- 10 press releases in total
- 15 media mentions, including two front page leads of the Evening Post and a number of radio mentions.
- 12 Facebook posts with a total reach of 35,142 and 1,904 engagements
- 6 Facebook videos promoting the budget consultation resulting in 3,242 views
- 26 tweets sent out on Twitter 70,048 impressions and 1,526 engagements

2. Budget Consultation Summary Results (full results Appendix 2)

The survey provided the opportunity for people to have their say on:

- Future funding of services
- Funding approach to Education
- Specific budget proposals

Future funding of services

57% Would you be prepared to pay more for some services rather than lose them?

78% Would you prefer for the Council to deliver services in a different way rather than lose them?

Education

71% agree with our approach to the funding of education

Specific Proposals

The majority of proposals were supported by respondents. Areas which received the highest levels of objection and agreement are outlined below:

Agree

93% agree – Commercialise the use of the Arts Wing in the Grand Theatre

89% agree - Introduce targeted free parking offers on certain days during the year in non-city centre car parks

88% agree - Maximise the use of the Park and Ride sites e.g. offer private companies staff parking, introducing seasonal parking tickets, introducing annual parking permits

87% agree - Retention of the recently trialled rapid response fly-tipping team.

87% agree - Review all existing and new care packages in line with the new requirements of the Social Services and Well-being Act

Disagree

53% disagree - Reducing the learning and outreach programme for galleries and museums

49% disagree - Provide a more suitable outreach programs for youth clubs by removing our Satellite youth club provision**49% disagree** - An increase to Council car park charges. Increase between 5p and 30p depending on car park and length of stay

Other Correspondence

We received a letter on behalf of the members at Bishop Gore School in objection to the proposal to charge staff to park on school grounds during working hours. A copyof the letter can be found at Appendix 4

3. Children and Young People (full results Appendix 3)

On Friday, 19th January 2017, 80 young people participated in the 4th Annual Big Budget Conversation, where they had an opportunity to consider a number of budget proposals that Swansea Council have to make in order to meet the required savings target.

Young people attended from the following schools:

- Birchgrove
- Bishopston
- Bishop Gore
- Bishop Vaughan
- Cefn Hengoed
- Dylan Thomas

- Gowerton
- Morriston
- Olchfa
- Pentrehafod
- Pontarddulais

Swansea Council recognises every child's right to be heard in decisions that affect them and to ensure a quality experience for children and young people.

The event gave young people a chance to have their say on:

- Future Generations Act
- Views on the Council and its budget
- Specific Budget Proposals

The consultation was aligned to the corporate public budget consultation. Attendees were given the opportunity to comment on a maximum of six proposals, therefore the number of responses received per proposal differs.

Specific Proposals

Agree

- Keep the Rapid Response Fly Tipping Team (25 responses 23 agree, 2 disagree)
- Reduce the number of flower beds (24 responses 21 agree, 3 disagree)
- Swansea Council should make changes to its car parking system to save and raise money – (35 responses – 33 agree, 2 disagree)
- Review all care packages to make sure they are in line with the Social Services and Well-being Act – (22 responses – 22 agree, 0 disagree)
- Introduce a pre-paid card system so people can use direct payments to pay for their care (20 responses, 14 agree, 3 no opinion, 3 disagree)

Disagree

- School meal price increase (25 responses 1 agree, 24 disagree)
- Reduce Grand Theatre box office hours and make brochure only available digitally – (15 responses – 1 agree, 14 disagree)
- Close the Grand Theatre in August (27 responses 9 agree, 18 disagree)
- Reduce the learning and outreach programs for galleries and museums –
 (21 responses 2 agree, 19 disagree)
- Removal of satellite youth club provision (15 responses 6 agree, 9 disagree)
- Remove funding for Enterprise Officers (24 responses 1 agree, 23 disagree)

Appendix 1







The plans are part of the council's budget for next year and Cllr Lloyd is

He said: "Despite all the savings we've made so far, we need to make

£80m-plus of savings in the years ahead. Before we do that we need residents to tell us what they think of the proposals we're bringing forward.

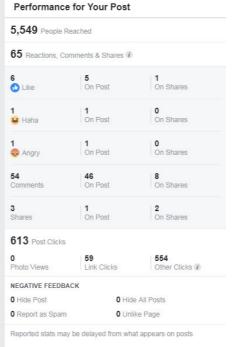
"Last year hundreds of people had their say and our budget plans were

"This year we've already been listening to head teachers and allocated an extra $\pounds 2.2m$ to their budgets to help offset the financial pressures our

urging residents to participate in the consultation.

strengthened as a result

schools face."



Council Budget 2018/19: Have Your Say

The services we provide and what they cost

The Council provides services to more than 240,000 residents. These services include education and schools, care services to the elderly and disabled, care and protection services for children, waste and recycling collections, highways maintenance, subsidised public transport, leisure and recreation, environmental protection and licensing and planning.

You can find details of the many services we provide, including a full A to Z of Council services, on the following link:- www.swansea.gov.uk/residents www.abertawe.gov.uk/preswylwyr

The Council has £400 million to spend. The vast majority of this money comes from the Government and grants, and we raise further money from council tax and income.

On average we spend £4,000 on every household in Swansea. The figures below show where our money goes (figures are in millions).

Planning for the future

Although you may have read that the amount of money we receive from Welsh Government is likely to decrease slightly next year, this has to be balanced by the fact that we expect £22.2 million of additional expenditure which is outside our control such as the nationally agree pay awards, for example.

On top of this we think that our funding from Welsh Government will reduce significantly in the coming years which means we'll have £30 million less to spend at a time when demand for services like social care is rising.

The public have already told us their priorities are schools, social services and other local service such as highways and waste. But with less money we'll have to reduce spending on these priorities whilst making bigger cuts in other areas to balance the books.

We raise over £100million in council tax each year, but this doesn't even cover the cost of our social services, let alone all the other services we provide. The overall cost of council services means simply raising council tax is not an option. So we have to take other steps.

We've already reduced our costs by transforming the council through our Sustainable Swansea: Fit for the Future programme. This includes modernising services by using the internet, reducing administration and back-office services, generating income to pay for services and helping families earlier so that we can reduce costs later on. This is expected to save £17million next year alone.

We've saved money by reducing senior staff and we've identified efficiencies and savings in services totalling over £60 million in the last three years. We're planning to further reduce management, business support and other back office costs by another £3-4million in the coming year alone.

We're also reviewing all of our services to ensure they are delivered in the best way and saving money by working with partners such as the police and health.

And the public can play their part by helping to run services, such as the successful scheme where bowlers are maintaining their greens, or by increasing recycling at home.

But it's not all about reducing spending. We want to invest in the city centre, in building new council houses, improving classrooms and delivering the City Deal with the potential to create 10,000 jobs.

Balancing all of these things will mean taking difficult decisions. We may have to close some services but if we take action now and find sustainable alternatives, we'll be able to protect more services.

That's why we want to talk to you now and get your views on how we can deliver services in the future.

Future funding of services

Due to the ongoing reduction in funding from the U.K and Welsh Governments, we have to rethink how we deliver our services.

We want your views on how we can provide services in the future:

1. Would you be prepared to pay more for some services rather than lose them?

56.9% Yes 43.1% No

2. If yes, please state in the box below which services you would be prepared to pay towards in the future:

340 comments

3. Would you prefer for the Council to deliver services in a different way rather than lose them?

78.1% Yes 21.9% No

4. If yes, please state in the box below how would you like services delivered differently in the future.

365 Comments

Budget Proposals

Education:

5. Do you agree or disagree with the proposal listed below?

| | Strongly Agree | Tend to Agree | Tend to Disagree | Strongly Disagree |
|-------------------------------------|-------------------|------------------|---------------------|----------------------|
| School Meal prices: further | 28.5% | 43.8% | 16.4% | 11.2% |
| increases (5p / £2.30 per day: Sept | | | | |
| 18; 10p / £2.40 per day: Sept 19; | | | | |
| and 10p / £2.50 per day: Sept 21) | | | | |

<u>Potential Implications of the Local Government Finance Settlement for Schools</u>

The Council faces a challenging budget situation in the light of U.K Government budget decisions and Welsh Governments Local Government Finance Settlement. We have previously sought to advise schools on the financial situation and how this will impact the funding we provide to them. We indicated to schools that this could likely mean year on year real terms reductions in the region of 2.5%. The recent settlement figures, unfortunately, have confirmed the scale of the challenge.

It is also likely that the total Education Improvement Grant available from the Welsh Government next year will be reduced by around 11%. This further exacerbates the pressures to be managed by schools and the education department. Despite this challenging picture the Council remains committed, as far as possible, to continue with relative prioritisation of the delegated schools budget over recent years.

This will provide more funding than has been made available through the Welsh Government Settlement and will be significantly better in comparison with the level of cash savings which will need to be delivered across other Council services.

Nevertheless, it will still present a serious challenge to schools because of the significant scale of cost pressures that have been passed to local authorities from the U.K.

Government and are unfunded within the Welsh Government Settlement. These include:

- -Teachers' pay and pension cost increases
- -Other school staff pay and pension cost increases
- -Demographic pressures as a result of increasing pupil numbers
- -Other cost increases from business rates and Service Level Agreements

The overall unfunded cost pressures are estimated at between 2.5% and 2.8% for 2018-19 and around 3% to 3.5% based on Welsh Government projections for 2019-20.

Against an overall cash reduction of 0.1% in general grant funding from the Welsh Government, the Council is proposing to provide a cash increase of around 1.5% for 2018-19 towards these significant cost pressures and will continue to work with schools to enhance future sustainability through, for example:

- sharing ideas and best practice across schools
- further collaborative working, and
- working in partnership with officers to manage the wider non-delegated service cost pressures
- 6. Do you agree or disagree with our approach outlined above?

22.2% Strongly 48.8% Tend to 16.2% Tend to 12.7% Strongly agree disagree disagree

7. Please give your views on the above here:

399

Social Services:

The Social Services and Well-being (Wales) Act ('the Act') that changed the way local councils in Wales provide social care and support. It came into force in April, 2016. It means that councils must provide information, support and services in the way that the Act sets out. The Act gives individuals and their carers more of a say in the care and support they receive. The Act focuses on helping people to stay well, to be safe from harm, to be as independent as possible and to be supported within and by their local community.

The Act has five principles:

Promoting Well-being: Working with people to understand what matters to them and helping them achieve what is important for their well-being

Voice and control: Putting people at the centre of their care; giving people a voice in making decisions about their life and control over reaching the outcomes that matter to them

Prevention and early intervention: Increasing preventative services within the community to help people to keep well and help us to know when you may need extra support to prevent problems reaching a critical stage

Co production: Providing opportunities for you to be involved in how your care and support is designed and provided

Collaboration: Strong partnership working between the various organisations and people that support you, helping you live the life you choose for longer

Added to the above, Social Services is facing unprecedented challenges in terms of the numbers of people who need to access our services and the increasing costs of providing them.

With an ageing population and better and earlier diagnosis and treatment of long-term complex conditions such as learning disabilities and physical disabilities, people are living for longer with more complex needs. This increases the number of people who at some point in their lives might need some form of formal support.

Whilst the budget for Social Services has decreased slightly over the years, the costs particularly in the independent sector have increased significantly due to the key pressures linked to the costs of for example paying the national living wage, increased national insurance and pension contributions.

The increase in people needing support and the costs of providing it will continue to increase, so we need to get smarter in terms of how we support people. In line with the Social Services and Well-being Act, we need to encourage people to be as independent and self-supporting as possible so we can concentrate our services on those who really need them.

In order to meet the requirements of the Act we have to do some things differently:

8. Do you agree or disagree with the proposals listed below?

| Do you agree or aloughed with the proposa | io ilotou bo | | | |
|--|-------------------|------------------|---------------------|-------------------|
| | Strongly Agree | Tend to Agree | Tend to Disagree | Strongly Disagree |
| Review all existing and new care packages in line with the new requirements of the Social Services and Well-being Act. Care packages will become more focussed on achieving the outcomes that matter to people depending on their circumstances and needs; including effective use of equipment and telecare services. This may mean that some people have either more or less care, depending on their individual circumstances and needs, but we will ensure that nobody is left without the care they need | 37.7% | 49.0% | 7.9% | 5.4% |
| In order to increase citizens' voice and give people direct control over the care they receive we propose to actively promote the use of direct payments as an alternative to traditional care provided by local authority services. We will make it easier to use direct payments by introducing a pre-paid card service | 28.3% | 42.5% | 15.7% | 13.5% |
| In order to promote well-being, review our services in line with Councils Commissioning Review processes so the services that we deliver or we ask others to deliver on our behalf meet the best possible outcomes for people. This might mean some changes to our services, such as our approach to providing technology to support people in their homes, how we provide residential and day services for older people and how we provide services for younger adults with physical disabilities, learning disabilities and mental health concerns | 27.3% | 48.8% | 13.2% | 10.6% |

Poverty and Prevention:

9. Do you agree or disagree with the proposals listed below?

| | Strongly Agree | Tend to Agree | Tend to Disagree | Strongly Disagree |
|--|-------------------|------------------|---------------------|----------------------|
| Replace grow local grants with investment in a community enterprise company | 16.5% | 50.4% | 21.6% | 11.5% |
| Provide a more suitable outreach programs for youth clubs by removing our Satellite youth club provision at St.Thomas, | 14.7% | 36.0% | 34.8% | 14.5% |
| Morriston, Gendros and Montana in18/19 and Friendship house in 2019/20 Remove funding for Enterprise Officers (who provide support for young entrepreneurs) based in Gower College | 27.2% | 27.7% | 31.9% | 13.3% |

Cultural Services:

10. Do you agree or disagree with the proposals listed below?

| | Strongly Agree | Tend to Agree | Tend to Disagree | Strongly Disagree |
|--|-------------------|------------------|------------------|----------------------|
| Reducing the learning and outreach | 16.2% | 30.8% | 34.6% | 18.4) |
| programme for galleries and museums. | | | | |
| Bring the Grand Theatre in line with other | 25.1% | 40.5% | 19.5% | 15.0% |
| theatres by closing during August. It will still | | | | |
| be available for hire. | | | | |
| Improve our digital box office offer which | 39.4% | 42.8% | 10.2% | 7.7% |
| will allow us to Reduce box office hours at | | | | |
| the Grand Theatre 40% less | | | | |
| Produce the Grand Theatre brochure in a | 34.5% | 34.5% | 19.9% | 11.2% |
| digital only format | | | | |
| Commercialise the use of the arts wing in | 53.6% | 39.8% | 3.3% | 3.3% |
| the Grand Theatre to increase usage | | | | |

Highways and Transportation:

11. Do you agree or disagree with the proposals listed below?

| | Strongly Agree | Tend to Agree | Tend to Disagree | Strongly Disagree |
|--|-------------------|------------------|---------------------|-------------------|
| Freeze car parking charges within the City Centre during the construction stage of the city centre redevelopment | 52.6% | 29.6% | 11.6% | 6.1% |
| Introduce targeted free parking offers on certain days during the year in non-city centre car parks | 54.6% | 30.7% | 8.7% | 6.1% |
| Introduce targeted free car parking periods (e.g. after 3pm) on certain days per year in the City Centre | 57.0% | 32.3% | 6.1% | 4.5% |

| An increase to Council car park charges. Increase between 5p and 30p depending on car park and length of stay. The council will take a graduated approach to charging so those car parks with lower levels of usage will see lower increases in charges | 18.9% | 32.0% | 24.2% | 24.9% |
|---|-------|-------|-------|-------|
| Modify Sunday parking charges to reflect the needs of shoppers and traders. 50p for the first 2 hours, £2 all day parking | 36.8% | 36.3% | 12.6% | 14.3% |
| Maximise the use of the Park of Rides sites e.g. offering private companies staff parking, introducing seasonal parking tickets, introducing annual parking permits | 51.0% | 36.8% | 5.3% | 6.9% |

Waste Management and Parks:

12. Do you agree or disagree with the proposal listed below?

| | Strongly Agree | Tend to Agree | Tend to Disagree | Strongly Disagree |
|---|-------------------|------------------|---------------------|-------------------|
| Review the provision of flowers beds, reducing the number of flower beds whist protection our green flag status. Seek community ownership and sponsorship opportunities where possible | 31.4% | 39.1% | 18.3% | 11.1% |
| Retention of the recently trialed rapid response fly tipping team. The team will be responsible for checking hot spots and tackling incidents of fly-tipping across Swansea when they have been reported to the council | 47.5% | 39.7% | 7.5% | 5.3% |

Any Other Comments:

13. If you have any other comments about the budget proposals or anything else contained in the budget Cabinet report please write in here:

Appendix 3: The Big Budget Conversation

The Big Budget Conversation

Bishop Vaughan // 9.30AM - 2PM // 19th Jan 2018

80 Young People 12 Secondary Schools

We received

58 positive comments
34 negative comments
about the budget proposal
presentation.

Young people were asked what they thought of the questions on the budget.
We receieved

44 positive responses 37 negative responses

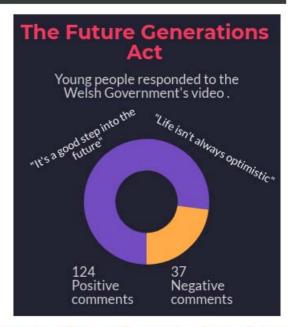
We received **65 main messages** that young people
want to communicate to the
council

Young people made **38 other comments** about the budget.

Young people recorded
116 initial thoughts
about the budget proposals.

1,828 opinions

were gathered in one exercise.



Young People voted and had a say on the topics that were important to them.

Topics included: school meals, sustainable schools, day services for younger and older people, direct payments, park and ride, social care, entrepreneurship, outreach programs, the arts, youth clubs, and the environment...

Young People evaluated the budget questions and the session itself.

"...Surely there's a better,
"...Surely there's a better,
productive
more socially productive
that
more socially productive
more socially productive
more y?"

"More voluntary money"

"Need more opportunities to ask opportunities to ask opportunities ask opportunities ask opportunities ask opportunities to ask opportunities opportunities

Young people's views on the budget questions, the councils intentions and areas where they could input their views will be passed on to Consultation Coordinators in Swansea Council. It is the role of elected Councillors to implement decisions and bring about change based on the views of young people.

How can Swansea Council use technology to improve the services it provides to the public?

Responses: 7

- Have all forms and documents online
- Instead of wasting money on things we don't need, we should invest in povertystricken areas
- Like Cardiff, Swansea's bus stops should have an electronic timetable which displays how long there is until the next bus arrives. E.g 'The next bus is the number 22 to City Centre and will arrive in 5 minutes'
- Advertise interesting things in Swansea
- Technology should be used but not in place of people's jobs
- They could use ipads to show live action pamphlets of each attraction in Swansea. Smore is where you could make a live pamphlet with videos.
- More electronic billboards / street advertisements to enable to council to make more money from local companies by increasing the price of adverts and having more of them to display.

Swansea Council should change the way it delivers some services.

Responses: 2

- There's many ways to save money for services. E.g. decrease opening hours for services that are not used regularly.
- I agree with this ^

Swansea Council should cut/lose/get rid of some services.

No responses

Swansea Council is proposing another price increase of school meals from next year. 5p from Sept 18, 10p from Sept 19, 10p from Sept 21. What do you think of this?

Total responses: 25

Positive responses (agree with the price increase): 1

Negative responses (disagree with the price increase): 24

- The price of school meals is too expensive as it is I say they stay as they are
- Should be at least £2.30p
- I disagree with this ^
- I strongly disagree with the price increase
- If they can be reduced, they should stay the same
- I believe that these increases are really expensive
- School meals are too expensive for what they are. I pay that much for a McDonald's which is better.
- I agree with this ^
- Prices for food are getting expensive and it needs to be reduced
- I agree with this^
- Oh, hell no
- This person gets it ^
- Defo, not if anything is cheap
- I strongly disagree because some parents don't have enough money to give to their children for food every day

- Shoot pigeons to stop poop on cars free bird meat in schools
- Retweet this ^
- School meals are already expensive enough
- I personally think that the prices for food should be lowered because it costs me £3 just to have a meal to fill me up
- I think they should stay the same
- I agree that the meals are already quite expensive, it is hard for families who are less fortunate to pay for their children to have dinners
- School meals are becoming too expensive. Maybe do a survey to see what food people want to help cut down on waste.
- For the foodies ^
- Hell, no. I strongly disagree because even now is expensive enough to increase. Please make it cheaper.
- I think school meal prices should not increase
- I disagree with the idea and think the prices should stay as they are.

Would you be prepared to pay more for some services instead of losing them altogether?

Total responses: 21

| Votes for YES (10) | Votes for NO (6) |
|---------------------------------------|--|
| Yes for sports facilities | Depends |
| Athletics and sport | Nah, leave it as it is |
| Sport | It depends on the service |
| Sports facilities | Depending on the service |
| Depends what it is | It depends on if I need the service or |
| Yes, depends | not |
| Maybe | No, no, no, this is not OK |
| Depends | |
| Depends on what it is | |
| Yes | |
| What services would you be willing to | What services would you not be willing |
| pay more for? | to pay for? |
| Sports | Youth clubs |
| Sports facilities | Youth clubs |
| Music service in schools | |

Do you have any suggestions about how we can reduce costs within the Social Services?

Responses: 4

- More volunteers to help with
- Volunteers
- Open charities
- Donations

Swansea Council should help schools pilot and set up sustainable plans for the future.

Responses: 1

I strongly agree

The Social Services and Well-being (Wales) Act ('The Act') means that councils must provide information, services and support. Swansea Council should review all existing and new care packages to make sure that they are in line with The Act.

Total votes: 22 Agree: 22 Disagree: 0 Comments: 16

- If they are going to bring in The Act and want it to be a success then they need to make sure people have one list/path to follow
- We can make people feel supported by offering them money to support their educational needs (e.g. in university/college)
- It should be advertised and shown to everyone not just people in a problematic situation so in any case when they enable it they know what to do
- Yes, I agree
- Yes, I agree
- Of course they should care of
- Agree
- Yes, if it's out of order and proven less useful then it's no use
- Obviously
- Agree
- Yeah, I agree
- I agree
- I don't know
- I don't understand what this question means
- · This is difficult to understand
- Strongly disagree

Swansea Council should reduce the box office hours at The Grand Theatre by 40% by using a digital box office instead. The Grand Theatre brochure should only be available in a digital format.

Total votes: 15

Agree: 1 Disagree: 14 Comments: 14

- It gets rid of a simple job that might only provide minimum wage. Is this considerably beneficial?
- Closing down the box office (for a few hours) would reduce job opportunities.
- No because the website is hard to use plus in the box office you get better deals
- More jobs so no
- Keep the jobs
- Keep the jobs
- Keep the jobs but use a digital brochure
- What about people who can't access the internet?
- Disagree
- People have jobs and they're being taken over by robots
- There should be a brochure on paper for people who can't access the internet
- Yes because they can save money by not paying wages to them people

- Would result in loss of money
- If someone's internet is not working the won't be able to gain access to tickets. Websites can be faulty, not letting someone buy their tickets etc

Swansea Council should bring The Grand Theatre in line with other theatres and close during the month of August. (The Theatre will still be available for hire).

Total votes: 27 Agree: 9 Disagree: 18 Comments: 16

- The theatre is where many people make money, without funding they will be stuck
- I care about my musicals and they improve tourism
- Closing the theatre during the time when tourism is at its peak is, quite frankly, a stupid idea. We can earn much more if we advertise The Grand Theatre.
- I love musicals
- Why would closing and losing money benefit?
- It shouldn't close as it is the summer holidays and children would want to see a play
- Nah to the ah to the no no no
- This is controversial
- They should save money and put whatever shows they would have had on a different day
- Swansea theatre doesn't have to be the same as other theatres
- Why August?
- I don't mind, only if it's cheap
- Is this beneficial? Considering other theatres close, wouldn't it increase its popularity?
- If it would close then it should stay closed and not to rent
- Gives workers a break
- Young people are off from school entertainment

Swansea Council should reduce the learning and outreach programmes for galleries and museums.

Total votes: 21 Agree: 2 Disagree: 19 Comments: 13

- The outreach programmes aren't essential as we learn thoroughly with the school environment
- We should charge people to use museums. Money by the council should be spent better elsewhere.
- Have schools help children to learn to raise and/or save money to go on trips
- If people have a real passion for art there are plenty of classes and places to go and see art for free. This could save the council money.
- They are enjoyable but not everyone will think this
- They are educational
- They are educational

- They should not. These programmes are important and allow people to grow.
- No because they can learn more
- Wales should be on par with other countries when it comes to displaying our unique heritage and culture
- They should reach out to people
- If the council reduce learning and outreach programmes for galleries this could result in a loss of understanding of Swansea's history and culture.
- Galleries and museums enable the younger generation to learn about Welsh culture and heritage. As well as this, galleries and museums are an effective way of raising money through tourism. Why would you close them?

Swansea Council should keep the Rapid Response Fly Tipping Team who respond when the public report incidents of fly tipping across Swansea.

Total Votes: 25 Agree: 23 Disagree: 2 Comments: 13

- #savetheenvironment
- I agree because fly tipping is bad for wildlife and the environment but also there should be more bins around
- It will encourage them faster but it still won't look nice
- Perhaps to save money and keep services running
- The Fly Tipping Response Team should be 2 times a week
- If Swansea is unattractive there will be no tourism and there will be less money in Swansea's economy
- This is important but there should be more of an effort to prevent this from having to happen. E.g. education on recycling and more people picking up rubbish outside their houses.
- Use money for rapid response ambulance helicopters, not fly tipping
- That is a charity ^
- My point, give money to them as well ^
- It encourages the fly tippers to continue as their rubbish is being cleared away for them and they are not facing consequences
- I think there should be more recycling bins like in the city centre
- Wales has a very tight-knit community and in the areas where there is fly tipping, the community will officiate and punish the fly tippers

Swansea Council should reduce the number of flowerbeds but still protect our Green Flag status. The Council should find sponsorship for flowerbeds and support communities to look after their own flowerbeds.

Total Votes: 24 Agree: 21 Disagree: 3 Comments: 17

- Many people do volunteer work, some people might love gardening but not be able to have their own garden. These can also be groups of people who would benefit from gardening because it can be therapeutic.
- I like flowerbeds
- I think this is important

- Environment should be a priority
- Yes, because sponsorship would significantly reduce the money spent by the council
- Yes, I agree
- Yes, make it pretty
- I agree with supporting communities to keep their flowerbeds
- I love flowers
- Agree have more flowers because it makes the city look pretty
- Who really cares? It doesn't contribute. I would prefer more facilities to be honest.
- More flower beds
- The flowerbeds support wildlife
- The council should focus on more important things
- I think people could volunteer to plant the flowers
- Don't waste money on them
- They shouldn't because flowerbeds make the town lively

Swansea Council should provide more suitable outreach programs for youth clubs by removing our satellite youth club provision at St. Thomas, Morriston, Gendros and Montana in 2018/2019 and at Friendship house in 2019/2020.

Total votes: 15 Agree: 6 Disagree: 9 Comments: 12

- No because children need to have fun locally
- There is no need for youth clubs as most of them are unattended anyway
- Small clubs have a bigger impact
- There needs to be more youth clubs
- There should be more
- There should be more advertisements about them
- Need to raise awareness of youth clubs before closing them I have never heard of Friendship House
- Youth groups should stay open because they are places where children can socialise rather than stay home on their computers. Youth groups should be advertised more.
- I disagree strongly because with the smaller clubs if there are more clubs more people could have fun but without travelling the distance
- More youth clubs in new areas
- Do youth clubs have a benefit? Can they lead to trouble for young people?
- There needs to be more clubs like this and more effort to make the ones that exist bigger and better

Swansea Council should remove the funding for Enterprise Officers (who provide support for young entrepreneurs) based in Gower College.

Total Votes: 24

Agree: 1 Disagree: 23 Comments: 13

- Disagree because the entrepreneurs will have an opportunity to foresee what they may be good at
- Young adults need support in life and help on how to do things
- No, it is beneficial to young people
- To get a true feeling of entrepreneurship, the council should not mother and instead let them fail and learn from their mistakes
- Helps increase business in Swansea
- They should be encouraged if that's their career path
- No because children need to learn about business
- No, it helps the next generation to get into business
- I think it is a good idea and should not be removed, especially for primary schools
- The council shouldn't fund it unless there is any other funding. These
 experiences inspire people to have their own business, bring more money into
 Swansea's economy
- It should be funded because there will be more opportunities
- It enables people to be independent
- Are there more entrepreneurs as a result of this? Capitalism forces people to choose a safe and secure route, so less people are likely to be entrepreneurs anyway.

Swansea Council should make changes to its car parking systems to save and raise money.

Total votes: 35 Agree: 33 Disagree: 2 Comments: 17

- Not by much
- Yes because they would save a lot of money
- Parking should cost
- If done well they could raise lots of money
- Why does it cost so much money for a run-down car parking space?
- Parking should cost
- Parking shouldn't cost anything
- People will be dissuaded by high price rates
- No, parking is a rip-off currently
- I disagree
- Parking is already expensive
- Parking doesn't need to cost anything
- Why is parking priced at all?
- I agree because some people don't have much money
- It's too expensive. Why is it expensive? The shop aren't making money because of car parking
- It depends on if they're raising money or not
- I agree

Swansea Council should offer Park & Ride spaces to private companies and offer seasonal/annual parking tickets to encourage people to use more park and ride facilities.

Total votes: 28 Agree: 25 Disagree: 3 Comments: 7

- Not many people use it, it's cheap anyway so no need
- Pensioners and people unable to work should receive free travel (or discounted ticket price)
- Seasonal tickets and annual tickets should be offered to working class people.
- Helps global warming #savetheplanet
- Global Warming
- It will help the environment and global warming
- The system in Swansea should change to allow both of these to go hand in hand, saving money and creating space for buildings by outpricing parking and encouraging the park and ride scheme, you can achieve the former and reintroduce the failed bendy bus initiative that has already cost the council a lot .f money
- Example: a social worker costs £400. It's free up to the first £300 so the receiver of care pays £100.
- It depends on the care. Elderly people should have it for free if they have worked all their life.

Swansea Council should introduce a pre-paid card system so people can use direct payments to pay for their care.

Total Votes: 20 Strongly Agree: 1

Agree: 13 No opinion: 3 Disagree: 3

Strongly disagree: 0

Comments: 3

- If care is require, it should be paid for by the government
- Different councils should have different price plans depending on how much money the county has
- It's easy access to pay with portable cash

What did you think of the questions about the budget?

Positive responses: 43 Mixed responses: 2 Negative responses: 38

| Very good | General things that need changing in Swansea | Great amount of questions for us to think about | |
|-----------|--|---|--|
| | | about | |
| Good x 6 | Good to help people get | Relevant x 2 | |

| | involved | |
|----------------------------|---------------------------|--------------------------------|
| Finingable | | Compathing to this lead on the |
| Enjoyable | Made me think | Something to think about |
| Interesting x 3 | Set out well | Alright |
| Covered many areas | Covered a lot of problems | Valuable |
| Simple to answer | Important | Influential |
| Good questions for the | Questions and games | Reasonable |
| age band | engaged people | |
| All focussed on things | Good | Easy to answer |
| that allow people to enjoy | | - |
| the city | | |
| Easy to understand | Made me think | We must be challenged to |
| _ | | speak up |
| It challenged us to speak | Good | Made me think about |
| up | | what can be done |
| Appropriate | I now understand the | I'm happy with where the |
| | pressures on the | money is going |
| | government | |
| Most were easy to | | |
| understand | | |

Good idea but I didn't understand what they were asking me Fun to go around but I didn't get some of them

| Hard to understand | Didn't really understand | Made me annoyed at some of the council's ideas |
|---|--|---|
| Hard to answer | Not enough questions | Should be clearer |
| Good questions but not enough discussion | Could have been explained more | Confusing at the start but the staff helped me to |
| enough discussion | explained more | understand |
| Confusing at the start | Confusing | Hard to understand because of the vocabulary |
| Wanted a discussion | Could have been worded easier | Could have been explained differently |
| Good to get our opinion across | I wanted to say something but there was no question for it | Should be worded differently |
| Challenging as they have many answers | Not that interesting | Should be more specific |
| Could have been worded simpler | Should have been on technology instead of paper | Too hard wording |
| Could have been discussed | Difficult to understand for year 7 | None focussed on poverty |
| some of them were slightly off subject | Could have been more thought-provoking | Worded hard |
| Needed more background info and explanation | they were good but some of them were slightly off | Hard to answer |

| | subject | |
|------------------------|--------------------------|--|
| Not phrased in a clear | Questions about issues I | |
| way | was not aware of | |

What is the main message you want to communicate to the council?

Total comments: 65

- There should be more opportunities such as The Big Conversation for youngsters to express their opinion to the council.
- There should be more awards for youngsters in Swansea for good citizenship and community work.
- How much money goes into the world?
- Spend more money on education.
- Get the tidal lagoon as long term it will generate profit.
- I would like to talk about the litter problem in Swansea.
- We need to modernise schools for the future generation.
- Get the tidal lagoon in order to save money.
- Instead of building an arena, help people in poverty.
- We need to get more involved in what's going on.
- We want to get involved a lot more.
- Spend the money wisely.
- Stop wasting money and sort out recycling.
- Anything that could help the social.
- Focus on poverty-stricken areas.
- Watch your budget and spend less of it.
- Do not spend money on things which are not needed (prioritise).
- There isn't enough money for helping poverty,
- More money should go to those in poverty.
- Spend more money on parks and youth clubs.
- Money should be spent on poverty.
- Saying you are not cutting school budgets and raising the cost of everything is not an improvement. You are only saying school budgets aren't being cut for the cameras.
- More money should be spent on educational needs like trips and labs.
- Don't spend money where it isn't needed, e.g the stadium/arena.
- The money should be spent on the right things not pointless things that could be avoided
- They should put the youth's opinion over clearer and invest in such things as poverty and human rights.
- School budgets.
- Not enough money spent on poverty.
- Think about an effective strategy that will have more advantages than disadvantages.
- Prioritise what and how much money goes to what.
- The difference between wants and needs.
- Needs v wants.
- Nothing because everything I needed was done and spoke about.
- Think about projects and focus on the future as well as the present.

- Think before you build.
- Keep listening to us.
- Take it one step at a time and care about us and other young people's future and the effect you have.
- Give us more money all over.
- They need to offer attractions in Swansea
- How much money goes into the world?
- Allow 16 year old to vote.
- Reduce use of paper in schools.
- Votes at 16.
- More eco-friendly plans like improving public transport and reducing the price of it.
- More money should go into youth groups and poverty.
- Instead of using money on digital equipment, the budget should be spent on poverty-stricken areas.
- They shouldn't spend money on unimportant things. Money should be spent on sports, for example inviting 'Welsh Athletics' to come and help children to keep fit for competitions.
- Instead of books in schools we could use ipads and just use google docs and then we wouldn't have to move around classrooms.
- Find better ways to budget the money, for example, unnecessary road works or works to the city centre.
- Don't cut education and social services. I think there should be cuts to the waste, roads etc and more money put into council tax support to prevent more crimes and accidents.
- Investigate the households that are receiving benefits to see if they are being given too much money, thus being disadvantaged from trying to find a job (if they are able).
- Money shouldn't be spent on unimportant things. Money must be spent on education because there is no point in offering jobs if people haven't been taught about the subject.
- Mental health awareness and LGBT+ Rights.
- Young people's ideas must be considered and listened to. This should be done by holding similar conferences in order to discuss the ways in which the council wants to spend its money.
- Let the children choose most of the money is given to education and so affects the children that receive the education.
- Instead of 1% funding for poverty, give more towards addressing poverty and ending it
- How can young people get their voices heard without the right to vote for council members at 16? The focus is primarily on adults and in my opinion it's very unfair.
- More money should be spent on education.
- The council have less budget and are helping education.
- Reduce parking fees
- At the last Big Conversation we discussed the prevalence of poverty in Swansea, and established this as severe issue. With this considered, why does the council intend to spend a large amount of money on unnecessary structures (the 3500 seater arena) that we frankly do not need? Surely there is a better, more socially productive way to distribute that money?

- Don't use so much paper in schools and try to use reusable methods eliminating waste paper e.g. stamps onto books.
- The tidal lagoon is the best way forward.
- They should recreate old buildings into businesses for more employment.
- Please don't make an arena.

What else would you like to say about the budget?

Total comments: 38

- More money should be invested into poverty and awards/rewards for youngsters/outstanding youngsters in the community.
- The budget is too low for education.
- There could be more schools as the population is growing rapidly.
- We need more money for the things the council want to do.
- Put more money into education.
- There could be more invested in free activities.
- There could be more investment in free activities and getting schools involved.
- I believe it might be used to buy unimportant stuff.
- Equality between the unpopular departments.
- The budget should be spent on essential things not luxuries like the arena.
- Some things are under budgeted.
- I was surprised at how much money we have managed.
- The government should provide us with more money to spend.
- I was surprised at how much the budget was.
- Not spent wisely.
- The budget granted is huge but I believe that it might be used to do unimportant stuff.
- Focus on finding jobs not building un-needed things.
- Some things are under-budgeted.
- Mental health care.
- Prioritising money is very important.
- You need to look at needs v wants when buying/planning/building.
- Spend the money on good beneficial things like education.
- It's good for Swansea.
- · Stop decreasing.
- There's not enough budget.
- More of the budget needs to go to the leisure centre.
- The budget should be shared out and not given small amounts.
- It is quite worrying about the cuts being made.
- If money was spent now to prevent future problems it could eventually save money.
- Spend it wisely.
- The Tidal Lagoon would be very beneficial because it would allow the area to create more job opportunities
- The Tidal Lagoon will save money. Don't axe the music service.
- Please listen to our thoughts on the subject, specifically the element about music and the arts; cutting these budgets is a huge loss. More importantly again, I'd like to underline how bad I think it would be to charge young people for care services.

- The budget is big but it is used on useless things.
- Maybe less spent on social services.
- I understand that tourism is an important contributor to our economy; however, I
 believe the council should aim to improve the lives of people within the city before
 spending large amounts of funding on the encouragement of holidaymakers and
 tourists.
- Too much money is given to the Fire Service. I feel that firefighters should become retained in areas such as Sketty and that more attention should be on fire and collision prevention.
- I have talked to many people about the tidal lagoon and they all thought it was the best way forward > our future > our choice.

BISHOP GORE SCHOOL

YSGOL YR ESGOB GORE

Headteacher: Mrs Helen Burgum, B.A (Hons), M.A (Ed)

23/1/18

Dear Sir/Madam,

On behalf of our members at Bishop Gore school and as a response to the information we were given on Monday 22nd January regarding the council's proposals to charge staff to park on school grounds during working hours, we would like to make the following points:-

- It is an unfair tax based on incremental staff salaries.
- . It is being used as a way to prop up diminishing school budgets.
- It is discriminatory against staff who use their own cars, as opposed to other modes of transport which may not be possible.
- Staff already buy equipment for pupils such as pens and pencils, because they do not have the bare essentials for teaching and learning.
- Parking facilities are uneven, unmarked, unsupervised and inadequate for staff numbers currently working on site.
- Staff will not pay these parking charges, preferring instead to use free parking areas within the local community, therefore straining relationships.
- Staff are expected to transport large quantities of books to mark, between home and school, which will not be possible when cars are off site.
- . Charges are calculated annually and staff are on site approximately 39 weeks per year.

In conclusion, we wholeheartedly disagree with these proposals.

Alison David - NASUWT

Jennifer Harding-Richards - NEU

Neil Thomas - UNISON





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Equality Impact Assessment (EIA) Statement for Swansea Council's Budget 2018/19

1. Introduction

This statement provides an overall view of the budget EIA process for the Council, along with any specific relevant details for 2018.

The budget is set for the council's operation which covers a wide range of services delivered to the citizens of Swansea. This includes both providing and commissioning of services from other organisations and agencies.

As reported previously, the council has needed to take substantial action to respond to the wide range of service and financial pressures that it faces, including the reduction in external grant.

We, like other local authorities, will be facing a significant reduction in budgets every year for the foreseeable future. We also need to manage increased expectation and demand for services and financial pressures in a number of areas across the Council.

Although the amount of money we receive from Welsh Government is likely to decrease slightly next year, this has to be balanced by the fact that we expect £22.2million of additional expenditure (which is outside our control) such as the new apprenticeship levy, for example. We also believe that our funding from Welsh Government will reduce significantly in the coming years which means we'll have £30m less to spend at a time when demand for services like social care is rising.

Change is already taking place and over the last few years the council has cut costs by being more efficient and more effective in what we do. But this is not enough to meet the scale of cuts and ensure council services are sustainable and fit for the future. Clearly, the sheer amount of savings required means that difficult decisions and potential impacts are inevitable. However, we continue to focus on mitigating any adverse impacts via our EIA process as well as officer expertise.

The authority embarked on a specific strategy 'Sustainable Swansea - Fit for the Future' as a means of setting Council priorities, transforming services and addressing current and future deficits.

The council agreed a set of budget principles to help guide the debate and provide an approach driven by council policy.

There are four key issues:

- Improving efficiency
- New models of delivery
- Prevention
- Future service provision

Further information on 'Sustainable Swansea - Fit for the Future' is available at: http://www.swansea.gov.uk/sustainableswansea

In terms of equality, the council is committed to protecting the vital frontline services that matter most to the people of Swansea, tackling poverty and looking after the most vulnerable in our communities. This will continue, although services may be delivered in different ways in future.

2. The Equality Impact Assessment (EIA) process

The council has had an EIA process in place for a number of years which was reviewed and streamlined for the second time last year. The process covers:

- The nine protected characteristics covered by the Equality Act 2010
- The Public Sector Equality Duty for Wales
- Consultation and engagement
- Poverty and social exclusion
- Welsh language
- United Nations Convention on the Rights of the Child (UNCRC)
- Carers
- Community cohesion
- Human rights principles.

In order to apply the EIA process, officers follow these steps:

- An initial screening exercise (to identify whether a full EIA report is necessary)
- Completion of a full EIA report (where required)
- Quality assurance and feedback
- Sign off at Head of Service level
- Publication on the Council's website alongside the relevant report
- Review.

Officers have access to dedicated departmental support from members of the Access to Services Team who co-ordinate the quality assurance of EIAs whilst also offering advice and guidance.

The process does not change for specific budget proposals.

3. Assessing impact

Due to both the nature of the proposals being considered and the regulatory framework around EIAs, many now take a number of months to reach a conclusion. The budget planning process operates over a 3-year period, with many proposals being considered, designed and altered prior to implementation over this time period.

Officers are always advised to undertake the initial screening as early as they can, with (if required) a full EIA report then opened as soon as possible. This is then completed as proposals are worked through and means that we are now working on budget EIAs throughout the year.

As a result, the assessment of impact is not a one-off exercise – it is a continuing process.

To ensure an ongoing rigorous process, the following elements are of note:

- Where officers have concerns and/or queries, meetings are held with the Access to Services Team to look at both the proposal and the EIA
- EIA reports are often added to over a period of time, e.g. following consultation and engagement activities, following changes to the detail of proposals
- Quality assurance is carried out by officers with expertise in the areas of equality, Welsh language, poverty and the UNCRC
- Where a proposal has potential adverse impacts, officers utilise the EIA process to focus on mitigation
- Where a proposal has potential adverse impacts that cannot be mitigated, the EIA is referred to senior managers for attention and consideration.

In addition, with a number of both commissioning and other reviews underway across the organisation, the total or overall impact of the proposed budget is difficult to fully assess at any point of implementation, particularly with the EIA process being a continuing feature as proposals are further developed.

Therefore, we will continue to publish each EIA report with the relevant corporate report at:

http://democracy.swansea.gov.uk/ieDocHome.aspx?bcr=1&LLL=0?Lang=eng

4. Consultation and engagement

Whilst there is a specific regulation around engagement (contained within the Public Sector Equality Duty for Wales), our 'Sustainable Swansea - Fit for the Future' strategy contains a substantial emphasis on consultation and engagement too.

Corporate budget consultation takes place on a wide variety of specific proposals. This includes consultation with children and young people. Others are consulted on using service-specific groups and/or activities.

Corporately, the consultation results are reported separately via the budget reports themselves.

5. Local information

Our stakeholders are:

- All citizens of, and visitors to, the City & County of Swansea
- Council staff
- Partner organisations
- Council Tax Payers.

The Council delivers services to all the citizens of the City & County of Swansea. The overall population profile from the latest population estimates (2015) and 2011 Census is as follows:

- The gender split of the City & County of Swansea is 50.1% Female (121,500 people) and 49.9% Male (120,900 people).
- Children and young people **aged 0-25 years** represent **32.8%** of the population, or **79,500** people.
- Over 50s represent 37.5% of the population (90,900 people), of which 46,800 are over 65 (around 19.3% of the total population).
- **6.0%** of the total population of Swansea (**14, 300** people) came from an ethnic minority background. In terms of religion, **8,530** people (**3.6%** of the population) belonged to non-Christian faiths with 34% (81,219 people) having no religion.
- 23.3% (55,719 people) had a long term health problem or disability including 11.3% of people of working age (26,988 people). 6.9% of those aged 16-74 (12,146 people) were economically inactive due to long term sickness or disability.
- In 2011, there were **26,332** Welsh speakers in Swansea, or **11.4%** of the population. **44,659** people had one or more skills in Welsh.

Further information about Swansea's population can be found at http://www.swansea.gov.uk/keyfacts

Officers consider the particular service users or groups affected when applying the EIA process.

6. Staffing

The Cabinet report in December 2017 referred to 48 posts throughout the Authority which included 17 in the Resources Directorate. With regard to the Resources Directorate, these 17 posts were considered along with additional savings that had to be made, which equated to 61 posts. This number has been subsequently reduced to 26 as a result of ERVRs, Bumped Redundancies and deleting vacant posts. The total number of posts considered at risk currently is therefore 57, some of which do have direct links to equality related work

7. Third Sector Impact

Any reduction in grants to external bodies may impact Third Sector organisations. There could also be other proposals that may impact the sector which, if agreed, may require re-configuring or re-commissioning of services. In this context there may be opportunities for Third Sector organisations to be involved in this work. There could also be proposals that look to Third Sector support in the continuation of services through different means of delivery.

8. Publication Arrangements

All EIA reports will be published as they are finalised. As mentioned earlier in this statement, due to the nature of many of the proposals this is likely to take time as assessment of impact continues to be undertaken as proposals are further developed.

9. Conclusion

We know from previous years that, due to the scale of budget reductions, those with protected characteristics are likely to be affected. In assessing the impact of the budget proposals, we continue to attempt to ensure that any effect is not disproportionate and that we continue to focus on mitigation wherever possible. In this context the following should be noted:

- where EIAs show potential significant impact with no possible mitigation, these proposals will be referred for further consideration
- for those EIAs where potential significant impact has been identified and mitigation has been possible, the associated action plans will be monitored and reviewed
- the outcomes of engagement will inform EIAs
- this is an ongoing process and as noted this statement and many EIAs will remain open for varying periods of time
- there is a focus on the council doing things differently in order to further deliver services that are flexible, citizen-centred, meet individual needs and are sustainable for the future.

The council continues to deliver a wide range of services for all the citizens of Swansea. Many of these are of particular benefit to the areas covered by our EIA process, e.g. the protected characteristics defined within the Equality Act 2010.

As highlighted earlier in this statement, the council is committed to protecting the vital frontline services that matter most to the people of Swansea, tackling poverty and looking after the most vulnerable in our communities. The council will continue to do everything it can to meet this challenging commitment given the financial constraints it faces. However, services may be provided in a different way in line with 'Sustainable Swansea - Fit for the Future'.

Equality Impact Assessment (EIA) Report – 2017/8

This form should be completed for each Equality Impact Assessment on a new or existing function, a reduction or closure of service, any policy, procedure, strategy, plan or project which has been screened and found relevant to equality.

Please refer to the 'EIA Report Form Guidance' while completing this form. If you need further support please contact <u>accesstoservices@swansea.gov.uk</u>.

| | ere do you w | | | | | | |
|------------------------|------------------------------------|--------------------------------------|-----------------|----------------------------|-------------------------------|---|----------------|
| | vice Area:You ectorate:Peopl | ng People Sei | vices– Preve | ention and Ea | arly Interventi | on | |
| Dire | ciorate.Peopl | е | | | | | |
| (a) | This EIA is | being comple | eted for a: | | | | |
| | Service/ Function | Policy/ Procedure | Project | Strategy | Plan | Proposal | |
| (b) | Friendship I | | ellite provisio | | | f Swansea in the (| |
| Peop disab deliv | ole Services a pilities and phy | nd supports yoʻ ysical disabiliti | oung people a | and adults w ss Swansea | ho have a wic and Neath Po | ouse, Mencap and de spectrum of lea ort Talbot. MENCA oite centre for thes | rning P has |
| | age range of r | • | r the centre i | • | | g from 6.30pm unt with the majority b | • |
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| | | ng people (0-18). | | | al orientation | | |
| | Older people | : (50+) | | Gend | ler reassignmen | t | |
| | Any other ag | e group | | Wels | h language | | |
| | Disability | | | Pove | rty/social exclus | ion | |
| | Race (includ | ing refugees) | | Care | rs (including you | ng carers) | |
| | Asylum seek | ers | | Comi | munity cohesion | | |
| | Gypsies & Ti | ravellers | | Marri | age & civil partn | ership | . 🗌 |
| | | non-)belief | _ | _ | nancy and mater | nity | |
| (e) | Lead Office | er | | (f) | Approved | d by Head of Serv | rice |
| | Name : Pau | l Worsfold | | | Name: | | |
| | Job title: A | rea Manager | Pa | age 120 | Date: | | |

Date: 15.2.2018

Section 1 - Aims (See guidance):

Briefly describe the aims of the initiative:

What are the aims?

- To withdraw all funding from the satellite club to provide a budget saving
- To consider the views of young people and stakeholders and involve them in decision making around budgets

Who has responsibility?

Friendship House are the lead organisation for the project however Swansea Young People Services provide some elements of staffing for 3 evenings of provision. The contacts for Swansea Young People Service are Gavin Evans, Young People Services Manager and Sian Bingham, Prevention and Early Intervention Strategic Manager.

Who are the stakeholders?

Young people and adults attending the provision; their parents / carers; Friendship House; Mencap; NPT and Swansea Social Services; Swansea Young People Services.

| Section 2 - Information about Please tick which areas you have inform | | , , | |
|---|-------------|---------------------------------------|-------------|
| Children/young people (0-18) | | Sexual orientation | |
| Older people (50+) | | Gender reassignment | |
| Any other age group | \boxtimes | Welsh language | |
| Disability | \boxtimes | Poverty/social exclusion | \boxtimes |
| Race (including refugees) | | Carers (including young carers) | |
| Asylum seekers | | Community cohesion | |
| Gypsies & Travellers | | Marriage & civil partnership | |
| Religion or (non-)belief | | Pregnancy and maternity | |
| Sex | | | |
| | | | |
| Please provide a snapshot of the inform above: | ation you | hold in relation to the protected gro | oups |
| All of the people attending the group have between the ages of 11 and 25, attend the pays for a leader and 2 workers to provide week. | group. Th | e budget provided by Young People Se | ervices |
| These activities are integrated within a wide | er group o | f people with learning disabilities. | |

Section 3 - Impact on Protected Characteristics (See guidance):

A register is provided by Friendship House, the data from this needs to be transferred onto a

Please consider the possible impact on the different protected characteristics.

Any actions required, e.g. to fill information gaps?

database to provide better access to the information

| | Positive | Negative | Neutral | Needs furthe investigation |
|--|----------|----------|---------|----------------------------|
| Children/young people (0-18) Older people (50+) Any other age group Disability Race (including refugees) Asylum seekers Gypsies & travellers | | | | |

| Religion or (non-)belief | \longrightarrow | | |
|------------------------------|-------------------|-------------|--|
| Sex | \longrightarrow | | |
| Sexual Orientation | \longrightarrow | | |
| Gender reassignment | \longrightarrow | | |
| Welsh Language | \longrightarrow | | |
| Poverty/social exclusion | \longrightarrow | | |
| Carers (inc. young carers) | \longrightarrow | \boxtimes | |
| Community cohesion | \longrightarrow | | |
| Marriage & civil partnership | \Longrightarrow | | |
| Pregnancy and maternity | \longrightarrow | | |

Thinking about your answers above, please explain in detail why this is the case.

The decision to remove funding from Friendship House needs to be considered alongside the decisions taken to charge fees for service users accessing Day Centre provision. These are both opportunities for socialisation that are targeted at people with learning disabilities. Outside of this provision, there are few opportunities, that their family / carers consider to be safer, where their socialisation needs can be met. This has the potential to impact upon their wellbeing, particularly their mental health.

There is a potential impact on family / carers, as well, as if opportunities are reduced for their young people then this presents less opportunities for respite from caring responsibilities; as well as the opportunity to access peer-support from other family / carers who bring their young people to Friendship House.

Friendship House have committed themselves to maintaining the provision, if funding is removed, but this may impact on what can be provided.

Section 4 - Engagement:

Please consider all of your engagement activities here, e.g. participation, consultation, involvement, co-productive approaches, etc.

What engagement has been undertaken to support your view? How did you ensure this was accessible to all?

The staff at the satellite youth club were offered the choice between consulting with their members, themselves or having a manager from Young People Services deliver and carry out the consultation.

The satellite leader and decided on the support of the TASS manager to go out on the 24th of January and deliver a big conversation type consultation. As part of this, the service users voted on the whether they agreed with the decision and the parent / carers provided feedback regarding the potential impact of funding being removed.

The full budget savings were also taken to the County wide Big Conversation consultation, which had representation of young people through school representation, from across the city and county of Swansea, the youth club budget proposals were discussed fully at this event, allowing young people to voice their thoughts and opinions, the recordings will be documented in appendix.

| | Strongly agree | Tend to agree | Tend to disagree | Strongly disagree |
|---|----------------|---------------|------------------|-------------------|
| Provide a more suitable outreach programs for youth clubs by removing our Satellite youth club provision at St.Thomas, Morriston, Gendros and Montana in18/19 and Friendship house in | 14.7% | 36.0% | 34.8% | 14.5% |
| | Page 122 | | | |

Consultation on the specific budget proposals ran from 14th December 2017 to 2nd February 2018. A survey was produced detailing the council's budget proposals, giving people the opportunity to provide their feedback. In total 1,158 people took part in the budget consultation survey.

The consultation was available online at www.swansea.gov.uk/budgetsurvey and hard copies were made available in Libraries and Council venues across the City.

What did your engagement activities tell you? What feedback have you received? The young people did not want any change to what they currently receive.

It was difficult for them to differentiate between a funding contribution being taken away and a service closing. (Although Friendship House is not wholly dependent on the money from Evolve, young people were afraid that the service would be stopped completely).

Parents / Carers were clear about the importance that is attached to having a safe place to go when you, or your child, has learning needs, because of the difficulty that they have in engaging with services that are not tailored to their needs.

Funding decisions taken in isolation by different departments can have an unintended cumulative effect on certain groups. (Young people, parents and carers are also affected by proposals from Social Services to introduce means-tested charging for day centre attendance. Parents / carers felt that these were two safe spaces for their young people that were potentially being made less accessible.

How have you changed your initiative as a result?

No change has been made to this proposal. the decision will not affect Friendship House until April 2019 and will not result in the closure of the provision, but potentially reduce some of the activities that might be offered. To mitigate this, there are plans to work with the group to identify and secure alternative sources of funding by supporting them in making funding applications to charitable sources.

Any actions required (e.g. further engagement activities, mitigation to address any adverse impact, etc.):

Given that the funding will not be withdrawn until April 2019, the council will need to work with Friendship house to access alternative sources of income.

Service provision for people with learning disabilities needs to be considered across the council, rather than in individual service areas, so that the collective impact can be understood.

Section 5 – Other impacts:

Please consider how the initiative might address the following issues - see the specific Section 5 Guidance

| Foster good relations between different groups | Advance equality of opportunity between different groups |
|--|--|
| Elimination of discrimination, | Reduction of social exclusion and poverty |
| harassment and victimisation | |

Please explain any possible impact on each of the above.

Foster good relationships between different groups

We will be working with the young people using Friendship House to identify, apply for and secure alternative sources of funding. The young people will be working closely together on this aim, improving their relationships within this process as they will have a common aim.

Advance equality of opportunity between different groups:

The level of learning disabilities experienced by the young people attending this group would make it difficult for them to integrate into the remaining mainstream council youth provision. This means that they would experience disproportionate disadvantage, in comparison to young people affected by the closrues of other clubs. For this reason, the withdrawal of funding has been delayed, to allow time to secure alternative sources.

Elimination of discrimination harassment and victimisation

Friendship House provides a safe space for people with learning disabilities to engage in positve activities, the provision itself will not close, only the money paying for staff to operate youth provision is being withdrawn. This provision is integrated within the activities of othe wider organisation.

Reduction of social exclusion and poverty.

If the withdrawal of funding results in Friendship House having to reduce their provision, then, taken in conjunction with changes to Social Services day centre provision, this could result in increased isolation for the young people attneding Friendship House.

What work have you already done to improve any of the above?

Delaying the withdrawal of funding until April 2019 will allow time for Friendship House to identify and secure replacement funds, supported by Young People Services.

Is the initiative likely to impact on Community Cohesion? Please provide details.

The potential isolation of any group can have a negative effect on community cohesion. The plans identified above are intended to mitigate this.

How does the initiative support Welsh speakers and encourage use of Welsh?

We treat people who speak Welsh no less favourably that people who speak English and we have the capacity in the service to ensure that equal opportunities in line with the welsh language is adhered to at all times

Actions (to mitigate adverse impact or to address identified gaps in knowledge). Funding withdrawal delayed until April 2019

Young People Services to work closely with Friendship House to identify, apply for and secure alternative sources of funding.

Section 6 - United Nations Convention on the Rights of the Child (UNCRC):

Many initiatives have an indirect impact on children and you need to consider whether the impact is positive or negative in relation to both children's rights and their best interests. Please read the UNCRC guidance before completing this section.

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Will the initiative have any impact (direct or indirect) on children and young people (think about this age group holistically e.g. disabled children, those living in poverty or from BME communities)? If not, please briefly explain your answer here and proceed to Section 7.

The initiative will have a direct impact on young people

All initiatives must be designed / planned in the best interests of children and young people.

Best interests of the child (Article 3): The best interests of children must be the primary concern in making decisions that may affect them. All adults should do what is best for children. When adults make decisions, they should think about how their decisions will affect children. This particularly applies to budget, policy and law makers.

Please explain how you meet this requirement:

The initiative does impact on young people and therefore the closure of the satellite clubs would not be in the best interests of young people. We are fortunate to be able to extend the offer of our Youth hubs as an alternative option. We have also delayed the withdrawal of funding until April 2019 and will work closely with Friendship House to identify, apply for and secure alternative sources of funding

Actions (to mitigate adverse impact or to address identified gaps in knowledge). Funding withdrawal delayed until April 2019

Young People Services to work closely with Friendship House to identify, apply for and secure alternative sources of funding.

Section 7 - Monitoring arrangements:

Please explain the monitoring arrangements for this initiative:

Monitoring arrangements: TASS manager (Young People Services) to meet regularly with management group of friendship house to plan and agree progress regarding applications for funding

Actions:

- Further consultation with young people
- Further consultation with all stakeholders
- This EIA will remain open and will be updated following the outcome of the alternative funding work undertaken

Section 8 - Outcomes:

Having completed sections 1-5, please indicate which of the outcomes listed below applies to your initiative (refer to the guidance for further information on this section).

| Outcome 1: Continue the initiative – no concern Outcome 2: Adjust the initiative – low level of concern Outcome 3:Justify the initiative – moderate level of concern | |
|---|------------------|
| Outcome 4: Stop and refer the initiative – high level of concern. | |
| For outcome 3, please provide the justification below: For outcome 4, detail the next steps / areas of concern below and refer to your H Director for further advice: | ead of Service / |
| | |
| Dogo 125 | |

Section 9 - Publication arrangements:

On completion, please follow this 3-step procedure:

- 1. Send this EIA report and action plan to the Access to Services Team for feedback and approval accesstoservices@swansea.gov.uk
- 2. Make any necessary amendments/additions.
- 3. Provide the final version of this report to the team for publication, including email approval of the EIA from your Head of Service. The EIA will be published on the Council's website this is a legal requirement.

EIA Action Plan:

| Objective - What are we going to do and why? | Who will be responsible for seeing it is done? | When will it be done by? | Outcome - How will we know we have achieved our objective? | Progress |
|---|--|---|---|----------|
| Should the decision be made, to withdraw the funding, we would need to support the young people, their parents / carers and staff with the decision | TASS Manager | As soon as the decision is made | young people, their parents / carers and staff kept fully up to date | |
| Set up meeting with club leader to agree scope of funding applications | TASS Manager / club leader | within one month of funding decision | agreed brief and scope | |
| Agree action plan for ষ্ট্রecuring replacement aunding | TASS Manager / club leader | within 2 months of decision being made | action plan produced | |
| ∰mplement action plan | TASS Manager / club leader | will begin within 2 months and complete by Jan 2019 | funding secured | |
| | | | | |
| | | | | |
| | | | | |

Equality Impact Assessment (EIA) Report

This form should be completed for each Equality Impact Assessment on a new or existing function, a reduction or closure of service, any policy, procedure, strategy, plan or project which has been screened and found relevant to equality.

Please refer to the 'EIA Report Form Guidance' while completing this form. If you need further support please contact accesstoservices@swansea.gov.uk.

| Who | ere do you w | ork? | | | | | |
|---------------------|--|--|---------------|-----------------------------|---|---|-------|
| | | ıng people sei | rvice's Preve | ntion and ear | rly Intervention | on | |
| Dire | ctorate: Peop | le | | | | | |
| (a) | This EIA is being completed for a: | | | | | | |
| (b) Satel | This propos | | the closure | | | Proposal iston and St Tho Recople Services | |
| (c) | It was initia | illy screened | for relevanc | e to Equalit | y and Divers | sity on: 03/01/18 | |
| (d) | Children/your Older people Any other ag Disability Race (includi Asylum seek Gypsies & Tr Religion or (r | d to be relevang people (0-18). (50+)e groupers refugees)ers | | Gend Welsl Povel Carer Comr | er reassignment in language Inty/social exclusing you including you including you including you include & civil partrage & civil partrage. | ition | |
| (e) | Lead Office | er | | (f) | Approve | d by Head of Se | rvice |
| | Name: Paul Worsfold | | | | Name: | | |
| | Job title: A | rea Manager | | | Date: | | |

Date: 25/01/18, amended 13/02/18

Section 1 - Aims (See guidance):

Briefly describe the aims of the initiative:

What are the aims?

The aim of the initiative are to:

 close the 4 satellite youth clubs to provide a budget saving consider the views of the young people and wider stakeholders and involve them in decision making around closure and budgets

Who has responsibility?

- Chris Sivers Director of People
- Gavin Evans Service Manager for Swansea Young People Service's.

Who are the stakeholders?

- Young people 11-16 years
- Young People's families
- Community
- Swansea Young People Services

Section 2 - Information about Service Users (See guidance):

Please tick which areas you have information on, in terms of service users:

| | • | | |
|--------------------------------------|---------------------|---|--|
| Children/young people (0-18) | \leq | Sexual orientation | |
| Older people (50+) | | Gender reassignment | |
| Any other age group | | Welsh language | |
| Disability Race (including refugees) | | Poverty/social exclusion Carers (including young carers) | |
| Asylum seekers | | Community cohesion | |
| Gypsies & Travellers | \leq | Marriage & civil partnership | |
| Religion or (non-)belief | | Pregnancy and maternity | |
| Sex | $\overline{\times}$ | | |

Please provide a snapshot of the information you hold in relation to the protected groups above:Morr

Morriston Youth Club

There are 70 Males and 55 Females on the register.

Average nightly attendance 22 young people

Age range 11-12yrs 13-15yrs 16-19yrs 9 43 72

35% of current members attending Morriston are vulnerable through the Vulnerable Assessment profile data.

The pupil vulnerability assessment profile is a tool which scores pupils – the higher the score the more vulnerable the pupil.

The Local Authority provide Schools with the data as a baseline to identify vulnerable pupils so they can provide adequate support, the data is confidential and not shared with pupils or parents. Those with a score of 11 or higher are classed as Red, scores between 6 – 11 are classed as Amber, scores below 6 or Green.

What is assessed?

- Attendance
- Number of Exclusions
- Additional Learning Needs

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Standard Reading Age Scores

- NFER English and maths assessment
- Free school Meals
- Looked after Children
- English as an additional language
- Number of school moves in the last two years

In relation to the Traveller Community we do not currently capture this information through our data, Staff inform me that Morriston Youth Club do have a number of young people attending from the Traveller Community

We do not currently capture race within the data for the open access provision.

St Thomas Youth Club

There are 25 Males and 17 Females on the register

Average nightly attendance 12 Young people

Age Range 11-12yrs 13-15yrs 16-19yrs 33 5 4

12% of current members are vulnerable through the Vulnerable Assessment profile data.

There is no one from the Traveller Community attending this club We do not currently capture race within the data for the open access provision.

Gendros/Montana Youth Clubs

There are 27 Males and 10 Females on the register.

Average nightly attendance for Gendros, 14 young people Average nightly attendance for Montana, 7 young people

Age range 11-12yrs 13-15yrs 16-19yrs 23 12 2

49% of current members attending Gendros are vulnerable through the Vulnerable Assessment profile data.

55% of current members attending Montana are vulnerable through the Vulnerable Assessment profile data.

There is no one from the Traveller Community attending this club We do not currently capture race within the data for the open access provision.

Any actions required, e.g. to fill information gaps?

Recent changes in our Management Information System will allow us, moving forward, to capture more information on protected groups.

Section 3 - Impact on Protected Characteristics (See guidance): Please consider the possible impact on the different protected characteristics.

| | Positive | Negative | Neutral | Needs further investigation |
|---|----------|----------|---------|-----------------------------|
| Children/young people (0-18 Older people (50+) Any other age group Disability Race (including refugees) Asylum seekers Gypsies & travellers Religion or (non-)beief Sex | _ | | | |
| Sexual Orientation Gender reassignment Welsh Language Poverty/social exclusion Carers (inc. young carers) Community cohesion Marriage & civil partnership Pregnancy and maternity | | | | |

Thinking about your answers above, please explain in detail why this is the case.

Morriston

This satellite Youth club has the largest membership, so closing the club will have a negative impact due to young people not having another youth provision to attend locally. As Morriston is a large Town, the young people that attend the club come from a wider area, potentially leaving pockets of young people, spread over different communities within the Morriston area.

Potentially with the closure of Morriston, a negative impact could be that young people become socially excluded from the communities they belong to and live in, also resulting in a negative impact on community cohesion, because they do not have somewhere to socialise together, within the community they live.

The impact on the gypsies and travellers will be very small, as the majority already attend one of the youth hubs in the Morriston area.

The Nearest Youth provision to Morriston is 15mins away, in The Youth Hub in Stadwen

Young people can purchase, an all day pass, on public transport First Cymru, which would cost them £2:70.

For future users the concerns will remain the same.

St Thomas

This Satellite Youth Club provision has a smaller membership than Morriston, closing the club will still have a negative impact; again they don't have any other youth provision close to them, leaving the young people to possibly congregate, within the community with nothing to do. As St Thomas is a smaller community and the young people that attend live closer to the school, where the club is currently running, this potentially could mean that the young people would congregate in one place, possible leading to Anti-social behaviour, or just being a nuisance, to other community members.

Potentially with the closure of St Thomas, a negative impact could be that young people become, socially excluded from the communities they belong too and live in, also resulting in a negative impact on community cohesion, because they haven't got somewhere to socialise together within the community they live.

There will be no impact on gypsies and travellers.

For future users the concerns will remain the same.

Gendros/Montana

These satellite youth club provisions, have the lowest membership, this is because both the clubs reopened in September 17, due to staffing issues, so it's taken longer to build the membership back up. Closing the club will have far less of a negative impact, than the two satellite youth Clubs above, but will still potentially leave young people congregating over the two communities, with nothing to do, because there is no other youth provision close for them to attend.

Potentially with the closure of both Gendros/Montana, a negative impact could be that young people become, socially excluded from the communities they belong too and live in, also resulting in a negative impact on community cohesion, because they haven't got somewhere to socialise together within the community they live.

There will be no impact on gypsies and travellers.

The Nearest Youth provision to Gendros is 15mins away, in The Blaenymaes Youth Hub and evidence shows that young people from Gendros, already attend the youth hub.

Young people can purchase, an all day pass, on public transport First Cymru, which would cost them £2:70.

The nearest youth provision to Montana is 20mins away, in the Townhill youth hub. Young people can purchase, an all day pass, on public transport First Cymru, which would cost them £2:70.

For future users the concerns will remain the same.

You need to distinguish between each youth club closure and include information on how this will impact on current service users and also future services users in each of the area.

Section 4 - Engagement:

Please consider all of your engagement activities here, e.g. participation, consultation, involvement, co-productive approaches, etc.

What engagement has been undertaken to support your view? How did you ensure this was accessible to all?

A staff consultation planning evening was held at Gorseinon Youth centre led by Paul Worsfold Area team leader central west.

All satellite staff were present.

Four options were offered to the staff on consulting the young people in the satellite clubs.

Option 1 geographical managers to undertake the initial consultation with young people at the satellite clubs.

Option 2 to broker in the Big Conversation staff to run the consultation like previous year.

Option 3 to consult with Big conversation staff to look at the questioning used in the past, for the satellite staff to utilise and deliver within the satellite clubs

Option 4 for the satellite youth club leaders to plan and deliver with their staff a consultation in line with the big conversation process.

When young people were informed of the possibility of closures, they were asked by the satellite youth club leader what option they would feel more comfortable with. From the feedback from young people, It was decided by all the satellite youth club leaders, that the big conversation process, would be better coming from the staff that the young people knew and were familiar with.

Week beginning 8th of January.

It was agreed that the first night back in club, a conversation would be had with the young people in attendance, this would be delivered by the satellite leaders, followed by the offer of both 1-2-1 sessions, and group sessions. This giving the young people the opportunity to have their say and record their thoughts, on the potential closures of the provision. Over two nights

Morriston Satellite Youth Club

Delivered the consultation through a group work process, over two sessions, focussing on the questions below.

What impact has the Club had on you?
What Impact would the closure of the club have?
Why clubs should stay open?

St Thomas Satellite Youth Club

Delivered the consultation through a group work process, focussing on the questions below, a petition was circulated, around the community by young people independently from the club.

What impact has the Club had on you?
What Impact would the closure of the club have?
Why clubs should stay open?
Why is club important?
How does club help you?

Gendros/Montana

The young people from both clubs have now had the opportunity to be consulted through 'the Big Conversation' process and their feedback is included.

Page 133
The full budget savings was also taken to the County wide Big Conversation consultation,

which had representation of young people through school representation, from across the City and County of Swansea, the youth club budget proposals were discussed at this event, allowing young people to voice their thoughts and opinions.

Q, Swansea Council should provide more suitable outreach programs for youth clubs by removing our satellite youth club provision at St. Thomas, Morriston, Gendros and Montana in 2018/2019 and at Friendship house in 2019/2020.

(Young people had 3 voting tokens, and chose to vote on their top 3 issues out of 14 options. Those who did not vote on this question had other priorities. There were 78 young people who took part in this exercise)

Total votes: 15

Agree: 6 Disagree: 9 Comments: 12

No because children need to have fun locally

- There is no need for youth clubs as most of them are unattended anyway
- Small clubs have a bigger impact
- There needs to be more youth clubs
- There should be more
- There should be more advertisements about them
- Need to raise awareness of youth clubs before closing them I have never heard of Friendship House

Consultation on the specific budget proposals ran from 14th December 2017 to 2nd February 2018. A survey was produced detailing the council's budget proposals, giving people the opportunity to provide their feedback. In total 1,158 people took part in the budget consultation survey.

Result relating to the proposal are below:

| | Strongly | Tend to | Tend to | Strongly |
|--|----------|---------|----------|----------|
| | agree | agree | disagree | disagree |
| Provide a more suitable outreach | 14.7% | 36.0% | 34.8% | 14.5% |
| programs for youth clubs by removing our | | | | |
| Satellite youth club provision at | | | | |
| St.Thomas, Morriston, Gendros and | | | | |
| Montana in18/19 and Friendship house in | | | | |
| 2019/20 | | | | |

What did your engagement activities tell you? What feedback have you received?

Through the consultation process the main things that young people fed back were;

- that they did not want the clubs to close because they see the club as somewhere they can go.
- It is a place where they can get advice, support and guidance from staff that they have a relationship with and can trust.
- To do activities that they want to do.
- It is a place where they can meet their friends, in a warm and friendly environment, and if it wasn't open they would be out on the streets, and may be getting into trouble in the communities where they live.

The young people fed back that closing the club would split them up from friends that they have within the community, that go to different schools or that they only see in school at break times. They would not get the chance to socialise with in the evenings with them. Young people were upset at the thought of the clubs closing. sessions.

In terms of the general public perceptaiton daged from the budget survey, views were

split in terms of the proposal with 51% agreeing and 49% disagreeing

How have you changed your initiative as a result?

What has happened as a result of the consultation? What mitigation have you put in place?

Over the next few months the staff within the clubs will continue working with young people in preparation for potential closures, looking at identifying other opportunities that they may be able to access.

Within all secondary schools, through our Quality assurance sessions with school leads, Managers working with key pastoral staff and lead workers working with young people and families will be offering support information and guidance on the availability of provision within the communities.

Managers and lead workers will be sign posting young people to the Youth Hubs within their geographical areas.

Youth hubs have been fully staffed and resourced in anticipation of young people attending from the satellite youth clubs.

Young People have been informed of their nearest provision, particularly Young People Service Provision's stated above.

Pre visits arranged to introduce young people to staff and young people that already attend the youth provision.

Where are the Youth hubs? How do the young people get there? Where are the hubs in relations to the satellite clubs?

The youth hubs are based at Blaenymaes, Townhill, Stadwen, Gorseinon.

Centre Based – The heading 'centre based' youth work can be further sub divided into 2 areas in Swansea, listed below each including a set of identifiers so that it is clear which type of approach is being used

Hub Youth Club (generic open access Hubs)

Key Identifiers:

1x Youth Hub Development Officer

5x Youth Club Workers

Youth Work Volunteer placements.

Run from our 4 Youth Service Hubs or from buildings where we have full time access and a fixed term lease, Gorseinon, Townhill, Stadwen, Blaenymaes.

Open minimum of 3 evenings per week for open access 6pm – 9pm

Larger target area for young people

Core funded

Fully resourced.

The Nearest Youth provision to Gendros is 15mins away, in The Blaenymaes Youth Hub and evidence shows that young people from Gendros, already attend the youth hub.

Young people can purchase, an all day pass, on public transport First Cymru, which would cost them £2:70.

The nearest youth provision to Montana is 20mins away, in the Townhill youth hub. Young people can purchase, an all day pass, on public transport First Cymru, which would cost them £2:70.

For future users the concerns will remain the same.

You need to distinguish between each yout rade to 35 osure and include information on how this will impact on current service users and also future services users in each of the area.

Any actions required (e.g. further engagement activities, mitigation to address any adverse impact, etc.):

- Continued consultation with young people on closures
- Continued consultation with young people on budgets

Section 5 – Other impacts:

Please consider how the initiative might address the following issues - see the specific Section 5 Guidance

| Foster good relations between | Advance equality of opportunity between |
|--------------------------------|---|
| different groups | different groups |
| Elimination of discrimination, | Reduction of social exclusion and poverty |
| harassment and victimisation | |

Please explain any possible impact on each of the above.

Foster good relations between different groups

The decision to keep or remove all satellite youth cubs would have similar impact across the affected areas as well as the young people who attend. We believe that the opportunities for young people to gain confidence in attending other community youth clubs can only serve to benefit to their social and individual development. Meeting new friends, reducing barriers and eliminating existing perceptions. We plan to arrange for staff to arrange a visit to all available youth hubs in order to relieve any anxiety or worries young people may have.

Advance equality of opportunity between different groups:

The decision to keep or remove all satellite youth cubs would have similar impact across the affected areas as well as the young people who attend. The Service has provided numerous opportunities for young people to have time and space to understand what may take place and why, they have given us feedback on their thoughts and feelings and this has been highlighted above. In addition to this we have informed all young people about the other possibilities in their area/ other local provisions available to them, sign post them to Young Peoples Service provisions e.g. school work, lead work, school pastoral staff etc.

Elimination of discrimination harassment and victimisation

The decision to keep or remove all satellite youth cubs would have similar impact across the affected areas as well as the young people who attend. Young People report that youth clubs get them off the streets, therefore if Young people were unable to attend a provision this may mean young people being out more frequently in their community leading to the possibility of Anti- Social behaviour to mitigate against the impact the service has provided numerous opportunities for young people to have time and space to understand what may take place and why, they have given us feed back on their thoughts and feelings and this has been highlighted above, in addition to this we have informed all young people about the other possibilities in their area/ other local provisions available to them, sign post them to Young Peoples Service provisions e.g. school work, lead work, school pastoral staff etc.

The decision to keep or remove all satellite youth cubs would have similar impact across the affected areas as well as the young people who attend. We acknowledge that any of the individuals attending could be negatively impacted by the closures of the youth satellite clubs; resulting in young people becoming, socially excluded from the communities they belong too and live in. Also, resulting in a negative impact on community cohesion, because they haven't got somewhere to socialise together within the community they live.

To reiterate the service has provided numerous opportunities for young people to have time and space to understand what may take place and why. They have given us feed back on their thoughts and feelings and this has been highlighted above. In addition to this we have informed all young people about the other possibilities in their area/ other local provisions available to them by sign posting them to Young Peoples Service provisions e.g. school work, lead work, school pastoral staff etc.

What work have you already done to improve any of the above?

Staff from the satellite youth clubs have held consultations within the individual clubs. A Big consultation held by the City and County of Swansea, included young people from all of the secondary schools in Swansea, providing an opportunity to discuss the potential closures of the satellite clubs and the impact of this.

Satellite youth club staff have been discussing the other opportunities young people have within the geographical areas, Youth hubs.

Is the initiative likely to impact on Community Cohesion? Please provide details.

Potentially with the closure of the satellite youth clubs, it will have a negative impact and could contribute to young people becoming, socially excluded from the communities they belong too and live in. This could also resut in a negative impact on community cohesion because they do not have somewhere to socialise together, within the communities they belong to and live in. We have started informing young people about the other possibilities/opportunities in their area and other local provisions available to them by sign post them to Young Peoples Service provisions e.g. school work, lead work, school pastoral staff etc. This is building young people's resilience, confidence and ability to mix with young people, staff and community members from different geographical areas across the city.

How does the initiative support Welsh speakers and encourage use of Welsh? We treat people who speak Welsh no less favourably that people who speak English and we have the capacity in the service to ensure that equal opportunities in line with the

welsh language is adhered to at all times

Actions (to mitigate adverse impact or to address identified gaps in knowledge). To mitigate the impact of the potential closures for the satellite youth clubs,

- Within all secondary schools, through our Quality assurance sessions with school leads, Managers working with key pastoral staff and lead workers working with young people and families will be offering support information and guidance on the availability of provision within the communities.
- Managers and lead workers will be sign posting young people to the Youth Hubs within their geographical areas.
- Youth hubs have been fully staffed and resourced in anticipation of young people attending from the satellite youth clubs.
- Young People have been informed of their nearest provision, particularly Young People Service Provision s stated above.

- Pre visits arranged to introduce young people to staff and young people that already attend the youth provision.

Section 6 - United Nations Convention on the Rights of the Child (UNCRC):

Many initiatives have an indirect impact on children and you need to consider whether the impact is positive or negative in relation to both children's rights and their best interests. Please read the UNCRC guidance before completing this section.

Will the initiative have any impact (direct or indirect) on children and young people (think about this age group holistically e.g. disabled children, those living in poverty or from BME communities)? If not, please briefly explain your answer here and proceed to Section 7.

The initiative will have a direct impact on young people

All initiatives must be designed / planned in the best interests of children and young people.

Best interests of the child (Article 3): The best interests of children must be the primary concern in making decisions that may affect them. All adults should do what is best for children. When adults make decisions, they should think about how their decisions will affect children. This particularly applies to budget, policy and law makers.

Please explain how you meet this requirement:

The initiative does impact on young people and therefore the closure of the satellite clubs would not be in the best interests of young people. We are fortunate to be able to extend the offer of our Youth hubs as an alternative option.

Actions (to mitigate adverse impact or to address identified gaps in knowledge).

To mitigate the impact of the potential closures for the satellite youth clubs, the service have strong working partnerships with every comprehensive school, across the city and county of Swansea, young people will access support via lead workers linked to these. Young people services staff will also be able to divert young people to the evolve Youth hubs, and any other youth provision that are situated across the City.

Section 7 - Monitoring arrangements:

Please explain the monitoring arrangements for this initiative:

Monitoring arrangements:

- Further consultation with young people
- Further consultation with all stakeholders
- Quality Assurance meetings with key pastoral leads within secondary schools
- School lead Multi-agency meetings to review at risk young people in the community

Actions:

- To monitor the potential closures we will work closely with our partners, police, schools, and various other organisations, within the communities, which may be effected by the closures.
- We will monitor the attendances very closely from the youth hubs, to see if young people from the affected areas have started to use the facilities. If they are not, will use our links within the school to check on young people's wellbeing and progression and make sure the offer of the Hub access is provided

Section 8 – Outcomes:

Having completed sections 1-5, please indicate which of the outcomes listed below applies to your initiative (refer to the guidance for further information on this section).

| Outcome 1: Continue the initiative – no concern | |
|--|----------------|
| Outcome 2: Adjust the initiative – low level of concern | \boxtimes |
| Outcome 3:Justify the initiative – moderate level of concern | |
| Outcome 4: Stop and refer the initiative – high level of concern. | |
| For outcome 3, please provide the justification below: | |
| For outcome 4, detail the next steps / areas of concern below and refer to your Head of Serv | ice / Director |
| for further advice: | |
| Tol further advice. | |

Section 9 - Publication arrangements:

On completion, please follow this 3-step procedure:

- 1. Send this EIA report and action plan to the Access to Services Team for feedback and approval accesstoservices@swansea.gov.uk
- 2. Make any necessary amendments/additions.
- 3. Provide the final version of this report to the team for publication, including email approval of the EIA from your Head of Service. The EIA will be published on the Council's website this is a legal requirement.

EIA Action Plan:

| Objective - What are we going to do and why? | Who will be responsible for seeing it is done? | When will it be done by? | Outcome - How will we know we have achieved our objective? | Progress |
|---|---|--|--|----------|
| To support the young people effected by potential satellite closures through further consultation | Satellite youth club leader and staff. | As soon as the decision is made. | Young people are aware and fully kept up to date. | |
| Provide young people with alternatives to the closed provision. | Satellite youth club leaders and staff | Start immediately. | Young people are attending alternative provision. | |
| Utilise staff from the satellite youth clubs, to work sessions at the youth hubs, making the transition for gyoung people easier. | Managers supporting Satellite youth club staff in the undertaking of this task | Fazed in as soon as possible. | Young people being registered at the Hub provision. | |
| Nork closely with partners to monitor the situation moving forward, utilising key partners in secondary schools, multi-agency meetings and quality assurance 'check ins' on those young people effected by the potential closures | Managers, lead workers, and youth Hub development officers | Consultations, meeting with partners, on a staged approach | Report completed. | |
| Arrange visits to relieve young people's anxieties and perceptions on the alternative clubs/communities | Youth Hub Development Officers | Before April 2018 | Visit feedback via report. | |
| | | | | |

APPENDIX G

PONTYBRENIN PRIMARY SCHOOL HEADTEACHER/PRIFATHRO: Mr P S Williams



Glyn Rhosyn

Gorseinon

SWANSEA SA4 6HX

Tel/Ffôn: 01792 891151

01792 891053

Email/E-bost: Pontybrenin.Primary@swansea-edunet.gov.uk

Web Site/Gwefan: www.pontybreninprimary.com

Dear Councillor Stewart,

The school budget forum formally responds to the education budget proposed for April 2018-March 2019 with the following observations:

1. Swansea schools continue to provide excellent value for money and have above average ESTYN inspections compared to any other local authority within the education consortium, even though the monies distributed to Swansea schools compare unfavourably to other local authorities in the consortium and indeed across Wales.

The forum understands that part of our poor funding position, reflects the nature of the formula used by Welsh Government to allocate Revenue Support Grant to Councils and the way that this is heavily weighted to local authorities where 'sparsity' is a strong factor.

This funding position seems to be further exacerbated by the way in which grant funding is allocated to authorities through the regional consortia, as this again seems to disadvantage schools in urban settings. In simplistic terms, Local authorities such as Swansea and Neath Port Talbot who are more urban in nature get less money per pupil than the other four Local authority regions in the consortia.

This situation has a negative influence on providing a broad and balanced curriculum. For example, a school in Carmarthenshire with 600 pupils will receive far more money than a similar sized school in Swansea. This is due to the 'perceived' need to give greater amounts to schools where the geographical landscape is sparse i.e. Rural settings

The forum appreciates and acknowledges that the leader of learning in the cabinet and the chief education officer are working hard to change the funding formula that the consortium adopts. However when you have six chief education officers, four of whom represent local authorities that are 'sparse' in nature, the forum wonders how successful the two representatives of the urban authorities are going to be in changing the formula funding to a more equitable per pupil formula across the regions in the future. The forum acknowledges the level of challenge faced to bring about a change and has every faith that they will continue to face up to this challenge and try to elicit a positive change for Swansea.

It is the forums understanding that there is a move to a more centrally defined future structure for ERW across the six local authorities with less direct involvement of the local authorities.

This is a significant concern for the Forum as is anticipated that the financial situation for Swansea is going to get worse. This is maybe something that needs investigating and the forum is happy to use any resources at it's disposal to help ensure a better settlement for Swansea.

2. Head Teacher colleagues at the School Budget Forum recognise that the Local Authority is in an invidious position when setting a budget for education. They appreciate that funding levels devolved from Westminster to Welsh Government are far from generous, and that in turn the funding delegated to Swansea is not enough to cover the significant demands and cost pressures the Authority's services face. They also realise that it would be impossible for the Council to address all of Education's needs without significantly cutting funding to other services to a level that would mean thay they could not function, let alone function effectively.

Nevertheless, whilst there are difficult choices for the cabinet to make, it is the Budget Forum's role to advocate for Education in Swansea and to raise awareness of how the potential decisions Councillors might make, will affect schools and their communities. The council is heartened to hear Councillors say that they are committed to Education, and that the relative prioritisation of school budgets is very much welcomed, however, given some of the recent events, there are questions as to how deeply embedded and principled the commitment is.

Do we want our children in education to have more limited opportunities to find and develop their talents in schools because head teachers cannot offer the same opportunities due to financial restrictions?

Whilst the Forum supports the Council's bid to be recognised as a 'City of Culture', the forum would consider that the culture should be recognised as a culture of learning, where there are high expectations for the young people of Swansea to succeed, backed up with strong financial investment by the council to schools and high quality learning and creative opportunities.

The forum recognises that the council's desire to generate a local economy that is attractive to large I.T. businesses, who will invest their money into a skilled workforce, is a bold and positive move, but if we are to be at the forefront of new technological innovations, we will need a workforce that is local and capable to fill these essential posts. Only if we invest in education and schools will this result in ambitious, capable, enterprising and healthy constituents of the future.

As a Forum, we do not accept the majority of constituents are more interested in refuse collections and street lights staying on. We feel the constituents want the younger members of their family to prosper and achieve success through apprenticeships and qualifications that cannot be taken away from them, but will be their passports for success in their lives. If the Council's consultation with constituents contained more focussed questions, relating to this and its prioritisation, perhaps the responses would see education given a higher status in responses.

As well as considering future potential, the forum believes that with diminishing real terms financial resources, the current excellent performance of schools is unsustainable in the short and long term future. Many schools have been projected to have a deficit budget in 2018/2019 and anticipate severe financial difficulty. Schools are already cutting back on staff

and in turn, creative learning programmes, this can only impact negatively on the excellent work being done and the standards achieved.

3. Your recent presentation to the head teachers of Swansea, proposing a relative prioritisation of education was welcomed by all stakeholders. You stated at the time that schools could be assured of a £2.2 m cash increase in the delegated schools budget and that if there was any additional funding in the final local Government finance settlement then this would also be passed on fully to schools. You hoped at the time that this might bring the cash increase to around £3.5m. So it is pleasing to see that in your recent media interviews http://www.itv.com/news/wales/2018-01-11/headteachers-warn-schools-in-wales-are-at-breaking-point-due-to-budget-cuts/ you stated that schools can expect to receive additional funding of £3.5m.

The Forum presumes that this amount reflects the level of additional funding received in the final financial settlement and honours the commitment you gave at the Headteacher meeting to pass on any such additional funding. The forum would simply ask for confirmation that schools will indeed see a £3.5m cash increase in the delegated schools budget next year.

However, I have been asked to raise with you the fact that other comments made in the same media interview have raised concerns.

You referred the there being 'no cuts in education.' Whilst this may well be the case in terms of cash cuts, this is certainly not the case in real terms. Schools will still need to cover the increased pension contributions expected of employers as well as the cost of the Local Authority's generous pay award offered to LSA's and the associated on-costs that will go with this award. There will undoubtedly also be other costs to be covered in addition to these. Whilst the forum recognises that a £3.5 m cash increase in the delegated schools budget is considerably more than the funding that might be expected following the financial settlement provided by the Welsh Government to Swansea, it nevertheless would still represent a real terms cut for schools once all the cost pressures are considered. These amount to well in excess of £4m, or 3% as we understand it, whereas even the higher £3.5m cash increase you have stated would be lower at around 2.5% for all schools across Swansea.

With regard to the 'Fair Funding Campaign', it was hoped that the message sent out to parents from all schools in Swansea be communicated supportively by the council and that your previous commitment to 'carefully manage future media messages' would be respected and enacted. As such we believed that there was a collegiate point of view agreed professionally between schools and the council, and this would be conveyed by public support during media coverage. However, in the interview you gave, this does not appear to be the case and many have found this to be disappointing.

As broadcast, your interview appeared to be suggesting that the funding issues highlighted by the 'National Fair Funding Campaign' did not apply to Swansea. However, whilst we recognise the clear relative prioritisation of Education budgets in recent years, schools nevertheless continue to face significant real terms reductions in funding and considerable financial challenges. In the current financial year, the funding of schools in Swansea is still ranked as 18 of 22 Local Authorities across Wales. Schools in many other authorities continue to be funded at a higher level, and so the campaign for fair funding is most relevant to Swansea schools. This position continues to be a disappointing one.

It may not have been your intention in the interview which you gave in the morning at county hall, to give somewhat conflicting messages, your responses certainly give a different perspective to that given to parents at the fair funding campaign on the same night. Many parents were pleased to see you at the meeting and some recorded on their mobile phones your public conversations with the audience on the fair funding campaign.

Until now school leaders have embraced the improved communication and frank discussions with officers and the cabinet in moving education forward together as a Local Authority. However, the impression given by the interview, coupled with the surprise announcement of car parking charges in schools, i.e. no consultation with the groups who have worked hard with the authority to make meaningful changes to funding and spending, has eroded confidence and trust that we are working together to solve the challenges faced by all.

Whilst appreciating that perhaps the intention of introducing a parking fee in schools is intended to generate income to schools, it would seem that the possible impact of such a move has not been thought through. As schools have delegated funding and powers to decide on expenditure and income generation, should this not be a Governing body and not a Council decision?

Moreover, the forum would not consider this to be deliverable in practice.

Forum concerns include the fact that, where it is an option, staff are likely to use public highways where this is an option, causing issues for local residents. Schools are likely to see an increase in the cost of travel expense claims, in fact resulting in increased expenditure. The fee will also be seen as a tax on working in school with the loss of goodwill.

The Forum also asks if it has been confirmed that it would not conflict with national terms and conditions? How will the money be collected and passed to schools? Also, as indicated in 67 head teacher replies to the school budget forum in November, if employees within schools were afforded the same rights as other employees (agile working/ flexitime) of the council, they would not argue with the car charge. If the council are expecting staff to pay for parking in line with other services, can schools expect that repairs will be paid for in the same way that those who work in the main buildings are not expected to contribute to repairs of the Civic Centre.

These are just a few practical issues that do not appear to have been adequately considered. The forum would also seek confirmation and on- going evidence that such a charge would be extended to all council staff and not just school based staff, as you assured headteachers at the budget meeting.

Delegation of powers means total delegation of powers. It is important to note that none of the other 21 local authorities have proposed such a scheme as a local authority whole scale directive.

In conclusion, it is important to note that the Joint Finance Group has regularly met this year with Local Authority Officers to analyse the way in which all schools are funded through the Swansea schools funding formula, so that it is based on strong principles and as far as can be achieved, meets the needs of the pupils in our care. This level of understanding I feel is sector leading across the consortium and one that could help the consortium look at their own funding principles in the future.

It is also noteworthy is the fact that service level agreements (SLA's) have been closely scrutinised with significant challenge given to the managers of each service. So whilst charges to schools have significantly increased as a whole with pay and other cost pressures, the close scrutiny has identified reductions in costs of a number of service level agreements which have totalled over £69000. This has brought about efficiency savings and effective working for schools and Local Authority departments alike. An example of good practice must continue in the future, as it has proved beneficial to all schools.

The forum would wish to invite you to the next meeting, but mindful that this is quite a few weeks away, would suggest that these concerns could be considered further as part of the forthcoming Education Strategy Group agenda.

Lastly, I hope the details provided in the forums response are carefully considered and that financial investment in Swansea schools does not portray a 'graveyard of ambition' but a forward thinking council that gives Swansea schools first priority, not relative priority.

Yours Faithfully,

Philip Williams

(Head teacher and Chair of the School Budget Forum)

Resources Directorate

| | ORIGINAL BUDGET 2017/2018 £ | ORIGINAL BUDGET 2018/2019 £ |
|---|---|---|
| Resources Directorate | | |
| Resources Directorate Central Training Corporate Customer Services Corporate Training Welsh Translation Unit | 166,200 284,200 982,500 273,800 256,200 1,962,900 | 215,300 230,700 1,031,200 246,700 107,200 1,831,100 |
| Head of Commercial Services | | |
| Commercial Team & Procurement | 638,700 | 670,200 |
| | 638,700 | 670,200 |
| Head of Comms & Customer Engagement | | |
| Access to Services Communications Corporate Marketing Corporate Mgt Team Support Design and Print Commissioning Review Senior Staff Reductions | 265,000 183,700 297,500 358,800 222,200 -28,000 -84,000 | 239,300 211,900 330,600 366,900 240,200 -28,000 -84,000 |
| Head of Financial Services & Service Centre | 1,215,200 | 1,276,900 |
| Audit Benefits Finance DMT Financial Services Pensions Performance and Delivery Revenues Service Centre Treasury and Technical Commissioning Review Senior Staff Reductions | 666,100 23,425,900 344,500 1,408,800 -41,000 260,600 274,200 1,979,300 518,100 15,000 -147,000 28,704,500 | 620,500 23,915,700 373,900 1,396,500 -23,000 281,700 471,100 2,044,000 531,300 15,000 0 |

Resources Directorate

| | ORIGINAL BUDGET 2017/2018 £ | ORIGINAL BUDGET 2018/2019 £ |
|--|---|--|
| Head of Human Resources & OD | | |
| Health and Safety Human Resources Commissioning Review Senior Staff Reductions | 938,100 638,100 -56,000 -175,000 | 1,017,600 622,700 -56,000 -93,000 |
| | 1,345,200 | 1,491,300 |
| Head of Digital Services & Transformation | | |
| Departmental Management Team Digital Services & Business Improvement Digital Solutions & Infrastructure Commissioning Review Senior Staff Reductions | 356,600 3,413,000 3,401,000 -9,000 -152,000 | 308,300 3,088,300 3,901,500 0 |
| | 7,009,600 | 7,298,100 |
| Head of Legal & Democratic Services | | |
| Complaints Coroners Democratic Services Information Governance Unit Legal Services Overview and Scrutiny Unit Commissioning Review | 224,100 482,500 2,700,100 0 1,818,000 217,600 -19,000 | 231,300 624,800 2,501,000 40,000 1,884,100 224,800 -19,000 |
| Sustainable Surenasa Comparete Divestavete | 5,423,300 | 5,487,000 |
| Sustainable Swansea-Corporate Directorate Workstreams Senior Staff Reductions | -2,873,900 -177,000 -3,050,900 | -5,597,900 -177,000 -5,774,900 |
| | -3,030,300 | -5,11-4,500 |
| Total Resources Directorate | 43,248,500 | 41,906,400 |
| Rebasing : Inter Service transfers/virements Rebasing : 2018/19 funding/responsibilities | 484,700 0 | |
| Total Resources Directorate | 43,733,200 | |

People Directorate - Poverty & Prevention

| Adult Prosperity & Wellbeing Service Early Intervention Services Partnership Performance & Commissioning Poverty and Prevention Young Peoples Services Senior Staff Reductions 17/18 Poverty & Prevention Staffing Savings Total People Directorate - Poverty & Prevention Rebasing: Inter Service transfers/virements | ORIGINAL BUDGET | ORIGINAL BUDGET |
|--|---|---|
| | 2017/2018 £ | 2018/2019 £ |
| Head of Poverty & Prevention | | |
| Partnership Performance & Commissioning Poverty and Prevention | 1,086,500 788,300 1,889,500 422,300 2,091,700 -146,000 | 960,400 1,035,900 2,164,800 237,000 2,034,900 0 -55,000 |
| | 6,132,300 | 6,378,000 |
| Total People Directorate - Poverty & Prevention | 6,132,300 | 6,378,000 |
| Rebasing : Inter Service transfers/virements Rebasing : 2018/19 funding/responsibilities | 149,700 0 | |
| Total People Directorate - Poverty & Prevention | 6,282,000 | |

People Directorate - Social Services

| | ORIGINAL BUDGET 2017/2018 £ | ORIGINAL BUDGET 2018/2019 £ |
|---|---|---|
| Head of Adult Services | | |
| Central Services Service Strategy and Regulation Disability Residential & Day Care Learning Disabilities & Mental Health Support Integrated Services - Domiciliary Care & Hubs Integrated Services - External Residential Integrated Services - Other Older Persons Residential and Day Care Safeguarding/Wellbeing Support | 436,000 660,100 6,994,000 11,945,400 18,604,900 13,307,100 2,473,900 6,711,700 3,525,200 2,738,000 | 530,400 716,050 7,036,250 17,849,150 19,626,250 14,494,100 2,979,000 6,981,150 2,225,050 3,665,400 |
| Commissioning Review Senior Staff Reductions | -139,000 -362,000 66,895,300 | -669,000 -457,400 74,976,400 |
| Head of Child & Family Services | , , | , , |
| Accommodation Services Aftercare Assessment and Care Management Family Support Services Regional Services Residential Care-Internal Provision Commissioning Review Senior Staff Reductions | 17,289,000 894,900 11,546,200 3,397,400 2,141,900 519,700 -11,500 -402,000 | 16,411,550 849,000 12,888,750 3,475,800 2,177,150 525,000 0 -228,650 |
| | 35,375,600 | 36,098,600 |
| Total People Directorate - Social Services | 102,270,900 | 111,075,000 |
| Rebasing : Inter Service transfers/virements Rebasing : 2018/19 funding/responsibilities | -951,500 7,057,000 | |
| Total People Directorate - Social Services | 108,376,400 | |

People Directorate - Education

| | ORIGINAL BUDGET 2017/2018 £ | ORIGINAL BUDGET 2018/2019 £ |
|---|--|---|
| Delegated Schools | | |
| School Cost Centres | 143,607,660 | 147,013,217 |
| | 143,607,660 | 147,013,217 |
| Chief Education Officer | | |
| Mgt & Admin Effectiveness Schools At Risk SIPD WJEC Subscriptions | 101,300 240,056 17,000 36,000 | 129,900 109,056 0 36,000 |
| | 394,356 | 274,956 |
| Head of Strategic Planning Improvement Group | | |
| Management Systems Unit Improvement and Monitoring Unit Broadband & Cloud Technology Learning Portal Team Stakeholder Engagement Unit | 176,200 133,000 410,000 80,500 215,300 | 184,400 95,200 400,000 48,500 196,800 |
| | 1,015,000 | 924,900 |
| Head of Achievement & Partnership Service | | |
| Education Improvement Service Welsh Service | 1,331,300 45,000 | 1,178,100 39,600 |
| | 1,376,300 | 1,217,700 |

People Directorate - Education

| | ORIGINAL BUDGET 2017/2018 £ | ORIGINAL BUDGET 2018/2019 £ |
|---|--|---|
| Head of Vulnerable Learner Service | | |
| Head of Learner Support Service Behaviour & Learning Support Home Tuition Service One To One Support One To One Support Secondary Psychology Service Recoupment/Out of County SEN Statementing & Support EOTAS Pupil Referral Units School Transport - Special Catering Staff Canteen Cleaning Services Free Breakfast School Meals Service Contr. To Swansea Safeguarding Children Board Miscellaneous Grants School And Governor Unit School Transport Continuing Education Welfare Service Youth Offending Team Ethnic Minority Achievement Unit Swansea Music Service | 115,200 1,113,800 489,000 796,300 395,800 726,400 1,780,000 3,165,800 2,927,400 1,687,300 806,900 0 120,300 588,700 -92,700 14,000 0 384,500 5,557,700 561,200 536,100 55,300 98,300 129,200 | 103,300 1,117,000 341,500 735,573 0 702,600 1,750,000 3,156,600 3,240,200 1,807,800 1,094,200 0 119,760 519,700 -41,900 14,000 67,400 394,000 5,682,700 561,200 621,200 0 949,000 142,600 |
| Senior Staff Reductions 17/18 | -98,000 21,858,500 | 0 23,078,433 |

People Directorate - Education

| | ORIGINAL BUDGET 2017/2018 £ | ORIGINAL BUDGET 2018/2019 £ |
|---|--|--|
| Head of Education Planning Resource Service | | |
| Additional School Support Capital Planning & Delivery Unit Continuing Education & Pensions DfES Post 16 Education Improvement Grant for Schools Empty Properties Funding And Information Unit Health & Safety Management & Admin-Planning & Resources Non Delegated Primary - Pensions, Insurance & Public Duties Non Delegated Secondary - Pensions, Insurance & Public Duties Non Delegated Special - Pensions, Insurance & Public Duties Pupil Deprivation Grant Retained DfES Post 16 Funding | 78,100 352,085 500,900 -5,748,745 719,744 15,600 82,700 100,000 100,000 2,755,300 3,259,600 40,500 -6,646,700 115,000 | 78,200 377,725 501,000 -5,207,945 703,418 16,800 91,400 84,500 101,700 2,295,426 3,155,900 41,600 -7,011,930 75,000 |
| | -4,275,916 | -4,697,206 |
| Total People Directorate - Education | 163,975,900 | 167,812,000 |
| Rebasing : Inter Service transfers/virements Rebasing : 2018/19 funding/responsibilities | 139,900 0 | |
| Total People Directorate - Education | 164,115,800 | |

Place Directorate

| | ORIGINAL BUDGET 2017/2018 £ | ORIGINAL BUDGET 2018/2019 £ |
|---|--|--|
| Head of Corporate Building & Property Services | | |
| Facilities Management Strategic Estates Properties Property Preventative Maintenance Corporate Building Services Trading Community Budgets Senior Staff Reductions 17/18 | 3,462,200 -2,179,400 3,540,000 1,496,800 676,400 -90,000 | 2,597,200 -1,751,000 3,464,300 1,727,900 720,400 0 |
| | 6,906,000 | 6,758,800 |
| Head of Highways & Transportation | | |
| Car Parking and Enforcement Transportation Traffic Management Central Transport Engineering Highways Swansea Marina Directorate and Other Costs Senior Staff Reductions 17/18 | -2,266,800 4,403,000 991,100 -617,900 605,600 6,743,400 -75,300 471,200 -207,000 | -2,937,300 4,730,600 1,079,600 -657,300 477,600 7,067,500 -81,400 175,500 0 |
| Head of Waste Management & Parks | | |
| Household Waste Recycling Centres Parks Recycling Residual Disposal/Tir John Residual Waste Collection Trade Refuse Neighbourhood Working Directorate and Other Costs Senior Staff Reductions 17/18 | 723,900 4,594,100 1,947,300 3,682,800 2,832,900 -193,000 3,978,300 922,000 -70,000 | 748,800 5,101,000 4,230,400 3,688,600 2,948,200 -192,700 4,463,500 856,400 0 |
| Place Placetons | 18,418,300 | 21,844,200 |
| Place Directorate | | |
| Place Directorate Workstreams | 360,150 -627,700 | 591,800 -1,365,000 |
| | -267,550 | -773,200 |

Place Directorate

| | ORIGINAL BUDGET 2017/2018 £ | ORIGINAL BUDGET 2018/2019 £ |
|--|--|---|
| Head of Cultural Services | | |
| Archives Arts Community Buildings Development and Outreach Libraries Sport and Recreation Tourism, Marketing and Events Directorate and Other Costs Senior Staff Reductions 17/18 | 257,700 2,962,750 218,900 218,800 2,970,400 1,811,900 1,571,500 382,700 -174,000 | 266,500 2,489,100 205,800 233,900 3,067,700 2,596,400 1,572,400 428,200 0 |
| Head of Planning & City Regeneration | | |
| Business Support Property Development City Centre Management and Indoor Market European Team Major Projects, Design and Conservation Planning Control Planning Policy and Environment Directorate and Other Costs Senior Staff Reductions 17/18 | 385,419 636,298 -256,900 0 123,500 675,700 1,069,000 41,583 -94,000 | 393,519 581,998 -295,500 0 105,100 614,900 1,057,400 290,683 0 |
| Head of Housing and Public Protection | _,000,000 | _,, ,,,,,, |
| Building Regulations Burials and Cremations Food Safety Licensing Pollution Public Health Registrars Trading Standards Housing Grants to the Independent Sector Housing Renewals and Adaptations Housing Strategy, Advice and Support Other Housing Services Directorate and Other Costs Senior Staff Reductions 17/18 | 99,700 -560,200 580,600 -96,300 719,300 786,700 17,900 586,200 40,500 144,800 1,343,100 690,700 269,500 -87,000 | 120,100 -653,200 614,900 -31,400 750,800 827,600 21,100 613,300 40,500 216,500 2,055,500 472,800 263,800 0 |
| | 4,535,500 | 5,312,300 |

Place Directorate

ORIGINAL BUDGET BUDGET
2017/2018 2018/2019
£ £

Total Place Directorate 52,440,800 56,605,000

Rebasing : Inter Service transfers/virements 177,200
Rebasing : 2018/19 funding/responsibilities 2,516,000

Total Place Directorate 55,134,000

Agenda Item 11.



Report of the Section 151 Officer

Council - 1 March 2018

Capital Budget & Programme 2017/18- 2023/24

Purpose: This report proposes a revised capital budget for

2017/18 and a capital budget for 2018/19 - 2021/22

(2023/24 for Band B schools)

Policy framework: None

Consultation: Cabinet Members, Corporate Management Team

(CMT), Legal, Finance and Access to Services

Recommendation: The revised capital budget for 2017/18 and a capital

budget for 2018/19 - 2023/24 as detailed in

appendices A, B C, D, E and F is approved.

Report Author: Ben Smith

Finance Officer: Ben Smith

Legal Officer: Debbie Smith

Access to Services Officer: Sherill Hopkins

1 Introduction

- 1.1 This report details:
 - Revised capital expenditure and financing proposals for 2017/18
 - Capital expenditure and financing proposals for 2018/19 2021/22
 - Extended to 2023/24 in relation to Band B schools (to fit Welsh Government timeframes)
- 1.2 Capital spending and funding proposals in relation to the Housing Revenue Account (HRA) are detailed in a separate report to be considered.
- 1.3 The budget proposals are detailed in appendices to this report as follows:

Appendix A Summary of General Fund Capital Expenditure and Financing 2017/18 – 2023/24

Appendix B C21st Schools Programme Band A Capital Expenditure

and Financing 2017/18 - 2018/19

- Appendix C C21st Schools Programme Band B Capital Expenditure and Financing 2017/18 2023/24
- Appendix D Material changes to the original 2017/18 budget
- Appendix E General Fund Capital Budget 2017/18 2021/22
- Appendix F Total General Fund Capital Budget (including C21st Schools)
- 1.4 The pre-existing capital programme requires significant supported borrowing of £43.713m over its lifetime to enable completion.
- 1.5 The schedule outlined in Appendix D outlines the material changes to the 2017/18 approved capital programme.
- 1.6 Appendices B, C and E outline an ambitious programme of capital investment including:
 - a significant continuing programme of IT investment across CCS
 - the continued investment in Swansea Schools, including the completion of Band A Schools and implementing over several further years the Band B phase of the 21st Century Schools Programme
- 1.7 The additional capital investment identified above will attract significant grant funding (21st Century Schools and Swansea City Region Deal), however the programme will still require a material unsupported borrowing to enable completion alongside the use of capital receipts as they are realised. Furthermore some schemes have the potential to provide additional revenue streams of property income, or, subject to agreement, in due course, with Welsh Government, retained elements of non-domestic rates or possibly tax increment financing as further powers devolve to Welsh Government and then on to local government.
- 1.8 Notwithstanding this scale of ambition, each major scheme will, as is always the case, be considered on the overall merits of each business case, both in capital cost, and revenue income streams where appropriate, and unsupported borrowing will be undertaken on a phased basis within the overall envelope for affordability which is considered over the medium to long term to be up to £200m.
- 1.9 Furthermore it has to be recognised that the scale of funding proposed to be injected by this Council, leverages in significant additional sums:
 - over £90m of Welsh Government funding for Band B schools
 - a City Deal, worth, across the region, around £1.3 billion.
- 1.10 The Swansea City & Waterfront Digital District project is one of eleven projects comprising the wider City Deal. It has been developed by the Council, in partnership with University of Wales Trinity Saint David (UWTSD). The core aim of the project is to create a strong and vibrant digital city that will be the economic engine of the wider city region. There are 3 main components: a Box Village and Innovation Precinct project (led by UWTSD); a Digital Village, which includes 100,000 sq. ft. of flexible and affordable office accommodation for tech businesses (led by the Council); and a Digital Square and Arena which will deliver a 3,500 seat Digital Arena and associated developments (also led by the Council). A 5 case business model has been prepared which describes the project in great detail,

including the benefits, costs, and income derived. This information has been submitted to UK and Welsh Governments for their consideration. The Digital Square forms part of the Swansea Central redevelopment with Outline Planning Consent granted last year. An Arena operator has been procured with legal documentation to be signed on 2nd February 2018. A two stage contractor procurement exercise has also commenced with selection of a successful contractor for stage 1 programmed for May 2018. Following approval this will allow the Council to work with them then to firm up the final cost of the scheme, and subject to final authorisation and contracts, to start on site before the end of this year. With regard to Digital Village, Council officers are currently analysing bids for appointing a consultant team to review the outline design of the Tech Industries Employment Hub building, progress to RIBA Stage 4 and deliver the project to practical completion.

2 Capital Budget 2017/18-2023/24

2.1 Spending in the current year is forecast to be £61.284 m (GF £52.046m plus Schools programme £9.238m) – an increase of £11.012 m (see Appendix D) compared with the original estimate of £50.272 m.

This increase is due to the following:

- the addition of grant funded and non-grant funded schemes after Council approved the capital budget in February 2017, together with increases in the cost of schemes following detailed design and planning.
- the net balance of schemes carried over from 2016/17 into 2017/18 and schemes carried over from 2017/18 into 2018/19.
- 2.2 The proposed capital programme 2017/18 2023/24 and associated financing is set out below in 2.3 for The General Fund Programme and 2.4 for The 21st Century Schools Programme :
- 2.3 <u>The General Fund Programme and Financing 2017/18 -2021/22</u>
 - 2.3.1 The General Fund programme is summarised in Appendix A and detailed in Appendix E. The attached proposals exclude the Housing Revenue Account capital budget which is detailed in a separate report.
 - 2.3.2 The Capital Budget report considered by Council on 23rd February 2017 outlined an unsupported borrowing requirement in the four year forward programme of £37.899 m made up of £12.98 m for the 21st Century Schools programme and £24.919 m for the rest of the General Fund capital programme.
 - 2.3.3 The updated General Fund programme is summarised in Appendix A, B and C, in addition, Appendix F summarises the total General Fund programme including C21st Schools. This highlights a 4 year forward programme expenditure of £318.283m (Appendix F), including Band B Schools to 2023/24; identifying an unsupported borrowing requirement of potentially £98.252m (Appendix A). This reflects a significant increase in the unsupported borrowing requirement of the capital programme. The capital planning envelope for unsupported borrowing requires significant revenue funding to service the finance and this is set out in both the reports on the revenue budget and the medium term financial plan.
 - 2.3.4 Phased, considered affordable borrowing, within the overall planning envelope will develop over the next 5-7 years and, in the case of the Page 158

funding, from the City Deal, the next 15 years. The major schemes added to the General Fund Capital Programme are as follows:

- 2.3.5 Agile and Mobile IT equipment £10.4m
 - City Centre schemes (Hafod HLF, indoor market & castle Sq) £2.5m
 - Highways £1.4m additional funding per annum
- 2.3.6 As outlined above, the material additions in this year's GF capital programme do not include the proposed Swansea Central City Centre Development Swansea Central and the projects associated with the Swansea City Region Deal. As the schemes develop and budgets are firmed up, the required corporate governance requirements shall be observed with the submission of individual FPR7 reports.
- 2.3.7 Although there is significant accompanying grant funding and City Region Deal funding for these schemes, there is still a substantial unsupported borrowing requirement to underwrite these schemes.

2.4 Schools Programme and Financing 2017/18 -2023/24

2.4.1 The Welsh Government announced its support for an agreed programme of school building improvements in early 2012. This programme – termed the 21st Century Schools Programme – is funded by a 50% contribution from the Welsh Government and a 50% contribution from the Council towards a programme Band A total of £51.46m (£51.31m C21st programme plus £150k Challenge Cymru funding). The initial 2 phases, phase 1 and phase 2 of Band A projects are in progress or complete.

| C21st School Schemes (Band A) | | |
|---|--------|--|
| Phase 1 Schemes | £'000 | |
| Burlais Primary new school build | 8,035 | Completed |
| Gowerton Primary new school build | 6,706 | Completed |
| YGG Lon Las rebuild and remodel | 9,844 | Completed |
| Glyncollen Primary improvements | 750 | Completed |
| Newton Primary improvements | 650_ | Completed |
| | 25,985 | |
| Phase 2 Schemes | | |
| Pentrehafod remodelling | 15,076 | Progressing to plan Full business case approved by |
| Gorseinon Primary new school build | 6,450 | wĠ |
| Pentre Graig Primary improvements | 2,724 | Completed |
| YGG Gywr improvements | 1,205 | Completed |
| Special Schools review | 20_ | Uncommitted |
| | 25,475 | |
| Total Phase 1 and 2 (includes £150k Challenge Cymru) | 51,460 | |

2.4.2 The total estimated cost of the Band B programme envelope is £141.7m (excluding the potential aided sector project which is assumed to require no Council contribution). Of this total, £91m is from traditional capital funding, requiring (after allowance for realisable capital and other receipts) a net local funding requirement of £38m. The remaining £50m is proposed to be delivered through revenue funding (Mutual Investment Model), which would require no local capital funding contribution but incur an annual charge once the accommodation and facilities are completed. An equivalent local share of the capital cost would be £12.6m although the 25% local contribution would apply to the annual revenue charge

2.5 Financing the Capital Programme

- 2.5.1 The financing for the General Fund capital programme identified in 2.3 and 2.4 is detailed in Appendix A and requires unsupported borrowing of £98.252m towards forecast expenditure of £318.283m (Appendix F).
- 2.5.2 It should be noted that efforts to increase and maximize grants, contributions and capital receipts in order to minimize borrowing requirements are pursued throughout the year. Included within the programme are a number of schemes which are self-financing. Indeed there should be a clear strategy for the Council to maximize external investment in any proposals and to seek to target its own investment into areas which offer a return commensurate with or greater than financing costs in order to minimise the Revenue impact of any additional borrowing requirements. In the absence of such a strategy then it has to be realised that any capital expenditure that leads to an overall net increase in borrowing costs brings with it the potential to impact on an already challenging revenue budget scenario going forward.
- 2.5.3 It is recognized that a forecast capital financing requirement of £98.252m is significant. The revenue implications of this are identified in the revenue budget and medium term financial plan on this agenda. The above programme is affordable and sustainable throughout the lifetime of the medium term financial plan subject to the risks highlighted below.
- 2.5.4 It should be noted that the Council makes an average annual budget provision to repay debt of approximately £14.1m (2016/17) in line with its existing Minimum Revenue Provision (MRP) Policy. The MRP policy shall be reviewed in 2018/19. The Council has taken advantage of the low interest rate and volatility in the market to externalise some of its borrowing requirement in year, though the overall strategy is to mitigate the impact of interest charges by utilising internal resources. However, noting the significant capital financing required, it is forecast that in line with good Treasury Management practice and being mindful of interest rate movements and Cashflow requirements, it is certain that actual external borrowing shall increase in the short/medium term with the associated increase in interest payments.

3 Future Schemes

- 3.1 The Capital programme as outlined in this report reflects known planned expenditure and financing as at the date of the report.
- 3.2 Future discretionary projects and schemes shall only be incorporated if they are self-financing or the associated financing costs can be supported from the revenue budget affordably and sustainably and sustainably 160

4 Risks

- 4.1 There are significant risks which may require a future revision of the attached six year capital budget. In particular:
 - urgent capital maintenance requirements
 - unforeseen costs e.g. failure of retaining walls
 - failing to achieve the General Fund capital receipts target
 - capital financing charges arising from additional unsupported borrowing which cannot be met from existing revenue budgets.
 - additional costs arising from any other additions to the Capital programme
 - increased borrowing costs

Mitigation in respect of the latter four risks will be achieved by continual review and consideration of individual business cases for the larger schemes.

5 Legal Implications

5.1 The Authority is under a duty to make arrangements for the proper administration of its financial affairs. Failure to do so will be a breach of that duty.

6 Prudential Code

- 6.1 Under the Local Government Act 2003 and subsequent regulations, a local authority is required to comply with the CIPFA Prudential Code for Capital Finance in Local Authorities when setting its budget and must determine and keep under review how much it can afford to borrow.
- 6.2 A further report on the agenda will detail what is required under the requirement of the Code and set out in detail Prudential Borrowing Indicators for 2018/19 and subsequent years.

7 Equalities Implications

7.1 There are no equalities implications contained within this report but individual projects will be subject to the EIA process where required.

Background Papers: None

Appendices:

Appendix A Summary of General Fund Capital Expenditure and Financing 2017/18 – 2023/24

Appendix B C21st Schools Programme Band A Capital Expenditure and Financing 2017/18 – 2018/19

Appendix C C21st Schools Programme Band B Capital Expenditure and Financing 2017/18 – 2023/24

Appendix D Material changes to the 2017/18 Capital Budget Appendix E General Fund Capital Budget 2017/18 – 2021/22

Appendix F Total General Fund Capital Budget (including C21st Schools)

SUMMARY OF GENERAL FUND CAPITAL BUDGET AND FINANCING 2017/18 - 2021/22 (plus C21st Schools Band B to 2023/24)

| | | | \ | | | 2 years | , |
|--|---------|---------|----------|---------|---------|---------|---------|
| | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 | 2023/24 | Total |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| DIRECTORATE | | | | | | | |
| Resources | 2,785 | 4,845 | 2,100 | 1,575 | 2,130 | | 13,435 |
| People | 3,001 | | 1,000 | 1,000 | 1,309 | | 6,310 |
| Place | 46,260 | 33,424 | 21,377 | 14,530 | 13,975 | | 129,566 |
| TOTAL EXPENDITURE | 52,046 | 38,269 | 24,477 | 17,105 | 17,414 | | 149,311 |
| FINANCED BY: | | | | | | | |
| Borrowing: | | | | | | | |
| Welsh Government Supported Borrowing | 6,365 | 6,398 | 6,398 | 6,398 | 6,398 | | 31,957 |
| Grants and Contributions: | , | , | , | , | , | | · |
| Welsh Government General Capital Grant | 3,873 | 3,894 | 3,894 | 3,894 | 3,894 | | 19,449 |
| Welsh Government specific grants | 8,625 | | | | | | 8,625 |
| European grants | 512 | 1,631 | 1,880 | 179 | | | 4,202 |
| Other Grants | 667 | | | | | | 667 |
| Contributions | 1,876 | 62 | | | | | 1,938 |
| Capital Receipts: | | | | | | | |
| Earmarked Capital receipts | 1,974 | 679 | | | | | 2,653 |
| General Capital receipts | 3,242 | 9,786 | 8,718 | | | | 21,746 |
| Revenue and Reserve Contributions (including provision for | | | | | | | |
| waste schemes) | 5,418 | 4,868 | 1,000 | | | | 11,286 |
| TOTAL FINANCING | 32,552 | 27,318 | 21,890 | 10,471 | 10,292 | | 102,523 |
| GENERAL FUND BORROWING REQUIREMENT | 19,494 | 10,951 | 2,587 | 6,634 | 7,122 | | 46,788 |
| C21st School borrowing requirement Band A (App B) | 6,525 | 6,593 | _, | 0,004 | - , | | 13,118 |
| C21st School borrowing requirement Band B (App C) | 184 | 3,979 | 8,542 | 8,581 | 3,683 | 13,377 | 38,346 |
| Total GF borrowing requirement including C21st Schools | 26,203 | 21,523 | 11,129 | 15,215 | 10,805 | 13,377 | 98,252 |

| C21st SCHOOLS PROGRAMME CAPITAL EX | to 2012/13 | 2013/14 | 2014/15 | 2015/16 | 2016/17 | 2017/18 | 2018/19 | Tota |
|---|--------------------|--------------------|--------------------|--------------------------|--------------------|----------------------------|----------------------------|--------|
| Band A | Actual spend £'000 | Actual spend £'000 | Actual spend £'000 | Actual spend £'000 | Actual spend £'000 | Forecast spend £'000 | Forecast spend £'000 | £'000 |
| EXPENDITURE | | 2 000 | 2 000 | 2 333 | 2 300 | 2000 | 2 000 | 2000 |
| Morriston Comprehensive Refurbishment | 5,445 | 11,916 | 4,271 | 128 | 2 | 195 | | 21,957 |
| 21st Century Schools Programme (Band A) Phase 1 | | | | | | | | |
| Burlais Primary new school build | 17 | 453 | 5,941 | 1,266 | 94 | 264 | | 8,035 |
| Gowerton Primary new school build | 16 | 446 | 2,193 | 3,833 | 136 | 81 | | 6,705 |
| YGG Lon Las rebuild and remodel | | 66 | 108 | 2,672 | 6,202 | 796 | | 9,844 |
| Glyncollen and Newton Primary improvements | | 393 | 1,007 | | | | | 1,400 |
| Phase 2 | | | | | | | | |
| Pentrehafod remodelling | | | | 52 | 3,704 | 7,012 | 4,308 | 15,076 |
| Gorseinon Primary new school build | | | 51 | 332 | 11 | 10 | 2,821 | 3,22 |
| Pentre'r Graig Primary improvements | | | 97 | 1,117 | 1,429 | 81 | | 2,724 |
| YG Gwyr improvements | | | 50 | 109 | 766 | 280 | 00 | 1,205 |
| Secondary Review | | | | | | | 20 | 20 |
| Education other than at school new premises (brought forward from Band B) | | | | | | 335 | 2,890 | 3,225 |
| TOTAL EXPENDITURE | 5,478 | 13,274 | 13,718 | 9,509 | 12,344 | 9,054 | 10,039 | 73,416 |
| FINANCED BY: | | , | , | , | , | , | , | , |
| Welsh Government Grant | | | | | | | | |
| Morriston Comprehensive Refurbishment | 5,198 | 10,192 | | | | | | 15,390 |
| 21st Century Programme Schemes - grant | | 782 | 6,231 | 5,702 | 4,621 | 229 | 1,632 | 19,197 |
| 21st Century Programme Schemes - PB | | | | | 2,343 | 2,300 | 1,814 | 6,457 |
| Pentrehafod Challenge Cymru funding | | | | | 150 | | | 150 |
| Capital Receipts | | | 104 | | | | | 104 |
| Contributions | 33 | 592 | 742 | | | | | 1,367 |
| TOTAL FINANCING | 5,231 | 11,566 | 7,077 | 5,702 | 7,114 | 2,529 | 3,446 | 42,665 |
| CCS Borrowing requirement | 247 | 1,708 | 6,641 | 3,807 | 5,230 | 6,525 | 6,593 | 30,751 |
| | | | | | | | | |

38,346

| C21ST SCHOOLS PROGRAMME CAPITAL EXPE | NDITURE | & FINANC | ING 2017 | /18 - 2023 | 3/24 | | | | |
|--|--------------------------|----------------------|----------------------------|----------------------|----------------------|----------------------------|----------------------------|----------------------------|---------|
| | to 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 | 2022/23 | 2023/24 | Total |
| Band B | Actual spend £'000 | Forecast spend £'000 | Forecast spend £'000 | Forecast spend £'000 | Forecast spend £'000 | Forecast spend £'000 | Forecast spend £'000 | Forecast spend £'000 | £'000 |
| EXPENDITURE | | | | | | | | | |
| Band A: Gorseinon Primary school new build (from Band A) 21st Century Schools Programme (Band B) | | | | 3,725 | | | | | 3,725 |
| Education other than at School new premises | | | 3,979 | 4,466 | 161 | | | | 8,606 |
| Band B Schools | | | | 13,032 | 19,368 | 18,852 | 46,983 | 39,129 | 137,364 |
| Site feasibility | 66 | 184 | | | | | | | 250 |
| TOTAL EXPENDITURE | 66 | 184 | 3,979 | 21,223 | 19,529 | 18,852 | 46,983 | 39,129 | 149,945 |
| FINANCED BY: Welsh Government funding | | | | | | | | | |
| Traditional capital grant funding | | | | 12,681 | 8,419 | 3,684 | 13,033 | 7,704 | 45,521 |
| Mutual Investment Model financing | | | | | 1,281 | 5,841 | 12,915 | 17,791 | 37,828 |
| Voluntary Aided Schools | | | | | 698 | 3,142 | 3,142 | | 6,982 |
| CCS Capital Receipts estimate | | | | | | | | 7,360 | 7,360 |
| CCS Mutual Investment Model financing | | | | | 427 | 1,947 | 4,305 | 5,930 | 12,609 |
| Contributions (voluntary aided) | | | | | 123 | 555 | 555 | | 1,233 |
| TOTAL FINANCING | 0 | 0 | 0 | 12,681 | 10,948 | 15,169 | 33,950 | 38,785 | 111,533 |
| CCS Borrowing requirement | 66 | 184 | 3,979 | 8,542 | 8,581 | 3,683 | 13,033 | 344 | 38,412 |

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2023/24)

CURRENT BORROWING REQUIREMENT (2017/18 TO

MATERIAL CHANGES TO THE 2017/18 CAPITAL BUDGET

| Scheme | Source Of Funding | 2017/18 Change £'000 |
|---|-------------------------|----------------------------|
| Director of Resources | | |
| Delivery & Information Agile Working Laptops | Revenue | 477 |
| Director of People | | |
| Education Planning & Resources | | |
| YGG Y Cwm Additional Work to Infant Block | Contribution | 77 |
| YGG Pontybrennin Additional Double Class Demountable | Contribution | 29 |
| Flying Start Capital Grant 17/18 | Grant | 125 |
| Social Services | | |
| Ty Nant Relocation | Revenue | 90 |
| ENABLE Independent Living Grant | Grant | 280 |
| Poverty | | |
| Relocate Early Intervention Team to Alexandra House | Revenue | 70 |
| Enabling Work to House Play Bus | Revenue | 40 |
| Refurbishment Works at Ty Borfa | Revenue | 145 |
| Director of Place | | |
| Highways & Transportation | | |
| Local Transport Fund 17/18 | Grant | 1,110 |
| Local Transport Network Fund 17/18 | Grant | 1,000 |
| Road Safety 17/18 Safer Routes In Communities 17/18 | Grant Grant | 607 219 |
| Small Scale Flood Risk Management Schemes | Grant | 68 |
| Purchase of 6 Van Mounted Access Platforms | Revenue | 370 |
| Wheels to Work Community Transport | Revenue | 47 |
| Housing General Fund | | |
| Sandfields Renewal Area | Contribution/Revenue/ | 854 |
| | Grant | |
| Culture, Sport, Leisure & Tourism | | |
| Grand Theatre Purchase of Furniture | Revenue | 61 |
| Townhill Library within Pheonix Centre | Grant | 126 |
| Upgrade Gower View Play Area, Brynafon Road | Contribution | 74 |
| 3G Pitch Morriston Comp/LC 3G Pitch Penyrheol Comp/LC | Revenue Revenue | 18 31 |
| 33 Filen Fenymeor Complete | Nevenue | 31 |
| Economic Regeneration & Planning | | |
| Swansea Central | Borrowing | 1,375 |
| Llys Dewi Sant Site Investment Property Portfolio | Contribution Borrowing | 220 1,122 |
| Investment Property Portiono | Borrowing | 1,122 |
| Corporate Building | | |
| Ysgol Pen y Bryn Modular Extension | Revenue | 351 |
| Delayed & Reprofiled Spending From 2016/17 - All Services | Various | 16,644 |
| Delayed & Reprofiled Spending Into 2018/19 - All Services | Various | -14,925 |
| Other Minor Changes | Various | 307 |
| TOTAL MATERIAL CHANGES | | 11,012 |

| | 2017/18 £'000 | 2018/19 £'000 | 2019/20 £'000 | 2020/21 £'000 | 2021/22 £'000 | TOTAL £'000 |
|---|------------------|------------------|------------------|------------------|------------------|----------------|
| DIRECTOR OF RESOURCES | | | | | | |
| Delivery & Information | | | | | | |
| Telephony system replacement | 451 | | | | | 451 |
| Civic Centre LAN upgrade and WIFI provision | 54 | | | | | 54 |
| Upgrade Server Hardware Improvements to school networks and associated | 120 | | | | | 120 |
| equipment | 378 | | | | | 378 |
| Conference Equipment | 40 | | | | | 40 |
| Digital Business Strategy | 760 | | | | | 760 |
| Laptops for agile working | 477 | 240 | | | | 717 |
| Agile IT | | 2,505 | | | 425 | 2,930 |
| Mobile IT | | 2,100 | 2,100 | 1,575 | 1,705 | 7,480 |
| Financial Services | 405 | | | | | 405 |
| Corporate Contingency Swansea Community Energy scheme (equity investment) | 405 100 | | | | | 405 100 |
| Swansea Community Energy scheme (equity investment) | 100 | | | | | 100 |
| TOTAL FOR DIRECTOR OF RESOURCES | 2,785 | 4,845 | 2,100 | 1,575 | 2,130 | 13,435 |
| DIRECTOR OF PEOPLE Education (excluding 21st Century schools programme) | | | | | | |
| Primary and secondary school schemes (not within C21st) | 486 | | | | | 486 |
| STF schemes | 370 | | | | | 370 |
| Poverty & Prevention | | | | | | |
| Social Services | | | | | | |
| Mayhill Family / Medical Centre | 193 | | | | | 193 |
| Residential home for young people | 400 | | | | | 400 |

| | 2017/18 £'000 | 2018/19 £'000 | 2019/20 £'000 | 2020/21 £'000 | 2021/22 £'000 | TOTAL £'000 |
|--|------------------|------------------|------------------|------------------|------------------|----------------|
| Enable scheme (support for independent living) | 280 | | | | | 280 |
| Alexandra House improvements | 70 | | | | | 70 |
| Ty Borfa refurbishments | 145 | | | | | 145 |
| Poverty schemes | 116 | | | | | 116 |
| Care home backlog maintenance | | | 1,000 | 1,000 | 1,309 | 3,309 |
| Capital creditors for 2016-17 paid in 2017-18 | 941 | | | | | 941 |
| TOTAL FOR DIRECTOR OF PEOPLE | 3,001 | | 1,000 | 1,000 | 1,309 | 6,310 |
| DIDECTOR OF BLACE | | | | | | |
| DIRECTOR OF PLACE Highways & Transportation | | | | | | |
| Morfa Distributor Road | 114 | | | | | 114 |
| SRIC - St Thomas | 219 | | | | | 219 |
| Road Safety/Traffic grant Schemes | 607 | | | | | 607 |
| LTF Kingsbridge cycle link | 73 | | | | | 73 |
| LTF -Links to NCN Orchard St | 363 | | | | | 363 |
| LTF Baldwins Bridge business case | 541 | | | | | 541 |
| LTF strategic bus corridors | 124 | | | | | 124 |
| LTNF grant schemes | 1000 | | | | | 1,000 |
| Structural maintenance roads, including carriageway resurfacing, footways and lighting | 2594 | | | | | 2,594 |
| Highways annual allocation | 2004 | 3375 | 3375 | 3375 | 3375 | 13,500 |
| Highways/Infrastructure additional Capital Maintenance | | 33.3 | 33.3 | 00.0 | 33.3 | 10,000 |
| (funded by reserves) | 1000 | 1000 | 1000 | | | 3,000 |
| Highways/Infrastructure additional Capital for | | | | | | |
| commissioning review | | 1400 | 1400 | 1400 | 1400 | 5,600 |
| Seawall repairs | | 2000 | | | | 2,000 |
| Highways & Transportation Vehicle replacement | 220 | | | | | 222 |
| programme | 226 | | | | | 226 |

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| | | 2017/18 £'000 | 2018/19 £'000 | 2019/20 £'000 | 2020/21 £'000 | 2021/22 £'000 | TOTAL £'000 |
|---|--|------------------|------------------|------------------|------------------|------------------|----------------|
| | Van Mounted Access Platforms | 370 | | | | | 370 |
| | Slip Bridge Refurbishment | 139 | | | | | 139 |
| | Pont-y-Lon Bridge | 100 | 700 | | | | 800 |
| | Bascule Bridge | | 850 | | | | 850 |
| | Other Bridges & retaining Walls | 659 | | | | | 659 |
| | Drainage and flood alleviation works | 754 | | | | | 754 |
| | Coast protection | 313 | | | | | 313 |
| | Marina barrage schemes | 398 | | | | | 398 |
| | Other highways schemes Waste Management | 518 | | | | | 518 |
| ק | Tir John works | 1,179 | 3,478 | | | | 4,657 |
| | Purchase existing generating station | 1,135 | · | | | | 1,135 |
| 2 | Route Optimisation Equipment | 32 | | | | | 32 |
| 3 | Provision of Food Waste Hall | 114 | 43 | | | | 157 |
| | Other waste schemes | | 40 | | | | 40 |
| | Culture,Sport,Leisure&Tourism | | | | | | |
| | Art Gallery - Refurbishment | 204 | | | | | 204 |
| | Art Gallery - Refurbishment (HLF element) | 111 | | | | | 111 |
| | Library Service | 66 | | | | | 66 |
| | Refurbish Townhill library within Phoenix Centre | 126 | | | | | 126 |
| | 3G Pitch Morriston Comprehensive School | 256 | | | | | 256 |
| | 3G Pitch Penyrheol Comprehensive School | 636 | | | | | 636 |
| | 3G Pitch Cefn Hengoed Comprehensive School | 86 | 450 | | | | 536 |
| | 3G Pitch expansion (match funding for 2 x 3G pitches) | | 500 | | | | 500 |
| | Upgrade Play Area Brynafon Rd | 74 | | | | | 74 |
| | Other Culture, Sport, Leisure & Tourism schemes | 267 | 169 | | | | 436 |
| | Economic Regeneration & Planning | | | | | | |
| | Kingsway Urban Parkway | 351 | 5,683 | 5,902 | 305 | | 12,241 |
| | City Centre Regeneration Match Funding City Centre regeneration - Swansea Central planning and | 1,396 | | | | | 1,396 |
| | design (Funding to be confirmed) | 4,667 | | | | | 4,667 |

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| Kingsway offices design and planning Civic Centre Relocation City Centre Contingency City Centre Deal (Quadrant) | 2017/18 £'000 850 | 2018/19 £'000 200 250 350 | 2019/20 £'000 | 2020/21 £'000 | 2021/22 £'000 | TOTAL £'000 850 200 250 350 |
|---|---|---------------------------------------|------------------|------------------|------------------|--|
| City centre schemes (to include Castle Square and Market) Hafod/Morfa Copper Works match funding Hafod/Morfa Copper Works Regeneration Musgrave Engine House repairs | 136 72 | 250 1,500 | 500 | 250 | | 1,000 1,500 136 72 |
| Swansea Vale infrastructure/studies Vibrant & Viable Places: Oceana demolition Vibrant & Viable Places: Llys Dewi Sant site Other regeneration schemes Housing & Public Protection | 239 501 401 64 | 500 | | | | 739 501 401 64 |
| Housing DFG's -1996 Act (figure for 2017/18 inc. £1.4m slippage) Sandfields Renewal Area Property Appreciation Loans Grant For Nominations Comfort Safety & Security Grants (CSS) Mini Adaptation Grants (MAG) Houses into Homes Loans Houses into Homes Loans (WG new regulations) National Home Improvement Loans Home loans default provision Corporate Building | 5,972 1,325 940 156 7 403 154 885 885 38 | 5,200 | 5,200 | 5,200 | 5,200 | 26,772 1,325 940 156 7 403 154 885 885 38 |
| Capital Maintenance allocated Schools - additional capital maintenance Capital Maintenance unallocated Lighting at Guildhall and other buildings | 5,874 1,000 100 | 1,000 4,000 | 4,000 | 4,000 | 4,000 | 5,874 2,000 16,000 100 |

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Appendix E

GENERAL FUND CAPITAL BUDGET 2017/18 - 2021/22

| | 2017/18 £'000 | 2018/19 £'000 | 2019/20 £'000 | 2020/21 £'000 | 2021/22 £'000 | TOTAL £'000 |
|---|------------------|------------------|------------------|------------------|------------------|----------------|
| Conversion of Mansion House into public access civic | | | | | | |
| building | 200 | | | | | 200 |
| Capital creditors for 2016-17 paid in 2017-18 | 1,801 | | | | | 1,801 |
| Corporate Property | | | | | | |
| Accommodation Strategy (agile working) | 260 | 307 | | | | 567 |
| Pipehouse Wharf Replacement | 2,063 | 179 | | | | 2,242 |
| Property Investment Portfolio (the funding for this will be | , | | | | | • |
| repaid by future rental income) | 1,122 | | | | | 1,122 |
| , | , | | | | | , |
| TOTAL FOR DIRECTOR OF PLACE | 46,260 | 33,424 | 21,377 | 14,530 | 13,975 | 129,566 |
| | | | | | | |
| Totals | 52,046 | 38,269 | 24,477 | 17,105 | 17,414 | 149,311 |

| | | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 | 2023/24 | Total |
|--|-------|---------|---------|---------|---------|---------|---------|---------|
| | | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| Total General Fund (Excluding Schools) | Арр А | 52,046 | 38,269 | 24,477 | 17,105 | 17,414 | 0 | 149,311 |
| C21st Schools Band A | Арр В | 9,054 | 10,039 | | | | | 19,093 |
| C21st Schools Band B | Арр С | 184 | 3,979 | 21,223 | 19,529 | 18,852 | 86,112 | 149,879 |
| Total General Fund (including Schools) | | 61,284 | 52,287 | 45,700 | 36,634 | 36,266 | 86,112 | 318,283 |

Agenda Item 12.



Report of the Section 151 Officer

Council - 1 March 2018

Treasury Management Strategy Statement, Prudential Indicators, Investment Strategy and Minimum Revenue Provision Policy Statement 2018/19

Purpose: To recommend the Treasury Management Strategy

Statement, Prudential Indicators, Investment Strategy and Minimum Revenue Provision Policy Statement for

2018/19 be approved

Policy Framework: None

Consultation: Legal, Finance and Access to Services.

Recommendations: Council approves the:

(1) Treasury Management Strategy and Prudential

Indicators (Sections 2-7) and

(2) Investment Strategy (Section 8) and

(3) Minimum Revenue Provision (MRP) Statement

(Section 9)

Report Author: Jeff Dong

Finance Officer: Ben Smith

Legal Officer: Debbie Smith

Access to Services

Sherill Hopkins

Officer:

1. Introduction

1.1 This strategy statement has been prepared in accordance with the revised CIPFA Treasury Management Code of Practice adopted by this Council in 2010 which has been recently revised in 2017. The Council's Treasury Management Strategy will be received and reviewed annually by Council and there will also be a mid year report

providing summary of progress against that strategy. The aim of these reporting arrangements is to ensure that those with ultimate responsibility for the scrutiny of the Treasury Management function appreciate fully the implications of the Treasury Management policies and activities, and that those implementing policies and executing transactions have properly fulfilled their responsibilities with regard to delegation and reporting. CIPFA has adopted the following as its definition of treasury management

"The management of the organisation's borrowing, investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks"

1.2 CIPFA Prudential Code – Revised 2017

During the preparation of this year's Treasury management Strategy, CIPFA have made two main changes to the Code in 2017, however it recognises that the recommended amendments may not be timely for full implementation for 2018/19 but expect them to be fully implemented for 2019/20. They are

- Minor changes to the treasury indicators which were initially developed in 2004
- Clarifying that the definition of 'Investments' above includes:-
- Treasury Management investments (as historically included in this Strategy, as well as
- investments made for policy reasons and managed outside of normal treasury management activity.
- 1.3 The latter change is primarily in response to increasing commercialisation activities undertaken by Local authorities. Examples of investments made for policy reasons and managed outside of normal treasury management activity include:-
 - 'service investments' held in the course of provision and for the purposes of operational services
 - 'commercial investments' which are taken mainly for financial reasons. These may be shares and loans in business structures e.g. subsidiaries; investments explicitly taken with the aim of making a financial surplus for the Council; non financial assets such as investment properties held primarily for financial benefit
- 1.4 Where, in addition to treasury management investment activity, organisations invest in other financial assets and property primarily for financial return, the Code requires that these investments should be proportional to the level of resources available to the organisation and the organisation should ensure that robust procedures for the

consideration of risk and return are applied to these decisions.

- 1.5 The Code requires that <u>all</u> investments have an appropriate investment management and risk management framework. This includes making it explicit in any decision making:-
 - the powers under which investment is made
 - the governance process including arrangements in place to ensure appropriate due diligence to support decision making
 - the extent to which capital invested is placed at risk
 - the impact of potential losses on financial sustainability
 - the methodology and criteria for assessing performance and monitoring process
 - how knowledge and skills in managing such investments is arranged and that these are monitored, reported and highlighted explicitly in the decision making process and due diligence.
- 1.6 The most significant investments currently held by the Council and managed outside of normal treasury management activity are the Council's Investment Properties, which include various freeholds within the City held for strategic investments and or income generation.
- 1.7 The Council will need to consider this change in the Code during 2018/19 when considering any new proposals for non treasury investments as well as any updates to existing strategies, practices and reporting such as in the Statement of Accounts. It will be recommended that Council adopt the practices for Non Treasury Investments identified in a separate section of the Treasury Investment Strategy below in 8.7.
- 1.8 The Local Government Act 2003 requires the Council to have regard to the Prudential Code and to set Prudential and Treasury Indicators for the next three years to ensure that the Council's capital investment plans are affordable, prudent and sustainable.
 - The Council is required to formally consider the Prudential and Treasury Indicators as detailed in section 2 of this report
- 1.9 The Act also requires the Council to set out its Treasury Strategy for borrowing and to prepare an Annual Investment Strategy as required by Investment Guidance issued subsequent to the Act. This strategy sets out the Council's policies for managing its investments and for giving priority to the security and liquidity of those investments. The management of the Council's Treasury Management activities are in line with the CIPFA Treasury Management Revised Code of Practice.
- 1.10 The recommended strategy for 2018/19 is based upon a view on

interest rates, having considered leading market forecasts provided by the Council's treasury advisor, Link Asset Services. The overall strategy covers:

- Treasury Limits 2018/19-2021/22
- Prudential / Treasury Indicators
- The current portfolio position
- Prospects for interest rates including a summary of the economic background
- The Borrowing Requirement
- The Borrowing Strategy
 - Gross v Net Debt Position
 - Policy on Borrowing in Advance of Need
- Debt Rescheduling
- The Annual Investment Strategy
 - Investment Policy
 - o Including non Treasury Investments
 - Interest Rate Outlook
 - Creditworthiness Policy
 - Country Limits
 - Policy on the Use of External Advisors
 - Scheme of Delegation
 - Pension Fund Cash
- Minimum Revenue Provision (MRP) Policy Statement
- 1.11 A glossary of terms used within this report is attached at Appendix A.

2. Treasury Limits 2018/19 to 2021/22

- 2.1 It is a statutory requirement under Section 33 of the Local Government Finance Act 1992, for the Council to set a balanced budget. Section 32 requires a local authority to calculate its budget requirement for each financial year to include the revenue costs that flow from capital financing decisions. This means that increases in capital expenditure must be limited to a level whereby increases in charges to revenue from: -
 - increases in capital finance charges (principal and net interest) caused by increased borrowing to finance additional capital expenditure and
 - any increases in running costs from new capital projects are affordable within the projected revenue of the Council for the foreseeable future.
- 2.2 Under statute, the Council is required to set an Affordable Borrowing Limit i.e a limit which the Council can afford to borrow. In Wales, the Authorised Limit represents the legislative limit specified in section 3 of the Local Government Act 2003.
- 2.3 The Council must have regard to the Prudential Code when setting the Authorised Limit . This limit requires the Council to ensure that

total capital investment remains within sustainable limits. The Authorised Limit must be set for the forthcoming financial year and the two successive financial years.

- 2.4 The Prudential Code for Capital Finance in Local Authorities requires Councils to calculate treasury indicators (formerly prudential indicators) which demonstrate prudence in the formulation of borrowing proposals. These are defined as:
 - The Operational Boundary :
 - "...is based on expectations of the maximum external debt of the authority according to probable not simply possible events and being consistent with the maximum level of external debt projected by the estimates...."
 - The Authorised Limit :
 - "..the Authorised Limit must therefore be set to establish the outer boundary of the local authority's borrowing based on a realistic assessment of the risks. The authorised limit is certainly not a limit that an authority will expect to borrow up to on a regular basis. It is crucial that it is not treated as an upper limit for borrowing for capital expenditure alone since it must also encompass borrowing for temporary purposes..."
 - Upper limits for borrowing of fixed and variable rate loans.
 - Upper limit for investments for over 364 days.
 - Upper and lower limits for the maturity profile of the Council's debt
 - Estimates of the incremental impact of capital investment decisions on Council Tax / Housing rents
 - Estimates of the ratio of financing costs to net revenue stream
 - Estimates of the capital financing requirement
- 2.5 In setting and revising Prudential Indicators the authority is required to have regard to:-
 - Affordability e.g. implications for Council Tax / Housing rents
 - Prudence and sustainability e.g. implications for external borrowing
 - Value for money e.g. option appraisals
 - Stewardship of assets e.g. strategic planning
 - Practicality e.g. achievability of forward plans
- 2.6 It is a requirement of the Code that Prudential / Treasury Indicators are regularly monitored and systems are in place to achieve compliance.

| Treasury / Prudential Indicators | | | | | | | | | | | | |
|----------------------------------|----------|----------|----------|----------|----------|----------|--|--|--|--|--|--|
| | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 | | | | | | |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 | | | | | | |
| | Actual | Probable | Estimate | Estimate | Estimate | Estimate | | | | | | |
| Capital | | | | | | | | | | | | |
| Expenditure | | | | | | | | | | | | |
| GF | 49,783 | 52,046 | 38,269 | 24,477 | 17,105 | 17,414 | | | | | | |
| HRA | 51,953 | 51,886 | 57,893 | 57,737 | 51,489 | TBD | | | | | | |
| Total | 101,736 | 103,932 | 96,162 | 82,214 | 68,594 | 17,414 | | | | | | |
| | | | | | | | | | | | | |
| Capital | | | | | | | | | | | | |
| Financing | | | | | | | | | | | | |
| Requirement | | | | | | | | | | | | |
| 31st March | | | | | | | | | | | | |
| GF | 342,367 | 361,008 | 374,478 | 377,671 | 385,115 | 387,728 | | | | | | |
| HRA | 155,755 | 166,528 | 186,316 | 207,451 | 223,016 | 215,960 | | | | | | |
| Magistrates' | 1,411 | 1,354 | 1,300 | 1,248 | 1,198 | 1,150 | | | | | | |
| Court ** | | | | | | | | | | | | |
| Credit | 620 | 533 | 368 | 219 | 112 | 20 | | | | | | |
| Arrangements* | | | | | | | | | | | | |
| Total | 500,153 | 529,423 | 562,462 | 586,589 | 609,441 | 604,858 | | | | | | |
| A (1 | 444.000 | 000.070 | 000 000 | 000 000 | 000 000 | 000 000 | | | | | | |
| Authorised limit | 444,639 | 666,370 | 689,329 | 689,329 | 689,329 | 689,329 | | | | | | |
| for external debt | | | | | | | | | | | | |
| Operational | 444,639 | 606 270 | 620.220 | 620.220 | 620, 220 | 620, 220 | | | | | | |
| Operational | 444,639 | 606,370 | 629,329 | 629,329 | 629,329 | 629,329 | | | | | | |
| boundary for external debt | | | | | | | | | | | | |
| external debt | | | | | | | | | | | | |
| Upper limit for | 77.96%/ | 100%/ | 100%/ | 100%/ | 100%/ | 100%/ | | | | | | |
| fixed interest | £346,640 | £606,370 | £629,329 | £629,329 | £629,329 | £629,329 | | | | | | |
| rate exposure | ~UTU,UTU | 2000,070 | 2020,029 | 2020,029 | 2020,023 | £029,029 | | | | | | |
| rate expedite | | | | | | | | | | | | |
| Upper limit for | 22.04%/ | 40%/ | 40%/ | 40%/ | 40%/ | 40%/ | | | | | | |
| variable rate | £98,000 | £242,548 | £251,731 | £251,731 | £251,731 | £251,731 | | | | | | |
| exposure | 200,000 | ~272,070 | ~201,701 | ~201,701 | ~201,701 | ~201,701 | | | | | | |
| - CAPOCUIO | | | | | | | | | | | | |
| Upper limit for | 0 | 40,000 | 40,000 | 40,000 | 40,000 | 40,000 | | | | | | |
| total principal | - | | , | , | , | , | | | | | | |
| sums invested | | | | | | | | | | | | |
| for over 364 | | | | | | | | | | | | |
| days | | | | | | | | | | | | |

^{*} The GF Capital Financing Requirements includes arrangements classified as credit arrangements (finance leases) under International Financial Reporting Standards (IFRS) requirements as of 2011/12. However these continue to be funded directly on a revenue basis and do not form part of the borrowing requirement.

^{**} Legacy Magistrates' Court debt which is wholly recharged is included for completeness

| Maturity structure of fixed rate borrowing during 2018/19-2021/22 | | | | | | | | | |
|---|---------------|---------------|--|--|--|--|--|--|--|
| | Upper limit % | Lower limit % | | | | | | | |
| Under 12 months | 60 | 0 | | | | | | | |
| 12 months and within 24 months | 60 | 0 | | | | | | | |
| 24 months and within 5 years | 60 | 0 | | | | | | | |
| 5 years and within 10 years | 90 | 0 | | | | | | | |
| 10 years and above | 95 | 15 | | | | | | | |

| | Ratio of Financing Costs to Net Revenue Stream | | | | | | | | | | |
|-----------------|--|--|-------|-------|-------|------|--|--|--|--|--|
| | Actual 2016/17 % | 6/17 2017/18 2018/19 2019/20 2020/21 2021/22 | | | | | | | | | |
| General Fund | 6.36 | 6.62 | 6.66 | 6.59 | 6.56 | 6.78 | | | | | |
| HRA | 15.09 | 17.46 | 17.84 | 19.44 | 20.55 | - | | | | | |

Gross Debt v Capital Financing Requirement

The gross debt position versus the capital financing requirement is detailed below. The profile below assumes progressive external funding of the internalised borrowing and by the borrowing requirement informed by the capital programme.

| Comparison of average gross debt and capital financing requirement | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 |
|--|---------|----------|----------|----------|----------|----------|
| | actual | probable | estimate | estimate | estimate | estimate |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| Average debt (gross) | 444,639 | 484,639 | 519,639 | 544,639 | 572,639 | 570,139 |
| Capital Financing | 499,533 | 528,890 | 562,094 | 586,370 | 609,329 | 604,838 |
| Requirement at 31st | | | | | | |
| March | | | | | | |
| Net Position | 54,894 | 44,251 | 42,455 | 41,731 | 36,690 | 34,699 |

3. The current portfolio position

3.1 The Council's projected debt portfolio position at 31/3/18 comprises:

| | Principal outstanding 31 March 2018 £'000 | Average rate of Interest % |
|---------------------------------|---|----------------------------|
| Public Works Loan Board (fixed) | 343,086 | 5.15 |
| Money Market | 98,000 | 4.10 |
| Temporary | 1,600 | 0.80 |
| Total | 442,686 | 5.03 |

3.2 The Council's forecast investment portfolio at 31 March 2018 is as follows:

| Managed Investments | Investments 31 March 2018 | 2017/18 Probable Investment Return | 2018/19 Estimated Investment Return |
|---------------------|---------------------------------|---|--|
| | £'000 | % | % |
| Internally Managed | 59,555 | 0.3% | 0.4% |

4. Prospects for Interest Rates

4.1 The Council's Treasury advisers (Link Asset Services) provided the following interest rate forecast for both short term (bank rate) and long term (PWLB) interest rates as at January 2018. There is a downside risk to these forecasts if economic growth proves to be weaker and slower than currently forecast.

| | Dec-17 | Mar-18 | Jun-18 | Sep-18 | Dec-18 | Mar-19 | Jun-19 | Sep-19 | Dec-19 | Mar-20 | Jun-20 | Sep-20 | Dec-20 | Mar-21 |
|----------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Bank Rate | 0.50% | 0.50% | 0.50% | 0.50% | 0.75% | 0.75% | 0.75% | 0.75% | 1.00% | 1.00% | 1.00% | 1.25% | 1.25% | 1.25% |
| 5yr PWLB Rate | 1.50% | 1.60% | 1.60% | 1.70% | 1.80% | 1.80% | 1.90% | 1.90% | 2.00% | 2.10% | 2.10% | 2.20% | 2.30% | 2.30% |
| 10yr PWLB View | 2.10% | 2.20% | 2.30% | 2.40% | 2.40% | 2.50% | 2.60% | 2.60% | 2.70% | 2.70% | 2.80% | 2.90% | 2.90% | 3.00% |
| 25yr PWLB View | 2.80% | 2.90% | 3.00% | 3.00% | 3.10% | 3.10% | 3.20% | 3.20% | 3.30% | 3.40% | 3.50% | 3.50% | 3.60% | 3.60% |
| 50yr PWLB Rate | 2.50% | 2.60% | 2.70% | 2.80% | 2.90% | 2.90% | 3.00% | 3.00% | 3.10% | 3.20% | 3.30% | 3.30% | 3.40% | 3.40% |

4.2 <u>Economic Background</u>

Attached at Appendix B is an economic background assessment provided by our Treasury advisers, Link Asset Services. This assessment has informed the proposed strategies.

5. The In Year Borrowing Requirement

5.1 The Council will have the following net capital borrowing / repayment requirements for 2017/18 to 2021/22:

| | 2016/17 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | 2021/22 |
|--|---------|--------------|----------|----------|----------|----------|
| Borrowing and repayment requirements | Actual | Probabl e | Estimate | Estimate | Estimate | Estimate |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| To finance new capital expenditure by supported borrowing | 6,370 | 6,398 | 6,398 | 6,398 | 6,398 | 6,398 |
| To finance new capital expenditure by unsupported borrowing | 34,349 | 42,403 | 45,545 | 37,669 | 37,340 | 10,805 |
| To replace loans maturing/repaid prematurely/voluntary contributions | | 9,000 | | | 3,000 | |
| Less | | | | | | |
| Repayments (MRP) | 15,715 | 17,131 | 16,452 | 18,141 | 18,411 | 19,126 |
| Set aside capital receipts | 77 | 600 | 600 | 600 | 600 | 600 |
| Net in Year Borrowing/(Repayment) Requirement | 24,927 | 40,070 | 34,891 | 25,326 | 27,727 | (2,523) |
| Lease principal payments (for info) | 183 | | 163 | 147 | 105 | 90 |

- 5.2 The borrowing requirement above reflects known planned capital expenditure to date as outlined in the "The Capital Budget and Programme 2018/19 2021/22" elsewhere at this agenda and may or may not be funded in year as opportunities to borrow affordably arise.
- 5.3 It is clear, however, that there are significant potential developments which are currently being developed which may have a significant effect on the Council's proposals for Capital Expenditure during the period covered by this report but which have not been included for a number of reasons including:-
 - Schemes which are currently in the development stage where approval is required in terms of overall scheme approval, the overall level of expenditure within each scheme and the projected level of CCS contribution.
 - Such schemes would encompass the current Swansea City Region Deal and the initial business case in respect of Band B of the 21st Century Schools programme and the Swansea Central Development
 - Schemes which are being developed outside of formal bid processes but where the current level of development is insufficient to estimate potential levels of CCS contributions and the nature and timing of funding requirements.
- 5.4 In considering the above, the Council shall determine that its plans are affordable, prudent and sustainable and shall formulate its Treasury Management, Borrowing & Investment Strategy and MRP Policy accordingly.
- 5.5 The above table in 5.1 details the net borrowing requirement for each financial year. In accordance with the Prudential Code, borrowing must be undertaken in line with a funding plan informed by the projected capital financing requirement. Borrowing may be financed from one or more of Public Works Loan Board loans; Money Market loans or internal loans. The precise choice and timing will depend on market conditions from time to time and will not necessarily mirror the profiling above.
- 5.6 At time of writing, borrowing rates are materially higher then investment rates as has been the case since the onset of the financial crisis. Considering this it has been determined that in the main the borrowing requirement for the capital programme shall be met by internalising the borrowing. However, as cashflow constraints and prospects for interest rate rises remain, we shall continue averaging in the borrowing requirement in 2016/17 and 2017/18 and in the forthcoming financial years to fund the capital programme when borrowing rates offer long term value and Cashflow requirements dictate.

Short term savings (by avoiding material new long term external borrowing) will be weighed against the potential additional long term extra costs (by delaying unavoidable new external borrowing until later when PWLB long term rates are forecast to be marginally higher).

5.7 <u>Housing Revenue Account (HRA) Subsidy Reforms - Self Financing</u> Settlement

As outlined in the report approved by Council on 2nd Dec 2014 entitled "Reform of the Housing Revenue Account Subsidy System", the Authority has entered into a Voluntary Agreement with Welsh Government to exit the current HRA subsidy system, resulting in more flexibility for the Authority in meeting affordable housing needs in the locale. In order to exit the current HRA subsidy system, a cash settlement amount had to be paid over to HM Treasury equal to a sum determined by formulae agreed in the Voluntary Agreement which resulted in a settlement figure of £73.58m for this Authority. The overriding principle of the HRA Reform is that all local housing authorities will be financially better off in revenue terms after the reforms.

- 5.8 The HRA reform settlement was required to be made to the Welsh Government on 1 April 2015 which was subject to a separate borrowing strategy dictated by the terms outlined in the Voluntary Agreement. The Council borrowed £73.58m from the PWLB and remitted this total amount to Welsh Government on April 2nd 2015.
- 5.9 The servicing and amortisation of this pool of debt shall be managed completely separtely from the remainder of the pooled (GF and HRA) debt portfolio and recharged directly to the HRA.

6. Borrowing Strategy

6.1 Long term borrowing rates are expected to be significantly higher than rates available for investment deposits. It is likely that this position will pertain in the short to medium term.

In addition, the continuing uncertain economic conditions has maintained the need for caution in managing credit counterparty risk. There is still the risk of a bank / institution defaulting on the payment of interest due or repayment of amounts invested.

At the current time, long term PWLB and market rates offer attractive funding opportunities and some borrowing may be taken in the short to medium term to average in the long term borrowing requirement demanded by the council's capital programme reported separately on this agenda and to address cash flow requirements.

- 6.2 However, the overall strategy with a view to minimising interest costs and the risk of default by counterparties is therefore to continue to internalise the majority of the borrowing requirement for the capital programme with a view to averaging in the remainder of the borrowing requirement as cashflow and interest rates dictate in the medium term.
- 6.3 Policy on borrowing in advance of need

 The Council has only a limited power to borrow in advance of need.

 In determining whether borrowing will be undertaken in advance of need the Council will:

- ensure that there is a clear link between the capital programme and maturity profile of the existing debt portfolio which supports the need to borrow in advance of need
- ensure the ongoing revenue liabilities created, and the implications for the future plans and budgets have been considered
- evaluate the economic and market factors that might influence the manner and timing of any decision to borrow
- consider the merits and demerits of alternative forms of funding
- consider the alternative interest rate bases available, the most appropriate periods to fund and which repayment profiles to use.

7 Debt Rescheduling

- 7.1 The introduction of different PWLB rates on 1 November 2007 for new borrowing (as opposed to early repayment of debt) and the setting of a spread between the two rates (of about 0.4%-0.5% for the longest period loans narrowing down to 0.25%-0.30% for the shortest loans), has meant that PWLB to PWLB debt restructuring is now much less attractive than before that date.
- 7.2 Due to short term borrowing rates being expected to be cheaper than longer term rates, there may be opportunities to generate savings by switching from long term debt to short term debt. However, these savings will need to be considered in the light of their short term nature and the likely cost of refinancing short term loans, once they mature, compared to the current rates of longer term debt in the existing debt portfolio. Any rescheduling needs to be considered net of any premium payable which in light of current interest rates is likely to be considerable.
- 7.3 In actively managing credit counterparty and interest rate risks, consideration will also be given to running down investment balances by repaying debt prematurely as short term rates on investments are likely to be significantly lower than rates paid on current debt.
 - However, a repayment strategy will only be considered if a loan repayment offers value in terms of discount / associated costs and does not compromise the Council's long term debt management policies. In this respect, we will need to be mindful of the potential future need to arrange new long term loans as market conditions change from time to time.
- 7.4 Notwithstanding the above, it is not envisaged that there will not be any debt rescheduling opportunities in the remainder of 2017/18 or 2018/19 in the PWLB portfolio, however there may be opportunities to review the Authority's market debt dependent upon counterparty appetite. All rescheduling decisions will be reported to the Cabinet Member for Resources in the quarter following action.

8. The Annual Investment Strategy

- 8.1 <u>Investment policy</u>
- 8.1.1 The Council will have regard to the National Assembly of Wales' Guidance on Local Government Investments ("the Guidance") issued in

March 2004 (and subsequent amendments); CIPFA's Revised Treasury Management in Public Services Code of Practice and Cross Sectoral Guidance Notes ("the CIPFA Treasury Management Code") and the Local Authorities (Capital Finance and Accounting) (Wales) (Amendment) Regulations 2004 SI 1010(W.107). The Council's investment priorities are: -

- (a) to ensure the security of capital
- (b) to ensure the liquidity of investments.
- (c) to maximise interest returns (yield) commensurate with (a) and (b)

The investment strategy will be implemented with security of investment as the main consideration. The Council will also aim to achieve the optimum return on its investments commensurate with proper levels of security and liquidity.

- 8.1.2 The investment criteria are outlined in Appendix C.
- 8.1.3 Amendments to the arrangements, limits and criteria detailed in Appendix C may be made by the Section 151 Officer and advised to the Cabinet Member for Finance & Strategy in the quarter following action.

Appendix G is the list of UK financial institutions (counterparties) which satisfy the Council's minimum credit criteria as at 16th January 2016

- 8.1.4 It is anticipated that the Council will continue to hold internally managed funds during 2018/19 ensuring a suitable spread of investment risks. The Council has fixed benchmarks against which investment performance will be measured, i.e. 7 day LIBID rate (internally managed).
- 8.1.5 Interest Rate Outlook:

Investment returns expectations. Bank Rate is forecast to stay flat at 0.5% until quarter 2 2018 and not to rise above 0.75% until Dec 2019. Bank Rate forecasts for financial year ends (March) are:

- 2017/18 0.50%
- 2018/19 0.75%
- 2019/20 1.00%
- 2020/21 1.25%

There are upside risks to these forecasts (i.e. start of increases in Bank Rate occurs earlier) if economic growth strengthens. However, should the pace of growth slow, there could be a downside risk.

- 8.1.6 For its cash flow generated balances, the Council will seek to utilise its business reserve accounts and short-dated deposits (1-3 months) in order to benefit from the compounding of interest. However longer dated deposits will be made with appropriate counterparties if opportunities arise.
- 8.1.7 During and following the end of the financial year, the Council will report on its investment activity as part of its Mid Term Treasury Management Report and its Annual Treasury Management Report.

8.2 Creditworthiness Policy

This Council uses the creditworthiness service provided by our Treasury Management Advisors. This service has been progressively enhanced over the years and now uses a sophisticated modelling approach with credit ratings from all three rating agencies. Fitch, Moodys and Standard & Poors form the core element.

Appendix C outlines the Council's creditworthiness policy. Details of Fitch's short and long term ratings are at Appendix D.

The creditworthiness service does not rely solely on the current credit ratings of counterparties but also uses the following as overlays: -

- credit watches and credit outlooks from credit rating agencies
- Credit Default Swaps (CDS) spreads to give early warning of likely changes in credit ratings
- sovereign ratings to select counterparties from only the most creditworthy countries

This modelling approach combines credit ratings, credit watches, credit outlooks and CDS spreads in a weighted scoring system. The end product is a series of colour code bands which indicate the relative creditworthiness of counterparties. These colour codes are also used by the Council to determine the duration for investments.

All credit ratings will be monitored regularly with reference to the credit ratings report and updates. The Council is alerted to changes to ratings of all three agencies through its use of the Capita creditworthiness service.

There will be no future use of a counterparty/investment scheme which fails the credit rating tests .

In addition to the use of credit ratings the Council will be advised of information in movements in Credit Default Swaps against the iTraxx benchmark and other market data on a weekly basis. Extreme market movements may result in the downgrade of an institution or removal from the Council's lending list.

Sole reliance will not be placed on the use of this external service. In addition the Council will also use market data, market information, information on government support for banks and the credit ratings of that government support.

8.3 Country Limits

The Authority has not made any new overseas deposits for several years since the financial crisis. Going forward, continued caution will be required when considering future opportunities to make overseas investments. There are no plans to make overseas investments at this time.

If such opportunities arise then the Council has determined that it will only use approved counterparties from countries with a minimum sovereign

credit rating of AA- from Fitch Ratings (or equivalent from other agencies if Fitch does not provide a rating) The list of countries that qualify using this credit criteria as at the date of this report are shown in Appendix E. This list will be added to or deducted from should ratings change in accordance with this policy.

8.4 Policy on the use of external advisers

The Council uses the services of an external Treasury Management adviser namely - Capita Asset Services Treasury Management Advisors.

The Council recognises that responsibility for Treasury Management decisions remains with the Council at all times and as such, we will ensure that undue reliance is not placed upon external advisers.

However it is recognised that there is value in employing external advisers in relation to Treasury Management services in order to acquire access to specialist skills and resources. The Council will ensure that the terms of their appointment and the methods by which their value will be assessed are properly agreed and documented, and subjected to regular review.

8.5 Scheme of Delegation

The role and responsibilities of the Council, Cabinet Member for Resources and the S 151 officer are as follows:

(i) Council

- to receive and review reports on Treasury Management policies, practices and activities
- to receive and review the annual strategy.
- to receive and review amendments to the Authority's adopted clauses, Treasury Management policy statement
- to consider and approve the annual budget
- to receive and review the division of responsibilities

(ii) Cabinet Member for Resources

- to receive and review regular briefings/reports
- to receive and review the Treasury Management policy and procedures

(iii) Section 151 Officer

- to recommend clauses, Treasury Management policy for approval
- Implement and keep up to date operational Treasury Management practices
- to review the same regularly and monitor compliance
- to submit regular Treasury Management policy reports
- to submit budgets and budget variations
- to receive and review management information reports
- to review the performance of the Treasury Management function
- to ensure the adequacy of Treasury Management resources and skills, and the effective division of responsibilities within the Treasury Management function
- to ensure the adequacy of internal audit, and liaise with external

audit

to recommend the appointment of external service providers.

8.6 Pension Fund Cash

The Council will comply with the requirements of The Local Government Pension Scheme (Management and Investment of Funds) Regulations 2009 which was implemented on 1st January 2010. Any investments made by the Pension Fund will comply with the requirements of SI 2009 No 393 and will comply with the prevailing City & County of Swansea Treasury Management Policies, Practices and Strategies.

8.7 Non Treasury Investments

The Council recognises that investment for non-treasury management purposes in other financial assets and property, primarily for financial return, requires careful investment management. Such activity includes loans supporting service outcomes, investments in subsidiaries, and investment property portfolios. The Council will ensure that all the organisation's investments are covered in its capital expenditure strategy, investment strategy or equivalent, and will set out, where relevant, the organisation's risk appetite and specific policies and arrangements for non-treasury investments if undertaking such investments. It is recognised that the risk appetite for these activities may differ from that for treasury management. The Council will maintain a schedule setting out a summary of existing material investments, subsidiaries, joint ventures and liabilities including financial guarantees and the organisation's risk exposure

8.8 Markets in Financial Instruments Directive II (MIFID II)

The EU Regulation MIFID II came into force in Jan 2018. Pre Jan 2018, this Authority was recognised as a professional investor. The new directive required financial institutions to recognise all investors as retail clients. This ensured maximum protections but also precluded some forms of investments, only available to professional clients. Financial Institutions may elect to opt up clients upon request, if they can demonstrate suitable professional competency and governance frameworks are in place. This Authority has successfully elected to opt up to professional status with all its counterparties and service providers.

9. Minimum Revenue Provision Policy Statement

- 9.1 Capital expenditure is generally expenditure on assets which have a life expectancy of more than one year e.g. buildings, vehicles, machinery. It is inappropriate to charge the entirety of this expenditure in the year in which it is incurred i.e the expenditure benefits more than a single year of account. As such, the resulting costs are spread over several years. The manner of spreading these costs is through an annual Minimum Revenue Provision (MRP) which was previously determined under Regulation and now is determined under Guidance.
- 9.2 Statutory instrument WSI 2008 no.588 section 3 states that "..a local authority must calculate for the current financial year an amount of minimum revenue provision which it considers to be prudent,,"

The previous requirement to make a 2% MRP charge for the Housing Revenue Account share of the Capital Financing Requirement (CFR) is unchanged by this instrument.

- 9.3 Along with the above duty, the Welsh Assembly Government issued guidance in March 2008 which requires that a Statement on the Council's Policy for its annual MRP should be submitted to the full Council for review before the start of the financial year to which the provision will relate. The Council is legally obliged to 'have regard' to the guidance.
- 9.4 The Welsh Assembly Government guidance outlined four broad options to adopt for the calculation of MRP. They are:
 - Option 1- Regulatory Method
 - Option 2 Capital Financing Requirement Method
 - Option 3 Asset Life Method
 - Option 4 Depreciation Method

The options and guidance are detailed at Appendix F.

- 9.5 The Council implemented the new Minimum Revenue Provision (MRP) guidance in 2008/09 and will calculate the MRP for 2018/19 in accordance with the main recommendations contained within the guidance issued by the Secretary of State under section 21(1A) of the Local Government Act.
- 9.6 The major proportion of the MRP chargeable will relate to the historic debt liability (pre 2008/09) that will continue to be charged at the rate of 4% reducing balance, in accordance with option 1 or 2 of the guidance. (subject to review later in 2018/19 as indicated in 9.8). Certain expenditure reflected within the debt liability at 31st March 2017 incurred using 'unsupported borrowing' will under delegated powers be subject to MRP under option 3 which will be charged over a period commensurate with the estimated useful life applicable to the nature of expenditure.
- 9.7 Estimated life periods will be determined under delegated powers having taken professional advice. The Section 151 Officer reserves the right to determine useful life periods and prudent MRP in exceptional circumstances where the recommendations of the guidance would not be appropriate.
- 9.8 Going forward, it is proposed that all debt arising from capital expenditure supported by the WG through supported borrowing or the Local Government Borrowing Initiative will be charged MRP in accordance with option 1 or 2 and all other capital expenditure and other 'capitalised' expenditure will be repaid under option 3 as appropriate unless otherwise superseded by any accompanying capitalisation directive/guidance. However following dialogue with WAO and having considered best practice throughout the rest of Wales, it has been considered prudent to review the MRP Policy in respect of pre 2008/09 debt and debt which attracts WG support going forwards later in 2018/19.

10 Legal Implications

10.1 The Authority is under a duty to make arrangements for the proper administration of its financial affairs. Failure to do so will be a breach of that duty. The statutory provisions and guidance imposing such a duty on the Authority are as set out in the main body of the Report.

11. Equality Impact Implications

11.1 An equality impact assessment screening has been undertaken and it concludes that there are no equality impact implications arising from this report

Background Papers: The revised CIPFA Treasury Management Code of Practice

2011

The revised CIPFA Prudential Code for Capital Finance in

Local Authorities 2011

The revised CIPFA Prudential Code for Capital Finance in

Local Authorities 2017

Appendices: Appendix A – Glossary of Terms

Appendix B – Treasury Advisors' View On The Economic

Background

Appendix C – Creditworthiness Policy & Investment Criteria

Appendix D – Credit Rating Agency Definitions Appendix E – Approved Countries for Investment Appendix F Minimum Revenue Provision Guidance

Appendix G – Approved Internal Counterparty Lending List

TREASURY MANAGEMENT – GLOSSARY OF TERMS

| Annualised Rate of Return | Represents the average return which would have been achieved each year. |
|--|--|
| Authorised Limit (can also be considered as the affordable borrowing limit) | The authorised limit must be set to establish the outer boundary of the local authority's borrowing based on a realistic assessment of the risks. The authorised limit is certainly not a limit that an authority will expect to borrow up to on a regular basis. It is crucial that it is not treated as an upper limit for borrowing for capital expenditure alone since it must also encompass borrowing for temporary purposes. It is the expected maximum borrowing need, with some headroom for unexpected movement. |
| Bank Rate | The Official Bank rate paid on commercial bank reserves i.e. reserves placed by commercial banks with the Bank of England as part of the Bank's operations to reduce volatility in short term interest rates in the money markets. |
| Base Rate | Minimum lending rate of a bank or financial institution in the UK. |
| Basis Points (bp) | A basis point is 0.01 of 1% (100 bp = 1%) |
| Borrowing | In the Code, borrowing refers to external borrowing. Borrowing is defined as both:- Borrowing repayable with a period in excess of 12months Borrowing repayable on demand or within 12months |
| Capital Expenditure | The definition of capital expenditure starts with all those items which can be capitalised in accordance with the Statement of Recommended Practice (SORP). To this must be added any items that have/will be capitalised in accordance with legislation that otherwise would not be capitalised. Prudential indicators for current and future years are calculated in a manner consistent with this definition. |

| Capital Financing Charges (see financing costs also) | These are the net costs of financing capital i.e. interest and principal, premium less interest |
|--|---|
| (coo manonig cools also, | received and discounts received. |
| Capital Financing Requirement | The Capital Financing Requirement is simply the total outstanding capital expenditure, which has not yet been paid for from either revenue or capital resources. It is essentially a measure of the Council's underlying borrowing need. |
| CIPFA | The Chartered Institute of Public Finance and Accountancy. One of the leading professional accountancy bodies in the UK and the only one which specialises in the public services. |
| Counterparty | The organisations responsible for repaying the Council's investment upon maturity and for making interest payments. |
| Credit Rating | This is a scoring system that lenders issue people with to determine how credit worthy they are. The Credit Rating components are as follows: 1. The AAA ratings through to C/D are long-term rating definitions and generally cover maturities of up to five years, with the emphasis on the ongoing stability of the institution's prospective financial condition. AAA are the most highly rates, C/D are the lowest. This Council does not invest with institutions lower than AA- for investments over 364 days 2. F1/A1/P1 are short-term rating definitions used by Moody's, S&P and Fitch Ratings for banks and building societies based on their individual opinion on an institution's capacity to repay punctually its short-term debt obligations (which do not exceed one year). This Council does not invest with institutions lower than F1/A1/P1 for investments under 364 days. |
| Debt | For the purposes of the Code, debt refers to the sum of borrowing (see above) and other long-term liabilities (see below). It should be noted that the term borrowing used with the |

| Discounts | Act includes both borrowing as defined for the balance sheet and other long terms liabilities defined as credit arrangements through legislation. Where the prevailing interest rate is higher than the fixed rate of a long-term loan, which is being repaid early, the lender can refund the borrower a discount. This is calculated on the difference between the two interest rates over the remaining years of the loan, discounted back to present value. The lender is able to offer the discount, as their investment will now earn more than when the original loan was taken out. |
|---|---|
| Financing Costs | The financing costs are an estimate of the aggregate of the following: Interest payable with respect to borrowing Interest payable under other long-term liabilities Gains and losses on the repurchase or early settlement of borrowing credited or charged to the amount to be met from government grants and local taxpayers (premiums and discounts) Interest earned and investment income Amounts required in respect of the minimum revenue provision plus any additional voluntary contributions plus any other amounts for depreciation/impairment that are charged to the amount to be met from government grants and local taxpayers |
| Financial Reporting Standards (FRSs) | These are standards set by governing bodies on how the financial statements should look and be presented. |
| Investments | Investments are the aggregate of:- Long term investments Short term investments (within current assets) Cash and bank balances including overdrawn balances From this should be subtracted any investments that are held clearly and explicitly in the course of the provision of, and for the |

| | purposes of, operational services. |
|---|--|
| IMF | International Monetary Fund |
| LOBO (Lender's Option/ Borrower's Option | Money Market instruments that have a fixed initial term (typically one to ten year) and then move to an arrangement whereby the lender can decide at pre-determined intervals to adjust the rate on the loan. At this stage the borrower has the option to repay the loan. |
| London Inter-Bank Bid Rate (LIBID) | The interest rate at which major banks in London are willing to borrow (bid for) funds from each other. |
| Managed Funds | In-House Fund Management Surplus cash arising from unused capital receipts and working cashflows can be managed either by external fund managers or by the Council's staff in-house. The in-house funds are invested in fixed deposits through the money markets for periods up to one year. Externally Management Funds Fund managers appointed by the Council invest surplus cash arising from unused capital receipts in liquid instruments such as bank certificates of deposit and government stocks. The fund managers' specialist knowledge should ensure a higher rate of earnings on the managed funds than would be otherwise obtained. |
| Maturity | The date when an investment is repaid or the period covered by a fixed term investment. |
| Minimum Revenue Provision (MRP) | The amount required by statute to be principal repayment each year. |
| Monetary Policy Committee (MPC) | This is a body set up by the Government in 1997 to set the repo rate (commonly referred to as being base rate). Their primary target (as set by the Government) is to keep inflation within plus or minus 1% of a central target of 2% in two year time from the date of the monthly meeting of the Committee. Their secondary target is to support the Government in maintaining high and stable levels of growth and employment. |

| Money Market | Consists of financial institutions and deals in money and credit. |
|--|---|
| | The term applied to the institutions willing to trade in financial instruments. It is not a physical creation, but an electronic/telephone one. |
| Net Borrowing | For the purposes of the Code, net borrowing refers to borrowing (see above) net of investments (see above). |
| Net Revenue Stream | Estimates for net revenue stream for current and future years are the local authority's estimates of the amounts to be met from government grants and local taxpayers. |
| Operational Boundary | This is based on expectations of the maximum external debt of the authority according to probable not simply possible – events and being consistent with the maximum level of external debt projected by the estimates. It is not a limit and actual borrowing could vary around this boundary for short periods. |
| Other Long Term Liabilities | The definition of other long term liabilities is the sum of the amounts in the Council's accounts that are classified as liabilities that are for periods in excess of 12months, other than borrowing (see definition above). |
| Premature Repayment of Loans (debt restructuring/rescheduling) | A facility for loans where the Council can repay loans prior to the original maturity date. If the loan repaid has a lower interest rate than the current rate for a loan of the same maturity period the Council can secure a cash discount on the repayment of the original loan. If the loan replaced has a higher rate of interest than the current rate for a loan of the same maturity period, a cash penalty is payable to the lender. |
| Premia | Where the prevailing current interest rate is lower than the fixed rate of a long term loan, which is being repaid early, the lender can charge the borrower a premium. This is calculated on the difference between the two interest rates over the remaining years of the loan, discounted back to present value. The lender may charge the premium, as their |

| | investment will now earn less than when the |
|--------------------------------|--|
| | original loan was taken out. |
| Prudential Code | The Prudential Code is the largely self regulatory framework outlined by CIPFA for managing/monitoring capital investment in local government. |
| Public Works Loan Board (PWLB) | A Government agency which provides loans to local authorities. Each year, it issues a circular setting out the basis on which loans will be made available. Loans can be either at a fixed rate or on a variable rate basis. They can be repaid on either an annuity, equal instalment of principal or maturity basis. The interest rate charged is linked to the cost at which the Government itself borrows. |
| Risk | Counterparty Credit Risk The risk that a counterparty defaults on its obligations. |
| | Inflation Risk The risk that growth in the Authority's investment income does not keep pace with the effects of inflation on its expenditure. |
| | Interest Rate Risk The risk that changes in rates of interest creates an unexpected or unbudgeted burden on the Council's finances. |
| | Liquidity Risk The risk that cash will not be available when it is needed. |
| | Operational Risk The risk of loss through fraud, error, corruption, system failure or other eventualities in Treasury Management dealings, and failure to maintain effective contingency management arrangements. |
| | Refinancing Risk The risk that the Authority is unable to replace its maturing funding arrangements on appropriate terms. |
| Set Aside Capital Receipts | A proportion of money received by the Council for the sale of fixed assets must be set aside to repay debt. |

| SORP | Statement of Recommended Practice, published by CIPFA (Local Authority Accounting Body). This sets out guidelines regarding the Council's financial matters. | | | |
|-------------------------------------|--|--|--|--|
| Specified/Non Specified investments | Specified investments are sterling denominated investments for less than 364 days as identified in Appendix C in line with statutory investment regulations. Non-specified investments are all other investments identified in Appendix C in line with statutory investment regulations. | | | |
| Supranational Bonds | These are bonds issued by institutions such as the European Investment Bank and World Bank. As with Government bonds (Gilts) they are regarded as the safest bond investments with a high credit rating. | | | |
| Temporary Borrowing and Investment | Loans which are capable of being repaid within one year. The term of the loans will be negotiated from overnight to 364 days. | | | |
| Treasury Management | Treasury Management has the same definition as in CIPFA's code of Practice of Treasury Management in the Public Services. "The management of the organisation's cash flows its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks." | | | |
| Yield Curve | The line resulting from portraying interest rate graphically for a series of periods, e.g. 7days, 1month, 3, 6, 9, and 12months. When longer-term interest rates are higher than short-term rates the yield curve slopes upwards and is described as positive. When the opposite prevails the yield curve is referred to as inverse. | | | |

TREASURY ADVISORS' VIEW ON THE ECONOMIC BACKGROUND

1.2

GLOBAL OUTLOOK. World growth looks to be on an encouraging trend of stronger performance, rising earnings and falling levels of unemployment. In October, the IMF upgraded its forecast for world growth from 3.2% to 3.6% for 2017 and 3.7% for 2018.

In addition, inflation prospects are generally muted and it is particularly notable that wage inflation has been subdued despite unemployment falling to historically very low levels in the UK and US. This has led to many comments by economists that there appears to have been a fundamental shift downwards in the Phillips curve (this plots the correlation between levels of unemployment and inflation e.g. if the former is low the latter tends to be high). In turn, this raises the question of what has caused this? The likely answers probably lay in a combination of a shift towards flexible working, selfemployment, falling union membership and a consequent reduction in union power and influence in the economy, and increasing globalisation and specialisation of individual countries, which has meant that labour in one country is in competition with labour in other countries which may be offering lower wage rates, increased productivity or a combination of the two. In addition, technology is probably also exerting downward pressure on wage rates and this is likely to grow with an accelerating movement towards automation, robots and artificial intelligence, leading to many repetitive tasks being taken over by machines or computers. Indeed, this is now being labelled as being the start of the **fourth industrial revolution**.

KEY RISKS - central bank monetary policy measures

Looking back on nearly ten years since the financial crash of 2008 when liquidity suddenly dried up in financial markets, it can be assessed that central banks' monetary policy measures to counter the sharp world recession were successful. The key monetary policy measures they used were a combination of lowering central interest rates and flooding financial markets with liquidity, particularly through unconventional means such as Quantitative Easing (QE), where central banks bought large amounts of central government debt and smaller sums of other debt.

The key issue now is that that period of stimulating economic recovery and warding off the threat of deflation is coming towards its close and a new period has already started in the US, and more recently in the UK, on reversing those measures i.e. by raising central rates and (for the US) reducing central banks' holdings of government and other debt. These measures are now required in order to stop the trend of an on-going reduction in spare capacity in the economy, and of

unemployment falling to such low levels that the re-emergence of inflation is viewed as a major risk. It is, therefore, crucial that central banks get their timing right and do not cause shocks to market expectations that could destabilise financial markets. In particular, a key risk is that because QE-driven purchases of bonds drove up the price of government debt, and therefore caused a sharp drop in income yields, this then also encouraged investors into a search for yield and into investing in riskier assets such as equities. This resulted in bond markets and equity market prices both rising to historically high valuation levels simultaneously. This, therefore, makes both asset categories vulnerable to a sharp correction. It is important, therefore, that central banks only gradually unwind their holdings of bonds in order to prevent destabilising the financial markets. It is also likely that the timeframe for central banks unwinding their holdings of QE debt purchases will be over several years. They need to balance their timing to neither squash economic recovery by taking too rapid and too strong action, or, alternatively, let inflation run away by taking action that was too slow and/or too weak. The potential for central banks to get this timing and strength of action wrong are now key risks.

There is also a potential key question over whether economic growth has become too dependent on strong central bank stimulus and whether it will maintain its momentum against a backdrop of rising interest rates and the reversal of QE. In the UK, a key vulnerability is the **low level of productivity growth**, which may be the main driver for increases in wages; and **decreasing consumer disposable income**, which is important in the context of consumer expenditure primarily underpinning UK GDP growth.

A further question that has come to the fore is whether **an inflation target for central banks of 2%**, is now realistic given the shift down in inflation pressures from internally generated inflation, (i.e. wage inflation feeding through into the national economy), given the above mentioned shift down in the Phillips curve.

- Some economists favour a shift to a lower inflation target of 1% to emphasise the need to keep the lid on inflation. Alternatively, it is possible that a central bank could simply 'look through' tepid wage inflation, (i.e. ignore the overall 2% inflation target), in order to take action in raising rates sooner than might otherwise be expected.
- However, other economists would argue for a shift UP in the inflation target to 3% in order to ensure that central banks place the emphasis on maintaining economic growth through adopting a slower pace of withdrawal of stimulus.
- In addition, there is a strong argument that central banks should target financial market stability. As mentioned previously, bond markets and equity markets could be vulnerable to a sharp correction. There has been much commentary, that since 2008, QE has caused massive

- distortions, imbalances and bubbles in asset prices, both financial and non-financial. Consequently, there are widespread concerns at the potential for such bubbles to be burst by exuberant central bank action. On the other hand, too slow or weak action would allow these imbalances and distortions to continue or to even inflate them further.
- Consumer debt levels are also at historically high levels due to the prolonged period of low cost of borrowing since the financial crash. In turn, this cheap borrowing has meant that other non-financial asset prices, particularly house prices, have been driven up to very high levels, especially compared to income levels. Any sharp downturn in the availability of credit, or increase in the cost of credit, could potentially destabilise the housing market and generate a sharp downturn in house prices. This could then have a destabilising effect on consumer confidence, consumer expenditure and GDP growth. However, no central bank would accept that it ought to have responsibility for specifically targeting house prices.

UK. After the UK surprised on the upside with strong economic growth in 2016, growth in 2017 has been disappointingly weak; quarter 1 came in at only +0.3% (+1.8% y/y), quarter 2 was +0.3%(+1.5% y/y) and quarter 3 was +0.4% (+1.5% y/y). The main reason for this has been the sharp increase in inflation, caused by the devaluation of sterling after the EU referendum, feeding increases in the cost of imports into the economy. This has caused, in turn, a reduction in consumer disposable income and spending power and so the services sector of the economy, accounting for around 80% of GDP, has seen weak growth as consumers cut back on their expenditure. However, more recently there have been encouraging statistics from the manufacturing sector which is seeing strong growth, particularly as a result of increased demand for exports. It has helped that growth in the EU, our main trading partner, has improved significantly over the last year while robust world growth has also been supportive. However, this sector only accounts for around 10% of GDP so expansion in this sector will have a much more muted effect on the overall GDP growth figure for the UK economy as a whole.

While the Bank of England is expected to give forward guidance to prepare financial markets for gradual changes in policy, the **Monetary Policy Committee**, **(MPC)**, **meeting of 14 September 2017** managed to shock financial markets and forecasters by suddenly switching to a much more aggressive tone in terms of its words around warning that Bank Rate will need to rise soon. The Bank of England Inflation Reports during 2017 have clearly flagged up that it expected CPI inflation to peak at just under 3% in 2017, before falling back to near to its target rate of 2% in two years' time. The Bank revised its forecast for the peak to just over 3% at the 14 September meeting. (Inflation actually came in at 3.1% in November so that may

prove now to be the peak.) This marginal revision in the Bank's forecast can hardly justify why the MPC became so aggressive with its wording; rather, the focus was on an emerging view that with unemployment having already fallen to only 4.3%, the lowest level since 1975, and improvements in productivity being so weak, that the amount of spare capacity in the economy was significantly diminishing towards a point at which they now needed to take action. In addition, the MPC took a more tolerant view of low wage inflation as this now looks like a common factor in nearly all western economies as a result of automation and globalisation. However, the Bank was also concerned that the withdrawal of the UK from the EU would effectively lead to a *decrease* in such globalisation pressures in the UK, and so this would cause additional inflationary pressure over the next few years.

At Its 2 November meeting, the MPC duly delivered a 0.25% increase in Bank Rate. It also gave forward guidance that they expected to increase Bank Rate only twice more in the next three years to reach 1.0% by 2020. This is, therefore, not quite the 'one and done' scenario but is, nevertheless, a very relaxed rate of increase prediction in Bank Rate in line with previous statements that Bank Rate would only go up very gradually and to a limited extent.

However, some forecasters are flagging up that they expect growth to accelerate significantly towards the end of 2017 and then into 2018. This view is based primarily on the coming fall in inflation, (as the effect of the effective devaluation of sterling after the EU referendum drops out of the CPI statistics), which will bring to an end the negative impact on consumer spending power. In addition, a strong export performance will compensate for weak services sector growth. If this scenario was indeed to materialise, then the MPC would be likely to accelerate its pace of increases in Bank Rate during 2018 and onwards.

It is also worth noting the contradiction within the Bank of England between action in 2016 and in 2017 by two of its committees. After the shock result of the EU referendum, the Monetary Policy Committee (MPC) voted in August 2016 for emergency action to cut Bank Rate from 0.50% to 0.25%, restarting £70bn of QE purchases, and also providing UK banks with £100bn of cheap financing. The aim of this was to lower borrowing costs, stimulate demand for borrowing and thereby increase expenditure and demand in the economy. The MPC felt this was necessary in order to ward off their expectation that there would be a sharp slowdown in economic growth. Instead, the economy grew robustly, although the Governor of the Bank of England strongly maintained that this was because the MPC took that action. However, other commentators regard this emergency action by the MPC as being proven by events to be a mistake. Then in 2017, we had the Financial Policy Committee (FPC) of the Bank of England taking action in June and September over its concerns that cheap borrowing rates, and easy availability of consumer credit, had resulted in too rapid a rate of growth in consumer borrowing and in the size of total borrowing, especially of unsecured borrowing. It, therefore, took punitive action to clamp down on the ability of the main banks to extend such credit! Indeed, a PWC report in October 2017 warned that credit card, car and personal loans and student debt will hit the equivalent of an average of £12,500 per household by 2020. However, averages belie wide variations in levels of debt with much higher exposure being biased towards younger people, especially the 25 -34 year old band, reflecting their lower levels of real income and asset ownership.

One key area of risk is that consumers may have become used to cheap rates since 2008 for borrowing, especially for mortgages. It is a major concern that **some consumers may have over extended their borrowing** and have become complacent about interest rates going up after Bank Rate had been unchanged at 0.50% since March 2009 until falling further to 0.25% in August 2016. This is why forward guidance from the Bank of England continues to emphasise slow and gradual increases in Bank Rate in the coming years. However, consumer borrowing is a particularly vulnerable area in terms of the Monetary Policy Committee getting the pace and strength of Bank Rate increases right - without causing a sudden shock to consumer demand, confidence and thereby to the pace of economic growth.

Moreover, while there is so much uncertainty around the Brexit negotiations, consumer confidence, and business confidence to spend on investing, it is far too early to be confident about how the next two to three years will actually pan out.

EZ. Economic growth in the eurozone (EZ), (the UK's biggest trading partner), had been lack lustre for several years after the financial crisis despite the ECB eventually cutting its main rate to -0.4% and embarking on a massive programme of QE. However, growth picked up in 2016 and has now gathered substantial strength and momentum thanks to this stimulus. GDP growth was 0.6% in quarter 1 (2.1% y/y), 0.7% in quarter 2 (2.4% y/y) and +0.6% in quarter 3 (2.6% y/y). However, despite providing massive monetary stimulus, the European Central Bank is still struggling to get inflation up to its 2% target and in November inflation was 1.5%. It is therefore unlikely to start on an upswing in rates until possibly 2019. It has, however, announced that it will slow down its monthly QE purchases of debt from €60bn to €30bn from January 2018 and continue to at least September 2018.

USA. Growth in the American economy was notably erratic and volatile in 2015 and 2016. 2017 is following that path again with quarter 1 coming in at only 1.2% but quarter 2 rebounding to 3.1% and quarter 3 coming in at 3.2%. Unemployment in the US has also fallen to the lowest level for many years, reaching 4.1%, while wage inflation pressures, and inflationary pressures in general, have been

building. The Fed has started on a gradual upswing in rates with four increases in all and four increases since December 2016; the latest rise was in December 2017 and lifted the central rate to 1.25 – 1.50%. There could then be another four increases in 2018. At its September meeting, the Fed said it would start in October to gradually unwind its \$4.5 trillion balance sheet holdings of bonds and mortgage backed securities by reducing its reinvestment of maturing holdings.

CHINA. Economic growth has been weakening over successive years, despite repeated rounds of central bank stimulus; medium term risks are increasing. Major progress still needs to be made to eliminate excess industrial capacity and the stock of unsold property, and to address the level of non-performing loans in the banking and credit systems.

JAPAN. GDP growth has been gradually improving during 2017 to reach an annual figure of 2.1% in quarter 3. However, it is still struggling to get inflation up to its target of 2%, despite huge monetary and fiscal stimulus. It is also making little progress on fundamental reform of the economy.

Brexit timetable and process

- March 2017: UK government notifies the European Council of its intention to leave under the Treaty on European Union Article 50
- March 2019: initial two-year negotiation period on the terms of exit. In her Florence speech in September 2017, the Prime Minister proposed a two year transitional period after March 2019.
- UK continues as a full EU member until March 2019 with access to the single market and tariff free trade between the EU and UK. Different sectors of the UK economy will leave the single market and tariff free trade at different times during the two year transitional period.
- The UK and EU would attempt to negotiate, among other agreements, a bi-lateral trade agreement over that period.
- The UK would aim for a negotiated agreed withdrawal from the EU, although the UK could also exit without any such agreements in the event of a breakdown of negotiations.
- If the UK exits without an agreed deal with the EU, World Trade Organisation rules and tariffs could apply to trade between the UK and EU but this is not certain.
- On full exit from the EU: the UK parliament would repeal the 1972 European Communities Act.
- The UK will then no longer participate in matters reserved for EU members, such as changes to the EU's budget, voting allocations and policies.

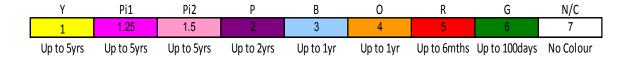
Creditworthiness Policy and Investment Criteria

The Council applies the creditworthiness service provided by Link Asset Services. This service employs a sophisticated modelling approach utilising credit ratings from the three main credit rating agencies - Fitch, Moody's and Standard and Poor's. The credit ratings of counterparties are supplemented with the following overlays:

- credit watches and credit outlooks from credit rating agencies;
- CDS spreads to give early warning of likely changes in credit ratings;
- sovereign ratings to select counterparties from only the most creditworthy countries.

This modelling approach combines credit ratings, credit Watches and credit Outlooks in a weighted scoring system which is then combined with an overlay of CDS spreads for which the end product is a series of colour coded bands which indicate the relative creditworthiness of counterparties. These colour codes are used by the Council to determine the suggested duration for investments. The Council will therefore use counterparties within the following durational bands

- Yellow 5 years *
- Dark pink 5 years for Enhanced money market funds (EMMFs) with a credit score of 1.25
- Light pink 5 years for Enhanced money market funds (EMMFs) with a credit score of 1.5
- Purple 2 years
- Blue 1 year (only applies to nationalised or semi nationalised UK Banks)
- Orange 1 yearRed 6 months
- Green 100 days
- No colour not to be used



| | Colour (and long term rating where applicable) | Money and/or % Limit | Time Limit |
|---|---|----------------------------|---------------|
| Banks /UK Govt debt* | yellow | £120m | 5yrs |
| Banks | purple | £25m | 2 yrs |
| Banks | orange | £25m | 1 yr |
| Banks – part nationalised | blue | £30m | 1 yr |
| Banks | red | £25m | 6 mths |
| Banks | green | £25m / % | 100 days |
| Banks | No colour | Not to be used | |
| Council's banker | - | £30m / % | 5 yrs |
| Other institutions limit | - | £25m | 1yr |
| DMADF | AAA | unlimited | 6 months |
| Local authorities | n/a | £30m | 5yrs |
| | Fund rating | Money and/or % Limit | Time Limit |
| Money market funds | AAA | £25m / % | liquid |
| Enhanced money market funds with a credit score of 1.25 | Dark pink / AAA | £25m / % | liquid |
| Enhanced money market funds with a credit score of 1.5 | Light pink / AAA | £25m / % | liquid |

^{*} Please note: the yellow colour category is for UK Government debt, or its equivalent, money market funds and collateralised deposits where the collateral is UK Government debt

The Capita Asset Services' creditworthiness service uses a wider array of information than just primary ratings. Furthermore, by using a risk weighted scoring system, it does not give undue preponderance to just one agency's ratings.

Typically the minimum credit ratings criteria the Council use will be a Short Term rating (Fitch or equivalents) of F1 and a Long Term rating of A-. There may be occasions when the counterparty ratings from one rating agency are marginally lower than these ratings but may still be used. In these instances

consideration will be given to the whole range of ratings available, or other topical market information, to support their use.

All credit ratings will be monitored before deals are underatken and The Council is alerted to changes to ratings of all three agencies through its use of the Capita Asset Services' creditworthiness service.

- if a downgrade results in the counterparty / investment scheme no longer meeting the Council's minimum criteria, its further use as a new investment will be withdrawn immediately.
- in addition to the use of credit ratings the Council will be advised of
 information in movements in credit default swap spreads against the
 iTraxx benchmark and other market data on a daily basis via its
 Passport website, provided exclusively to it by Capita Asset Services.
 Extreme market movements may result in downgrade of an institution
 or removal from the Council's lending list.

Sole reliance will not be placed on the use of this external service. In addition this Council will also use market data and market information, information on any external support for banks to help support its decision making process.

Investment Criteria for Specified and Non Specified Investments

1.1 Investments will be made in accordance with the following terms:

1.1.1 **Specified Investments:**

(All such investments will be sterling denominated, with maturities up to maximum of 1 year, meeting the minimum 'high' rating criteria where applicable and the principal sum to be repaid at maturity is the same as the initial sum invested other than investments in the UK Government.)

| Instrument | Minimum Credit Criteria | Use | Max investment |
|---|---|---|---|
| Debt Management Agency Deposit Facility | | In-house | £120M |
| Term deposits – UK government | | In-house | £120M |
| Term deposits – other LAs | | In-house | £25M with each counterparty |
| Term deposits – banks and building societies | Short-term F1,P1,A1, Long- term AA- or UK nationalised banks | In-house and fund managers | £25M with each counterparty/ See 2 and 3 below |
| | Blue Orange Red Green No Colour | 12 months 12 months 6 months 100 days Not for use | |
| Term deposits – Banks nationalised by highly credit rated sovereign countries | Short-term F1,P1,A1, Long- term AA- Blue | In-house and fund managers 12 months | £30M with each counterparty/ See 2 and 3 below |

| Government guarantee on all deposits by high credit rated sovereign countries | Orange Red Green No Colour AA- | 12 months 6 months 100 days Not for use In-house and fund managers | £25M with each counterparty/ See 2 and 3 below |
|---|--|--|---|
| UK Government supported banking sector | AA- | In-house and fund managers | £30M with each counterparty/ See 2 and 3 below |

1.1.2 **Non-Specified Investments:**

A maximum of 35% will be held in aggregate of Council managed funds in non-specified investments. A maximum of 50% of aggregate funds managed by the Council's external fund managers will be held in non-specified investments.

| Instrument | Min Credit/Colour Criteria | Use | Maximum Period | Maximum Investment |
|--|---|-------------------------------|--|--|
| Term deposits – UK government (with maturities in excess of 1 year) | | In-house | 5 years | £30M |
| Term deposits – other Local Authorities (with maturities in excess of 1 year) | | In-house | 5 years | £25M with each counterparty |
| Deposits with banks and building societies covered by UK government guarantee | Short-term F1,P1,A1 Long- term AA- Blue Orange | Fund managers/ in-house | See 2 and 3 below 12 months 12 months | See 2 below/£30m with each counterparty |
| Certificates of deposits issued by banks and building societies covered by UK government guarantee | Short-term F1,P1,A1 Long- term AA- Blue Orange | Fund managers/in house | See 2 and 3 below 12 months 12 months | See 2 below/£25m with each counterparty |
| UK Government Gilts | - | Fund Managers/in house | See 2 and 3 below/5 years | See 2 below /£25M |
| Treasury Bills | - | Fund Managers/in house | See 2 and 3 below/5 years | See 2 below /£25M |
| Term deposits – banks and building societies (with maturities in excess of 1 year) | Short-term F1,P1,A1 Long- term AA-, or UK nationalised banks | In-house | 5 years | £25M with each counterparty |
| Contification of demands | Blue Orange | f. m.d | 12 months 12 months | See 2 |
| Certificates of deposits | Short-term | fund | 10 years | See 2 |

| issued by banks and | F1,P1,A1 Long- | managers/in | | below/£25M |
|-----------------------------|----------------|--------------|------------------------|--------------|
| building societies | term AA-, | -house | | with each |
| | DI . | | 40 | counterparty |
| | Blue | | 12 months 12 months | |
| | Orange | | 12 monus | |
| | | | | |
| UK Government Gilts | AAA | Fund | 10 years | See 2 |
| with maturities in excess | | Managers/in | | below/£25M |
| of 1 year | | house | | with each |
| - | | | | counterparty |
| Bonds issued by | AAA | In-house on | 5 years | £25M with |
| multilateral development | | a 'buy-and- | | each |
| banks | | hold' basis. | | counterparty |
| | | | | and |
| | | Also for use | 10 years | See 2 below |
| | | by fund | | |
| | | managers | | |
| Bonds issued by a | | In-house on | 5 years | £25M with |
| financial institution which | _ | a 'buy-and- | 5 years | each |
| is guaranteed by the UK | | hold' basis. | | counterparty |
| government | | Tiola basis. | | Counterparty |
| government | | | | |
| | | Also for use | 10 years | See 2 below |
| | | by fund | J 7 2 2 | |
| | | managers | | |
| | | | | |
| Sovereign bond issues | AAA | In- house | 5 years | £25M with |
| (i.e. other than the UK | | | | each |
| govt) | | Fund | 10 years | counterparty |
| | | Managers | | See 2 below |
| Corporate Bonds : | Long-term AA- | In- house | 5 years | £25M with |
| [under SI 1010 (W.107)] | Long-term // | III- House | o years | each |
| | | Fund | 10years | counterparty |
| | | Managers | loyouro | Counterparty |
| | | | | See 2 below |
| | | | | |
| Gilt Funds and Bond | Long-term AA- | In- house | 5 years | £15M |
| Funds | | | | |
| | | Fund | 10years | See 2 below |
| | | Managers | , | 00514 |
| Money Market Funds | AAA | In- house | n/a | £25M |
| | | Fund | n/a | See 2 a |
| | | | n/a | See 2 a |
| | | Managers | | DEIOM |
| Property funds | - | Fund | n/a | £20M |
| | | managers | \ | |
| | | | | See 2 below |
| Floating Rate Notes | Long-term AA- | Fund | 10 years | See 2 below |
| | | managers | | |
| Treasury Bills | N/A | Fund | 10 years | See 2 below |
| _ | | Managers | - | |
| Local authority mortgage | Short-term | In-house | 10 years | £25m with |
| guarantee scheme | F1,P1,A1 Long- | | | each |
| | term AA-, | | | counterparty |

Fitch International Long-Term Credit Ratings

International Long-Term Credit Ratings (LTCR) may also be referred to as Long-Term Ratings. When assigned to most issuers, it is used as a benchmark measure of probability of default and is formally described as an Issuer Default Rating (IDR). The major exception is within Public Finance, where IDRs will not be assigned as market convention has always focused on timeliness and does not draw analytical distinctions between issuers and their underlying obligations. When applied to issues or securities, the LTCR may be higher or lower than the issuer rating (IDR) to reflect relative differences in recovery expectations. The following rating scale applies to foreign currency and local currency ratings:

| Investment Grade | Definition |
|-------------------|--|
| AAA | Highest credit quality. 'AAA' ratings denote the lowest expectation of credit risk. They are assigned only in case of exceptionally strong capacity for payment of financial commitments. This capacity is highly unlikely to be adversely affected by foreseeable events. |
| AA | Very high credit quality. 'AA' ratings denote expectations of very low credit risk. They indicate very strong capacity for payment of financial commitments. This capacity is not significantly vulnerable to foreseeable events. |
| A | High credit quality. 'A' ratings denote expectations of low credit risk. The capacity for payment of financial commitments is considered strong. This capacity may, nevertheless, be more vulnerable to changes in circumstances or in economic conditions than is the case for higher ratings. |
| BBB | Good credit quality. 'BBB' ratings indicate that there are currently expectations of low credit risk. The capacity for payment of financial commitments is considered adequate but adverse changes in circumstances and economic conditions are more likely to impair this capacity. This is the lowest investment grade category. |
| Speculative Grade | Definition |
| BB | Speculative. 'BB' ratings indicate that there is a possibility of credit risk developing, particularly as the result of adverse economic change over time; however, business or financial alternatives may be available to allow financial commitments to be met. Securities rated in this category are not investment grade. |

| В | Highly speculative. For issuers and performing obligations, 'B' ratings indicate that significant credit risk is present, but a limited margin of safety remains. Financial commitments are currently being met; however, capacity for continued payment is contingent upon a sustained, favourable business and economic environment. For individual obligations, may indicate distressed or defaulted obligations with potential for extremely high recoveries. Such obligations would possess a Recovery Rating of 'RR1' (outstanding). |
|-----|--|
| CCC | For issuers and performing obligations, default is a real possibility. Capacity for meeting financial commitments is solely reliant upon sustained, favourable business or economic conditions. • For individual obligations, may indicate distressed or defaulted obligations with potential for average to superior levels of recovery. Differences in credit quality may be denoted by plus/minus distinctions. Such obligations typically would possess a Recovery Rating of 'RR2' (superior), or 'RR3' (good) or 'RR4' (average). |
| CC | For issuers and performing obligations, default of some kind appears probable. • For individual obligations, may indicate distressed or defaulted obligations with a Recovery Rating of 'RR4' (average) or 'RR5' (below average). |
| С | For issuers and performing obligations, default is imminent. For individual obligations, may indicate distressed or defaulted obligations with potential for below-average to poor recoveries. Such obligations would possess a Recovery Rating of 'RR6' (poor). |
| RD | Indicates an entity that has failed to make due payments (within the applicable grace period) on some but not all material financial obligations, but continues to honour other classes of obligations. |
| D | Indicates an entity or sovereign that has defaulted on all of its financial obligations. Default generally is defined as one of the following: • Failure of an obligor to make timely payment of principal and/or interest under the contractual terms of any financial obligation; • The bankruptcy filings, administration, receivership, liquidation or other winding-up or cessation of business |

| The distressed or other coercive exchange of an obligation, where creditors were offered securities with | | | | |
|--|--|--|--|--|
| diminished structural or economic terms compared with the existing obligation. | | | | |

Fitch International Short-Term Credit Ratings

The following ratings scale applies to foreign currency and local currency ratings. A Short-term rating has a time horizon of less than 13 months for most obligations, or up to three years for US public finance, in line with industry standards, to reflect unique risk characteristics of bond, tax, and revenue anticipation notes that are commonly issued with terms up to three years. Short-term ratings thus place greater emphasis on the liquidity necessary to meet financial commitments in a timely manner.

| Short Term Rating | Current Definition |
|-------------------|--|
| F1 | Highest credit quality. Indicates the strongest capacity for timely payment of financial commitments; may have an added "+" to denote any exceptionally strong credit feature. |
| F2 | Good credit quality. A satisfactory capacity for timely payment of financial commitments, but the margin of safety is not as great as in the case of the higher ratings. |
| F3 | Fair credit quality. The capacity for timely payment of financial commitments is adequate; however, near term adverse changes could result in a reduction to non investment grade. |
| В | Speculative. Minimal capacity for timely payment of financial commitments, plus vulnerability to near term adverse changes in financial and economic conditions. |
| С | High default risk. Default is a real possibility. Capacity for meeting financial commitments is solely reliant upon a sustained, favourable business and economic environment. |
| D | Indicates an entity or sovereign that has defaulted on all of its financial obligations. |

Appendix E

Approved Countries for Investment as at 27th Jan 2018

AAA

- Australia
- Canada
- Denmark
- Germany
- Luxembourg
- Netherlands
- Norway
- Singapore
- Sweden
- Switzerland

AA+

- Finland
- Hong Kong
- U.S.A.

AA

- Abu Dhabi (UAE)
- France
- U.K.

AA-

- Belgium
- Qatar

MINIMUM REVENUE PROVISION

1. Government Guidance

The Welsh Assembly Government issued new guidance in March 2008 which requires that a Statement on the Council's policy for its annual MRP should be submitted to the full Council for approval before the start of the financial year to which the provision will relate.

The Council are legally obliged by section 21 (1b) to "have regard" to the guidance, which is intended to enable a more flexible approach to assessing the amount of annual provision than was required under the previous statutory requirements. The guidance offers four main options under which MRP could be made, with an overriding recommendation that the Council should make prudent provision to redeem its debt liability over a period which is reasonably commensurate with that over which the capital expenditure is estimated to provide benefits. The requirement to 'have regard' to the guidance therefore means that: -

Although four main options are recommended in the guidance, there is no intention to be prescriptive by making these the only methods of charge under which a local authority may consider its MRP to be prudent.

It is the responsibility of each authority to decide upon the most appropriate method of making a prudent provision, after having had regard to the guidance.

Where the CFR was nil or negative on the last day of the preceding financial year, the authority does not need to make an MRP provision. MRP in the current financial year would therefore by zero,

Option 1: Regulatory Method

Under the previous MRP regulations, General Fund MRP was set at a uniform rate of 4% of the adjusted CFR (i.e. adjusted for "Adjustment A") on a reducing balance method (which in effect meant that MRP charges would stretch into infinity). This option is available for the General Fund share of capital financing requirement which relates to capital expenditure incurred prior to 1 April 2008. It may also be used for new capital expenditure up to the amount which is deemed to be supported by the Welsh Assembly Government annual supported borrowing allocation. The use of the commutation adjustment to mitigate the MRP charge is also allowed to continue under this option.

Option 2: Capital Financing Requirement Method

This is a variation on option 1 which is based upon a charge of 4% of the aggregate CFR without any adjustment for Adjustment A, or certain other factors which were brought into account under the previous statutory MRP calculation. The CFR is the measure of an authority's outstanding debt liability as depicted by their balance sheet.

Option 3: Asset Life Method.

This method may be applied to most new capital expenditure, including where desired that which may alternatively continue to be treated under options 1 or 2.

The guidance suggests that any new borrowing which receives no Government support and is therefore self-financed would fall under option 3

Under this option, it is intended that MRP should be spread over the estimated useful life of either an asset created, or other purpose of the expenditure. There are two useful advantages of this option: -

- Longer life assets e.g. freehold land can be charged over a longer period than would arise under options 1 and 2.
- No MRP charges need to be made until the financial year after that in which an item of capital expenditure is fully incurred and, in the case of a new asset, comes into service use (this is often referred to as being an 'MRP holiday'). This is not available under options 1 and 2.

There are two methods of calculating charges under option 3:

Equal instalment method – equal annual instalments which are calculated using a simple formula set out in paragraph 9 of the MRP guidance,

under this approach, the MRP is provided by the following formula

A – B divided by C

A is the amount of capital expenditure in respect of the asset financed by borrowing or credit arrangements

B is the total provision made before the current financial year in respect of that expenditure

C is the inclusive number of financial years from the current year to that in which the estimated life of the asset expires

Annuity method – annual payments gradually increase during the life of the asset with an appropriate interest rate used to calculate the annual amount

Under both options, the authority may make additional voluntary revenue provision and this may require an appropriate reduction in later years' MRP

In addition adjustments to the calculation to take account of repayment by other methods (e.g. application of capital receipts) should be made as necessary.

Option 4: Depreciation Method

Under this option, MRP charges are to be linked to the useful life of each type of asset using the standard accounting rules for depreciation (but with some exceptions) i.e. this is a more complex approach than option 3.

The same conditions apply regarding the date of completion of the new expenditure as apply under option 3.

2. Date of implementation

The previous statutory MRP requirements cease to have effect after the 2006/07 financial year. However, the same basis of 4% charge in respect of the GF share of CFR may continue to be used without limit until the 2009/10 financial year, relative to expenditure incurred up to 31/3/2008.

The guidance suggests that Options 3 and 4 should be applied to any capital expenditure which results in an increase in the CFR and does not relate to the authority's Supported Capital Expenditure.

The guidance also provides the authority with discretion to apply Options 3 or 4 to all capital expenditure whether or not supported and whenever it is incurred.

Any capitalised expenditure incurred after 1 April 2008 which gives rise to an increase in the GF CFR should be repaid by using option 3 as adapted by paragraphs 23 and 24 of the guidance.

Appendix G

Active Internal Credit UK Counterparty List (as at 1 February 2018)

| Institution | Country | Bank/BS | Fitch Ratings | | |
|--|--|--|---|---------|--|
| | , , , , , , , , , , , , , , , , , , , | | L Term | Support | S Term |
| Abbey National Treasury Services PLC Bank of Scotland PLC Barclays Bank PLC Close Brothers Ltd Goldman Sachs International Bank HSBC Bank PLC Lloyds Bank Plc Santander UK PLC Standard Chartered Bank Sumitomo Mitsui Banking Corporation Europe Ltd UBS Ltd. Coventry Building Society Leeds Building Society Nationwide Building Society Skipton Building Society Yorkshire Building Society Debt Management Office Local Authorities | UK U | Bank Bank Bank Bank Bank Bank Bank Bank | A + A A A A A A A A A A A A A A A A A A | | F1 F1 F1 F1 F1 F1 F1 F1 F1 |

Agenda Item 13.



Report of the Section 151 Officer and the Corporate Director Place

Council - 1 March 2018

Housing Revenue Account (HRA) Revenue Budget 208/19

Purpose: This report proposes a Revenue Budget for 2018/19 and

a rent increase for properties within the HRA.

Policy Framework: None.

Consultation: Cabinet Members, Finance, & Legal

Recommendations: The following budget proposals be approved:

a) Rents to be increased in line with the Welsh Government rent setting policy as detailed in section 3.

b) Fees, charges and allowances are approved as

outlined in section 3.

c) The revenue budget proposals as detailed in

section 3.

Report Authors: Mark Wade / Ben Smith

Finance Officer: Aimee Dyer

Legal Officer: Tracey Meredith

Access to Services Officers: Sherill Hopkins/Catherine Window

1. Introduction

- 1.1 The setting of the revenue budget has to take account of the following issues and factors:-
 - the requirement to achieve the Welsh Housing Quality Standard (WHQS);
 - future income and expenditure trends;
 - increases in rent in line with the rent policy;
 - the effect on tenants of rent increases:
- 1.2 The proposals in this report are based on the objective of maximising the resources available for investment in the housing stock to make progress in achieving the WHQS.

2. Projected Revenue Outturn 2017/18

- 2.1 There is a forecast underspend on HRA Revenue management and maintenance budgets of £0.35m which is comprised of a reduction in borrowing costs (£0.25m) due to slippage on the Capital Programme. There is also an underspend on employee costs (£0.075) and supplies and services (£0.16). There are also minor underspends on transport costs (£0.015m) and premises costs (£0.05m) as a result of utilities. These underspends are offset by an overspend on revenue repair costs (£0.10m) along with a reduction in fee income (£0.10m).
- 2.2 The forecast revenue contribution to the 2017/18 Capital Programme has increased by £1.9m as a result of higher than anticipated balances carried forward and a reduction in the borrowing requirement. This has been partially offset by lower borrowing costs of £0.26m. As a result the forecast for the balances carried forward has reduced to £5.8m.

3. Revenue Budget Proposals 2018/19

3.1 Overview

- 3.1.1 There is a projected surplus on the HRA next year of £24.3m. This surplus together with the planned use of reserves will contribute towards the capital programme of £57.9M in 2018/19. This is for further investment in WHQS and for the More Homes Programme.
- 3.1.2 The main changes from 2017/18 are an increase in management and maintenance costs of £0.9m. This is mainly as a result of the 2% pay rise, increments and an increase in employer's pension contributions of £0.5m and an increase in the revenue repairs budget of £0.4m due to inflationary pressures on materials costs. Capital charges increased by £0.9m as a result of the additional cost of borrowing to support achievement of the WHQS.
- 3.1.3 The main changes to funding/income are an increase in rent and other income of £4.2m arising from the proposed rent increases.
- 3.1.4 The main changes from the 2017/18 budget are shown in the following table:-

| Item | £000 |
|---|-------|
| Reduction in the use of reserves | 2,298 |
| Increased financing charges | 989 |
| Effect of 2% pay rise and increase in pension contributions | 494 |
| Increase in Revenue Repairs Budget | 380 |
| Increase in Revenue Contribution to Capital | 12 |
| Other minor revenue changes | 33 |
| Additional income including 6.88% rent increase | -4206 |

3.2 Rent Income

3.2.1 The target average rent per week for Swansea provided by the Welsh Government under the rent setting policy which was introduced in April 2015 is set out in the following table. The WG figures are based on a 52 week period. However, the Council has traditionally charged rents over 50 weeks allowing two weeks during the year when rent is not collected. The equivalent 50 week average is also provided.

| | Lower Band (i.e. Mid-Point - 5%) | Mid-Point | Higher Band (i.e. Mid-Point + 5%) |
|---------------------------------------|-------------------------------------|-----------|--------------------------------------|
| WG weekly figures (based on 52 weeks) | £85.03 | £89.50 | £93.98 |
| 50 week equivalent | £91.25 | £96.05 | £100.85 |

- 3.2.2 In February 2015, Council agreed to maximise the available rent income by using the full transitional increase allowable under the WG policy until such time that the upper band limit is reached. This policy on rent income directly helps fundamentally underpin our additional investment in the HRA capital programme.
- 3.2.3 After applying the national increase of 4.5% plus the full transitional increase, the average rent for 2018/19 will be £93.35 (based on 50 weeks). This is an average increase of £6.01 (6.88%) per week.

3.3 Inflation

Provision has been included in the budget for a 2% annual pay increase from April 2018. In addition, budgets have been amended to reflect changes in employer's contributions for pensions. Other budgets, in particular repairs and maintenance and utility costs have been based on the latest prices.

3.4 Capital Financing Charges

Additional Capital financing charges will arise in 2018/19 as a result of additional borrowing to finance WHQS improvements.

3.5 Fees, Charges and Allowances

General fees, charges and allowances are normally increased either in line with the agreed rent increase or in line with the inflation provision set out in 4.3 above. If the recommendations relating to the rent increase are approved then these rent related items will increase by 6.88% and other charges by 3%.

3.6 Contributions to the Capital Programme

The additional income enables a contribution of £24.5m to the capital programme. A further £97k from reserves will also be utilised in supporting the capital programme.

4. Risks and Uncertainties

4.1 The main risk and uncertainty for next year is the ongoing impact of welfare reform measures, such as the potential increase in number of tenants in receipt of universal credit on the level of income.

5. Reserves

5.1 The HRA balance at the start of this year was £9.8m and at the end of the current year it is estimated to be £5.8m. It is proposed that £97k is used next year to finance capital expenditure. The reserves position is detailed in Table B.

6. Equality Impact Assessments

6.1 Proposals for changing levels of funding in specific areas have been subject to a screening process. Service managers have considered the implications of Page 217

proposed budgetary decisions and believe that the proposed budget protects the most vulnerable and will not disproportionately impact on protected groups.

7 Legal Implications

7.1 Tenants will need to be notified of the proposed increase in accordance with the provisions of section 102 of the Housing Act 1985. Section 102 b) states that variation of the Rent shall be carried out in accordance with the provisions of the Tenancy Agreement. Section 2.6 of the Council's Tenancy Agreement states that Tenants must be given 4 weeks notice before any Rent change.

Background Papers: None

Appendices:

Table A: Summarised HRA 2017/18 to 2018/19
Table B: Movement in Balances 2017/18 to 2018/19

Table A: Summarised HRA 2017/18 to 2018/19

| Classification | Budget 2017/18 | Budget 2018/19 |
|--|----------------------------|----------------------------|
| <u>Expenditure</u> | £'000 | £'000 |
| Management and Maintenance Capital Charges Revenue Funding for capital schemes | 28,750 10,096 24,459 | 29,657 11,085 24,471 |
| Total Expenditure | 63,305 | 65,213 |
| Income | | |
| Rents and other income Use of balances | 60,910 2,395 | 65,116 97 |
| Total Income | 63,305 | 65,213 |
| | | |

Table B: Movement in Balances 2017/18 to 2018/19

| Description | £000's |
|----------------------------------|--------|
| Actual balance at 1st April 2017 | 9,821 |
| Budgeted use 2017/18 | -2,395 |
| Budgeted balance 31st March 2018 | 7,426 |
| Forecast use 2017/18 | -4018 |
| Forecast balance 31st March 2018 | 5,803 |
| Budgeted use 2018/19 | -97 |
| Forecast balance 31st March 2019 | 5,706 |

Agenda Item 14.



Report of the Section 151 Officer & the Director of Place

Council - 1 March 2018

Housing Revenue Account – Capital Budget & Programme 2017/18- 2020/21

Purpose This report proposes a revised capital budget for

2017/18 and a capital budget for 2018/19 -

2020/21

Policy Framework: None

Consultation: Legal, Finance & Access to Services

Recommendation(s): It is recommended that:

1) The transfers between schemes and the revised budgets for

schemes in 2017/18 are approved.

2) The budget proposals for 2018/19 – 2020/21 are approved.

3) That, where individual schemes in Appendix B are programmed over

the 3 year period described in this report, then these are committed and approved and that their financial implications for funding over

subsequent years are approved.

Report Authors: Ben Smith / Mark Wade

Finance Officers: Jeff Dong / Jayne James

Legal Officer: Debbie Smith

Access to Services Officer: Ann Williams

1.0 Introduction

- 1.1 This report details:
 - Revised Housing Revenue Account (HRA) capital expenditure and financing proposals in 2017/18
 - HRA Capital expenditure and financing proposals in 2018/19 2020/21
- 1.2 The budget proposals are further detailed in appendices to this report as follows:

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- Appendix A: Summary of the revised budget for 2017/18 and a budget for 2018/19 – 2020/21
- Appendix B: Detailed breakdown of the revised budget for 2017/18 and a budget for 2018/19 – 2020/21
- Appendix C: Scheme descriptions

2.0 Capital Budget 2017/18

- 2.1 The revised programme for the current year is £51.89m i.e. an original budget of £59.26m plus carry-forward from 2016/17 of £2.42m less slippage into 2018/19 of £9.79m. Slippage from this current year into 2018/19 is to mainly fund the external facilities scheme, More Homes pilot at Parc Y Helig and the wind and weatherproofing works in West Cross.
- 2.2 The majority of all other projects for 2017/18 are complete although a small element of under spend may exist due to a range of reasons including retentions for the defects liability period and some under spends on completed projects. Any projects not currently complete will be completed within the early part of the 2018/19 financial year and where underspend has occurred, officers have mitigated these by bringing other priority work forward to compensate. Transfers and changes to the 2017/18 budget are reflected and detailed in appendix B.

3.0 2018/19 - 2020/21

- 3.1 The proposed three year capital programme and the priorities of the various schemes have been developed in line with the HRA Business Plan and reflect the results of a stock condition survey. In addition, the programme contributes towards the Council's strategic aim of improving homes up to the Welsh Housing Quality Standard (WHQS) and provision has also been made for the continuing supply of new council housing.
- 3.2 Schemes detailed in Appendix C contribute towards the key components of the Welsh Housing Quality Standard as follows:

In a Good State of Repair

Dwellings must be structurally stable; free from damp and disrepair with key building components being in good condition – roofs, walls, windows, doors and chimneys.

Safe and Secure

Dwellings should be free from risks that could cause serious harm and should be secure in key areas of the home. Heating and electrical systems to be up to date and safe; doors and windows to provide good levels of security; risk of falls from height to be prevented; fire safety measures to be in good condition and well designed.

Adequately Heated, Fuel Efficient and Well Insulated

Dwellings must be capable of being heated adequately by ensuring heating systems are fuel efficient and properties well insulated.

Contain Up to Date Kitchens and Bathrooms

Kitchen and bathroom facilities are to be relatively modern and in good condition; sufficient to meet the needs of the household and well laid out to prevent accidents.

Located in Attractive and Safe Environments

Homes should be located in environments that residents can relate to and in which they are proud to live. Improvements will be required to ensure areas within the curtilage of properties are safe and communal areas and the wider shared environment is safe and attractive.

Suit the Specific Requirements of the Household

The requirement is that homes meet the necessary requirements for their occupants in terms of room sizes, ensuring necessary facilities such as kitchens and bathrooms are sufficient and where required, adaptations are undertaken for persons with disabilities.

3.3 The More Homes Strategy for providing new Council housing has been endorsed by Council. Indicative expenditure of £3.281m over 3 years up to 2020/21 for taking forward the strategy and delivering the pilot schemes has been included in the programme.

4.0 Financing of HRA Capital Budget 2017/18 -2020/21

4.1 The attached capital budget proposals will be funded through a combination of Welsh Government (WG's) contribution via its Major Repair Allowance (MRA) grant, revenue contributions from the HRA, and borrowing. Details are set out in Appendix A.

5.0 Risks

5.1 The risks to the 3 year programme are similar to those set out in the HRA Revenue report. In particular, the level of MRA grant, future rent increases (which are determined by WG) and the potential effect of Welfare Reform on levels of income.

6.0 Equality and Engagement Implications

6.1 Tenants and leaseholders have been engaged as part of the Council's Tenant Participation Strategy.

An EIA screening has been undertaken and there is no equality implications associated with the recommendations of this report, since this deals with the financial aspects of agreeing a budget for the scheme. Individual projects will take account of specific equality issues.

7.0 Legal Implications

7.1 The Authority is under a duty to make arrangements for the proper administration of its financial affairs. Failure to do so will be a breach of that duty.

8.0 Financial Implications

- 8.1 Expenditure is ring fenced to the HRA and will be fully funded by MRA grant from WG, revenue contributions from the Housing Revenue Account and HRA borrowing. There are no financial implications for the Council General Fund.
- 8.2 Borrowing of £88.96 million will be required to fund the WHQS and new build programmes up to 2020/21.

Background Papers:

None

Appendices:

Appendix A: Summary of the HRA Capital Budget & Programme 2017/18 – 2020/21 Appendix B: A detailed breakdown of the revised budget for 2017/18 and a budget

for 2018/19 – 2020/21

Appendix C: Scheme Descriptions

Summary of HRA Capital Budget and Programme 2017/18 to 2020/21 2017/18 2018/19 2019/20 2020/21 Total £'000 £'000 £'000 £'000 £'000 **HRA Subsidy Reform Good State of Repair** Wind and weatherproofing 4,482 4,793 2,685 4.100 16,060 System built houses and highrise Blocks 7,399 6.754 12.200 35,083 8.730 Roofing 2,201 1,211 1,200 1,425 6,037 Windows, doors and general repairs 650 1,175 215 215 2,255 Safe and Secure Fire Safety 3.670 1.131 1.839 450 250 **Electrical Rewiring** 539 595 540 320 1,994 Passenger Lifts 318 436 300 230 1,284 Adequately Heated, Fuel Efficient & Well Insulated **Heating Systems** 1,221 630 430 400 2.681 **Energy Efficiency and Grant Support** £534 275 1,109 150 150 **Contain Up to Date Kitchens and Bathrooms** Kitchens and Bathrooms 25.251 22,803 26.052 17,434 91,540 **Located in Attractive and Safe Environments Environment - Within the Curtilage** 2.038 9.351 12.135 10.015 33,539 **Estate Based Environment** 1,302 2,000 2,100 2,000 7,402 **Meeting Requirements of the Household** Adaptations 2.750 2.750 2.750 2.750 11.000 **More Homes** 2.070 3.281 5.351 Total 51,886 57,893 57,737 51,489 219,005

Appendix A cont.

| Financed By: | 2017/18 Revised | 2018/19 Original | 2019/20 Original | 2020/21 Original | Total |
|--------------------------|--------------------|---------------------|---------------------|---------------------|---------|
| | £'000 | £'000 | £'000 | £'000 | £'000 |
| MRA | 9,158 | 9,100 | 9,100 | 9,100 | 36,458 |
| RCCO | 26,351 | 24,471 | 22,097 | 20,486 | 93,405 |
| Borrowing WHQS | 16,200 | 24,322 | 26,540 | 21,903 | 88,965 |
| Innovative Housing Grant | 177 | | | | 177 |
| | | | | | |
| Total | 51,886 | 57,893 | 57,737 | 51,489 | 219,005 |

| HRA CAPITAL PROGRAMME 2017/18 to 2020/21 | | | | | | |
|---|----------|---------|----------|----------|----------|----------|
| | 2017/18 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
| SCHEME/PROJECT | Original | Revised | Original | Original | Original | Original |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| Good State of Repair | | | | | | |
| Wind & Weatherproofing, Mayhill and Townhill Scheme 1 | 19 | 19 | | | | 19 |
| Wind & Weatherproofing, Mayhill and Townhill Scheme 2 | 6 | 2 | | | | 2 |
| Wind & Weatherproofing, Mayhill and Townhill Scheme 3 | 28 | 9 | | | | 9 |
| Wind & Weatherproofing, Penlan Scheme 1 | 461 | 651 | 326 | | | 977 |
| Wind & Weatherproofing, Llanllienwen | 979 | 843 | 120 | | | 963 |
| Wind & Weatherproofing, Clydach | | | | | 200 | 200 |
| ୍ଦ୍ରି Wind & Weatherproofing, McRitchie Place | 289 | 280 | 40 | | | 320 |
| Wind & Weatherproofing, West Cross | 1,611 | 629 | 1,655 | 1,150 | 1,150 | 4,584 |
| Wind & Weatherproofing, West Cross Warwick Place | 2 | | 1,162 | | | 1,162 |
| Wind & Weatherproofing, Loughor | 468 | 495 | | | | 495 |
| Wind & Weatherproofing, Penllergaer | | | 800 | | | 800 |
| Wind & Weatherproofing, Cwmbwrla | 650 | 708 | | | | 708 |
| Wind & Weatherproofing, Blaenymaes (Woodford Road) | | | | | 960 | 960 |
| Wind & Weatherproofing, Tirdeunaw Sheltered Complex | | | | 300 | | 300 |
| Wind & Weatherproofing, Pontardulais | 755 | 846 | 690 | 825 | | 2,361 |
| Wind & Weatherproofing, Fforesthall | | | | | 750 | 750 |
| Wind & Weatherproofing, Talycoppa | | | | | 280 | 280 |
| Wind & Weatherproofing, Tower Gardens | | | | 210 | | 210 |
| Wind & Weatherproofing, Llwyncethin Sheltered & Maes Glas Flats | | | | | 560 | 560 |
| Wind & Weatherproofing, Various | | | | 200 | 200 | 400 |
| Airey and Traditional Built Properties, Felindre | | | | 420 | | 420 |
| Resiform and Traditional Built Properties, Craig Cefn Parc | 400 | 292 | 1,298 | | | 1,590 |
| British Iron & Steel Federation (BISFs) Houses West Cross | 1,100 | 1,060 | 1,054 | | | 2,114 |

| | 2017/18 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|---|----------|---------|----------|----------|----------|----------|
| SCHEME/PROJECT | Original | Revised | Original | Original | Original | Original |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| Good State of Repair cont'd | | | | | | |
| British Iron & Steel Federation (BISFs) Houses Gendros | 23 | 24 | | | | 24 |
| Wimpey No Fines (WNFs) Properties, Waunarlwydd | | | | 700 | 700 | 1,400 |
| Wimpey No Fines (WNFs) Properties, Caemawr | 580 | 600 | 29 | | | 629 |
| Trusteel Houses, Penllergaer | 20 | 21 | | | | 21 |
| Easiform Properties, Winch Wen | 680 | 775 | 1,400 | 1,400 | | 3,575 |
| Easiform & Traditional Properties, Sketty | 730 | 824 | 440 | 890 | | 2,154 |
| Easiform & Wimpey No Fines Properties, Clase | | | 990 | 820 | 800 | 2,610 |
| Easiform Properties, Birchgrove | | | 820 | 1,000 | | 1,820 |
| Highrise Flats, Dyfatty | 200 | | 200 | 3,500 | 10,700 | 14,400 |
| ⊕ Highrise Flats, Matthew Street | 263 | 259 | 70 | | | 329 |
| Highrise Flats, Clyne & Jeffreys Court | 3,647 | 3,544 | 453 | | | 3,997 |
| ∯Chimney Repairs | 410 | 360 | 552 | 400 | 200 | 1,512 |
| Pitched Roof Renewal, Blaenymaes | 602 | 583 | 29 | | | 612 |
| Pitched Roof Renewal, Talfan Rd Carew Pl Bungalows Bonymaen | 246 | 286 | 6 | | | 292 |
| Pitched Roof Renewal, Clase | 18 | 18 | | | | 18 |
| Pitched Roof Renewal, Sketty (3 Storey Flats) | 6 | 6 | | | | 6 |
| Pitched Roof Renewal, Clay Roofs Townhill and Port Tennant | 399 | 451 | 21 | | | 472 |
| Pitched Roof Renewal, Penlan Flats | | | 16 | | | 16 |
| Pitched Roof Renewal, Gower (Penclawdd, 3Xs & Llangennith) | 500 | 371 | 129 | | | 500 |
| Pitched Roof Renewal, Gorseinon & Penyrheol | | | | 500 | | 500 |
| Pitched Roof Renewal, Gendros | 4 | 4 | | | | 4 |
| Pitched Roof, Various | 200 | 122 | 308 | 200 | 325 | 955 |
| Flat Roof Renewal, Various | | | 150 | 100 | 100 | 350 |
| Flat Roof Renewal Rheidol Court | | | | | 800 | 800 |
| Balcony Repairs | 6 | 6 | 250 | | | 256 |

| | 2017/18 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|---|----------|---------|----------|----------|----------|----------|
| SCHEME/PROJECT | Original | Revised | Original | Original | Original | Original |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| Good State of Repair cont'd | | | | | | |
| Window and Door Renewal Programme Incl. Fire Escape Windows | 408 | 212 | 400 | | | 612 |
| Structural Repairs | 618 | 343 | 475 | 200 | 200 | 1,218 |
| Drainage Repairs and Improvements | 45 | 45 | 15 | 10 | 10 | 80 |
| Repairs to HRA Offices and Operational Assets – Various | 44 | 44 | 30 | | | 74 |
| Design and Scheme preparation | | | 5 | 5 | 5 | 15 |
| Safe and Secure | | | | | | |
| Fire Safety General and Risk Reduction | 282 | 265 | 155 | 100 | | 520 |
| Fire Safety Highrise | 4,518 | | | | | |
| Smoke and Carbon Monoxide Detectors | 141 | 141 | 230 | 150 | 250 | 771 |
| Fire Safety Sprinkler System - Highrise and Sheltered Complexes | 356 | 329 | 1,316 | 200 | | 1,845 |
| Sprinkler System - Jeffreys Court | 80 | 80 | | | | 80 |
| Sprinkler System - Clyne Court | 388 | | 138 | | | 138 |
| Sprinkler System - Matthew Street | | 250 | | | | 250 |
| Fire Separation Between Kitchens & Stairs | 20 | 10 | | | | 10 |
| Fire Safety Separation Between Flats | 50 | 56 | | | | 56 |
| Electrical Rewiring | 259 | 133 | 320 | 300 | 300 | 1,053 |
| Electrical Rewiring Contingency | | | 20 | 20 | 20 | 60 |
| Electrical Rewiring & Emergency Lighting Communal Blocks | 507 | 406 | 215 | 200 | | 821 |
| Communal Aerials | | | 40 | 20 | | 60 |
| Passenger Lift Repair, Improvement and Provision, Various | 405 | 318 | 436 | 300 | 230 | 1,284 |
| Adequately Heated | | | | | | |
| Boiler Replacement | 1,500 | 1,165 | 600 | 400 | 400 | 2,565 |
| Loft Insulation | 149 | 160 | 60 | 50 | 50 | 320 |
| Heating Upgrades | 50 | 56 | 30 | 30 | 0 | 116 |
| Energy Efficiency & Energy Grant Support | 439 | 374 | 215 | 100 | 100 | 789 |

| | 2017/18 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|---|----------|---------|----------|----------|----------|----------|
| SCHEME/PROJECT | Original | Revised | Original | Original | Original | Original |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| Kitchens and Bathrooms | | | | | | |
| Kitchen & Bathroom Renewal | 230 | 230 | 21,619 | 25,652 | 17,064 | 64,565 |
| Kitchen & Bathroom Renewal Asbestos Management | | | 250 | 250 | 250 | 750 |
| Kitchen & Bathroom Renew 16/7 Contractor 1 | 626 | 545 | | | | 545 |
| Kitchen & Bathroom Renew 16/7 Contractor 2 | 546 | 552 | | | | 552 |
| Kitchen & Bathroom Renew 16/7 Contractor 3 | 71 | 13 | | | | 13 |
| Kitchen & Bathroom Renew 17/8 Contractor 1 | 10,185 | 12,141 | 494 | | | 12,635 |
| Kitchen & Bathroom Renew 17/8 Contractor 2 | 6,111 | 5,090 | 111 | | | 5,201 |
| Kitchen & Bathroom Renew 17/8 Contractor 3 | 4,074 | 5,480 | 129 | | | 5,609 |
| Kitchen & Bathroom Renew 17/8 CBS | 1,500 | 1,200 | | | | 1,200 |
| Kitchen & Bathroom Renewal Contingency | | | 200 | 150 | 120 | 470 |
| र्युं क | | | | | | |
| Located in Safe Attractive Environment | | | | | | |
| Environment - Within the Curtilage | | | | | | |
| External Facilities Scheme | 1,443 | | 8,950 | 12,000 | 10,000 | 30,950 |
| External Facilities Contingency | 62 | 62 | | | | 62 |
| External Facilities Scheme Gorseinon Contract 1 | 317 | 316 | 30 | | | 346 |
| External Facilities Scheme Gorseinon Contract 2 | 367 | 340 | 26 | | | 366 |
| External Facilities Scheme Penlan 17/18 | 1,030 | 1,030 | | | | 1,030 |
| Meter Boxes, Various | | | 15 | 15 | 15 | 45 |
| Voice Entry Systems, Various | 505 | 290 | 330 | 120 | | 740 |
| Environment - Estate Based | | | | | | |
| General Environmental Improvement Schemes | 1,302 | 1,302 | 2,000 | 2,100 | 2,000 | 7,402 |
| | | | 0 | | | |
| Meeting the Needs of the Household | | | 0 | | | |
| Adaptations Internal | 2,000 | 2,000 | 2,000 | 2,000 | 2,000 | 8,000 |
| Adaptations External | 750 | 750 | 750 | 750 | 750 | 3,000 |

| | 2017/18 | 2017/18 | 2018/19 | 2019/20 | 2020/21 | Total |
|---------------------------------|----------|---------|----------|----------|----------|----------|
| SCHEME/PROJECT | Original | Revised | Original | Original | Original | Original |
| | £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| | | | | | | |
| More Homes | | | | | | |
| More Homes Pilot - Parc Y Helig | 2,693 | 393 | 2,757 | | | 3,150 |
| More Homes Pilot – Milford Way | 1,682 | 1,572 | 100 | | | 1,672 |
| Conversion and Acquisition | 624 | 105 | 424 | | | 529 |
| | | | | | | |
| Total | £61,679 | £51,886 | £57,893 | £57,737 | £51,489 | £219,005 |

HRA 3 Year Capital Programme

Scheme Description

Good State of Repair

Wind and Weatherproofing

Wind and Weatherproofing - will repair and upgrade the external fabric to maintain structural integrity, improve weather protection and thermal efficiency. Work typically includes renewing roofs and rainwater goods, wall tie renewal, application of external wall insulation and where required new front and back doors, repairs to paths, steps, handrails, fencing and facilities within the curtilage of the home where necessary. In some instances, improvements to fire safety may be undertaken also. These contracts will operate over the period of this three year programme. Schemes may be subject to planning permission requirements and officers will submit planning applications as necessary.

Airey Properties

Airey properties are of a concrete panel type construction and were built in the early 1950s. Externally, work will include renewing roofs and rainwater goods, repairs to the structure, wall cladding may be removed and renewed depending on the most effective solution and where required new front and back doors, repairs to paths, steps, handrails, fencing and facilities within the curtilage of the home where necessary. Internally, work will include kitchens and bathrooms as part of the refurbishment and in some instances, improvements to fire safety may be undertaken also. The repair scheme will secure the long term structural integrity of the properties, improve weather protection, provide new kitchens and bathrooms and increase the thermal efficiency of the dwellings. Due to location, these properties are not connected to the mains gas grid and subject to costs, the scheme may include renewable energy systems as part for the project and investment may support energy grants. This scheme may operate beyond a single financial period. This contract may be subject to planning permission requirements and officers will submit planning applications as necessary.

Resiform Properties

Resiform properties are of a timber frame and fiberglass panel type construction and were built in the 1970s. Work will include renewing roofs and rainwater goods, repairs to the structure, application of external wall insulation and where required new front and back doors, repairs to paths, steps, handrails, fencing and facilities within the curtilage of the home where necessary. In some instances, improvements to fire safety may be undertaken also. The repair scheme will secure the long term structural integrity of the properties, improve weather protection and increase the thermal efficiency of the dwellings. Subject to costs and the availability of energy saving grants and City Deal funding, the scheme may include renewable technology systems, battery storage and new heating systems for the purpose of testing technology and providing energy efficient homes. This scheme may be subject to planning permission requirements and officers will submit planning applications as necessary.

British Iron & Steel Federation (BISFs) Houses

BISF houses are of a steel frame construction built in the 1950s. The scheme is designed to repair and maintain the structural integrity, improve thermal efficiency, weather protection and improve the main facilities within the home and, where necessary in the garden. The specification of work includes roof renewal, insulated render system and

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door renewal, boiler replacement, electrical rewiring, kitchens and bathrooms and where required repairs to paths, steps, handrails, fencing and facilities within the curtilage of each home. Schemes may be subject to planning permission requirements and officers will submit planning applications as necessary.

Wimpey No Fines Houses

Wimpey No Fines are properties built with solid concrete walls and the repair scheme will address structural cracking where present and will include application of insulated render to improve thermal efficiency and weather protection, roof covering and door renewal. Where required, repairs to paths, steps, handrails, fencing and facilities within the curtilage of each home may be undertaken. Schemes may be subject to planning permission requirements and officers will submit planning applications as necessary.

Easiform Properties

Easiform properties are typically a poured concrete construction built in the 1950s and 1960s. The scheme will secure the long term structural integrity of the properties, improve the weather protection and particularly improve the thermal efficiency of the properties. The scope of work will include roof repairs, wall repairs and insulation, improvement to balconies where present and minor upgrades to fire safety where required. Where necessary, the scheme will include repairs to paths, steps, handrails, fencing and facilities within the curtilage of each home. Schemes may be subject to planning permission requirements and officers will submit planning applications as necessary.

Refurbishment of Highrise Flats

The Council's high rise blocks were all built in the early 1960s and now require repairs to ensure their continued use over the long term. The schemes will protect the structures of the blocks; improve their weather resistance, thermal efficiency and their fire safety. The flats will also receive improvements to internal facilities for individual homes as well as communal areas.

For individual flats, the schemes will provide new kitchens and bathrooms including associated work and improved kitchen layout. Electrical rewiring will be renewed where required, improvements to heating systems and new boilers, integrated television reception systems, new door entry systems and upgrades to fire safety will also be included such the installation of sprinklers, fire stopping and improved fire separation. Where feasible, redundant storage areas will be converted to provide new additional units of accommodation.

Externally, the work will include a new roof, balcony rails, repairs to balcony slabs, insulated cladding across the walls, new double glazed windows, upgrades to fire protection, revised CCTV systems where required, improved entrances, renewal of the communal electrical wiring and lighting, and improvements to the decoration.

The local environment may receive upgrades to paths and areas of hard and soft landscaping, possible removal of garages and improvements to the immediate HRA owned environment. Additional resident parking may be provided where required and achievable.

The project is expected to take over three years to complete and will run across the full time scale of this reporting period. Schemes will be subject to planning permission requirements and officers will submit planning applications as necessary.

Chimney Repairs

Where chimneys are in poor condition, work will involve repairing, rebuilding or taking away the chimney if it is no longer required. The work will prevent damp and minimise

repairs for the response repair service and will be an ongoing scheme over the three year reporting period.

Pitched Roof and Flat Roof Renewal

Pitched and flat roof renewal includes repairing the roof structure and chimneys, providing insulation where required and replacing the roof covering to ensure long term weather protection. Contracts are expected to run over the period of this three year programme.

Balcony Repairs

Balconies will be repaired and improved to ensure they remain in good condition and safe to use. Repairs will include new balcony rails, repairs to the balcony slabs and floor surface.

Window and Door Renewal

Replacement of windows and doors which are at the end of their useful life or require upgrading, the new units will improve thermal efficiency and security. A small number of windows will be replaced to provide a means of escape in selected areas as required. Where necessary, fire doors will be renewed in flats to ensure they achieve suitable fire safety.

Structural Repairs

Structural Repairs will treat free standing or retaining structures where there is failure or disrepair, subsidence, heave or movement cases, and other structural elements that are considered to be in need. Where required, the budget will meet the cost for demolition of properties including any buy back of properties within blocks of flats as required.

Drainage and drainage protection

Where existing drainage is in disrepair or in need of upgrading or there is a need to address changes in demand, the scheme will look to improve selected sites and may include amongst other items: new systems, alternative or new layouts and/or expansion of current systems.

Repairs to HRA Offices and Operational Assets – Various

The scheme is to carry out repairs and renewal to HRA offices and assets where required. The work will include various items relating to the structure, fabric, electrical, mechanical and elements within the curtilage.

Design and Scheme preparation

Investment will meet the cost of early design and preparation of schemes contained within this report.

Safe and Secure

General Fire Safety and Risk Reduction – Various Locations

A range of fire safety and risk reduction measures will be undertaken to homes and HRA buildings across the Council. Work will be varied but may include the provision of up-to-date fire safety signage and other fire safety communication, upgrading fire stopping materials, minor changes to layout and access routes, specialist intrusive investigations in relation to improvement work, safety improvements to communal stairs, fire barriers, upgrades to fire firefighting equipment and material and improvements to fire warning systems.

Fire Safety Highrise

Budget set up as a contingency to meet possible fire safety issues in high rise flats following Grenfell Tower fire in 2017.

Smoke Alarms and Carbon Monoxide Detectors

Hard wired smoke alarms, heat detectors and carbon monoxide detectors in homes are renewed to ensure uninterrupted service. The project will be ongoing and will run over the period of this three year programme.

Fire Safety Sprinkler Systems – Highrise and Sheltered Complexes

The scheme will install a sprinkler system to individual flats and communal areas of highrise blocks and older person sheltered complexes. The aim is to improve the fire safety for the residents.

Electrical Rewiring – Various Locations

Homes with electrical installations that are approximately 30 years will be rewired as part of a planned scheme. The project will be a long term contract and will run over the period of this three year programme.

Electrical Rewiring Contingency – Various Locations

Properties will be rewired where an electrical inspection has identified that this is necessary.

Electrical Rewiring Communal Blocks and Emergency Lighting

The electrical wiring in communal areas will be rewired where the existing installations are approximately 30 years old or where an electrical inspection has identified that this is required. The scope of the work will include the provision of new electrical wiring, emergency lighting, new communal aerial facilities, fire alarms, IT systems, warning or helpline systems and communal fire alarm system as required. This contract will operate over the period of this report.

Communal Aerials

The scheme is to repair or renew and upgrade existing communal aerial systems in housing accommodation. The majority of work will take place in older person sheltered accommodation ad blocks of flats. The work will include upgrading and renewing aerial and satellite systems.

Passenger Lift Repair, Improvement and Provision – Various Locations

The Housing Service has responsibility for passenger lifts within its block of flats and sheltered accommodation. The investment is to meet the cost of assessment, design and repair, improvement, alteration or renewal to passenger lifts and associated work where there are defects (or at the end of their useful life) to ensure continued safe and long term provision. Where there is sufficient requirement, new provision may be included at selected sites. Various Locations will be affected.

Adequately Heated

Boiler Replacement – Various Locations

Heating systems will be renewed as part of a long term programme aimed at improving efficiency and reliability. This contract is ongoing and will run over the period of this three year programme.

Heating Upgrades – Various Locations

The scheme is designed to provide fuel switching to council homes e.g. coal to gas, storage heaters to gas etc. as well as provide minor improvements to heating systems including time clocks and room thermostats.

Loft Insulation

The scheme will improve loft insulation levels in council homes with the aim of improving thermal efficiency of homes across Swansea. This contract will operate over the period of this three year programme.

Energy Efficiency Measures and Energy Grant Support – Various

This investment is to meet the costs directly and/or support grants for measures that contribute towards improving thermal efficiency in council homes. Work may include Solar Photovoltaics, Solar Hot water, battery storage, air source or ground source heat pump, insulation measures including wall insulation or other emerging energy saving technology / applications to homes and which can provide a benefit to council tenants. The work will be ongoing and is expected to run over the period of this three year programme.

Kitchen and Bathroom Renewal

Kitchen and Bathroom Renewal

The investment will be to improve the internal living facilities, making these more safe and useable. Work may include, depending on requirements, alterations or replacement to electrical wiring, replacement central heating systems, renewing food preparation surfaces, storage and cooking areas, minor kitchen layout alterations, flooring, decorative finishes including tiling and where required the renewal of sanitary facilities. Where required, the scheme will include general improvements to the home to enable kitchens and bathrooms to be improved, for example damp treatment, floor slab repairs/renewal or structural alteration to improve space and circulation within the home. The scheme will also include alterations and adaptations to kitchen and bathrooms where the occupants are identified as requiring these due to illness or disability. Contracts will operate over the period of this three year programme.

Kitchen and Bathroom Asbestos Management

Investment is to meet costs of managing asbestos in relation to works to kitchen and bathroom renewal. The purpose is to ensure tenants remain safe in their homes and the Council meets its statutory obligations.

Kitchen and Bathroom Renewal Contingency

The investment will be to renew kitchens and bathrooms where additional investment is required to empty homes in order to make ready for letting.

Located in Safe/Attractive Environments

Environment - Within the Curtilage

External and Communal Facilities (Including Fencing/Walls/Hardstanding & Paths)

The scheme will undertake repairs to the external facilities within the curtilage of homes and communal areas of blocks of flats to ensure they are reasonably safe and practicable areas. Garden areas can vary considerably from property to property and therefore the work will be tailored to the needs of individual homes, but will broadly include minor repairs or partial replacement of fencing and boundary walls, walls within the curtilage, paths, steps, handrails, drying facilities, clearance and or planting where necessary or lighting to communal areas. Where some facilities are no longer viable, these may be removed.

Environment – Estate Based

General Environmental Improvement Schemes

The scheme is to improve areas belonging to the Housing Revenue Account element of the Housing Service which are outside the curtilage of individuals' homes. The schemes will be based on consultation exercises with stakeholders as well as repairs necessary for the Housing Service to discharge it duties as the asset holder.

Meeting Requirements of the Household

Adaptations

This funding is for alterations and improvements to council homes for tenants with medical conditions or disabilities. This contract is ongoing and will operate over the period of this three year programme.

More Homes

More Homes

The investment will be to support provision of new council housing, the conversion of existing buildings to new accommodation and all other actions set out in the agreed 'More Council Homes Strategy'.

Conversion and Acquisition

The budget is for the purposes of converting and / or acquiring property in to HRA accommodation.



Report of the Section 151 Officer

Council - 1 March 2018

Statutory Resolution – Resolutions to be Made in Accordance with the Regulations in the Setting of Council Tax 2018/2019

- (1) That the Council notes and adopts the statutory resolutions set out below.
- (2) That it be noted that at its meeting on 23rd November 2017 the Council calculated the following amounts for the year 2018/2019 in accordance with Regulations made under Section 33(5) of the Local Government Finance Act 1992 (as amended)
 - a) 89,962 being the amount calculated by the Council, in accordance with Regulation 3 of the Local Authorities (Calculation of Council Tax Base) (Wales) Regulations 1995, as amended, as its Council Tax base for the year.
 - b) Parts of the Council's Area -

| Bishopston | 1,961 |
|-----------------------------------|-------|
| Clydach | 2,622 |
| Gorseinon | 3,179 |
| Gowerton | 1,953 |
| Grovesend | 412 |
| llston | 323 |
| Killay | 2,113 |
| Llangennith, Llanmadoc & Cheriton | 494 |
| Llangyfelach | 947 |
| Llanrhidian Higher | 1,592 |
| Llanrhidian Lower | 328 |
| Llwchwr | 3,400 |
| Mawr | 745 |
| Mumbles | 9,694 |
| Penllergaer | 1,366 |
| Pennard | 1,459 |
| Penrice | 419 |
| Pontarddulais | 2,281 |
| Pontlliw & Tircoed | 1,031 |
| Port Eynon | 435 |
| Reynoldston | 292 |
| Rhossilli | 188 |
| Three Crosses | 711 |
| Upper Killay | 572 |
| <u> </u> | |
| | |

being the amounts calculated by the Council, in accordance with Regulation 6 of the Regulations, as the amounts of its Council Tax base for dwellings in those parts of its area to which special items relate.

(3) That the following amounts be now calculated by the Council for the year 2018/2019 in accordance with Section 32 to 36 of the Local Government Finance Act 1992 -

| (a) | £704,151,216 | being the aggregate of the amounts which the Council estimates for the items set out in Sections 32(2)(a) to (d) of the Act. |
|-----|--------------|---|
| (b) | £269,932,090 | being the aggregate of the amounts which the Council estimates for the items set out in Sections 32(3)(a), 32(3)(c) and 32(3a) of the Act. |
| (c) | £434,219,126 | being the amount by which the aggregate at (3)(a) above exceeds the aggregate at 3(b) above, calculated by the Council, in accordance with Section 32(4) of the Act, as its budget requirement for the year. |
| (d) | £318,687,205 | being the aggregate of the sums which the Council estimates will be payable for the year into its Council Fund in respect of redistributed non-domestic rates, and revenue support grant less discretionary Non Domestic Rate relief. |
| (e) | £1,284.23 | being the amount at (3)(c) above less the amount at (3)(d) above, all divided by the amount at (2)(a) above, calculated by the Council, in accordance with Section 33(1) of the Act, as the basic amount of its Council Tax for the year. |
| (f) | £1,402,726 | being the aggregate amount of all special items referred to in Section 34(1) of the Act. |
| (g) | £1,268.64 | being the amount at (3)(e) above less the result given by dividing the amount at (3)(f) above by the amount at (2)(a) above, calculated by the Council, in accordance with Section 34(2) of the Act, as the basic amount of its Council Tax for the year for dwellings in those parts of its area to which no special items relate. |

(h) Parts of the Council's Area -

| Bishopston | 1,291.59 |
|------------------------|----------|
| Clydach | 1,307.28 |
| Gorseinon | 1,298.64 |
| Gowerton | 1,286.00 |
| Grovesend & Waungron | 1,283.93 |
| Ilston | 1,280.64 |
| Killay | 1,278.11 |
| Llangennith, Llanmadoc | 1,283.32 |
| & Cheriton | |
| Llangyfelach | 1,293.98 |
| Llanrhidian Higher | 1,327.74 |
| Llanrhidian Lower | 1,277.79 |
| Llwchwr | 1,293.14 |
| Mawr | 1,351.19 |
| Mumbles | 1,323.51 |
| Penllergaer | 1,279.62 |
| Pennard | 1,321.42 |
| Penrice | 1,292.51 |
| Pontarddulais | 1,306.78 |
| Pontlliw & Tircoed | 1,303.64 |
| Port Eynon | 1,281.28 |
| Reynoldston | 1,302.89 |
| Rhossili | 1,286.19 |
| Three Crosses | 1,310.88 |
| Upper Killay | 1,300.11 |

being the amounts given by adding to the amount at (3)(g) above the amounts of the special items relating to dwellings in those parts of the Council's area mentioned above divided in each case by the amount at (2)(b) above, calculated by the Council, in accordance with Section 34(3) of the Act, as the basic amounts of its Council Tax for the year for dwellings in those parts of its area to which one or more special items relate.

(I) Parts of the Council's Area -

| | Band | Band | Band | Band | Band | Band | Band | Band | Band |
|-------------------------------------|--------|----------|-------------|----------|----------|----------|----------|----------|----------|
| | Α | В | С | D | E | F | G | Н | I |
| | £ | £ | £ | £ | £ | £ | £ | £ | £ |
| Bishopston | 004.00 | 4 004 57 | 4 4 4 0 0 0 | 1 004 50 | 4 570 04 | 4 005 00 | 0.450.05 | 0.500.40 | 0.040.74 |
| Clydach | | • | • | • | • | • | 2,152.65 | 2,583.18 | 3,013.71 |
| _ | | | | | | | 2,178.80 | 2,614.56 | 3,050.32 |
| Gorseinon | | • | • | • | • | • | 2,164.40 | 2,597.28 | 3,030.16 |
| Gowerton | | | | | | | 2,143.33 | 2,572.00 | 3,000.67 |
| Grovesend & Waungron | 855.95 | | | | | | 2,139.88 | 2,567.86 | 2,995.84 |
| llston | 853.76 | | | | | | 2,134.40 | 2,561.28 | 2,988.16 |
| Killay | 852.07 | 994.09 | 1,136.10 | 1,278.11 | 1,562.13 | 1,846.16 | 2,130.18 | 2,556.22 | 2,982.26 |
| Llangennith, Llanmadoc | 855.55 | 998.14 | 1,140.73 | 1,283.32 | 1,568.50 | 1,853.68 | 2,138.87 | 2,566.64 | 2,994.41 |
| & Cheriton | | | | | | | | | |
| Llangyfelach | 862.65 | 1,006.43 | 1,150.20 | 1,293.98 | 1,581.53 | 1,869.08 | 2,156.63 | 2,587.96 | 3,019.29 |
| Llanrhidian Higher | 885.16 | 1,032.69 | 1,180.21 | 1,327.74 | 1,622.79 | 1,917.85 | 2,212.90 | 2,655.48 | 3,098.06 |
| Llanrhidian Lower | 851.86 | 993.84 | 1,135.81 | 1,277.79 | 1,561.74 | 1,845.70 | 2,129.65 | 2,555.58 | 2,981.51 |
| Llwchwr | 862.09 | 1,005.78 | 1,149.46 | 1,293.14 | 1,580.50 | 1,867.87 | 2,155.23 | 2,586.28 | 3,017.33 |
| Mawr | 900.79 | 1,050.93 | 1,201.06 | 1,351.19 | 1,651.45 | 1,951.72 | 2,251.98 | 2,702.38 | 3,152.78 |
| Mumbles | 882.34 | 1,029.40 | 1,176.45 | 1,323.51 | 1,617.62 | 1,911.74 | 2,205.85 | 2,647.02 | 3,088.19 |
| Penllergaer | 853.08 | 995.26 | 1,137.44 | 1,279.62 | 1,563.98 | 1,848.34 | 2,132.70 | 2,559.24 | 2,985.78 |
| Pennard | 880.95 | 1,027.77 | 1,174.60 | 1,321.42 | 1,615.07 | 1,908.72 | 2,202.37 | 2,642.84 | 3,083.31 |
| Penrice | | • | • | • | • | • | 2,154.18 | 2,585.02 | 3,015.86 |
| Pontarddulais | | | | | | | 2,177.97 | 2,613.56 | 3,049.15 |
| Pontlliw & Tircoed | | • | • | • | • | | 2,172.73 | 2,607.28 | 3,041.83 |
| Port Eynon | | | | | | | 2,135.47 | 2,562.56 | 2,989.65 |
| Reynoldston | | | | | | | 2,171.48 | 2,605.78 | 3,040.08 |
| Rhossili | | | | | | | 2,143.65 | 2,572.38 | 3,001.11 |
| Three Crosses | | | | | | | 2,184.80 | 2,621.76 | 3,058.72 |
| Upper Killay | | | | | | | 2,166.85 | 2,600.22 | 3,033.59 |
| | 500.7 | 1,011.20 | 1,100.00 | 1,000.11 | 1,000.02 | 1,077.94 | 2,100.00 | 2,000.22 | 5,000.09 |
| All other parts | | | | | | | | | |
| All other parts of the Council area | 845.76 | 986.72 | 1,127.68 | 1,268.64 | 1,550.56 | 1,832.48 | 2,114.40 | 2,537.28 | 2,960.16 |

being the amounts given by multiplying the amounts at (3)(g) and (3)(h) above by the number which, in the population set out in Section 5(1) of the Act, is applicable to dwellings listed in a particular valuation band divided by the number which in that proportion is applicable to dwellings listed in valuation band D, calculated by the Council, in accordance with Section 36(1) of the Act, as the amounts to be taken into account for the year in respect of the categories of dwellings listed in the different valuation bands.

(4) That it be noted that for the year 2018/2019 the Police and Crime Commissioner for South Wales have stated the following amounts in precepts issued to the Council, in accordance with Section 40 of the Local Government Finance Act 1992, for each of the categories of dwelling shown below -

| | Band |
|---|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| | A | B | C | D | E | F | G | H | I |
| | £ | £ | £ | £ | £ | £ | £ | £ | £ |
| The Police and Crime Commissioner for South Wales | 155.68 | 181.63 | 207.57 | 233.52 | 285.41 | 337.31 | 389.20 | 467.04 | 544.88 |

(5) That having calculated the aggregate in each case of the amounts at (3)(I) and (4) above, the Council, in accordance with Section 30(2) of the Local Government Finance Act 1992, hereby sets the following amounts as the amounts of Council Tax for the year 2018/19 for each of the categories of dwelling shown below –

| | Band | Band | Band | Band | Band | Band | Band | Band | Band |
|-------------------------------------|----------|----------|----------|----------|----------|------------|----------|----------|---------------------------------------|
| | Α | В | С | D | E | F | G | Н | ı |
| | £ | £ | £ | £ | £ | £ | £ | £ | £ |
| Bishopston | 1.016.74 | 1.186.20 | 1.355.65 | 1.525.11 | 1.864.02 | 2.202.94 | 2.541.85 | 3,050.22 | 3.558.59 |
| Clydach | | | | | | | | 3,081.60 | |
| Gorseinon | | | | | | | | 3,064.32 | |
| Gowerton | , | • | , | • | , | • | | 3,039.04 | · · · · · · · · · · · · · · · · · · · |
| Grovesend & Waugron | | | | | | | | 3,034.90 | |
| llston | , | • | , | • | , | • | | 3,028.32 | · · · · · · · · · · · · · · · · · · · |
| Killay | | | | | | | | 3,023.26 | |
| Llangennith, Llanmadoc | | | | | | | | 3,033.68 | |
| & Cheriton | • | , | , | , | , | , | , | , | , |
| Llangyfelach | 1,018.33 | 1,188.06 | 1,357.77 | 1,527.50 | 1,866.94 | 2,206.39 | 2,545.83 | 3,055.00 | 3,546.17 |
| Llanrhidian Higher | 1,040.84 | 1,214.32 | 1,387.78 | 1,561.26 | 1,908.20 | 2,255.16 | 2,602.10 | 3,122.52 | 3,642.94 |
| Llanrhidian Lower | 1,007.54 | 1,175.47 | 1,343.38 | 1,511.31 | 1,847.15 | 2,183.01 | 2,518.85 | 3,022.62 | 3,526.39 |
| Llwchwr | 1,017.77 | 1,187.41 | 1,357.03 | 1,526.66 | 1,865.91 | 2,205.18 | 2,544.43 | 3,053.32 | 3,562.21 |
| Mawr | 1,056.47 | 1,232.56 | 1,408.63 | 1,584.71 | 1,936.86 | 2,289.03 | 2,641.18 | 3,169.42 | 3,697.66 |
| Mumbles | 1,038.02 | 1,211.03 | 1,384.02 | 1,557.03 | 1,903.03 | 2,249.05 | 2,595.05 | 3,114.06 | 3,633.07 |
| Penllergaer | 1,008.76 | 1,176.89 | 1,345.01 | 1,513.14 | 1,849.39 | 2,185.65 | 2,521.90 | 3,026.28 | 3,530.66 |
| Pennard | 1,036.63 | 1,209.40 | 1,382.17 | 1,554.94 | 1,900.48 | 2,246.03 | 2,591.57 | 3,109.88 | 3,628.19 |
| Penrice | 1,017.35 | 1,186.92 | 1,356.47 | 1,526.03 | 1,865.14 | 2,204.27 | 2,543.38 | 3,052.06 | 3,560.74 |
| Pontarddulais | 1,026.87 | 1,198.01 | 1,369.15 | 1,540.30 | 1,882.59 | 2,224.88 | 2,567.17 | 3,080.60 | 3,594.03 |
| Pontlliw & Tircoed | 1,024.77 | 1,195.57 | 1,366.36 | 1,537.16 | 1,878.75 | 2,220.35 | 2,561.93 | 3,074.32 | 3,586.71 |
| Port Eynon | 1,009.87 | 1,178.18 | 1,346.49 | 1,514.80 | 1,851.42 | 2,188.05 | 2,524.67 | 3,029.60 | 3,534.53 |
| Reynoldston | 1,024.27 | 1,194.99 | 1,365.69 | 1,536.41 | 1,877.83 | 2,219.26 | 2,560.68 | 3,072.82 | 3,584.96 |
| Rhossili | 1,013.14 | 1,182.00 | 1,350.85 | 1,519.71 | 1,857.42 | 2,195.14 | 2,532.85 | 3,039.42 | 3,545.99 |
| Three Crosses | 1,029.60 | 1,201.20 | 1,372.80 | 1,544.40 | 1,887.60 | 2,230.80 | 2,574.00 | 3,088.80 | 3,603.60 |
| Upper Killay | 1,022.42 | 1,192.83 | 1,363.22 | 1,533.63 | 1,874.43 | 2,215.25 | 2,556.05 | 3,067.26 | 3,578.47 |
| All other parts of the | | | | | | | | | |
| All other parts of the Council area | 1 001 44 | 1 168 35 | 1 335 25 | 1 502 16 | 1 835 07 | 2 160 70 | 2 503 60 | 3,004.32 | 3 505 04 |
| Council alea | 1,001.44 | 1,100.33 | 1,000.20 | 1,502.10 | 1,000.97 | ۷, ۱۵۶./ ۶ | 2,505.00 | 3,004.32 | 5,505.04 |



Report of the Section 151 Officer

Council - 1 March 2018

Treasury Management – Interim Year Review Report 2017/18

Purpose: To receive and note the Treasury

Management Interim Year Review Report

2017/18

Report Author: Jeffrey Dong

Legal Officer: Debbie Smith

Finance Officer: Ben Smith

Access to Services Officer: Sherill Hopkins

For Information

1 Background

1.1 This report is presented in line with the recommendations contained within the The Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management which requires an interim year review of Treasury Management operations to be presented to Council

2 Introduction

2.1 Treasury Management is defined as:

"The management of the local authority's investments and cash flows, its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks." A glossary of terms is at Appendix 1.

2.2 The Chartered Institute of Public Finance and Accountancy's (CIPFA) Code of Practice on Treasury Management (revised November 2009) was adopted by this Council in February 2010.

The primary requirements of the Code are as follows:

- Creation and maintenance of a Treasury Management Policy Statement which sets out the policies and objectives of the Council's Treasury Management activities.
- Creation and maintenance of Treasury Management Practices which set out the manner in which the Council will seek to achieve those policies and objectives.
- 3. Receipt by the full Council of an annual Treasury Management Strategy Statement including the Annual Investment Strategy and Minimum Revenue Provision Policy for the year ahead; a Mid-year Review Report and an Annual Report covering activities during the previous year.
- 4. Delegation by the Council of responsibilities for implementing and monitoring Treasury Management policies and practices and for the execution and administration of Treasury Management decisions.
- 5. Delegation by the Council of the role of scrutiny of Treasury Management strategy and policies to a specific named body. For this Council the delegated body is the Improvement and Budget Performance Panel

This Mid-year Review Report has been prepared in compliance with CIPFA's Code of Practice, and covers the following:

- An economic update for the first six months of 2017/18
- A review of the Treasury Management Strategy Statement and Annual Investment Strategy
- A review of the Council's investment portfolio for 2017/18
- A review of the Council's borrowing strategy for 2017/18
- A review of any debt rescheduling undertaken during 2017/18
- A review of compliance with Treasury and Prudential Limits for 2017/18

3 Economic Update

3.1 After the UK surprised on the upside with strong economic growth in 2016, growth in 2017 has been disappointingly weak; quarter 1 came in at only +0.3% (+1.8% y/y), quarter 2 was +0.3% (+1.5% y/y) and quarter 3 was +0.4% (+1.5% y/y). The main reason for this has been the sharp increase in inflation, caused by the devaluation of sterling after the EU referendum, feeding increases in the cost of imports into the economy. This has caused, in turn, a reduction in consumer disposable income and spending power and so the services sector of the economy, accounting for around 80% of GDP, has seen weak growth as consumers cut back on their expenditure. However, more recently there have been encouraging statistics from the manufacturing sector which is seeing strong growth, particularly as a result of increased demand for exports. It has helped that growth in the EU, our main trading partner, has improved significantly over the last year while robust world growth has also been supportive. However, this sector only accounts for around 10% of GDP so expansion in this sector will

- have a much more muted effect on the overall GDP growth figure for the UK economy as a whole.
- While the Bank of England is expected to give forward guidance to prepare 3.2 financial markets for gradual changes in policy, the Monetary Policy Committee, (MPC), meeting of 14 September 2017 managed to shock financial markets and forecasters by suddenly switching to a much more aggressive tone in terms of its words around warning that Bank Rate will need to rise soon. The Bank of England Inflation Reports during 2017 have clearly flagged up that it expected CPI inflation to peak at just under 3% in 2017, before falling back to near to its target rate of 2% in two years' time. The Bank revised its forecast for the peak to just over 3% at the 14 September meeting MPC. (Inflation actually came in at 3.0% in both September and October so that might prove now to be the peak.) This marginal revision in the Bank's forecast can hardly justify why the MPC became so aggressive with its wording; rather, the focus was on an emerging view that with unemployment having already fallen to only 4.3%, the lowest level since 1975, and improvements in productivity being so weak, that the amount of spare capacity in the economy was significantly diminishing towards a point at which they now needed to take action. In addition, the MPC took a more tolerant view of low wage inflation as this now looks like a common factor in nearly all western economies as a result of automation and globalisation. However, the Bank was also concerned that the withdrawal of the UK from the EU would effectively lead to a decrease in such globalisation pressures in the UK, and so this would cause additional inflationary pressure over the next few years.
- 3.3 At Its 2 November meeting, the MPC duly delivered a 0.25% increase in Bank Rate. It also gave forward guidance that they expected to increase Bank Rate only twice more in the next three years to reach 1.0% by 2020. This is, therefore, not quite the 'one and done' scenario but is, nevertheless, a very relaxed rate of increase prediction in Bank Rate in line with previous statements that Bank Rate would only go up very gradually and to a limited extent.
- 3.4 However, some forecasters are flagging up that they expect growth to accelerate significantly towards the end of 2017 and then into 2018. This view is based primarily on the coming fall in inflation, (as the effect of the effective devaluation of sterling after the EU referendum drops out of the CPI statistics), which will bring to an end the negative impact on consumer spending power. In addition, a strong export performance will compensate for weak services sector growth. If this scenario was indeed to materialise, then the MPC would be likely to accelerate its pace of increases in Bank Rate during 2018 and onwards.
- 3.5 It is also worth noting the contradiction within the Bank of England between action in 2016 and in 2017 by two of its committees. After the shock result of the EU referendum, the Monetary Policy Committee (MPC) voted in August 2016 for emergency action to cut Bank Rate from 0.50% to 0.25%, restarting £70bn of QE purchases, and also providing UK banks with £100bn of cheap financing. The aim of this was to lower borrowing costs, stimulate demand for borrowing and thereby increase expenditure and demand in the economy. The MPC felt this was necessary in order to ward off their expectation that there would be a

sharp slowdown in economic growth. Instead, the economy grew robustly, although the Governor of the Bank of England strongly maintained that this was because the MPC took that action. However, other commentators regard this emergency action by the MPC as being proven by events to be a mistake. Then in 2017, we had the Financial Policy Committee (FPC) of the Bank of England taking action in June and September over its concerns that cheap borrowing rates, and easy availability of consumer credit, had resulted in too rapid a rate of growth in consumer borrowing and in the size of total borrowing, especially of unsecured borrowing. It, therefore, took punitive action to clamp down on the ability of the main banks to extend such credit! Indeed, a PWC report in October 2017 warned that credit card, car and personal loans and student debt will hit the equivalent of an average of £12,500 per household by 2020. However, averages belie wide variations in levels of debt with much higher exposure being biased towards younger people, especially the 25 -34 year old band, reflecting their lower levels of real income and asset ownership.

- 3.6 One key area of risk is that consumers may have become used to cheap rates since 2008 for borrowing, especially for mortgages. It is a major concern that some consumers may have over extended their borrowing and have become complacent about interest rates going up after Bank Rate had been unchanged at 0.50% since March 2009 until falling further to 0.25% in August 2016. This is why forward guidance from the Bank of England continues to emphasise slow and gradual increases in Bank Rate in the coming years. However, consumer borrowing is a particularly vulnerable area in terms of the Monetary Policy Committee getting the pace and strength of Bank Rate increases right without causing a sudden shock to consumer demand, confidence and thereby to the pace of economic growth.
- 3.7 Moreover, while there is so much uncertainty around the Brexit negotiations, consumer confidence, and business confidence to spend on investing, it is far too early to be confident about how the next two to three years will actually pan out. The appointed advisors' (Link's) forecast of rates is outlined at Appendix 2.

4 Review of the Treasury Management Strategy Statement and Investment Strategy

- 4.1 The Treasury Management Strategy Statement for 2017/18 was approved by Council in February 2017. The Council's Annual Investment Strategy, which is incorporated in the Treasury Management Strategy Statement, outlines the Council's investment priorities as follows:
 - Security of capital
 - Liquidity
 And only then
 - Yield

- 4.2 The Council shall aim to achieve the optimum return (yield) on investments commensurate with the proper levels of security and liquidity. In the current economic climate it is considered only appropriate to invest with highly credit rated financial institutions, using our advisor's suggested creditworthiness approach, including sovereign credit rating and credit default swap (CDS) overlay information.
- 4.3 Borrowing rates and available investment interest rates have remained low during 2017/18. Opportunities for undertaking some external borrowing was taken in February 2018 (details below 6) as upward pressures on rates materialise.
- 4.4 As outlined in Section 3 above, there is still considerable uncertainty and volatility in financial and banking markets, both globally and in the UK following Brexit.. In this context, it is considered that the strategy approved in February 2017 is still appropriate in the current economic climate and has been reviewed in formulating the strategy for 2018/19 as funding for capital and cashflow requirements dictate.

5 Review of Investment Portfolio 2017/18

5.1 In accordance with the Code, it is the Council's priority to ensure security of capital and liquidity, and to obtain an appropriate level of return which is consistent with the Council's risk appetite.

A full list of internally managed investments held as at 30th September 2017, is shown in Appendix 3. To 30th September 2017, the portfolio has returned 0.329% against a 7 day benchmark rate of 0.22%.

6 Review of Borrowing Strategy

- 6.1 As outlined in the Treasury Management Strategy 2017/18, it was planned to use internal funds to finance capital borrowing requirements in 2017/18 unless there were opportunities to externally borrow advantageously. The benefits of this strategy are twofold i.e.
 - The risk of borrower(counterparty) default is reduced
 - There is a reduced cost of carry (borrowing rates v investment rates)
- Notwithstanding the above, as outlined in 4, there was some degree of volatility ahead of the Brexit referendum where borrowing rates offered some long term value where the Authority took the opportunity to undertake the following borrowing in February 2018:

£10m for 46 years @ 2.54% £10m for 49 years @ 2.53% £10m for 50 years @ 2.52%

6.3 External debt as at 30th September 2017 is £444m at an average rate of 4.87% with a budgeted capital financing requirement of £512m

7 Review of Debt Rescheduling

7.1 Debt rescheduling opportunities have been limited in the current economic climate and consequent structure of interest rates. No debt rescheduling has been undertaken in 2017/18 to date.

8 Review of Compliance with Treasury & Prudential Limits

- 8.1 It is a statutory duty for the Council to determine and keep under review the "Affordable Borrowing Limits". The Council's approved Treasury and Prudential Indicators (affordability limits) are outlined in the approved Treasury Management Strategy Statement.
- 8.2 During the financial year to date the Council has operated within the Treasury limits and Prudential Indicators set out in the Council's Treasury Management Strategy Statement and in compliance with the Council's Treasury Management Practices. Compliance with the Prudential and Treasury Indicators are shown in Appendix 4.

9 Financial Implications

9.1 The financial implications associated with this report have been reported at Council in February 2017 in the Revenue and Capital Budget Report 2017/18.

10 Legal Implications

10.1 There are no legal implications associated with this report

11 Equality and Engagement Implications

11.1 An EIA Screening has been completed and confirmed that there are no equality or engagement implications arising directly from the report

Background papers: The revised CIPFA Treasury Management Code of Practice

2009

The revised CIPFA Prudential Code for Capital Finance in

Local Authorities 2013

The revised CIPFA Prudential Code for Capital Finance in

Local Authorities 2017

Appendices Appendix 1 – Glossary of terms

Appendix 2 –Interest Rate forecast Appendix 3 – Schedule of investments Appendix 4 - Prudential Indicators

Treasury Management – Glossary of Terms

| Annualised Rate of Return | Represents the average return which was achieved each year. |
|-------------------------------|---|
| Authorised Limit | The authorised limit must be set to establish the outer boundary of the local authority's borrowing based on a realistic assessment of risks. The authorised limit is not a limit that a Council will expect to borrow up to on a regular basis. It is crucial that it is not treated as an upper limit for borrowing for capital expenditure alone since it must also encompass borrowing for temporary purposes. It is the expected maximum borrowing need, with some headroom for unexpected requirements. |
| Bank Rate | The Official Bank rate paid on commercial bank reserves i.e. reserves placed by commercial banks with the Bank of England as part of the Bank's operations to reduce volatility in short term interest rates in the money markets. |
| Base Rate | Minimum lending rate of a bank or financial institution in the UK. |
| Borrowing | In the Code, borrowing refers to external borrowing. Borrowing is defined as both:- |
| | Borrowing repayable with a period in excess of 12months Borrowing repayable on demand or within 12months |
| Capital Expenditure | The definition of capital expenditure starts with all those items which can be capitalised in accordance with the Statement of Recommended Practice (SORP). To this must be added any items that have/will be capitalised in accordance with legislation that otherwise would not be capitalised. Prudential indicators for current and future years are calculated in a manner consistent with this definition. |
| Capital Financing Charges | These are the net costs of financing capital i.e. interest and principal, premia less interest discounts received. |
| Capital Financing Requirement | The Capital Financing Requirement is capital expenditure, which needs to financed from borrowing. |

| | It is essentially a measure of the Council's underlying borrowing need. |
|-------------------------------|---|
| CIPFA | The Chartered Institute of Public Finance and Accountancy. One of the leading professional accountancy bodies in the UK and the only one which specialises in the public services. |
| Counterparty | The organisations responsible for repaying the Council's investment upon maturity and for making interest payments. |
| CPI (Consumer Price Index) | The consumer price index (CPI) is a measure of the average price of consumer goods and services purchased by households. It is one of several price indices calculated by national statistical agencies. The percent change in the CPI is a measure of inflation. |
| Credit Rating | This is a scoring system that lenders use to determine how credit worthy borrowers are. The Credit Rating components are as follows: The AAA ratings through to C/D are long-term rating definitions and generally cover maturities of up to five years, with the emphasis on the ongoing stability of the institution's prospective financial condition. AAA are the most highly rated, C/D are the lowest. This Council does not invest with institutions lower than AA - for investments over 364 days F1/A1/P1 are short-term rating definitions used by Moody's, S&P and Fitch Ratings for banks and building societies based on their individual opinion on an institution's capacity to repay punctually its short-term debt obligations (which do not exceed one year). This Council does not invest with institutions lower than F1/A1/P1 for investments under 364 days. |
| Debt | For the purposes of the Code, debt refers to the sum of borrowing (see above) and other long-term liabilities (see below). It should be noted that the term borrowing used in the Act includes both borrowing as defined for the balance sheet and other long terms liabilities defined as credit arrangements through legislation. |

| Debt Management Office (DMO) | Government Agency responsible for the issuance of government borrowing and lending. |
|---------------------------------|---|
| De- leveraging | Paying back borrowed sums of money |
| Discounts | Where the prevailing interest rate is higher than the fixed rate of a long-term loan, which is being repaid early, the lender can refund the borrower a discount. This is calculated on the difference between the two interest rates over the remaining years of the loan, discounted back to present value. The lender is able to offer the discount, as their investment will now earn more than when the original loan was taken out. |
| Financing Costs | The financing costs are an estimate of the aggregate of the following:- |
| | Interest payable with respect to borrowing Interest payable under other long-term liabilities Gains and losses on the repurchase or early settlement of borrowing credited or charged to the amount to be met from government grants and local taxpayers (premiums and discounts) Interest earned and investment income Amounts required in respect of the minimum revenue provision plus any additional voluntary contributions plus any other amounts for depreciation/impairment that are charged to the amount to be met from government grants and local taxpayers |
| Financial Reporting | These are standards set by governing bodies on how the financial statements should look. |
| Statements (FRSs) Gilts | Gilts are bonds issued by the UK government. The term is of British origin, and refers to the securities certificates issued by the Bank of England, which had a gilt (or gilded) edge. |
| Investments | Investments are the aggregate of:- |
| | Long term investments Short term investments (within current assets) Cash and bank balances including overdrawn balances |
| IMF | International Monetary Fund |
| Leverage | Borrowed sums of money |

| LOBO (Lender's Option/ Borrower's Option) | Money Market instruments that have a fixed initial term (typically one to ten year) and then move to an arrangement whereby the lender can decide at predetermined intervals to adjust the rate on the loan. At this stage the borrower has the option to repay the loan. |
|---|---|
| London Inter-Bank Bid Rate (LIBID) | The interest rate at which major banks in London are willing to borrow (bid for) funds from each other. |
| Managed Funds | In-House Fund Management Surplus cash can be managed either by external fund managers or by the Council's staff in-house. The inhouse funds are invested in fixed deposits through the money markets. Externally Managed Funds Fund managers appointed by the Council invest surplus cash in liquid instruments such as bank certificates of deposit and government stocks. The fund managers' specialist knowledge should ensure a greater diversification of investments and higher expected returns |
| Maturity | The date when an investment is repaid or the period covered by a fixed term investment. |
| Monetary Policy Committee (MPC) | This is a body set up by the Government in 1997 to set the repo rate (commonly referred to as being base rate). Their primary target (as set by the Government) is to keep inflation within plus or minus 1% of a central target of 2% in two years time from the date of the monthly meeting of the Committee. Their secondary target is to support the Government in maintaining high and stable levels of growth and employment. |
| Money Market | Consists of financial institutions and deals in money and credit. The term applied to the institutions willing to trade in financial instruments. It is not a physical creation, but an electronic/telephone one. |
| Net Borrowing | For the purposes of the Code, net borrowing refers to borrowing (see above) net of investments (see above). |
| Net Revenue Stream | Estimates for net revenue stream for current and future years are the local authority's estimates of the |

| | amounts to be met from government grants and local taxpayers. |
|---|--|
| Operational Boundary | This is based on expectations of the maximum external debt of the authority according to probable not simply possible – events and being consistent with the maximum level of external debt projected by the estimates. It is not a limit and actual borrowing could vary around this boundary for short periods. |
| Other Long Term Liabilities | The definition of other long term liabilities is the sum of the amounts in the Council's accounts that are classified as liabilities that are for periods in excess of 12months, other than borrowing (see definition above). |
| Premature Repayment of Loans (debt restructuring/ rescheduling) | A facility for loans where the Council can repay loans prior to the original maturity date. If the loan repaid has a lower interest rate than the current rate for a loan of the same maturity period the Council can secure a cash discount on the repayment of the original loan. If the loan replaced has a higher rate of interest than the current rate for a loan of the same maturity period, a cash penalty is payable to the lender. |
| Premia | Where the prevailing current interest rate is lower than the fixed rate of a long term loan, which is being repaid early, the lender can charge the borrower a premium. This is calculated on the difference between the two interest rates over the remaining years of the loan, discounted back to present value. The lender may charge the premium, as their investment will now earn less than when the original loan was taken out. |
| Prudential Code | The Prudential Code is the largely self regulatory framework outlined by CIPFA for managing/monitoring capital investment in local government. |
| Public Works Loan Board (PWLB) | A Government agency which provides loans to local authorities. Each year, it issues a circular setting out the basis on which loans will be made available and a quota formula for the amount that can be borrowed. Loans can be either at a fixed rate or on a variable rate basis. They can be repaid on either an annuity, equal instalment of principal or maturity basis. The interest rate charged is linked to the cost at which the Government itself borrows. |

| Quantitive Easing | Extreme form of monetary policy used to stimulate an economy where interest rates are either at or close to zero. Normally a central bank stimulates the economy by lowering interest rates but when it cannot lower them further it can attempt to seed the system with new money by quantitive easing. In practical terms, the central bank purchases financial assets including government debt and corporate bonds from financial institutions using money it has created by increasing its own credit limits in its own bank accounts. Also know as 'printing money' although no extra physical cash is created. |
|-------------------------------|--|
| | amino agricio estata priforcan cacin la creata an |
| Risk | Credit /Counterparty Risk The risk that counterparty defaults on its obligations. |
| | Inflation Risk The risk that growth in the Authority's investment income does not keep pace with the effects of inflation on its expenditure. |
| | Interest Rate Risk The risk that changes in rates of interest creates an unexpected or unbudgeted burden on the Council's finances. |
| | Liquidity Risk The risk that cash will not be available when it is needed. |
| | Operational Risk The risk of loss through fraud, error, corruption, system failure or other eventualities in treasury management dealings, and failure to maintain effective contingency management arrangements. |
| | Refinancing Risk The risk that the Authority is unable to replace its maturing funding arrangements on appropriate terms. |
| Set Aside Capital Receipts | A proportion of money received by the Council for the sale of fixed assets must be set aside to repay debt. |
| SORP | Statement of Recommended Practice, published by CIPFA (Local Authority Accounting Body). This sets out guidelines regarding the Council's financial matters. |

| Specified/Non Specified investments | Specified investments are sterling denominated investments for less than 364 days as identified in Appendix A in line with statutory investment regulations. Non-specified investments are all other investments identified in Appendix A in line with statutory investment regulations. |
|---|--|
| Supranational Bonds | These are bonds issued by institutions such as the European Investment Bank and World Bank. As with Government bonds (Gilts) they are regarded as the safest bond investments with a high credit rating. |
| Temporary Borrowing and Investment | Loans which are capable of being repaid within one year. The term of the loans will be negotiated from overnight to 364 days. |
| Treasury Management | Treasury management has the same definition as in CIPFA's code of Practice of Treasury Management in the Public Services. "The management of the organisation's cash flows its banking, money market and capital market transactions; the effective control of the risks associated with those activities; and the pursuit of optimum performance consistent with those risks." |
| Yield Curve | The line resulting from portraying interest rate graphically for a series of periods, e.g. 7days, 1month, 3, 6, 9, and 12months. When longer-term interest rates are higher than short-term rates the yield curve slopes upwards and is described as positive. When the opposite prevails the yield curve is referred to as inverse. |

Appendix 2

| | Dec-17 | Mar-18 | Jun-18 | Sep-18 | Dec-18 | Mar-19 | Jun-19 | Sep-19 | Dec-19 | Mar-20 | Jun-20 | Sep-20 | Dec-20 | Mar-21 |
|----------------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|--------|
| Bank Rate | 0.50% | 0.50% | 0.50% | 0.50% | 0.75% | 0.75% | 0.75% | 0.75% | 1.00% | 1.00% | 1.00% | 1.25% | 1.25% | 1.25% |
| 5yr PWLB Rate | 1.50% | 1.60% | 1.60% | 1.70% | 1.80% | 1.80% | 1.90% | 1.90% | 2.00% | 2.10% | 2.10% | 2.20% | 2.30% | 2.30% |
| 10yr PWLB View | 2.10% | 2.20% | 2.30% | 2.40% | 2.40% | 2.50% | 2.60% | 2.60% | 2.70% | 2.70% | 2.80% | 2.90% | 2.90% | 3.00% |
| 25yr PWLB View | 2.80% | 2.90% | 3.00% | 3.00% | 3.10% | 3.10% | 3.20% | 3.20% | 3.30% | 3.40% | 3.50% | 3.50% | 3.60% | 3.60% |
| 50yr PWLB Rate | 2.50% | 2.60% | 2.70% | 2.80% | 2.90% | 2.90% | 3.00% | 3.00% | 3.10% | 3.20% | 3.30% | 3.30% | 3.40% | 3.40% |

Appendix 3

Investments as at 30th September 2017

| Counterparty | £ |
|---------------------------------------|---------------|
| Bank of Scotland | 7,162,652.22 |
| Santander Bank | 13,300,000.00 |
| Blackburn with Darwen Borough Council | 2,000,000.00 |
| Coventry Building Society | 12,000,000.00 |
| Eastleigh Borough Council | 1,000,000.00 |
| Goldman Sachs | 10,500,000.00 |
| Nationwide Building Society | 4,000,000.00 |
| Suffolk County Council | 3,000,000.00 |
| Thurrock Borough Council | 3,000,000.00 |
| | 52,962,652.22 |

APPENDIX 4

Prudential Indicators

| Capital Prudential Indicators | 2016/17 | 2017/18 |
|--|---------|----------------------|
| | Outturn | Original Estimate |
| | £'000 | £'000 |
| Capital Expenditure | | |
| GF | 49,783 | 38,284 |
| HRA | 51,953 | 59,259 |
| TOTAL | 101,736 | 97,543 |
| Ratio of financing costs to net revenue stream | % | % |
| GF | 6.71 | 6.90 |
| HRA | 13.44 | 16.44 |
| Incremental Impact on Council Tax (Band D) or Council House Rent | £ | £ |
| GF | 92.20 | 111.41 |
| HRA | 38.20 | 140.42 |
| Capital Financing Requirement | £'000 | £'000 |
| GF | 342,367 | 357,987 |
| Credit Arrangements | 620 | 893 |
| HRA | 155,755 | 153,545 |
| TOTAL | 498,742 | 512,425 |
| | | |

| Treasury Management Prudential Indicators | | |
|---|---------------------|----------------------|
| | 2016/17 | 2017/18 |
| | Outturn | Original Estimate |
| | £'000 or % | £'000 or % |
| Authorised limit for external debt | 444,639 | 615,573 |
| Operational boundary for external debt | 444,639 | 555,573 |
| Upper limit for fixed interest rate exposure | 77.96%/ £346,640 | 100% |
| Upper limit for variable interest rate exposure | 22.04%/ £98,000 | 40% |
| Upper limit for total principal sums invested for over 364 days | 0 | 40,000 |

| Maturity Structure of Fixed R | ate Borrowing | in 2017/18 | |
|--------------------------------|---------------|-------------|--------|
| | Upper Limit | Lower Limit | Actual |
| Under 12 months | 50% | 0% | 0.15% |
| 12 months and within 24 months | 50% | 0% | 0.15% |
| 24 months and within 5 years | 50% | 0% | 0.6% |
| 5 years and within 10 years | 85% | 0% | 6.1% |
| 10 years and above | 95% | 15% | 93% |

The treasury management prudential indicators identified above as:

- Upper limit for fixed interest rate exposure
- Upper limit for variable interest rate exposure
- Upper limit for total principal sums invested for over 364 days
- Maturity Structure of fixed rate borrowing in 2017/18

Above figures are as at 30th September 2017. None of the above limits/Prudential Indicators have been breached during 2017/18.

Agenda Item 17.



Report of the Section 151 Officer

Council - 1 March 2018

Appointment of Lay Member of the Audit Committee

Purpose: To consider the recommendation of the

Appointments Committee and to appoint a Lay Member to the Audit Committee in order to comply with the Local Government (Wales)

Measure 2011.

Policy Framework: None

Consultation: Access to Services, Finance, Legal

Recommendation(s): The Appointments Committee of 1 February 2018

recommended that:

1) Paula O'Connor be appointed as Lay Member of the Audit Committee as of 1 March 2018;

2) Her term of Office end at the next Local Government Election, currently scheduled for

May 2022.

Report Author: Simon Cockings

Finance Officer: Simon Cockings

Legal Officer: Debbie Smith

Access to Services

Officer:

Sherill Hopkins

1. Introduction

- 1.1 The Local Government (Wales) Measure 2011 requires that each council shall appoint an Audit Committee in line with the recommendation made by CIPFA in 2005.
- 1.2 The Welsh Government has provided statutory guidance covering the functions and membership of the Audit Committee.

1.3 The City and County of Swansea has had an Audit Committee for a number of years and the Measure requires that a lay member is appointed to the Audit Committee. Up to a third of the Committee's membership can be comprised of lay members but there must be at least one lay member.

1.4 The previous lay member retired from the role on 31 January 2018 and therefore there is a requirement to appoint a replacement. An advert was placed in the South Wales Evening Post on 17 November 2017 and a number of emails were distributed

to organisations throughout Swansea.

1.5 The new lay member's term of office is due to end at the next Local Government Elections, currently scheduled for May 2022. However, Council can resolve to extend the lay member's term of office for one further term after 2022 should it wish

to do so.

2. **Appointments Committee**

2.1 As a result of the advert, 13 application forms were sent out and 3 were returned by

the closing date.

2.2 The Appointments Committee met on the 11 January 2018 to consider the

applications and agreed that all three applicants should be invited for interview.

2.3 The Appointments Committee of 1 February 2018 interviewed two applicants. The Committee recommend on the basis of the scoring and following consideration of

the advice of the technical officer that PO be appointed by Council as Lay Member of the Audit Committee.

2.4 The third applicant was unable to attend the Appointments Committee and requested an alternative interview date. This request was discussed by

Appointments Committee at the start of the meeting and the Committee declined

the applicants request for an alternative interview date.

3. **Equality and Engagement Implications**

3.1 There are no equality and engagement implications associated with this report

Financial Implications 4.

4.1 There are no financial implications associated with this report.

5. **Legal Implications**

5.1 The relevant legislative provisions are set out in the report. The Audit Committee

cannot hold a legal meeting until at least one lay member has been appointed to the

Committee.

Background Papers: None

Appendices: None

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Report of the Head of Democratic Services

Council - 1 March 2018

Nomination of Lord Mayor Elect and Deputy Lord Mayor Elect 2018-2019

Purpose: To nominate the Lord Mayor elect and Deputy Lord Mayor

elect for 2018-2019 to enable the arrangements for the Inauguration of the Lord Mayor and Deputy Lord Mayor

event to proceed.

Policy Framework: Lord Mayor and Deputy Lord Mayor Protocol.

Consultation: Political Group Leaders and their Deputies, Access to

Services, Finance, Legal.

Recommendation(s): It is recommended that:

1) Councillor David Phillips be nominated Lord Mayor Elect 2018-2019;

2) Councillor Peter M Black be nominated Deputy Lord Mayor Elect 2018-2019.

Report Author: Huw Evans

Finance Officer: Ben Smith

Legal Officer: Tracey Meredith

Access to Services Officer: Sherill Hopkins

1. Introduction

1.1 The Lord Mayor and Deputy Lord Mayor Protocol (adopted by Council on 20 April 2017) sets out the procedure to be followed when nominating a Lord Mayor and Deputy Lord Mayor. The Protocol is attached as **Appendix 1**.

2. Nominations

2.1 In line with the Protocol, the Head of Democratic Services sent an e-mail to the Political Group Leaders and their Deputies on 30 January 2018 informing them that the candidates for the posts of Lord Mayor and Deputy Lord Mayor

Elect 2018-2019 met the criteria for nomination as outlined within the Protocol.

2.2 The candidates being:

Councillor David Phillips (To become Lord Mayor 2018-2019); Councillor Peter M Black (To become Deputy Lord Mayor 2018-2019).

- 2.3 The e-mail asked the Political Group Leaders and their Deputies to consider whether these candidates are considered appropriate for the roles. The Appropriateness Test is set out within the Protocol.
- 2.4 There was a unanimous decision that both candidates met the appropriateness test and were therefore appropriate to undertake the roles.
- 3. Equality and Engagement Implications
- 3.1 There are no equality or engagement implications associated with this report.
- 4. Financial Implications
- 4.1 There are no financial implications associated with this report.
- 5. Legal Implications
- 5.1 There are no legal implications associated with this report.

Background Papers: None.

Appendices:

Appendix 1 Lord Mayor and Deputy Lord Mayor Protocol

Lord Mayor and Deputy Lord Mayor Protocol

1. Introduction

- 1.1 On 22 March 1982, HM Queen Elizabeth II graciously granted to the City of Swansea letters patent which elevated the status of the Mayor to that of Lord Mayor. The Unitary Authority of the City and County of Swansea which came into being on 1 April 1996 was successful in having both the City and Lord Mayor status re-bestowed on 29 March 1996.
- 1.2 The actual wording of the letters patent is shown below:

"Elizabeth the Second by the Grace of God of the United Kingdom of Great Britain and Northern Ireland and of our other Realms and Territories Queen Head of the Commonwealth Defender of the Faith To all to whom these presents shall come, Greeting. Know ye that our will and pleasure is and We do hereby declare and ordain that from and after the date of these presents the Mayor of the City of Swansea and his successors in office shall be styled entitled and called LORD MAYOR OF SWANSEA And we do hereby authorise and empower the Mayor of the City of Swansea and his successors in office henceforth at all times to assume and use and to be called and to be named by the style title and appellation of Lord Mayor of Swansea and to enjoy and use all and singular the rights privileges and advantages to the degree of a Lord Mayor in all things duly and or right belonging. In witness whereof we have caused these our letters to be made patent. Witness Ourself at Westminster the twenty second day of March in the thirty first year of our reign".

- 1.3 The Lord Mayor and Deputy Lord Mayor Protocol aims to cover all aspects relating to the eligibility, nomination and behaviour of the Lord Mayor / Deputy Lord Mayor.
- 1.4 A "Civic Protocols and Guidance" document is provided to each Lord Mayor / Deputy Lord Mayor. The document is provided by the Lord Mayor's Office and is maintained by the Civic and Corporate Marketing Manager.

2. Eligibility to be Lord Mayor / Deputy Lord Mayor

- 2.1 For the period that a person is elected as Lord Mayor / Deputy Lord Mayor, they must remain a Councillor of the City and County of Swansea.
- 2.2 From the moment that the person ceases to be a Councillor of the City and County of Swansea, they automatically also cease to be the Lord Mayor / Deputy Lord Mayor.
- 2.3 If the existing Lord Mayor / Deputy Lord Mayor is suspended or partially suspended from being a Councillor by the Standards Committee, Public Services Ombudsman for Wales and / or Adjudication Panel for Wales they shall not conduct any Lord Mayor / Deputy Lord Mayor duties.

3. Criteria for the Nomination of Lord Mayor and Deputy Lord Mayor

- 3.1 Councillors MUST satisfy the following **criteria** prior to being nominated as Deputy Lord Mayor / Lord Mayor:
- i) Candidates for the position of Lord Mayor and Deputy Lord Mayor must be serving members of the Council and have the longest total length of service (**Appendix A1**).

Note: If the Candidate is suspended or partially suspended from being a Councillor then they do not meet the criteria at that point in time.

3.2 The Head of Democratic Services shall inform the Political Group Leaders and their Deputies via e-mail whether the candidate(s) meet the criteria.

4. Councillors Total Length of Service

- 4.1 Councillors shall be elected to the position of Deputy Lord Mayor and Lord Mayor based on their total length of service with the City and County of Swansea Council and its predecessor Authorities. **Appendix A1** (The List) highlights the "Councillors Total Length of Service with the City and County of Swansea and each of its predecessor Authorities" (As at Date Printed on **Appendix A1**).
- 4.2 Simultaneous service on more than one of the City and County of Swansea Council's predecessor Authorities will count as one period of service i.e. If a Councillor was an Elected Member with Lliw Valley Borough Council and West Glamorgan County Council during 1990-1994, only 4 years would be counted towards the Councillors total length of service during that time.
- 4.3 If a Councillor has broken service with the City and County of Swansea Council or any of its predecessor Authorities, then the time of each of the periods of service will be added together in order to establish the total length of service. For details of a Councillors Period(s) of Service with the City and County of Swansea and its predecessor Authorities, please refer to www.swansea.gov.uk/councillors
- 4.4 If a Councillor has accrued service with another Authority, then that time will not be counted, as the time has not been spent representing the people of the City and County of Swansea Council.
- 4.5 A Councillor shall be honoured with the title Deputy Lord Mayor / Lord Mayor once.
- 4.6 If two or more Councillors have exactly the same length of service, then the nomination will be determined as follows:
 - i) Between the Councillors involved;
 - ii) The drawing of lots between the Councillors involved.

5. Procedure for the Nomination of Lord Mayor and Deputy Lord Mayor

- 5.1 Once a Councillor has been deemed to meet the criteria to be nominated Lord Mayor / Deputy Lord Mayor; the procedure is as follows:
 - i) Head of Democratic Services to consult with Political Group Leaders and their Deputies (all of whom have a vote) via email to determine whether the candidate(s) are appropriate. Whether a candidate is appropriate is to be decided on an individual basis. Considerations may include whether a candidate has been found in breach of the Code of Conduct, whether the breach was a serious breach and what sanction, if any, was imposed. Other considerations include whether the Councillor has been found guilty or pleaded guilty to a serious criminal offence;
 - ii) If **unanimous decision** that the candidate(s) are appropriate, and a report be presented to Council;
 - iii) If there is **not a unanimous decision** then a meeting of the Constitution Working Group (CWG) shall be convened. CWG will consider the appropriateness of the candidate(s) and decide what action to take based on the Protocol.

6. Appropriateness Test

- 6.1 The Appropriateness Test seeks to determine the appropriateness of candidate(s) nominated for the role of Deputy Lord Mayor and Lord Mayor. It is a measure of their appropriateness at a current point in time. Questions by the Constitution Working Group may include whether the candidate(s) is subject to any investigation by the Public Services Ombudsman for Wales in relation to any breach of the Code of Conduct, any sanctions imposed, any court proceedings or any other matter they consider relevant.
- 6.2 Depending on outcome of paragraph 6.1 above, the Constitution Working Group may hear representations from the candidate prior to making any final decision.
- 6.3 The powers of the Public Services Ombudsman for Wales and the Adjudication Panel for Wales are outlined in **Appendix B1** to this report.
- 6.4 If a candidate is considered not appropriate for the role of either Lord Mayor or Deputy Lord Mayor they will be replaced on "the list" in accordance with their seniority and will be subject to the Appropriateness Test at the following round of Lord Mayor / Deputy Lord Mayor nominations.

7. Constitution Working Group Report to Council

- 7.1 The Constitution Working Group shall present a report to Council recommending the appropriate candidate(s) for the role of Deputy Lord Mayor / Lord Mayor to Council The report shall nominate one Councillor for the role of Deputy Lord Mayor and one Councillor for the role of Lord Mayor.
- 7.2 In the year of a **Local Government Election**, there will be a third and fourth recommendation seeking a resolution to name the next 5 Councillors as being eligible should the initial nominations fail to be re-elected. These additional 5 Councillors shall be appointed in line with the Protocol.
- 7.3 When a Councillor is elected to the position of Deputy Lord Mayor, then that person would become Lord Mayor the following municipal year, subject to the Appropriateness Test.

8. Role of Council

- 8.1 Council will receive the report of the Constitution Working Group regarding nominations for the Deputy Lord Mayor and Lord Mayor. It shall consider whether to accept the recommendations of the Constitution Working Group or not.
- 8.2 In the year of a **Local Government Election**, Council shall also be asked to accept the nominations of the next 5 Councillors under the Protocol in order to have an automatic fall-back position should the initial nominations fail to be reelected. The automatic fall-back would mean that the next eligible Councillor who had been subjected to and passed the appropriateness test by the Constitution Working Group would be elected to the position of Lord Mayor / Deputy Lord Mayor as necessary.
- 8.3 Should Council not accept the recommendations of the Constitution Working Group, then the matter should be deferred to either the next Ordinary meeting of Council or to an Extraordinary meeting of Council in order for the appropriateness test to be considered for the next Councillor in line based on length of service by the Constitution Working Group.

9. Deferment of Term of Office

- 9.1 A Councillor may request that their term of Office be deferred for any length of time or even an unspecified length of time. However such a request must gain the support of the majority of the Political Group Leaders. In the event of a tie, then the Constitution Working Group will consider the matter.
- 9.2 Once a Councillor has completed their deferment they will be replaced back on the Seniority List in accordance with their seniority. They shall follow the next person in line to be Deputy Lord Mayor but shall not be permitted to replace the next person in line if the period until the next selection is less than 6 months.

10. Title and Chain of Office of Lady Mayoress / Lord Mayor's consort / Deputy Lady Mayoress / Deputy Lord Mayor's Consort

- 10.1 The Title and Chain of Office of Lady Mayoress / Lord Mayor's consort / Deputy Lady Mayoress / Deputy Lord Mayor's Consort is conferred at the Ceremonial Meeting of Council on an annual basis.
- 10.2 Any other person may accompany the Lord Mayor / Deputy Lord Mayor to any civic engagement to which the same courtesies and precedence would be extended, however, the Chain of Office may not be worn.

11. Behaviour of Lord Mayor / Deputy Lord Mayor during their Term of Office

- 11.1 Should the behaviour of the Lord Mayor / Deputy Lord Mayor be brought into question during their term of office, then the behaviour should be reported to the Chief Executive, the Monitoring Officer, the Head of Democratic Services and the relevant Political Group Leader.
- 11.2 However, if the alleged behaviour may lead to any investigation by the Public Services Ombudsman for Wales in relation to any breach of the Code of Conduct, any sanctions imposed, any court proceedings or any other matter considered relevant then the complainant should refer the matter to the Public Services Ombudsman for Wales or Police as appropriate.
- 11.3 The allegation will be passed to the Constitution Working Group for them to consider whether it requires any immediate action to be taken. The Group should consider the point that people are presumed innocent and should not make any decision to impede that basis of law. However, the CWG may determine any appropriate sanction based on the Appropriateness Test following the outcome of the Ombudsman's or Police investigation (if any).

12. Suspension from Office as a Councillor

- 12.1 Should a Councillor be suspended from the Office of Councillor for a period of time following a breach of the Councillors Code of Conduct, the following actions are to be followed:
 - i) A suspended, partially suspended or disqualified Councillor would no longer meet the criteria to be Lord Mayor / Deputy Lord Mayor and would therefore automatically relinquish that Office.
 - ii) The issue shall also be automatically referred to the Constitution Working Group for it to consider whether to appoint a new Lord Mayor, Deputy Lord Mayor etc.

- 13. Behaviour of Lord Mayor's Consort, / Deputy Lord Mayor's Consort, Lady Mayoress / Deputy Lady Mayoress during their Term of Office
- 13.1 Should the behaviour of the Lord Mayor's Consort, / Deputy Lord Mayor's Consort, Lady Mayoress / Deputy Lady Mayoress be brought into question during their term of office, then the behaviour should be reported to the Chief Executive, the Monitoring Officer, the Head of Democratic Services and the relevant Political Group Leader.
- 13.2 The allegation(s) will be passed to the Constitution Working Group for them to consider whether it requires any immediate action to be taken. Action could include suspending the individual for a period of time or seeking a Council resolution to remove the individual from Office.

Appendix A1

Councillors Total Length of Service with the City and County of Swansea and each of its predecessor Authorities" (31.01.2018).

| First Name(s) | Total Time Served | Municipal Year served as LM |
|---------------|--|---|
| Richard | 44 years, 8 months, 14 days | 2010-2011 |
| Des | 42 years, 2 months, 24 days | 1996-1997 |
| June | 34 years, 8 months, 19 days | 2002-2003 |
| Robert | 34 years, 8 months, 19 days | 2001-2002 |
| Christopher | 32 years, 8 months, 22 days | 2006-2007 |
| Gareth | 30 years, 8 months, 17 days | 2008-2009 |
| David | 26 years, 8 months, 22 days | 2016-2017 |
| David | 24 years, 8 months, 18 days | Current Deputy Lord Mayor |
| Philip | 21 years, 7 months, 23 days | Current Lord Mayor |
| Peter | 33 years, 8 months, 21 days | |
| Paul | 20 years, 9 months, 27 days | |
| Mark | 18 years, 8 months, 18 days | |
| Mike | 18 years, 8 months, 18 days | |
| Mary | 18 years, 8 months, 18 days | |
| Graham | 18 years, 8 months, 18 days | |
| Robert | 14 years, 8 months, 23 days | |
| Wendy | 13 years, 7 months, 14 days | |
| Paxton | 13 years, 7 months, 14 days | |
| Erika | 13 years, 7 months, 14 days | |
| Cheryl | 13 years, 7 months, 14 days | |
| Peter | 11 years, 1 months, 3 days | |
| Penny | 10 years, 6 months, 5 days | |
| Ryland | 9 years, 8 months, 23 days | |
| William | 9 years, 8 months, 23 days | |
| Jeff | | |
| Sue | | |
| Hazel | | |
| Christine | | |
| Paulette | | |
| Yvonne | | |
| Sybil | 5 years, 8 months, 21 days | |
| Jan | 5 years, 8 months, 21 days | |
| Nick | | |
| Mandy | | |
| Fiona | | |
| Joe | | |
| Terry | | |
| - | | |
| • | | |
| • | | |
| | | |
| | | |
| | | |
| | Richard Des June Robert Christopher Gareth David David Philip Peter Paul Mark Mike Mary Graham Robert Wendy Paxton Erika Cheryl Peter Penny Ryland William Jeff Sue Hazel Christine Paulette Yvonne Sybil Jan Nick Mandy Fiona | Richard 44 years, 8 months, 14 days Des 42 years, 2 months, 24 days June 34 years, 8 months, 19 days Robert 34 years, 8 months, 19 days Christopher 32 years, 8 months, 12 days Gareth 30 years, 8 months, 17 days David 26 years, 8 months, 18 days Philip 21 years, 7 months, 23 days Peter 33 years, 8 months, 21 days Paul 20 years, 9 months, 27 days Mark 18 years, 8 months, 18 days Mike 18 years, 8 months, 18 days Mary 18 years, 8 months, 18 days Graham 18 years, 8 months, 18 days Robert 14 years, 8 months, 14 days Paxton 13 years, 7 months, 14 days Erika 13 years, 7 months, 14 days Cheryl 13 years, 7 months, 14 days Peter 11 years, 1 months, 3 days Penny 10 years, 6 months, 23 days William 9 years, 8 months, 23 days William 9 years, 8 months, 23 days Paulette 9 years, 8 months, 23 days Yvonne |

| Tanner | Gloria | 5 years, 8 months, 21 days |
|-------------|----------|----------------------------|
| Thomas | Mark | 5 years, 8 months, 21 days |
| Tyler-Lloyd | Linda | 5 years, 8 months, 21 days |
| Walker | Gordon | 5 years, 8 months, 21 days |
| Walton | Lesley | 5 years, 8 months, 21 days |
| White | Mike | 5 years, 8 months, 21 days |
| Anderson | Cyril | 2 years, 8 months, 17 days |
| Evans | Ceri | 2 years, 8 months, 17 days |
| King | Elliot | 2 years, 8 months, 17 days |
| Lewis | Mike | 1 years, 8 months, 19 days |
| Durke | Mike | 0 years, 8 months, 19 days |
| Gallagher | Stephen | 0 years, 8 months, 19 days |
| Gibbard | Louise | 0 years, 8 months, 19 days |
| Griffiths | Kevin | 0 years, 8 months, 19 days |
| Helliwell | David | 0 years, 8 months, 19 days |
| James | Oliver | 0 years, 8 months, 19 days |
| Jones | Lyndon | 0 years, 8 months, 19 days |
| Jones | Peter | 0 years, 8 months, 19 days |
| Langstone | Myles | 0 years, 8 months, 19 days |
| Lewis | Wendy | 0 years, 8 months, 19 days |
| Mann | Irene | 0 years, 8 months, 19 days |
| Pritchard | Samuel | 0 years, 8 months, 19 days |
| Pugh | Alyson | 0 years, 8 months, 19 days |
| Roberts | Kelly | 0 years, 8 months, 19 days |
| Rowlands | Brigitte | 0 years, 8 months, 19 days |
| Sherwood | Mary | 0 years, 8 months, 19 days |
| Stevens | Andrew | 0 years, 8 months, 19 days |
| Sykes | Мо | 0 years, 8 months, 19 days |
| Thomas | William | 0 years, 8 months, 19 days |

Public Services Ombudsman for Wales and the Adjudication Panel for Wales Powers

- 1. The Public Services Ombudsman for Wales considers complaints that Members of Local Authorities in Wales have broken the Code of Conduct. The Ombudsman investigates such complaints under the provisions of Part III of the Local Government Act 2000 and the relevant Orders made by the National Assembly for Wales under that Act. Where the Ombudsman decides that a complaint should be investigated, there are four findings, set out under Section 69 of the Local Government Act 2000, which the Ombudsman can arrive at:
- a) That there is no evidence that there has been a breach of the Authority's Code of Conduct:
- b) That no action needs to be taken in respect of the matters that were subject to the investigation;
- c) That the matter be referred to the Authority's Monitoring Officer for consideration by the Standards Committee;
- d) That the matter be referred to the President of the Adjudication Panel for Wales for adjudication by a tribunal (this generally happens in more serious cases).
- 2. In the circumstances of c) and d) above, the Ombudsman is required to submit the investigation report to the Standards Committee or a Tribunal of the Adjudication Panel for Wales and it is for them to consider the evidence found by the Ombudsman, together with any defence put forward by the Member concerned. It is also for them to determine whether a breach has occurred and, if so, what penalty (if any) should be imposed.
- 3. The maximum penalty that a Standards Committee can apply is suspension for 6 months. In considering whether the Councillor or Co-opted Member has failed to comply with the relevant Authority's Code of Conduct it may also determine that:
- i) No action needs to be taken in respect of that failure;
- ii) The Councillor or Co-opted Member should be censured (A censure takes the form of a public rebuke of the Member concerned);
- iii) The Councillor or Co-opted Member should be Suspended or Partially Suspended from being a Member of that Authority for a period not exceeding six months.

- 4. The maximum that a Tribunal of the Adjudication Panel for Wales can determine is 5 years' disqualification from office. The Tribunal may:
- i) Suspend or Partially Suspend a person from being a Councillor or Co-opted Member of the Relevant Authority concerned for a period not exceeding one year or, if shorter, the remainder of the person's term of Office;
- ii) Disqualify a person for being, or becoming (whether by Election or otherwise), a Councillor of that or any other relevant Authority for a period **not exceeding 5 years**.



Report of the Presiding Member, Monitoring Officer & Head of Democratic Services

Council - 1 March 2018

Amendments to the Constitution

Purpose: To make amendments in order to simplify, improve and / or

add to the Council Constitution. A decision of Council is

required to change the Council Constitution.

Policy Framework: None.

Consultation: Access to Services, Finance, Legal.

Recommendation(s): It is recommended that:

1) The changes to the Council Constitution as outlined in Paragraphs 4.5, 5.1 and Appendix A of the report together with any further consequential changes be adopted.

Report Author: Huw Evans

Finance Officer: Ben Smith

Legal Officer: Stephanie Williams

Access to Services Officer: Sherill Hopkins

1. Introduction

1.1 In compliance with the Local Government Act 2000, the City and County of Swansea has adopted a Council Constitution. A number of issues have arisen since adoption and in order to maintain the aims, principles and procedures set out in Articles 1 and 15 of the Council Constitution, it is proposed that the amendments set out below should be made to the Constitution.

2. Delegated Minor Corrections to the Council Constitution

2.1 There are no delegated minor corrections to the Council Constitution.

3. Amendments to the Council Constitution

- 3.1 This report outlines suggested amendments to the Council Constitution. The amendments are within the following area of the Council Constitution:
 - a) Part 4 "Rules of Procedure", Local Authority (LA) Governor Appointments Procedure";
 - b) Part 5 "Codes & Protocols".

4. Part 4 "Rules of Procedure", Local Authority (LA) Governor Appointments Procedure"

- 4.1 The Local Authority (LA) Governor Appointments Procedure was adopted by Council at its meeting on 26 October 2017 and added to Part 4 "Rules of Procedure" of the Council Constitution:
- 4.2 The Procedure requires "All Local Authority Governor Appointments shall be made by Cabinet following a recommendation from the Chief Education Officer in conjunction with the Cabinet Member for Children, Education and Lifelong Learning and the Councillor(s) representing the ward(s) in the catchment area of the schools' views will be sought to input into the decision-making (Referred to within this document as Local Councillor(s))".
- 4.3 In order to save duplicating that lengthy paragraph on each occasion Local Authority Governor Appointments are required. It is proposed to amend the Procedure so that those that are required to be part of the process be referred to as the "Local Authority (LA) Governors Appointment Group.
- 4.4 Additionally to ensure that the process is not delayed if the Chief Education Officer or Cabinet Member for Children, Education and Lifelong Learning are not available. An amendment is proposed to allow for a representative to participate on their behalf.
- 4.5 In order to facilitate these amendments it is proposed that Paragraph 1 of the Procedure be amended to read as follows. The amendment being to add the words in bold:
 - "1. All Local Authority Governor Appointments shall be made by Cabinet following a recommendation from the Local Authority (LA) Governor Appointments Group, which consists of the Chief Education Officer or their representative in conjunction with the Cabinet Member for Children, Education and Lifelong Learning or their representative and the Councillor(s) representing the ward(s) in the catchment area of the

schools' views will be sought to input into the decision-making (Referred to within this document as Local Councillor(s)."

5. Part 5 "Codes & Protocols".

5.1 The "Hospitality Protocol" currently sits within the Councillors Handbook. As the Protocol relates to Councillors and Officers it is proposed that it be removed from the Councillors Handbook and added to Part 5 "Codes & Protocols" within the Council Constitution. The Protocol has been amended slightly. A copy of the amended Hospitality Protocol is attached as **Appendix A**.

6. Equality and Engagement Implications

6.1 An Equality Impact Assessment (EIA) screening process took place prior to the consultation period. The outcome indicated that it was low priority and a full report was not required.

7. Financial Implications

7.1 There are no financial implication associated with this report.

8. Legal Implications

- 8.1 There are no legal implication associated with this report.
- 8.2 The amended version of the Council Constitution will be available at www.swansea.gov.uk/constitution

Background Papers: None.

Appendices:

Appendix A - Hospitality Protocol.

Hospitality Protocol

1. Principles

- 1.1 The Council accepts that Councillors and Officers have an important role as ambassadors for the Council, ensuring that it promotes its aims and objectives, and, by this protocol, the Council seeks to ensure that Councillors and Officers hosting or attending cultural, sporting and other such events are using those events to the Council's maximum benefit and for the benefit of the community as a whole.
- 1.2 This protocol therefore sets out guidance for Councillors and Officers on issues which commonly arise as a result of offers of hospitality. It covers both hospitality offered by the Council and hospitality offered to the Council.
- 1.3 The protocol supplements the respective Codes of Conduct which apply to Councillors and Officers and is subject to the Council's Procedure Rules.

2. General Roles and Responsibilities

- 2.1 Councillors and Officers will throughout the course of a year receive many invitations to attend Council hosted functions and it is expected that Councillors and Officers attending these events will carry out an ambassadorial role on behalf of the Council, engaging as wide a section of the community as possible.
- 2.2 Attendance at Council hosted events does not require an entry in the Hospitality register if the attendance is as a result of a formal invitation. These invitations are to Councillors and Officers in their formal official role and should be treated as part of the Council's formal activities in the Community. Invitations will be issued on the basis of areas of expertise, expectations of the event and on a fair and equitable basis thereafter.
- 2.3 Any benefit received from the Council, in the form of tickets (i.e. Grand Theatre, Fireworks, Liberty Stadium etc.), invitations to events etc., which is not received by way of a formal invitation MUST be registered.
- 2.4 Councillors and Officers should be aware of the possibility that acceptance of hospitality from third parties may require that they do not participate in decisions of the Council that affect that third party, such as lettings of contracts / participation in decision making, etc.
- 2.5 Invitations to or from organisations with whom the Council may be contracting should be treated with extreme caution. Legal advice should be sought before such an invitation is extended or accepted.

2.6 A Hospitality Form must be completed. The form is available at www.swansea.gov.uk/hospitality

3. Hospitality Registers

- 3.1 The Monitoring Officer maintains a register of any declaration of hospitality or gift accepted by Members of more than £25 in value in accordance with:
 - a) The Members Code of Conduct;
 - b) "Interests, Gifts and Hospitality of Members" within the Council Procedure Rules.
- 3.2 The Chief Executive maintains a register of any declaration of hospitality or gift accepted by Chief Officers of more than £25 in value in accordance with:
 - a) The Officers Code of Conduct
 - b) "Interests, Gifts and Hospitality of Officers" within the Council Procedure Rules.
- 3.3 All gifts and hospitality over £25 in value received from any source other than formal Council invitations MUST be registered.

4. Enquiries

4.1 If any Councillor or Officer is uncertain about any aspect of hospitality, they should seek advice from the Monitoring Officer immediately.



Report of the Head of Democratic Services

Council - 1 March 2018

Council Bodies Diary 2018-2019

Purpose: To provide the recommendation of the Democratic

Services Committee of 30 January 2018 and to present a

draft Council Bodies Diary 2018-2019.

Policy Framework: None.

Consultation: Access to Services, Finance, Legal.

Recommendation(s): It is recommended that:

1) The findings in relation to the Timing of Council Meetings survey be noted;

2) The draft Council Bodies Diary 2018-2019 be adopted subject to final approval at the Annual Meeting of Council on 24 May 2018.

Report Author: Huw Evans

Finance Officer: Ben Smith

Legal Officer: Tracey Meredith

Access to Services Officer: Sherill Hopkins

1. Introduction

1.1 The Council Constitution states that the Council Diary must be approved at the Annual Meeting of Council each year. However, in order to ensure a seamless continuation of the democratic process and for Committee Rooms to be booked a draft Council Diary is presented to Council for earlier consideration but this is subject to final ratification at the Annual Meeting of Council.

2. Timing of Council Meetings Survey

2.1 Section 6 of the Local Government (Wales) Measure 2011 requires the Authority to undertake a survey of Councillors regarding the timing and

frequency of Council meetings at least once during each term of administration.

- 2.2 Following the Local Government Elections in May 2017, it was deemed appropriate not to conduct the survey immediately following the election in order to allow Councillors time to understand the requirements of being a Councillor and the time commitment which it commands. As such, the Head of Democratic Services delayed the survey until 21 December 2017 with the survey ending on 12 January 2018.
- 2.3 The survey was compiled as an online questionnaire and a copy of the survey and results was presented to the Democratic Services Committee on 30 January 2018. The Democratic Services Committee agenda may be viewed at:

https://democracy.swansea.gov.uk/ieListDocuments.aspx?Cld=132 &MID=7610&LLL=-1

2.4 60 of the Authority's 72 Councillors (83.33%) completed the survey.

3. Interpreting the Outcome of the Timing of Council Meetings Survey

- 3.1 The outcomes of the survey were clear in that 10.00, 14.00 and 17.00 were the favoured times to hold meetings with Friday being the least popular day. However an element of the survey is to support Councillors' needs and engage with employers to try and attract more candidates from the employed workforce. Meetings should not continue to be held at the same time simply out of inertia. What may have been tradition or an arrangement which suited the previous generation of Councillors may not necessarily serve the interests of Councillors.
- 3.2 The Authority must consider the needs of those Councillors in employment and with caring responsibilities etc. and seek to find a way to ensure that timings of meetings are accessible. Committee times need to be clearly publicised for the benefit of interested members of the public.
- 3.3 Current practice sees Council setting the dates and times of Committees and if required, Committees may at their first meeting seek to amend the times for the remainder of the year. This works reasonably well but can cause knock on problems when Committee times are amended. Issues such as room bookings, linking with Scrutiny and other bodies such as the Public Service Board and Western Bay link the timings and dates of their meetings to formal Committee meetings.
- 3.4 Having regard to the above, the Democratic Services Committee considered the matter and recommended that there be no change to current timings and frequency arrangements of the Committee or Council meetings. However, the Leader of the Council has indicated that he would will be moving Cabinet Meetings to 10.00 in the morning.

4. Council Bodies Diary 2018-2019

- 4.1 In light of the recommendation of the Democratic Services Committee, the Head of Democratic Services consulted with the Presiding Member and Leader of the Council and as a result the draft Council Bodies Diary 2018-2019 has been produced.
- 4.2 The Council Bodies Diary 2018-2019 is attached as **Appendix A**. The Annual Meeting of Council on 24 May 2018 will be asked to ratify the Diary in line with the Council Constitution.

5. Equality and Engagement Implications

5.1 An EIA screening form has been completed with the agreed outcome that a full EIA report is not required. Due consideration must be given to those in employment and those with caring responsibilities. This is a matter that the Democratic Services Committee and Council will consider in due course. It is also important to note that the Independent Remuneration Panel for Wales has determined that each Authority may pay up to £403 per month to a Councillor in order to assist them with the Reimbursement of Costs of Care. It is important that the Head of Democratic Services reminds Councillors of this potential assistance.

6. Financial Implications

6.1 There are no specific financial implications associated with this report.

7. Legal Implications

7.1 There are no specific legal implications associated with this report.

Background Papers: None.

Appendices:

Appendix A Council Bodies Diary 2018-2019

| June 2018 | 8 | | | Mo Tu We Th Fr 4 5 6 7 8 111 12 13 14 15 25 26 27 28 29 25 25 26 27 28 29 | Sa Su Mo Tu 2 3 16 17 16 17 18 17 19 10 10 17 19 10 10 17 10 10 11 17 19 10 11 17 19 11 17 19 11 17 17 18 17 17 18 17 17 18 17 18 17 17 18 17 17 18 17 18 17 18 17 18 17 18 17 18 17 18 17 18 17 18 17 18 17 18 17 18 17 18 18 18 18 18 18 18 18 18 18 18 18 18 | July 2018 We Th Fr Sa Su 4 5 6 7 8 11 12 13 14 15 75 77 72 75 77 72 76 77 72 77 72 78 76 77 78 77 78 78 79 78 70 78 |
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| MONDAY | TUESDAY | WEDNESDAY | THURSDAY | FRIDAY | 30 TURDAY | NACINITIES AND A STATE OF THE S |
| 28 May | 29 | 30 | 31 | 1 Jun | 2 | m |
| | | | | | School Half Term | |
| 4 09:30 Corporate Parenting | 5 14:00 Planning | 6 14:00 External Funding | 7 14:00 Corporate Briefing | 8 10:00 General Licensing | on on | 10 |
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Council - 1 March 2018

Councillors' Questions

Part A - Supplementaries

| Par | t A – Supplementaries |
|-----|---|
| 1 | Cllrs Chris Holley, Mary Jones & Wendy Fitzgerald |
| | Will the Leader/Cabinet Member tell Council what the current position is with the Recreation ground on Mumbles Road, which currently half of it is being used for car parking. Are there any plans to develop the site. |
| | Response of the Cabinet Member for Environment Services |
| | The Recreation Ground is currently operated as a paid car park on the Western side (Gravel), with the grass area being used occasionally for overflow and event car parking. Weekday car parking is available to the Council, University and students, generating income for the Council. The site also accommodates a number of events each year as a straight hire, in particular the fun fair, circus and South Wales bike ride. We are not aware of any plans for development in the foreseeable future, but the Council will continue to work closely with stakeholders to review all options and implications for services, budgets and access, should any material plans come forward. |
| 2 | Clirs Chris Holley, Graham Thomas & Peter Black |
| | Are there any plans for the future of St Helens ground which would include any form of redevelopment. |
| | Response of the Cabinet Member for Culture, Tourism & Major Projects |
| | St Helens ground continues to operate as a premier Rugby and Cricket facility and as a home venue for Swansea RFC and Swansea Cricket Club. We work closely with the key stakeholders to drive participation and reduce operating costs through transformational arrangements with both clubs. This has resulted in increased use of the ground for all ages and groups across both sports. The ground will once again host Glamorgan County Cricket this summer, as part of an ongoing and long standing partnership with the St Helens balconiers. |
| | We are not aware of any plans for development in the foreseeable future, but the Council will continue to work closely with stakeholders to review all options and implications for services, budgets and access, should any material plans come forward. |
| 3 | Cllrs Linda Tyler-Lloyd & Brigitte Rowlands |
| | Can the Cabinet Member confirm how many students educated in Swansea get taught basic cookery skills |
| | Response of the Cabinet Member for Children, Education & Lifelong |
| | Learning Page 292 |

The requirement for developing pupils' food technology skills is laid out in the current statutory key stage 2 and 3 curricula. Therefore, all pupils should have opportunities in primary and secondary schools to develop their knowledge, understanding and skills in this area.

At key stage 2, the following "range" is specified:

- plan and carry out a broad range of practical food preparation tasks safely and hygienically
- apply current healthy eating messages and consider nutritional needs when undertaking food preparation tasks
- classify food by commodity/group and understand the characteristics of a broad range of ingredients, including their nutritional, functional and sensory properties, e.g. meat, fish, fruit, vegetables

At key stage 3, the following "range" is specified:

- use a broad range of skills, techniques and equipment, as well as standard recipes, to cook meals and products
- plan and carry out a broad range of practical cooking tasks safely and hygienically
- apply current healthy eating messages in relation to the nutritional needs of different groups in society and consider issues of sustainability in order to make informed choices when planning, preparing and cooking meals or products
- classify food by commodity/group and understand the characteristics of a broad range of ingredients, including their nutritional, functional and sensory properties

The national curriculum requirements for design and technology can be found here.

http://learning.gov.wales/docs/learningwales/publications/130424-design-and-technology-in-the-national-curriculum-en.pdf

Pioneer schools have been freed from the requirements of the current statutory curriculum, and, therefore, do not have to adhere to these requirements, although food technology belongs to the area of learning – science and technology.

At key stage 4, food technology or catering studies is optional. In 2017, around 7% of pupils achieved a GCSE grade or equivalent in a food/catering related course.

4 | Clirs Chris Holley, Mike Day & Gareth Sullivan

The Bay strategy which was backed by the Welsh Government had a number of developments in the document. To date the development of the café and toilets at the 360 are currently the only outcome from that strategy. Will the Cabinet Member tell Council if there are any future plans for any other developments.

Response of the Cabinet Member for Culture, Tourism & Major Projects

The Swansea Bay Strategy (2008) proposed a site specific and bay wide themed approach towards a range of development and enhancement proposals.

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Since the adoption of the Strategy, progress and key areas of ongoing policy and implementation work are as set out below:

City Waterfront

- •Swansea Central Area Regeneration Framework (SCARF) adopted (2016) incorporating opportunities for the redevelopment of the Civic centre site, and regeneration of St. Davids site (Swansea Central) and Leisure Centre car park(Arena) with improved connections to the waterfront and Swansea Bay. The SCARF has directly informed the preparation of policies in the Swansea Local Development Plan.
- •Civic Centre has been opened as a destination to the general public and to visitors: including contact centre, central library and café.
- •Marina Observatory- reuse and regeneration for restaurant use.
- •Swansea Marina achieving Blue Flag status plans for pontoon.

St Helens

Opening of 360 Watersports Centre and associated facilities, including provision of beach-friendly wheelchairs.

Sketty Lane

- •License approvals for a Coffee camper van (bottom of Singleton).
- •Trim trail along the Promenade.

Blackpill

•New traffic light system in Blackpill to facilitate pedestrian/cyclist use and ease traffic congestion.

Mumbles

- •Redevelopment of the Tivoli buildings new restaurants and shops.
- •Mumbles sea wall improvement works- completion and approval of Welsh Government funded Outline Business Case. Further Welsh Government support in 2018 to progress a scheme to design stage(£750K). The scheme will ensure future flood resilience and future regeneration opportunities.
- Review of the Mumbles Conservation Area.
- •License approvals for a Coffee camper van (bottom of Singleton) and the 'Gower Seafood Hut' stall (Southend Gardens).
- •Complete refurbishment of Oystermouth Castle including conservation works and new glass bridge Improvements at Knab Rock.
- Upgrade of Southend Gardens children's play area.

Mumbles Pier

- •First phase of restoration at Mumbles Pier and new RNLI lifeboat station open.
- •Ongoing discussions on potential grant funding to support the redevelopment of the Pier Foreshore in line with the adopted Development. Framework for the site and Outline Planning permission.

Bay Wide Themes

Bay Management

- •Innovative management of sand dunes along the bay to avoid sand blowing over Oystermouth Road and Promenade.
- •Preparation of an Environmental management plan and Interpretation Strategy for Swansea Beach. Page 294

- •New interactive board for water quality.
- •Technical studies including Strategic flood risk assessment for the Bay and priority sites to inform future infrastructure needs and enable development to progress.

Sustainable Transport

- •Park & Ride ticket extension to access Mumbles / Gower from Swansea Bus Station to promote sustainable transport.
- •Launch of Swansea Bay cycle route tube map to encourage cycling around the destination.
- •Car park improvement, including the introduction of transferable tickets across all foreshore car parks.
- •Coach drop-off point at Bracelet Bay car park.
- •Opening of the 'All Wales Coast Path' linking the bay with Mumbles and the Gower Peninsula.

Marketing and Events

- •Annual events along the bay Airshow, Swansea Bay 10K, Waterfront Winterland, large-scale concerts in Singleton Park.
- •2018 'Year of the Sea' marketing campaign / videos led by Tourism Team (more details on request).

5 **Clirs Peter May & Irene Mann**

This question is about the residents parking permit issuing system.

The documentation needed to apply for a full 1 year residents' parking permit is a council tax number or tenancy agreement, and a V5 log book to prove that the vehicle is registered at the permit address in Swansea. Applicants for residents' parking permits who cannot supply the V5 can apply for and be granted a temporary 2 month permit online. The council uses software from a company called MiPermit to carry out this issuing function.

- a. On expiry of the temporary 2 month permit, does the MiPermit system block an immediate fresh application and issue of another temporary 2 month permit for the same vehicle at the same address if the applicant still does not have the correct documentation.
- b. If it does, how long does an applicant have to wait before the MiPermit system will allow a successful application for another temporary permit for the same vehicle and address.

Response of the Cabinet Member for Environment Services

Answer 1a - The Council no longer issues temporary permits, this was the process under the old paper system. All requests are now made online and a permit becomes valid immediately upon successful application online, however, if the necessary evidence is not supplied within the deadline requested then the permit will be revoked. The evidence we require is:

The V5C log book for the vehicle showing it is kept at the address in Swansea where they live and giving their name as the owner

Utility bill or driving licence at the Swansea address

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They must appear on the electoral register at the Swansea address

Provide their Council Tax Reference Number or Tenancy Agreement

The terms and conditions of a residents permit are as below link:

https://www.swansea.gov.uk/parkingpermittermsandconditions

The system will only allow two successful applications per property irrespective of the number of people living there. The system cannot prevent a person making another application even though the original has been revoked, as the duplicate could be a genuine request if they are then able to provide the evidence required. If it was found as part of the manual cross checks that we undertake that this was not the case and we could see a pattern, then we would immediately contact the resident to discuss further.

Answer 1b - As mentioned above, the applicant will be written to and advised that their permit has been cancelled. They could make another application any time after this as the system does not allow an application to be blocked, the only alternative available to us as a last resort would be to remove the address from the system.

6 | Clirs Peter May & Irene Mann

The council website specifically states that if a tenant of an HMO cannot produce a council tax reference number then they can upload a tenancy agreement. The website also states that "A number of cross checks will have to be made before the decision is given" for this method of application.

- a. What exactly are the cross checks.
- b. Why does the website solely extend the invitation to upload a tenancy agreement to HMOs rather than all forms of tenanted accommodation such as flats or rented properties housing families.

Response of the Cabinet Member for Environment Services

Answer a - We receive a report of all new applications and write out to each applicant for the evidence as above, along with a 10% check of renewal applications. We also undertake other checks such as:

- No planning conditions excluding eligibility of address
- If HMO e.g. on Oystermouth Road, and request is for an alternate street, capacity at that street is checked to prevent overcrowding

Answer b - All other forms of tenanted accommodation would be liable to pay Council Tax once they have moved in, therefore the council tax reference number would suffice/be expected to be provided.

7 | Clirs Lyndon Jones & Myles Langstone

Could we be advised as to the cost benefit of imposing parking charges for School employees when it is taken into account the implementation of specific parking areas and enforcement.

Will the Cabinet Member confirm that all council staff who have a parking space are charged for this benefit. 96

How is the Cabinet Member then going to support those living near schools who will no doubt have vehicles belonging to our school employees left in their neighbourhood.

Response of the Cabinet Member for Children, Education & Lifelong Learning.

The proposal was discussed with headteachers at a budget briefing in December. It forms part of a wider discussion on how schools can obtain greater commercial freedom. This also includes consideration of co-location of other council services in schools and ensuring school resources are accessible for use by the wider community.

The specific parking proposal was put forward on the basis of fairness and equity. Many staff and councillors already pay to park as they work in the Civic Centre or Guildhall. Teachers do not currently pay even though most schools have dedicated on-site parking.

If approved this would be introduced on voluntary basis and it would be for each school to decide if they wanted to charge.

There would be no direct benefit to the council as all monies raised would be retained within the school for the benefit of the school and the pupils.

It has been estimated that this would raise as much as £150,000 per year for schools.

8 Clir Steve Gallagher

Will the Cabinet please join us in opposing the Welsh Governments proposed Tourism Tax. An idea currently being considered which would damage tourism to Swansea, Gower & the surrounding areas.

Response of the Cabinet Member for Culture, Tourism & Major Projects

About the Tax

Welsh Govt. Finance Secretary Mark Drakeford announced on October 3rd a new budget for Wales, which reflected Welsh Govts. new tax and borrowing powers. The tax idea would explore how a small charge to those staying in Wales could help sustain services which are important to both visitors and the local community. Welsh Govt. stated that the tax raised could be used to pay for things which make places attractive such as tidy beaches, extra street cleaning and well maintained public toilets.

- The Tourism Tax is one of 4 taxes currently being reviewed by Welsh Govt and no decision has been made yet, although a decision is imminent
- If approved, It would result in a small per night charge for people staying in accommodation
- If approved, The Cabinet Secretary for Finance intends to take a proposal for a new Welsh tax to the UK government in 2018

There is very little information available other than Welsh Govt. have sought views via an online survey, which has since finished, but all Tourist Associations in South West Wales engenue and their members to complete it.

Also, for information, the attached letter (Appendix A) was sent to the Cabinet Secretary, on behalf of tourism businesses in South West Wales, by the Chairman of the South West Wales Tourism Forum opposing the introduction the tax.

9 | Clirs Peter Black, Mary Jones & Jeff Jones

What work is underway to comply with the council's obligations under The Equality Act 2010 (Gender Pay Gap Information) Regulations 2017 in April 2018 and can the Cabinet Member confirm that the deadline set out in the regulations will be met.

Response of the Cabinet Members for Service Transformation & Business Operations and Future Generations

The Council is aware of its duty under the Welsh Specific Equality Regulations 2011, the so-called 'Equal Pay Duty', which requires public sector organisations to address not only any disparities of pay but also the structural labour market factors that can cause gender pay gaps.

In 2016 we used the GEPA (Gender Equality in Public Administration) tool kit devised by Dr Alison Parken of Cardiff University to identify our gender pay gap, and with some analysis from Dr Parken and our workforce planning officer, we published our findings in the Equality Plan 2016/17. This year we will be using the GEPA tool once again, and we will refer to Government guidance to calculate the data as required and by the deadline. We will then publish our findings in the 2018/19 Equality Report.

Regular updates have been provided to the former Corporate Services Cabinet Advisory Committee and more recently to the Transformation and Future Council Policy Development Committee 28th November 2017.

10 | Clir Linda Tyler-Lloyd

Has Swansea Council applied for funding to celebrate the 100 year anniversary of women over 30 getting the vote.

Response of the Cabinet Member for Future Generations

Yes, the Council, through its Archive Service, has been awarded a Welsh Government grant for work to recognise the centenary, and indeed remembering that the 1918 Act only awarded the vote to women of significant financial means.

The Council is co-ordinating its approach to the centenary through a working group undertaking a number of actions. The grant will allow the Archive Service to create a touring exhibition on this subject with two sections, one targeted at adults and young people and one for children, with an accompanying film to encompass both audiences. Swansea Museum will also be mounting a parallel exhibition later this year linking into this work, in which case a further grant application may be submitted by the Museum in order to carry out further outreach work with schools and community groups.

This work will recognise that the struggle for full gender equality in voting continued after 1918 and continues today, both in Wales and internationally.

11 Cllrs Wendy Fitzgerald, Kevin Griffiths & Gareth Sullivan

Does the Cabinet Member believe it appropriate that the public highway should be used for the long term storage of caravans and boats.

Response of the Cabinet Member for Environment Services

Caravans, Trailers and Boats stored for long periods of time on the highway are treated in the same way as any traditional abandoned vehicles. Where owners can be identified they are notified and requested to remove the item from the highway within a prescribed time scale, failure to do so may result in the authority taking further action. If the owners cannot be located then the offending item is removed by the appointed contractor.

12 | Clirs Wendy Fitzgerald, Chris Holley & Lynda James

Does the Cabinet Member consider that rubber bands discarded onto pavements and roads is littering.

Response of the Cabinet Member for Environment Services

I can confirm that rubber bands deliberately discarded onto pavements and roads is considered to be littering.

13 Clirs Mike Day, Chris Holley & Jeff Jones

For the Council publication, The Leader, can the Leader or the relevant Cabinet member tell Council the following information:

- a. How many articles have a quote from a cabinet member or senior member of the administration for each edition in each of the years from 2013/14 to the latest edition.
- b. How many photos are there which include a cabinet member and/or senior member of the administration for the same period,
- c. For each of those editions, how many articles have there been which included quotes from and/or photographs of, councillors from outside the ruling group,
- d. For the same period, how much has each edition of the Leader cost to produce, print and distribute.

Response of the Leader

a & b –

The Council's agreed Communications Protocol states: "All articles are written by the communications team and are free of political bias. Cabinet Members will be quoted in stories relating to major announcements and policy launches. The final proofs must be cleared by the Monitoring Officer or a nominated officer."

For the period 2013/14 and 2014/15 there were none. The table below shows the figures for the subsequent three years:

Month Cabinet Member Cabinet Member

| | Quotes | photographs |
|-----------|--------|-------------|
| 2015-16 | | |
| May | 0 | 0 |
| July | 0 | 0 |
| September | 21 | 0 |
| November | 16 | 0 |
| Jan | 15 | 2 |
| March | 16 | 1 |
| 2016-17 | | |
| May | 15 | 0 |
| Aug | 14 | 0 |
| Nov | 16 | 1 |
| Feb | 14 | 0 |
| 2017/18 | | |
| May | 0 | 0 |
| Aug | 17 | 0 |
| Nov | 10 | 1 |
| Feb | 20 | 1 |

c - None

d - From 2013/14 to 2015/16 the cost was £12,916 per edition. For the remaining period the figure was £12,750 per edition. The costs of the Swansea Leader are off-set by generating advertising income and by reducing the amount of paid-for adverts the Council places in the media.

Part B - No Supplementaries

14 | Clirs Kevin Griffiths, Wendy Fitzgerald & Gareth Sullivan

Will the Cabinet Member provide an update on where and when the 3G pitch promised for Pontarddulais is going to materialise.

Response of the Cabinet Member for Culture, Tourism & Major Projects

We are not aware of any firm promises or proposals regarding a 3G facility in Pontarddulais.

A state of the art 3G was opened at Penyreheol Leisure Centre/School in July 2017 as part of the Council's first phase of 3G delivery, providing a facility at which both rugby and football can be played. It is anticipated that this new regional facility will facilitate the demand for playing and training in the immediate area and across neighboring wards.

However, we have ambitions for more facilities and the council is actively seeking partnerships and finances to assist in this expansion. Cabinet members continue to be provided updates in respect of future 3G proposals, depending on funding and recommended sites.

Mark Drakeford Finance Secretary Welsh Government 5th Floor, Tŷ Hywel, Cardiff Bay, CF99 1NA.

15th November, 2017

Dear Mr. Drakeford,

I write to you on behalf of the South West Wales Tourism Forum, a forum who represents a huge cross section of over 1,000 tourism related businesses in the area. The role of the forum is to collaborate on the industry and offer Visit Wales an opportunity to speak to both public and private sector business and gauge opinion and advice. The forum often raises issues which need more focus and we actively look for ways that we can improve, support or resolve these concerns.

Following your recent announcement of a possible 'tax on tourism' being introduced in 2018 I must raise some unanimous concerns. Globally, the UK imposes one of the highest rates of taxes on its tourism industry in the World. VAT on tourism is one of the highest in the World and is not on a level playing field with many European countries i.e. Germany at 7% and Spain/France 10%. Tourism is more important in the Welsh economy than in any other part of the UK, accounting for 4.9% of economic output compared to 3.7% in the rest of the UK and should it be burdened with further taxes then this can only have a negative impact on growth.

Over the last few years we have seen a positive growth in visitors to Wales and tourism GDP contributions have also seen strong growth. Our members concerns are due to a rising cost base, profits are declining making it impossible for SME to survive in many cases.

Unfortunately, due to business rates, utility costs and the national living wage all increasing, coupled with supplier costs rising, the profit for operators has continued to decline. If you add in the extra pressure of employer pension contributions, increasing regulation, PRS licenses etc. then I hope you can see that business owners are under a very real strain. Adding further cost into an already growing problem would only have a negative impact on the growth of industry and could only stimulate a decline in tourism product in Wales.

For this vital sector to thrive you need to be considering how Welsh Government can subsidise the tax on businesses and support them to modernise and grow, not be making announcements with little detail attached causing further doubt and anxiety in the minds of business owners.

To summarise, a further tax on tourism would not be well received and can only trigger further decline in an already struggling sector which sees no support in tax terms at present. I very much hope that the views of our forum members will be seriously considered should this proposed tax see further traction.

Yours Sincerely

Nic Beggs Chairman

South West Wales Tourism Forum

Cc Visit Wales, Jason Thomas